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# **Section VI**

## **Special Reports**

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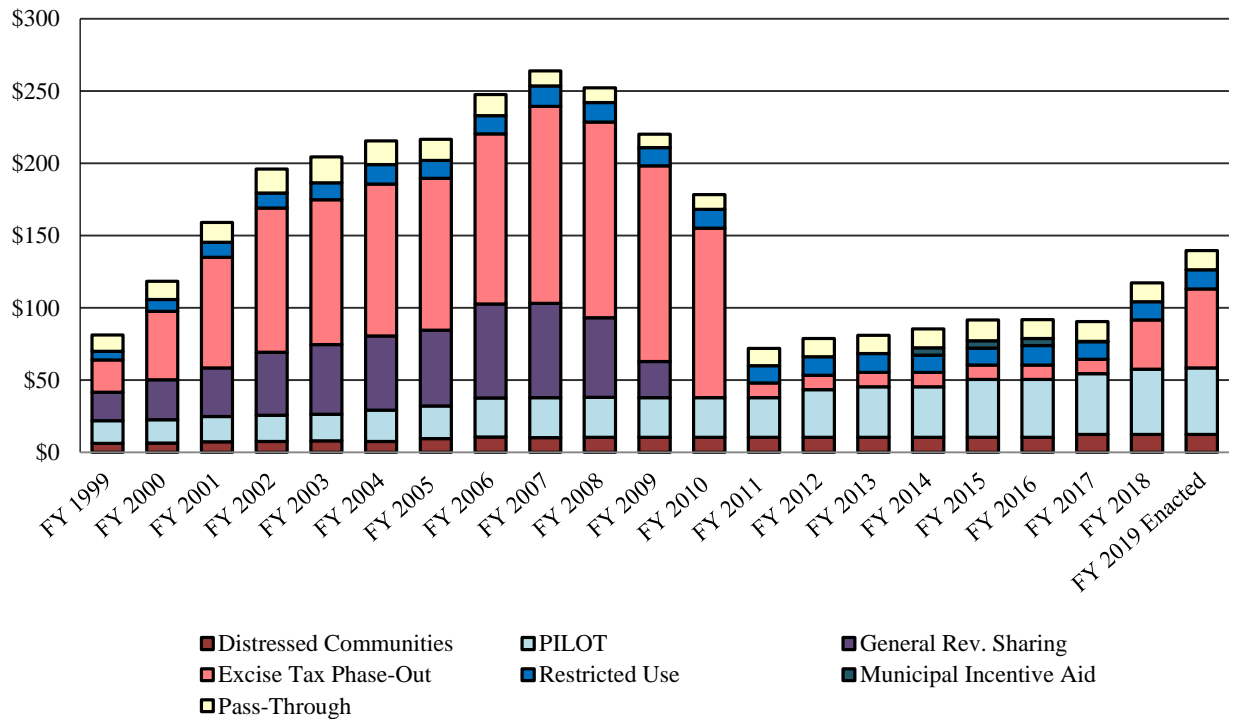


# State Aid to Local Governments

## Introduction

The Assembly provided state aid to cities and towns totaling \$104.7 million in FY 2018 and \$126.4 million in FY 2019. Funding for general aid programs in FY 2018 includes \$92.1 million, which is \$1.5 million less than the enacted level and is consistent with the Governor’s revised budget. Funding for general aid programs in FY 2019 includes \$113.2 million, \$19.6 million more than enacted, consistent with the Governor’s recommendation. The funding for restricted use programs includes the enacted level of \$12.6 million for FY 2018 and \$13.2 million for FY 2019. Local communities will also receive \$13.2 million for FY 2018 and \$13.3 million for FY 2019 in public service corporation property taxes, which the state collects and passes through to the communities.

The following graph shows historical funding data, in millions. The graph below also shows the allocation of funding for state aid programs from FY 1999 through the FY 2019 enacted amount.



The major changes included in the aid proposal are discussed on the following pages, followed by tables that show the distribution of general aid by community as well as restricted aid programs by community, including library operating aid, which is considered restricted and is not included in the general aid totals, and public service corporations’ tax collections, a local levy collected at the state level and returned to local governments for tax collection efficiency purposes. It should be noted that the FY 2019 allocations for the Motor Vehicle Excise Phase-Out will be impacted by data updates which will change distributions to each community.

**General.** The Assembly provided \$92.1 million for FY 2018 and \$113.2 million for FY 2019 for general state aid programs to local governments.

Fiscal Year	2000	2005	2010	2015	2017	2018 Enacted	2018 Final	2019 Gov. Rec.	2019 Enacted	Chg. To Enacted
<b>General Aid - State Sources</b>										
Distressed Communities	\$ 6.6	\$ 9.5	\$ 10.4	\$ 10.4	\$ 12.4	\$ 12.4	\$ 12.4	\$ 12.4	\$ 12.4	\$ -
PILOT	16.1	22.7	27.6	40.1	42.0	45.2	45.2	46.1	46.1	0.9
Excise Tax Phase-Out	47.3	105.0	117.2	10.0	10.0	36.0	34.5	54.7	54.7	18.7
Municipal Incentive Aid	-	-	-	5.0	0.1	-	-	-	-	-
General Rev. Sharing	27.6	52.4	-	-	-	-	-	-	-	-
<b>Subtotal</b>	<b>\$ 97.5</b>	<b>\$ 189.7</b>	<b>\$ 155.1</b>	<b>\$ 65.5</b>	<b>\$ 64.5</b>	<b>\$ 93.6</b>	<b>\$ 92.1</b>	<b>\$ 113.2</b>	<b>\$ 113.2</b>	<b>\$ 19.6</b>
<b>Restricted Use Aid - State Sources</b>										
Library Resource Aid	\$ 5.7	\$ 8.1	\$ 8.8	\$ 8.8	\$ 9.4	\$ 9.4	\$ 9.4	\$ 9.4	\$ 9.4	\$ -
Library Const. Aid	1.6	2.5	2.6	2.3	2.2	2.2	2.2	2.2	2.2	0.0
Police & Fire Incentive	0.9	1.1	-	-	-	-	-	-	-	-
Prop. Val. Reimb.	0.0	0.6	1.6	0.7	0.6	0.9	0.9	1.6	1.6	0.7
Oversight Reimbursement	-	-	-	0.1	0.1	0.1	0.1	0.1	0.1	(0.1)
<b>Subtotal</b>	<b>\$ 8.2</b>	<b>\$ 12.3</b>	<b>\$ 13.0</b>	<b>\$ 11.9</b>	<b>\$ 12.3</b>	<b>\$ 12.6</b>	<b>\$ 12.6</b>	<b>\$ 13.2</b>	<b>\$ 13.2</b>	<b>\$ 0.6</b>
<b>Total - State Sources</b>	<b>\$ 105.7</b>	<b>\$ 202.0</b>	<b>\$ 168.2</b>	<b>\$ 77.4</b>	<b>\$ 76.8</b>	<b>\$ 106.2</b>	<b>\$ 104.7</b>	<b>\$ 126.4</b>	<b>\$ 126.4</b>	<b>\$ 20.2</b>
<b>Other Aid - Pass-Through</b>										
<b>Public Service Corp.</b>	<b>\$ 12.8</b>	<b>\$ 14.6</b>	<b>\$ 10.2</b>	<b>\$ 14.3</b>	<b>\$ 13.6</b>	<b>\$ 13.2</b>	<b>\$ 13.2</b>	<b>\$ 13.2</b>	<b>\$ 13.3</b>	<b>\$ 0.1</b>

*In millions*

- Distressed Communities Relief Fund.** The Assembly provided the enacted level of \$12.4 million for the Distressed Communities Relief Fund in both years. Communities' aid distribution is based on updated qualifying tax levies and reflects the first full year of funding for Johnston and the inclusion of Cranston, which requalified as a distressed community for FY 2019. For both the first year of a community's qualification as a distressed community and the year that a community no longer qualifies, it receives a transition payment of half its proportional share.
- Payment in Lieu of Taxes Program.** The Assembly provided \$46.1 million for FY 2019 for the Payment in Lieu of Taxes program that reimburses municipalities for property taxes that would have been due on real property exempted from taxation by state law, including property owned by private nonprofit higher educational institutions, nonprofit hospitals, or any state-owned hospital, veterans' residential facility, or correctional facility. Municipalities may be reimbursed up to 27.0 percent of the tax that would have been collected if the property had been taxable, subject to appropriation. If the appropriation is less than the necessary amount, the reimbursements are ratably reduced. The Budget includes \$0.9 million more than enacted and represents full funding for the program. The FY 2018 enacted budget also provided full funding with reimbursements totaling \$45.2 million.
- Motor Vehicle Excise Tax Phase-Out.** The Assembly funded the Motor Vehicle Excise Phase-Out at \$34.5 million for FY 2018 and \$54.7 million for FY 2019. This represents \$1.5 million less than enacted for FY 2018 and \$18.7 million more for FY 2019 based on updated estimates of the cost. The 2017 Assembly restarted the phase-out, which had been frozen for several years. The FY 2019 total is \$6.3 million less than prior estimates. For FY 2019, the changes include increasing the minimum exemption from \$1,000 to \$2,000, lowering the assessed value from 95.0 percent to 90.0 percent, and lowering the tax rate cap from \$60 to \$50, per \$1,000. As of FY 2018, cars older than 15 years are no longer taxed.
- Municipal Incentive Aid.** While FY 2016 was the final year of the three-year Municipal Incentive Aid program, an ineligible municipality's share is reappropriated to the following fiscal year. Johnston was ineligible in FY 2016 and its funds were reappropriated to FY 2017; as Johnston remained ineligible its share was redistributed among eligible communities consistent with current law. No funding has been provided consistent with current law.

- **Library Resource Sharing Aid.** The Assembly provided the enacted amount of \$9.4 million for library aid. Current law allows 25.0 percent reimbursement of second prior year expenditures. The funds represent 22.3 percent.
- **Library Construction Aid.** The Assembly provided \$2.2 million, or \$14,843 more than enacted, to fund library construction aid requirements. The state reimburses libraries up to half of the total costs for eligible projects on an installment basis, for a period of up to 20 years. The payments do not begin until the state fiscal year following the completion, acceptance, and audit of the project. The 2011 Assembly adopted a three-year moratorium on the acceptance of applications for library construction aid projects that ended July 1, 2014. In 2017, a reimbursement was approved for the Barrington Public Library; reimbursement is set to begin in FY 2019.
- **Property Valuation Reimbursement.** The Assembly provided \$0.9 million for FY 2018 and \$1.6 million for FY 2019 to reimburse communities conducting property valuation updates.
- **Oversight Reimbursement.** The Assembly provided \$67,596 for FY 2019 for reimbursements of 50.0 percent of the cost of a financial advisor position to communities no longer under state Fiscal Stability Act oversight. This is \$61,443 less than enacted and reflects the end of oversight for Central Falls in April 2018 and anticipates East Providence to exit the program by October 2018.
- **Public Service Corporation Tax.** The Budget assumes the state will collect and distribute the enacted amount of \$13.2 million for FY 2018 and \$13.3 million for FY 2019 of property taxes from public service corporations on behalf of municipalities and pass that back to them. The 2009 Assembly adopted the Governor's recommendation to freeze the tax rate applied to the tangible personal property of public service corporations at the FY 2008 rate.

### State Aid

State aid can be classified into *general* state aid and *restricted use* aid. *General* aid payments made to municipalities can be used for general budget use or as reimbursement for costs incurred. Examples include distressed communities relief, payments in lieu of taxes, vehicle excise tax phase-out payments, and municipal incentive aid. The general purpose of these programs is to relieve pressure on local property taxes by providing revenues from the state's broad based taxes to local governments.

*Restricted use* aid includes payments made to a municipality for a specific purpose or payments to non-governmental entities providing a public service, including library aid. The largest source of restricted aid is education aid, not included here. This information is shown separately in the Education Aid report in this publication.

*Pass-through aid* in the form of the Public Service Corporation tax is a third category often listed as state aid. However, it is not paid for from state sources. For efficiency of collections, the Division of Taxation collects this local levy at the state level and returns the collections back to the local governments.

### General State Aid

**Distressed Communities Relief Program.** The Distressed Communities Relief program was established in 1990 to provide assistance to the communities with the highest property tax burdens relative to the wealth of the taxpayers.

Rankings	East			North			West		
	Central Falls	Cranston	Providence	Johnston	Providence	Pawtucket	Providence	Warwick	Woonsocket
FY 2016									
Levy/Full Value	2	7	8	9	4	5	3	6	1
Per Capita Income 2013	1	8	5	9	7	3	4	6	2
Personal Income/Full Value	1	13	15	22	5	3	14	4	2
Full Value Per Capita	1	9	7	12	6	3	4	5	2
Qualifying Rankings	4	2	3	0	4	4	3	4	4
FY 2017									
Levy/Full Value	3	8	9	6	5	7	2	4	1
Per Capita Income 2014	1	8	6	10	7	2	4	5	3
Personal Income/Full Value	1	13	15	11	5	4	7	2	3
Full Value Per Capita	1	8	7	9	6	3	4	5	2
Qualifying Rankings	4	3	2	1	4	4	4	4	4
FY 2018									
Levy/Full Value	2	8	9	4	6	7	3	5	1
Per Capita Income 2015	1	7	6	11	9	2	4	5	3
Personal Income/Full Value	1	16	18	6	3	4	12	5	2
Full Value Per Capita	1	11	8	7	6	3	4	5	2
Qualifying Rankings	4	2	2	3	3	4	3	4	4
FY 2019									
Levy/Full Value	2	7	11	5	4	8	3	6	1
Per Capita Income 2015	1	7	6	10	11	4	3	5	2
Personal Income/Full Value	1	10	22	8	3	4	15	6	2
Full Value Per Capita	1	7	9	8	6	3	4	5	2
Qualifying Rankings	4	3	1	3	3	4	3	4	4

The 2005 Assembly increased eligibility for FY 2006 to any community falling into the lowest 20.0 percent for at least three of four indices to be eligible for assistance under the Distressed Communities Relief program.

Dedicated funding for the program was from \$0.30 of the \$2.00 real estate transfer tax collected for each \$500 or fractional part of the purchase price of property sold, \$5.0 million from state appropriations, and 0.19 percent of all net terminal income from video lottery. The 2007 Assembly adopted the Governor's recommendation to convert the real estate conveyance portion to general revenues and make the program subject to appropriation. Distributions from only video lottery terminal revenues were shared equally among qualifying communities.

The 2012 Assembly adopted legislation allowing municipalities to receive the entirety of their distressed aid payments in August. Payments had been made twice a year in August and March.

Historically, a majority of the funds, \$9.6 million, was distributed on a weighted allocation and legislation was included in past budgets to allow \$0.8 million previously linked to lottery revenues to be shared equally among the communities. Since FY 2014, all of the funds are distributed on a weighted basis. The program had been level funded at \$10.4 million since FY 2008 until the 2016 Assembly increased funding to \$12.4 million.

The 2016 Assembly enacted legislation requiring that all communities qualifying as distressed participate in the Division of Taxation's refund offset program to collect taxes owed; the Division reports that all communities are compliant. That budget also included legislation establishing that if the Assembly appropriates more than the enacted level for the program, distressed communities will receive shares, even if they are receiving a transition payment.

The Assembly provided the enacted level of \$12.4 million for the Distressed Communities Relief program. Communities' aid distribution is based on updated qualifying tax levies.

Most funds are distributed based on the ratio of an eligible municipality's tax levy to the total tax levy of all eligible municipalities. When a community falls out of the program, it receives a one-time transition payment of 50.0 percent of the prior year requirement exclusive of any reduction for first year qualification; when a new community qualifies, that community receives 50.0 percent of current law requirements for the first year. The remaining 50.0 percent is distributed to the other distressed communities proportionately.

Johnston entered the program in FY 2018, for which the enacted budget provided it a transition payment. The Budget includes its first full payment in FY 2019. The FY 2018 budget includes a 50.0 percent transition payment out of the program for Cranston; however, Cranston has requalified for the program and will receive a transition payment for FY 2019.

**Payment in Lieu of Taxes (PILOT).** This program reimburses cities and towns for property taxes, which would have been due on real property owned by private nonprofit higher educational institutions or nonprofit hospitals, or any state-owned hospital, veterans' residential facility or correctional facility, which is exempt from taxation by state law. Municipalities may be reimbursed up to 27.0 percent of the tax that would have been collected if the property had been taxable, subject to appropriation. The state makes one payment to communities in July of each year. If the appropriation is less than the necessary amount, the reimbursements are ratably reduced.

The Assembly provided \$46.1 million for FY 2019, which is \$0.9 million more than enacted and represents full funding of the current law allowance of reimbursement of 27.0 percent of the value. The enacted budget provided reimbursements totaling \$45.2 million, also representing full funding.

**Motor Vehicle Excise Tax Phase-Out.** The 1998 General Assembly enacted legislation to eliminate the property tax on motor vehicles and trailers over a period of seven years. It was modified in subsequent legislative sessions to substantially extend the phase-out period. The exemption is a reduction in the assessed value subject to taxation. Cities and towns are paid by the state for the lost taxes due to the exemptions.

It began with a \$1,500 exemption for FY 2000 tax bills. Cities and towns were held harmless for the exemptions and were reimbursed on the basis of 100 percent collections. They also received adjustments for freezing tax rates at the FY 1998 level through FY 2003. Fire districts could no longer levy motor vehicle excise taxes, and they were fully reimbursed for the lost revenues.

The 2008 Assembly adopted Governor Carcieri's recommendation to maintain the exemption at \$6,000 for FY 2008 and FY 2009, and to permanently reduce the Motor Vehicle Excise Tax reimbursements to 98.0 percent of the calculated value beginning with FY 2008.

Governor Carcieri included legislation in his FY 2010 revised budget to eliminate the third and the fourth quarter reimbursements to municipalities and subject future exemptions to the annual appropriations act for FY 2011 and thereafter.

The 2010 Assembly provided \$117.2 million to fund the program at 88.0 percent of the amount that would have been due in FY 2010. It also enacted legislation that mandates a \$500 exemption for which the state will reimburse municipalities an amount subject to appropriation for FY 2011 and thereafter. It has been funded at \$10.0 million since. Municipalities may provide an additional exemption; it is not subject to reimbursement. The Assembly removed the prohibition on taxing the difference when the value of a vehicle is higher than assessed in the prior fiscal year. It allowed motor vehicle rates and ratios of assessment to be less than earlier levels, which were frozen. The Assembly also restored fire districts' authority to levy a motor vehicles excise tax and excluded them from reimbursements.

The 2017 Assembly enacted legislation to restart the phase-out. Over time, the legislation incrementally reduces the maximum tax rate levied and percentage of National Automobile Dealer Association assessed value, while increasing the minimum exemption. The legislation also exempts cars older than 15 years from taxation, a change from the prior age exemption of 25 years.

<b>Fiscal Year</b>	<b>% of Retail Value</b>	<b>Rate Cap</b>	<b>Exemption Floor</b>	<b>No Tax After Age</b>
2017	100.0%	\$ -	\$ 500	25
2018	95.0%	60	1,000	15
2019	90.0%	50	2,000	15
2020	85.0%	35	3,000	15
2021	80.0%	35	4,000	15
2022	75.0%	30	5,000	15
2023	70.0%	20	6,000	15
2024	<b>No Tax Levied</b>			

The Assembly funded the program at \$34.5 million for FY 2018 and \$54.7 million for FY 2019. For FY 2019, the changes include increasing the minimum exemption from \$1,000 to \$2,000, lowering the assessed value from 95.0 percent to 90.0 percent, and lowering the tax rate cap from \$60 to \$50, per \$1,000. As of FY 2018, cars older than 15 years are no longer taxed.

**Municipal Incentive Aid.** The Municipal Incentive Aid program, which encouraged sustainable funding of retirement plans and reduction of unfunded liabilities was conceived as a three year program. FY 2016 was the third and final year. Consistent with current law, the Assembly did not include funding for the program for FY 2019 and the out-year forecast does not assume continued funding.

Aid is distributed on the basis of the most recent estimate of population of each municipality as a share of the total state population, as reported by the Bureau of the Census in the year the payment is made. Program payments are made in March of each year. If a municipality is not eligible to receive aid, its share may be reappropriated to the following fiscal year. To receive the prior and current years' share of aid, the municipality must meet the funding requirements for both years.

For FY 2016, Johnston did not meet the funding requirements for eligibility and its FY 2016 payment was reappropriated to FY 2017. The final FY 2017 Budget included the reappropriated FY 2016 Johnston aid but as Johnston remained ineligible, its share was redistributed amongst the other communities in May 2017.

**General Revenue Sharing.** Beginning in FY 1994, a portion of total state tax revenues from the second prior fiscal year have been earmarked as state aid to cities and towns and distributed based on per capita income and local tax burdens for public purposes. In the FY 1999 budget, the General Assembly began increasing the percentage of revenues dedicated to the General Revenue Sharing program as a mechanism for reimbursing municipalities for lost local revenues from the ten-year phase-out of the inventory tax.

Legislation in 2005 and 2006 provided that a portion of video lottery net terminal income from Lincoln and Newport, up to a maximum of \$10.0 million, would be dedicated to the program for non-distressed communities.

The 2009 Assembly adopted Governor Carcieri's recommendation to subject the program permanently to appropriation. It has not been funded since FY 2009.



## Restricted Use State Aid

**Library Resource Sharing Aid.** Current law requires the state to support local libraries via grants-in-aid at a level equivalent to 25.0 percent of the amount appropriated and expended from local tax revenues in the second prior fiscal year by the municipalities in which the libraries are located, subject to appropriation.

Aid remained relatively stable from FY 1991 through FY 1997. For FY 1998, the General Assembly appropriated an additional \$1.0 million to begin increasing funding to meet the 25.0 percent program requirement by FY 2000. The state is also required to fund 100 percent of the administrative and operating costs of the Rhode Island Library Network. It should be noted that the 25.0 percent requirement also applies to institutional libraries; however, that funding is not shown in this report as local aid.

The 2003 Assembly amended the statute to include Providence Public Library endowment funding as part of the local effort; the annual amount of endowment funds that may be included is capped at 6.0 percent of the three-year average market value of the endowment, calculated at the end of the calendar year. The 2004 Assembly further amended the laws to extend this allowance to all libraries.

For FY 2009, the Assembly enacted legislation to reduce the maintenance of effort requirement for municipalities to library services funding of at least 80.0 percent of the previous fiscal year. The 2009 Assembly enacted legislation to continue allowing communities to meet the 80.0 percent maintenance of effort for libraries to qualify for state library aid.

The chief library officer annually determines each municipality's compliance with the maintenance of effort requirement by comparing appropriation and expenditure amounts as reported by the libraries or the municipalities. In the event that a municipality has failed to meet the maintenance of effort requirement, the chief library officer will notify the municipality that it is not eligible for a state grant-in-aid. A municipality that is deemed ineligible may request a waiver from the requirement by submitting a letter to the chief library officer.

Included in this aid program is the library resources services grant, which is provided to the Providence Public Library to serve as the state's reference resource center. The program is intended to provide high-quality reference services to libraries and their patrons, including research area-specific databases, librarian-assisted research, and some tutoring services. It had historically been funded at \$1.0 million per year. The 2016 Assembly concurred with the Governor's recommendation to reduce the statewide library resource reference grant to \$0.7 million, and provided \$9.4 million for library aid, \$0.9 million more than was recommended by the Governor.

The 2018 Assembly provided \$9.4 million for state support of public libraries. Current law allows 25.0 percent reimbursement of second prior year expenditures, subject to appropriation. The funds represent 22.3 percent.

**Library Construction Aid.** State law establishes a library construction aid program, administered by the Office of Library and Information Services, which provides the authority to make grants-in-aid to a municipality or a free public library for construction of, or capital improvements to, any free public library to provide better services to the public.

The state grants-in-aid are limited to a maximum of 50.0 percent of total eligible costs, as determined by the Office of Library and Information Services. The grants are paid on an installment basis for a period of up to 20 years. The payments do not begin until the state fiscal year following the completion, acceptance, and audit of a project. During the repayment period, the state share may include the costs of interest on the state share of the project costs if the municipality or free public library was required to borrow the state's share of the project costs.

Reimbursable costs also include any cost of borrowing for the state share during the construction period. Examples of costs ineligible for state funds include fundraising or public relations costs incurred by the municipality or the free library. In a case where the library is a component of local government, payments are made to the municipality. Payments are made directly to free public libraries.

Library construction aid is considered indirect aid. Payments are not necessarily made to a local government; some are made directly to free public libraries, and therefore cannot be considered traditional local aid. Additionally, funds are targeted for specific use and are not for general support of the local government or free library budget.

The 2011 Assembly adopted legislation to set a three-year moratorium on the acceptance of applications for library construction aid projects through the end of FY 2014. The Office has been permitted to accept applications since July 1, 2014. In 2017, a reimbursement was approved for the Barrington Public Library; reimbursement is set to begin in FY 2019. The Assembly provided \$2.2 million for FY 2019, \$14,843 more than the enacted amount.

**State and Municipal Police Incentive Pay.** The Rhode Island General Laws establish the Municipal Police Incentive Pay program. The purpose is to provide financial compensation to members of the state, city and town police departments, sheriffs and deputy sheriffs, members of the Rhode Island marshals' unit, Rhode Island Capitol Police, park police and conservation officers of the Division of Enforcement in the Department of Environmental Management, and the state fire marshal and deputy fire marshals who have earned college credits in the field of police work.

The amount of the incentive is based on a point system, which is related to the individual's level of educational attainment. The state payments go directly to the municipalities which, in turn, make payments to the participants in the program. Governor Carcieri proposed to eliminate the program for FY 2009; the 2008 Assembly maintained it in the general laws, but no funding has been provided since. Municipalities are still required to reimburse police officers for eligible expenses incurred in earning credits associated with the program.

**Municipal Firefighters Incentive Pay.** Current law establishes a Municipal Firefighters Incentive Pay program. The purpose of this program is to provide financial compensation to members of the municipal fire departments and fire districts, the Cumberland Rescue Department and emergency service technicians of the Town of Lincoln who have furthered their education at the college level.

The amount of the incentive is based on a point system, which is related to the individual's level of educational attainment. The state payments go directly to the municipalities which, in turn, make payments to the participants in the program. Governor Carcieri proposed to eliminate the program for FY 2009; the 2008 Assembly maintained it in the general laws, but no funding has been provided since. Current law does not require that municipalities reimburse firefighters for eligible expenses; however, some municipalities do so voluntarily.

**Property Valuation Reimbursement.** Section 44-5-11.6 of the Rhode Island General Laws requires that municipalities update property valuations using statistical techniques every third and sixth year after a full revaluation. The statute also requires that the state reimburse municipalities for 100 percent of the cost of the first update, not to exceed \$20 per parcel. Reimbursements for subsequent updates are 80.0 percent for the second statistical update and 60.0 percent for the third and all subsequent updates. A distressed community will receive 80.0 percent reimbursement for the second and all subsequent updates; the state only reimburses non-distressed municipalities for updates, not for complete revaluations. The reimbursement is made upon receipt of bills for completion of the revaluation.

The Assembly provided \$0.9 million for FY 2018 and \$1.6 million for FY 2019, reflecting anticipated expenses for maximum allowable reimbursements for communities scheduled to complete revaluations. The state does not reimburse non-distressed municipalities for complete revaluations, only for updates. Expenditures fluctuate annually and distributions for the last five fiscal years are shown in the following table.

Fiscal Year	Expenditures
2017	\$ 559,901
2016	\$ 1,300,849
2015	\$ 681,508
2014	\$ 460,616
2013	\$ 1,611,032

**Actuarial Valuations.** Pension legislation adopted by the 2011 Assembly requires municipalities administering local plans to complete actuarial reviews and to submit them to the study commission, with the state reimbursing communities for half the cost. Governor Chafee included legislation in Article 26 of 2012-H 7323, clarifying that the state will reimburse municipalities for half of the cost of the actuarial valuations due on April 1, 2012. A total of \$0.3 million was spent over FY 2012 and FY 2013. Actuarial valuations from FY 2013 on are not reimbursed by the state.

**Oversight Reimbursement.** Rhode Island General Law, Sections 45-9-10 and 45-9-10.1 require that the state reimburse 50.0 percent of the cost of an official to act as a financial advisor to municipalities no longer subject to state Fiscal Stability Act oversight. For FY 2019, the Assembly provided \$67,596 for full year reimbursements to Woonsocket, and a partial year of reimbursement to East Providence, anticipated to exit oversight in October 2018. The Assembly provided \$118,799 for FY 2018 full year reimbursements to East Providence and Woonsocket, and a partial year reimbursement for Central Falls, which exited oversight in April 2018. East Providence is anticipated to exit the program by October 2018.

### Pass-Through Revenues

**Public Service Corporation Tax.** The Budget assumes the state will collect and distribute \$13.2 million for FY 2018 and \$13.3 million for FY 2019 of property taxes from public service corporations on behalf of municipalities and pass that back to them; FY 2019 is \$0.1 million more than enacted to reflect updated estimates. The 2009 Assembly concurred with Governor Carcieri’s proposal to freeze the tax rate applied to the tangible personal property of public service corporations at the FY 2008 rates. Annual tax collections had dropped from \$16.6 million in FY 2004 to \$10.2 million in FY 2010.

The tangible personal property of telegraph, cable, and telecommunications corporations and express corporations used exclusively in conducting business for the corporation is exempt from local taxation under current law; however, it is subject to taxation by the state. Tangible personal property includes lines, cables, ducts, pipes, machines and machinery, and equipment.

By March 1 of each year, companies are required to declare the value of their tangible personal property to the Division of Taxation. The Division of Taxation uses this data to calculate the taxes due from each company. The calculation is based on the average assessment ratios in the state and the average property tax rate. Funds are collected by the Division and distributed as prescribed in statute. The statewide average assessment ratio is the total statewide assessment divided by the total book value. The average property tax is calculated as the total statewide levy divided by the statewide assessment. Funds collected by the state from this tax are distributed to cities and towns on the basis of the ratio of city or town population to the population of the state as a whole. It should be noted that while this category of state aid is displayed in the tables later in this report, the funds are not appropriated by the General Assembly.

## Other Local Revenues

**Meals and Beverage.** The 2003 Assembly enacted a one percent additional tax on gross receipts from sale of food and beverages sold in or from eating and drinking establishments effective August 1, 2003. Meals are defined as food sold ready for immediate consumption, regardless of when or where consumed. Eating establishments include all entities preparing these foods, including caterers. The Division of Taxation collects the tax and distributes it to the city or town where the meals and beverages were delivered. Distributions for the last five fiscal years are shown in the following table.

<b>Fiscal Year</b>	<b>Total Collections</b>
2017	\$26,337,072
2016	\$25,683,737
2015	\$23,901,840
2014	\$22,334,876
2013	\$21,355,178

**Hotel Tax.** The 2004 Assembly enacted a one percent additional tax on occupancy charges effective January 1, 2005. The tax is paid by anyone receiving monetary charge for occupancy of any space furnished in a structure with a minimum of one room that is kept, used, maintained, advertised as or held out to the public to be a space where living quarters are supplied for pay to transient use. The Division of Taxation collects the tax for all except the City of Newport and distributes it to the city or town where the occupancy occurred. An expansion of the types of lodging to which this tax applies has increased recent collections. Distributions for the last five fiscal years are shown in the following table.

<b>Fiscal Year</b>	<b>Total Collections</b>
2017	\$ 4,417,712
2016	\$ 4,057,884
2015	\$ 3,413,541
2014	\$ 3,138,100
2013	\$ 2,961,884

For additional information, the tables at the end of this section show recent distribution from these sources.

## **Distribution by Community**

## General Aid Total

**Includes Distressed Communities, PILOT, Motor Vehicles Excise Tax\***

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2018 Gov. Rev.</i>	<i>FY 2018 Final</i>	<i>Change to Enacted</i>
Barrington	\$ 653,355	\$ 659,347	\$ 659,347	\$ -
Bristol	1,437,620	1,454,013	1,454,013	-
Burrillville	792,150	857,044	857,044	-
Central Falls	658,924	675,427	675,427	-
Charlestown	153,869	166,072	166,072	-
Coventry	946,836	947,921	947,921	-
Cranston	10,060,422	10,092,140	10,092,140	-
Cumberland	837,112	943,920	943,920	-
East Greenwich	734,771	745,513	745,513	-
East Providence	1,913,055	759,967	759,967	-
Exeter	339,178	368,648	368,648	-
Foster	312,994	339,582	339,582	-
Glocester	429,132	399,418	399,418	-
Hopkinton	288,401	312,823	312,823	-
Jamestown	72,145	72,189	72,189	-
Johnston	2,325,115	2,394,142	2,394,142	-
Lincoln	620,593	648,266	648,266	-
Little Compton	44,361	46,640	46,640	-
Middletown	218,789	229,034	229,034	-
Narragansett	199,464	203,128	203,128	-
Newport	1,664,177	1,668,559	1,668,559	-
New Shoreham	28,561	31,058	31,058	-
North Kingstown	614,912	637,651	637,651	-
North Providence	2,850,249	2,622,390	2,622,390	-
North Smithfield	610,666	634,700	634,700	-
Pawtucket	5,326,395	5,167,237	5,167,237	-
Portsmouth	301,276	302,409	302,409	-
Providence	44,898,543	45,035,963	45,035,963	-
Richmond	256,116	248,574	248,574	-
Scituate	233,537	237,174	237,174	-
Smithfield	1,548,572	1,572,460	1,572,460	-
South Kingstown	670,014	687,864	687,864	-
Tiverton	208,862	216,859	216,859	-
Warren	362,400	374,205	374,205	-
Warwick	4,757,842	4,784,408	4,784,408	-
Westerly	981,202	1,013,573	1,013,573	-
West Greenwich	223,181	209,706	209,706	-
West Warwick	1,635,457	1,702,064	1,702,064	-
Woonsocket	2,549,628	2,639,800	2,639,800	-
<b>Subtotal</b>	<b>\$ 92,759,878</b>	<b>\$ 92,101,889</b>	<b>\$ 92,101,889</b>	<b>\$ -</b>
*FY 2018 MV Data Update	830,186	-	-	-
Phase Out - Fire Districts	-	32,369	32,369	-
<b>Total</b>	<b>\$ 93,590,064</b>	<b>\$ 92,134,258</b>	<b>\$ 92,134,258</b>	<b>\$ -</b>

\*FY 2018 Enacted MV Figures reflect value of FY 2017 levy, the FY 2018 Final reflects updated data

## General Aid Total

Includes Distressed Communities, PILOT, Motor Vehicles Excise Tax\*

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2019 Gov. Rec.</i>	<i>FY 2019 Enacted</i>	<i>Change to FY 2018 Final</i>
Barrington	\$ 653,355	\$ 841,884	\$ 841,884	\$ -
Bristol	1,437,620	1,844,851	1,844,851	-
Burrillville	792,150	1,209,727	1,209,727	-
Central Falls	658,924	778,330	778,330	-
Charlestown	153,869	243,681	243,681	-
Coventry	946,836	1,448,240	1,448,240	-
Cranston	10,060,422	12,662,699	12,662,699	-
Cumberland	837,112	1,369,021	1,369,021	-
East Greenwich	734,771	1,040,604	1,040,604	-
East Providence	1,913,055	1,898,113	1,898,113	-
Exeter	339,178	534,739	534,739	-
Foster	312,994	468,246	468,246	-
Glocester	429,132	582,819	582,819	-
Hopkinton	288,401	439,028	439,028	-
Jamestown	72,145	99,177	99,177	-
Johnston	2,325,115	3,637,649	3,637,649	-
Lincoln	620,593	842,552	842,552	-
Little Compton	44,361	62,951	62,951	-
Middletown	218,789	296,803	296,803	-
Narragansett	199,464	277,376	277,376	-
Newport	1,664,177	1,793,359	1,793,359	-
New Shoreham	28,561	43,379	43,379	-
North Kingstown	614,912	821,119	821,119	-
North Providence	2,850,249	3,565,889	3,565,889	-
North Smithfield	610,666	970,239	970,239	-
Pawtucket	5,326,395	7,100,592	7,100,592	-
Portsmouth	301,276	376,198	376,198	-
Providence	44,898,543	50,625,447	50,625,447	-
Richmond	256,116	360,344	360,344	-
Scituate	233,537	325,391	325,391	-
Smithfield	1,548,572	1,835,094	1,835,094	-
South Kingstown	670,014	829,698	829,698	-
Tiverton	208,862	294,968	294,968	-
Warren	362,400	534,788	534,788	-
Warwick	4,757,842	5,554,815	5,554,815	-
Westerly	981,202	1,420,419	1,420,419	-
West Greenwich	223,181	311,443	311,443	-
West Warwick	1,635,457	2,145,263	2,145,263	-
Woonsocket	2,549,628	3,666,480	3,666,480	-
<b>Subtotal</b>	<b>\$ 92,759,878</b>	<b>\$ 113,153,415</b>	<b>\$ 113,153,415</b>	<b>\$ -</b>
*FY 2018 MV Data Update	830,186	-	-	-
Phase Out - Fire Districts	-	69,496	69,496	-
<b>Total</b>	<b>\$ 93,590,064</b>	<b>\$ 113,222,911</b>	<b>\$ 113,222,911</b>	<b>\$ -</b>

\*FY 2018 Enacted MV Figures reflect value of FY 2017 levy, the FY 2019 Enacted reflects updated data.

### Distressed Communities Relief

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2018 Gov. Rev.</i>	<i>FY 2018 Final</i>	<i>Change to Enacted</i>
Barrington	\$ -	\$ -	\$ -	\$ -
Bristol	-	-	-	-
Burrillville	-	-	-	-
Central Falls	225,398	225,398	225,398	-
Charlestown	-	-	-	-
Coventry	-	-	-	-
Cranston	1,341,001	1,341,001	1,341,001	-
Cumberland	-	-	-	-
East Greenwich	-	-	-	-
East Providence	-	-	-	-
Exeter	-	-	-	-
Foster	-	-	-	-
Glocester	-	-	-	-
Hopkinton	-	-	-	-
Jamestown	-	-	-	-
Johnston	601,333	601,333	601,333	-
Lincoln	-	-	-	-
Little Compton	-	-	-	-
Middletown	-	-	-	-
Narragansett	-	-	-	-
Newport	-	-	-	-
New Shoreham	-	-	-	-
North Kingstown	-	-	-	-
North Providence	1,030,137	1,030,137	1,030,137	-
North Smithfield	-	-	-	-
Pawtucket	1,539,903	1,539,903	1,539,903	-
Portsmouth	-	-	-	-
Providence	5,797,634	5,797,634	5,797,634	-
Richmond	-	-	-	-
Scituate	-	-	-	-
Smithfield	-	-	-	-
South Kingstown	-	-	-	-
Tiverton	-	-	-	-
Warren	-	-	-	-
Warwick	-	-	-	-
Westerly	-	-	-	-
West Greenwich	-	-	-	-
West Warwick	924,370	924,370	924,370	-
Woonsocket	924,681	924,681	924,681	-
<b>Total</b>	<b>\$ 12,384,458</b>	<b>\$ 12,384,458</b>	<b>\$ 12,384,458</b>	<b>\$ -</b>



### Distressed Communities Relief

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2019 Gov. Rec.</i>	<i>FY 2019 Enacted</i>	<i>Change to FY 2018 Final</i>
Barrington	\$ -	\$ -	\$ -	\$ -
Bristol	-	-	-	-
Burrillville	-	-	-	-
Central Falls	225,398	217,757	217,757	(7,641)
Charlestown	-	-	-	-
Coventry	-	-	-	-
Cranston	1,341,001	1,233,378	1,233,378	(107,623)
Cumberland	-	-	-	-
East Greenwich	-	-	-	-
East Providence	-	-	-	-
Exeter	-	-	-	-
Foster	-	-	-	-
Glocester	-	-	-	-
Hopkinton	-	-	-	-
Jamestown	-	-	-	-
Johnston	601,333	1,065,944	1,065,944	464,611
Lincoln	-	-	-	-
Little Compton	-	-	-	-
Middletown	-	-	-	-
Narragansett	-	-	-	-
Newport	-	-	-	-
New Shoreham	-	-	-	-
North Kingstown	-	-	-	-
North Providence	1,030,137	1,000,937	1,000,937	(29,200)
North Smithfield	-	-	-	-
Pawtucket	1,539,903	1,507,940	1,507,940	(31,963)
Portsmouth	-	-	-	-
Providence	5,797,634	5,606,831	5,606,831	(190,803)
Richmond	-	-	-	-
Scituate	-	-	-	-
Smithfield	-	-	-	-
South Kingstown	-	-	-	-
Tiverton	-	-	-	-
Warren	-	-	-	-
Warwick	-	-	-	-
Westerly	-	-	-	-
West Greenwich	-	-	-	-
West Warwick	924,370	904,159	904,159	(20,211)
Woonsocket	924,681	847,512	847,512	(77,169)
<b>Total</b>	<b>\$ 12,384,458</b>	<b>\$ 12,384,458</b>	<b>\$ 12,384,458</b>	<b>\$ -</b>

**Payment in Lieu of Taxes**

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2018 Gov. Rev.</i>	<i>FY 2018 Final</i>	<i>Change to Enacted</i>
Barrington	\$ 16,157	\$ 16,157	\$ 16,157	\$ -
Bristol	1,035,981	1,035,981	1,035,981	-
Burrillville	97,322	97,322	97,322	-
Central Falls	25,295	25,295	25,295	-
Charlestown	-	-	-	-
Coventry	-	-	-	-
Cranston	5,287,952	5,287,952	5,287,952	-
Cumberland	135	135	135	-
East Greenwich	459,869	459,869	459,869	-
East Providence	243,053	243,053	243,053	-
Exeter	-	-	-	-
Foster	-	-	-	-
Glocester	-	-	-	-
Hopkinton	-	-	-	-
Jamestown	-	-	-	-
Johnston	-	-	-	-
Lincoln	-	-	-	-
Little Compton	-	-	-	-
Middletown	-	-	-	-
Narragansett	-	-	-	-
Newport	1,405,248	1,405,248	1,405,248	-
New Shoreham	-	-	-	-
North Kingstown	1,712	1,712	1,712	-
North Providence	-	-	-	-
North Smithfield	-	-	-	-
Pawtucket	554,958	554,958	554,958	-
Portsmouth	-	-	-	-
Providence	33,303,459	33,303,459	33,303,459	-
Richmond	-	-	-	-
Scituate	-	-	-	-
Smithfield	718,669	718,669	718,669	-
South Kingstown	204,036	204,036	204,036	-
Tiverton	-	-	-	-
Warren	-	-	-	-
Warwick	1,690,561	1,690,561	1,690,561	-
Westerly	161,199	161,199	161,199	-
West Greenwich	-	-	-	-
West Warwick	-	-	-	-
Woonsocket	-	-	-	-
<b>Total</b>	<b>\$ 45,205,606</b>	<b>\$ 45,205,606</b>	<b>\$ 45,205,606</b>	<b>\$ -</b>

**Payment in Lieu of Taxes**

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2019 Gov. Rec.</i>	<i>FY 2019 Enacted</i>	<i>Change to FY 2018 Final</i>
Barrington	\$ 16,157	\$ 17,514	\$ 17,514	\$ 1,357
Bristol	1,035,981	1,335,274	1,335,274	299,293
Burrillville	97,322	98,273	98,273	951
Central Falls	25,295	895	895	(24,400)
Charlestown	-	-	-	-
Coventry	-	-	-	-
Cranston	5,287,952	5,403,870	5,403,870	115,918
Cumberland	135	-	-	(135)
East Greenwich	459,869	659,856	659,856	199,987
East Providence	243,053	244,237	244,237	1,184
Exeter	-	-	-	-
Foster	-	-	-	-
Glocester	-	-	-	-
Hopkinton	-	-	-	-
Jamestown	-	-	-	-
Johnston	-	-	-	-
Lincoln	-	-	-	-
Little Compton	-	-	-	-
Middletown	-	-	-	-
Narragansett	-	-	-	-
Newport	1,405,248	1,431,152	1,431,152	25,904
New Shoreham	-	-	-	-
North Kingstown	1,712	1,762	1,762	50
North Providence	-	-	-	-
North Smithfield	-	-	-	-
Pawtucket	554,958	575,928	575,928	20,970
Portsmouth	-	-	-	-
Providence	33,303,459	33,497,659	33,497,659	194,200
Richmond	-	-	-	-
Scituate	-	-	-	-
Smithfield	718,669	763,295	763,295	44,626
South Kingstown	204,036	207,011	207,011	2,975
Tiverton	-	-	-	-
Warren	-	-	-	-
Warwick	1,690,561	1,687,863	1,687,863	(2,698)
Westerly	161,199	164,915	164,915	3,716
West Greenwich	-	-	-	-
West Warwick	-	-	-	-
Woonsocket	-	-	-	-
<b>Total</b>	<b>\$ 45,205,606</b>	<b>\$ 46,089,504</b>	<b>\$ 46,089,504</b>	<b>\$ 883,898</b>

### Motor Vehicle Excise Phase-Out

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2018 Gov. Rev.</i>	<i>FY 2018 Final</i>	<i>Change to Enacted</i>
Barrington	\$ 637,198	\$ 643,190	\$ 643,190	\$ 5,992
Bristol	401,639	418,032	418,032	16,393
Burrillville	694,828	759,722	759,722	64,894
Central Falls	408,231	424,734	424,734	16,503
Charlestown	153,869	166,072	166,072	12,203
Coventry	946,836	947,921	947,921	1,085
Cranston	3,431,469	3,463,187	3,463,187	31,718
Cumberland	836,977	943,785	943,785	106,808
East Greenwich	274,902	285,644	285,644	10,742
East Providence	1,670,002	516,914	516,914	(1,153,088)
Exeter	339,178	368,648	368,648	29,470
Foster	312,994	339,582	339,582	26,588
Glocester	429,132	399,418	399,418	(29,714)
Hopkinton	288,401	312,823	312,823	24,422
Jamestown	72,145	72,189	72,189	44
Johnston	1,723,782	1,792,809	1,792,809	69,027
Lincoln	620,593	648,266	648,266	27,673
Little Compton	44,361	46,640	46,640	2,279
Middletown	218,789	229,034	229,034	10,245
Narragansett	199,464	203,128	203,128	3,664
Newport	258,929	263,311	263,311	4,382
New Shoreham	28,561	31,058	31,058	2,497
North Kingstown	613,200	635,939	635,939	22,739
North Providence	1,820,112	1,592,253	1,592,253	(227,859)
North Smithfield	610,666	634,700	634,700	24,034
Pawtucket	3,231,534	3,072,376	3,072,376	(159,158)
Portsmouth	301,276	302,409	302,409	1,133
Providence	5,797,450	5,934,870	5,934,870	137,420
Richmond	256,116	248,574	248,574	(7,542)
Scituate	233,537	237,174	237,174	3,637
Smithfield	829,903	853,791	853,791	23,888
South Kingstown	465,978	483,828	483,828	17,850
Tiverton	208,862	216,859	216,859	7,997
Warren	362,400	374,205	374,205	11,805
Warwick	3,067,281	3,093,847	3,093,847	26,566
Westerly	820,003	852,374	852,374	32,371
West Greenwich	223,181	209,706	209,706	(13,475)
West Warwick	711,086	777,694	777,694	66,608
Woonsocket	1,624,947	1,715,119	1,715,119	90,172
<b>Subtotal</b>	<b>\$ 35,169,814</b>	<b>\$ 34,511,822</b>	<b>\$ 34,511,822</b>	<b>\$ (657,992)</b>
FY 2018 MV Data Update	830,186	-	-	(830,186)
Phase Out - Fire Districts	-	32,369	32,369	32,369
<b>Total</b>	<b>\$ 36,000,000</b>	<b>\$ 34,544,191</b>	<b>\$ 34,544,191</b>	<b>\$ (1,455,809)</b>

*FY 2018 Enacted MV Figures reflect value of FY 2017 levy, the FY 2018 Final reflects updated data*

### Motor Vehicle Excise Phase-Out

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2019 Gov. Rec.</i>	<i>FY 2019 Enacted</i>	<i>Change to FY 2018 Final</i>
Barrington	\$ 637,198	\$ 824,370	\$ 824,370	\$ 181,180
Bristol	401,639	509,577	509,577	91,545
Burrillville	694,828	1,111,454	1,111,454	351,732
Central Falls	408,231	559,678	559,678	134,944
Charlestown	153,869	243,681	243,681	77,609
Coventry	946,836	1,448,240	1,448,240	500,319
Cranston	3,431,469	6,025,451	6,025,451	2,562,264
Cumberland	836,977	1,369,021	1,369,021	425,236
East Greenwich	274,902	380,748	380,748	95,104
East Providence	1,670,002	1,653,876	1,653,876	1,136,962
Exeter	339,178	534,739	534,739	166,091
Foster	312,994	468,246	468,246	128,664
Glocester	429,132	582,819	582,819	183,401
Hopkinton	288,401	439,028	439,028	126,205
Jamestown	72,145	99,177	99,177	26,988
Johnston	1,723,782	2,571,705	2,571,705	778,896
Lincoln	620,593	842,552	842,552	194,286
Little Compton	44,361	62,951	62,951	16,311
Middletown	218,789	296,803	296,803	67,769
Narragansett	199,464	277,376	277,376	74,248
Newport	258,929	362,207	362,207	98,896
New Shoreham	28,561	43,379	43,379	12,321
North Kingstown	613,200	819,357	819,357	183,418
North Providence	1,820,112	2,564,952	2,564,952	972,699
North Smithfield	610,666	970,239	970,239	335,539
Pawtucket	3,231,534	5,016,724	5,016,724	1,944,348
Portsmouth	301,276	376,198	376,198	73,789
Providence	5,797,450	11,520,957	11,520,957	5,586,087
Richmond	256,116	360,344	360,344	111,770
Scituate	233,537	325,391	325,391	88,217
Smithfield	829,903	1,071,799	1,071,799	218,008
South Kingstown	465,978	622,687	622,687	138,859
Tiverton	208,862	294,968	294,968	78,109
Warren	362,400	534,788	534,788	160,583
Warwick	3,067,281	3,866,952	3,866,952	773,105
Westerly	820,003	1,255,504	1,255,504	403,130
West Greenwich	223,181	311,443	311,443	101,737
West Warwick	711,086	1,241,104	1,241,104	463,410
Woonsocket	1,624,947	2,818,968	2,818,968	1,103,849
<b>Subtotal</b>	<b>\$ 35,169,814</b>	<b>\$ 54,679,453</b>	<b>\$ 54,679,453</b>	<b>\$ 20,167,631</b>
FY 2018 MV Data Update	830,186	-	-	-
Phase Out - Fire Districts	-	69,496	69,496	37,127
<b>Total</b>	<b>\$ 36,000,000</b>	<b>\$ 54,748,948</b>	<b>\$ 54,748,948</b>	<b>\$ 20,204,758</b>

*FY 2018 Enacted MV Figures reflect value of FY 2017 levy, the FY 2019 Enacted reflects updated data*

### Library Aid

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2018 Gov. Rev.</i>	<i>FY 2018 Final</i>	<i>Change to Enacted</i>
Barrington	\$ 380,070	\$ 380,070	\$ 380,070	\$ -
Bristol	187,103	187,103	187,103	-
Burrillville	170,118	170,118	170,118	-
Central Falls	27,075	27,075	27,075	-
Charlestown	50,815	50,815	50,815	-
Coventry	238,140	238,140	238,140	-
Cranston	582,746	582,746	582,746	-
Cumberland	285,364	285,364	285,364	-
East Greenwich	132,321	132,321	132,321	-
East Providence	415,613	415,613	415,613	-
Exeter	52,931	52,931	52,931	-
Foster	34,371	34,371	34,371	-
Glocester	77,938	77,938	77,938	-
Hopkinton	35,323	35,323	35,323	-
Jamestown	126,828	126,828	126,828	-
Johnston	124,168	124,168	124,168	-
Lincoln	203,414	203,414	203,414	-
Little Compton	35,067	35,067	35,067	-
Middletown	145,593	145,593	145,593	-
Narragansett	191,652	191,652	191,652	-
Newport	411,403	411,403	411,403	-
New Shoreham	74,303	74,303	74,303	-
North Kingstown	282,085	282,085	282,085	-
North Providence	202,114	202,114	202,114	-
North Smithfield	78,305	78,305	78,305	-
Pawtucket	409,155	409,155	409,155	-
Portsmouth	113,853	113,853	113,853	-
Providence*	2,028,860	2,028,860	2,028,860	-
Richmond	26,001	26,001	26,001	-
Scituate	104,815	104,815	104,815	-
Smithfield	294,639	294,639	294,639	-
South Kingstown	218,810	218,810	218,810	-
Tiverton	123,043	123,043	123,043	-
Warren	56,598	56,598	56,598	-
Warwick	739,962	739,962	739,962	-
Westerly	318,791	318,791	318,791	-
West Greenwich	33,299	33,299	33,299	-
West Warwick	162,506	162,506	162,506	-
Woonsocket	186,880	186,880	186,880	-
<b>Total</b>	<b>\$ 9,362,072</b>	<b>\$ 9,362,072</b>	<b>\$ 9,362,072</b>	<b>\$ -</b>

*\*Includes the Statewide Reference Library Resource Grant.*

## Library Aid

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2019 Gov. Rec.</i>	<i>FY 2019 Enacted</i>	<i>Change to FY 2018 Final</i>
Barrington	\$ 380,070	\$ 377,408	\$ 377,408	\$ (2,662)
Bristol	187,103	192,571	192,571	5,468
Burrillville	170,118	173,440	173,440	3,322
Central Falls	27,075	26,487	26,487	(588)
Charlestown	50,815	51,117	51,117	302
Coventry	238,140	232,971	232,971	(5,169)
Cranston	582,746	599,627	599,627	16,881
Cumberland	285,364	279,091	279,091	(6,273)
East Greenwich	132,321	131,335	131,335	(986)
East Providence	415,613	418,643	418,643	3,030
Exeter	52,931	49,367	49,367	(3,564)
Foster	34,371	33,624	33,624	(747)
Glocester	77,938	78,446	78,446	508
Hopkinton	35,323	34,850	34,850	(473)
Jamestown	126,828	123,716	123,716	(3,112)
Johnston	124,168	120,586	120,586	(3,582)
Lincoln	203,414	202,908	202,908	(506)
Little Compton	35,067	34,306	34,306	(761)
Middletown	145,593	145,601	145,601	8
Narragansett	191,652	187,492	187,492	(4,160)
Newport	411,403	412,478	412,478	1,075
New Shoreham	74,303	84,344	84,344	10,041
North Kingstown	282,085	278,709	278,709	(3,376)
North Providence	202,114	197,946	197,946	(4,168)
North Smithfield	78,305	77,887	77,887	(418)
Pawtucket	409,155	390,645	390,645	(18,510)
Portsmouth	113,853	114,736	114,736	883
Providence*	2,028,860	2,045,707	2,045,707	16,847
Richmond	26,001	24,913	24,913	(1,088)
Scituate	104,815	104,590	104,590	(225)
Smithfield	294,639	295,708	295,708	1,069
South Kingstown	218,810	213,881	213,881	(4,929)
Tiverton	123,043	122,624	122,624	(419)
Warren	56,598	56,679	56,679	81
Warwick	739,962	737,667	737,667	(2,295)
Westerly	318,791	315,893	315,893	(2,898)
West Greenwich	33,299	36,772	36,772	3,473
West Warwick	162,506	160,224	160,224	(2,282)
Woonsocket	186,880	197,081	197,081	10,201
<b>Total</b>	<b>\$ 9,362,072</b>	<b>\$ 9,362,072</b>	<b>\$ 9,362,072</b>	<b>\$ -</b>

\*Includes the Statewide Reference Library Resource Grant.

## Public Service Corporation Tax

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2018 Gov. Rev.</i>	<i>FY 2018 Final</i>	<i>Change to Enacted</i>
Barrington	\$ 203,389	\$ 203,389	\$ 203,389	\$ -
Bristol	279,397	279,397	279,397	-
Burrillville	202,015	202,015	202,015	-
Central Falls	242,093	242,093	242,093	-
Charlestown	97,097	97,097	97,097	-
Coventry	437,024	437,024	437,024	-
Cranston	1,008,961	1,008,961	1,008,961	-
Cumberland	426,317	426,317	426,317	-
East Greenwich	163,835	163,835	163,835	-
East Providence	590,502	590,502	590,502	-
Exeter	83,592	83,592	83,592	-
Foster	58,356	58,356	58,356	-
Glocester	123,645	123,645	123,645	-
Hopkinton	101,482	101,482	101,482	-
Jamestown	68,263	68,263	68,263	-
Johnston	363,489	363,489	363,489	-
Lincoln	267,304	267,304	267,304	-
Little Compton	43,776	43,776	43,776	-
Middletown	200,603	200,603	200,603	-
Narragansett	196,380	196,380	196,380	-
Newport	305,570	305,570	305,570	-
New Shoreham	11,319	11,319	11,319	-
North Kingstown	328,695	328,695	328,695	-
North Providence	403,417	403,417	403,417	-
North Smithfield	151,904	151,904	151,904	-
Pawtucket	891,950	891,950	891,950	-
Portsmouth	216,894	216,894	216,894	-
Providence	2,232,279	2,232,279	2,232,279	-
Richmond	95,248	95,248	95,248	-
Scituate	130,554	130,554	130,554	-
Smithfield	268,766	268,766	268,766	-
South Kingstown	382,004	382,004	382,004	-
Tiverton	197,617	197,617	197,617	-
Warren	131,578	131,578	131,578	-
Warwick	1,022,628	1,022,628	1,022,628	-
Westerly	283,383	283,383	283,383	-
West Greenwich	76,421	76,421	76,421	-
West Warwick	360,940	360,940	360,940	-
Woonsocket	514,881	514,881	514,881	-
<b>Total</b>	<b>\$ 13,163,564</b>	<b>\$ 13,163,564</b>	<b>\$ 13,163,564</b>	<b>\$ -</b>



## Public Service Corporation Tax

<i>City or Town</i>	<i>FY 2018 Enacted</i>	<i>FY 2019 Gov. Rec.*</i>	<i>FY 2019 Enacted*</i>	<i>Change to FY 2018 Final</i>
Barrington	\$ 203,389	\$ 203,389	\$ 205,777	\$ 2,388
Bristol	279,397	279,397	282,413	3,016
Burrillville	202,015	202,015	204,641	2,626
Central Falls	242,093	242,093	244,423	2,330
Charlestown	97,097	97,097	98,143	1,046
Coventry	437,024	437,024	441,150	4,126
Cranston	1,008,961	1,008,961	1,020,830	11,870
Cumberland	426,317	426,317	432,719	6,402
East Greenwich	163,835	163,835	165,389	1,554
East Providence	590,502	590,502	596,479	5,977
Exeter	83,592	83,592	84,777	1,185
Foster	58,356	58,356	59,029	674
Glocester	123,645	123,645	125,379	1,735
Hopkinton	101,482	101,482	102,396	914
Jamestown	68,263	68,263	68,937	675
Johnston	363,489	363,489	367,606	4,117
Lincoln	267,304	267,304	271,180	3,876
Little Compton	43,776	43,776	44,099	323
Middletown	200,603	200,603	202,470	1,867
Narragansett	196,380	196,380	197,800	1,420
Newport	305,570	305,570	310,104	4,534
New Shoreham	11,319	11,319	11,170	(149)
North Kingstown	328,695	328,695	331,080	2,385
North Providence	403,417	403,417	408,082	4,665
North Smithfield	151,904	151,904	154,320	2,416
Pawtucket	891,950	891,950	901,017	9,067
Portsmouth	216,894	216,894	218,991	2,097
Providence	2,232,279	2,232,279	2,257,319	25,040
Richmond	95,248	95,248	96,149	901
Scituate	130,554	130,554	132,283	1,729
Smithfield	268,766	268,766	272,126	3,361
South Kingstown	382,004	382,004	386,853	4,849
Tiverton	197,617	197,617	199,352	1,735
Warren	131,578	131,578	133,129	1,551
Warwick	1,022,628	1,022,628	1,033,439	10,811
Westerly	283,383	283,383	285,934	2,551
West Greenwich	76,421	76,421	77,141	720
West Warwick	360,940	360,940	363,946	3,006
Woonsocket	514,881	514,881	520,903	6,022
<b>Total</b>	<b>\$ 13,163,564</b>	<b>\$ 13,163,564</b>	<b>\$ 13,308,972</b>	<b>\$ 145,408</b>

*\*FY 2019 Gov. Rec. based on prior data; the enacted reflects updated data.*

### Meals and Beverage Tax

<i>City or Town</i>	<i>FY 2014</i>	<i>FY 2015</i>	<i>FY 2016</i>	<i>FY 2017</i>
Barrington	\$ 150,289	\$ 160,982	\$ 172,575	\$ 178,288
Bristol	349,976	393,164	445,779	490,293
Burrillville	188,267	197,923	190,021	195,692
Central Falls	108,588	118,346	121,924	123,031
Charlestown	129,269	146,233	158,031	173,879
Coventry	369,572	392,485	389,819	437,307
Cranston	1,565,772	1,711,751	1,792,828	1,818,951
Cumberland	398,311	449,395	473,622	481,440
East Greenwich	542,163	603,838	677,598	809,903
East Providence	850,141	900,412	960,092	1,005,535
Exeter	82,729	91,328	100,330	105,533
Foster	15,555	15,854	17,936	17,661
Glocester	72,882	71,838	75,375	74,338
Hopkinton	48,816	48,178	52,205	45,689
Jamestown	82,430	93,444	92,434	94,108
Johnston	477,395	543,799	584,763	624,339
Lincoln	752,037	807,125	784,459	791,292
Little Compton	36,886	44,318	57,268	68,507
Middletown	650,819	650,757	725,596	730,305
Narragansett	523,958	583,414	664,935	627,427
Newport	1,850,957	2,069,020	2,266,128	2,235,459
New Shoreham	287,318	316,803	361,187	358,555
North Kingstown	473,098	507,483	556,133	532,105
North Providence	314,626	326,139	348,364	352,137
North Smithfield	229,300	242,418	314,344	304,746
Pawtucket	707,825	755,669	812,269	865,294
Portsmouth	175,345	179,150	229,833	238,740
Providence	4,744,243	4,927,997	5,260,911	5,463,457
Richmond	121,428	137,772	141,584	142,210
Scituate	63,926	68,385	64,084	54,994
Smithfield	649,927	678,253	786,891	755,766
South Kingstown	705,854	762,720	834,015	859,118
Tiverton	199,203	211,399	225,960	224,686
Warren	249,162	270,327	356,392	297,499
Warwick	2,502,697	2,657,702	2,712,574	2,890,427
Westerly	747,540	796,790	873,436	883,820
West Greenwich	124,809	136,840	137,441	126,823
West Warwick	321,518	337,902	347,921	345,927
Woonsocket	470,248	494,486	516,678	511,790
<b>Total</b>	<b>\$ 22,334,876</b>	<b>\$ 23,901,840</b>	<b>\$ 25,683,737</b>	<b>\$ 26,337,072</b>

## Local Hotel Tax

<i>City or Town</i>	<i>FY 2014</i>	<i>FY 2015</i>	<i>FY 2016</i>	<i>FY 2017</i>
Barrington	\$ -	\$ -	\$ 269	\$ 1,774
Bristol	15,804	16,409	18,894	25,315
Burrillville	-	-	-	-
Central Falls	-	-	30	288
Charlestown	8,825	8,228	17,619	47,760
Coventry	34,086	40,343	44,161	43,530
Cranston	3,885	4,217	7,251	9,218
Cumberland	-	-	-	709
East Greenwich	370	249	384	292
East Providence	18,373	20,329	21,968	19,600
Exeter	-	-	7	43
Foster	104	93	70	117
Glocester	1,148	900	1,024	1,188
Hopkinton	-	-	347	4,494
Jamestown	3,870	4,743	7,420	15,793
Johnston	3,165	4,169	3,913	3,683
Lincoln	43,671	46,909	47,758	48,089
Little Compton	1,835	164	2,003	14,890
Middletown	289,889	331,476	370,993	396,390
Narragansett	34,462	36,258	68,467	167,486
Newport	815,986	862,954	1,065,006	1,079,403
New Shoreham	126,106	123,771	225,100	299,889
North Kingstown	32,951	36,732	36,972	50,847
North Providence	-	-	3	1
North Smithfield	1,284	1,444	1,498	1,303
Pawtucket	22,076	23,287	18,564	1,777
Portsmouth	4,913	8,333	8,476	17,950
Providence	825,596	901,828	1,002,140	1,037,348
Richmond	1,462	1,735	1,833	1,951
Scituate	2,059	2,824	2,972	3,279
Smithfield	62,429	65,311	76,793	68,053
South Kingstown	58,652	62,422	78,293	86,591
Tiverton	-	-	306	1,076
Warren	-	-	247	1,361
Warwick	432,937	474,245	524,392	529,108
Westerly	188,057	218,992	269,593	300,400
West Greenwich	40,274	41,057	47,165	52,424
West Warwick	41,880	50,205	59,550	63,401
Woonsocket	21,953	23,914	26,403	20,892
<b>Total</b>	<b>\$ 3,138,100</b>	<b>\$ 3,413,541</b>	<b>\$ 4,057,884</b>	<b>\$ 4,417,712</b>

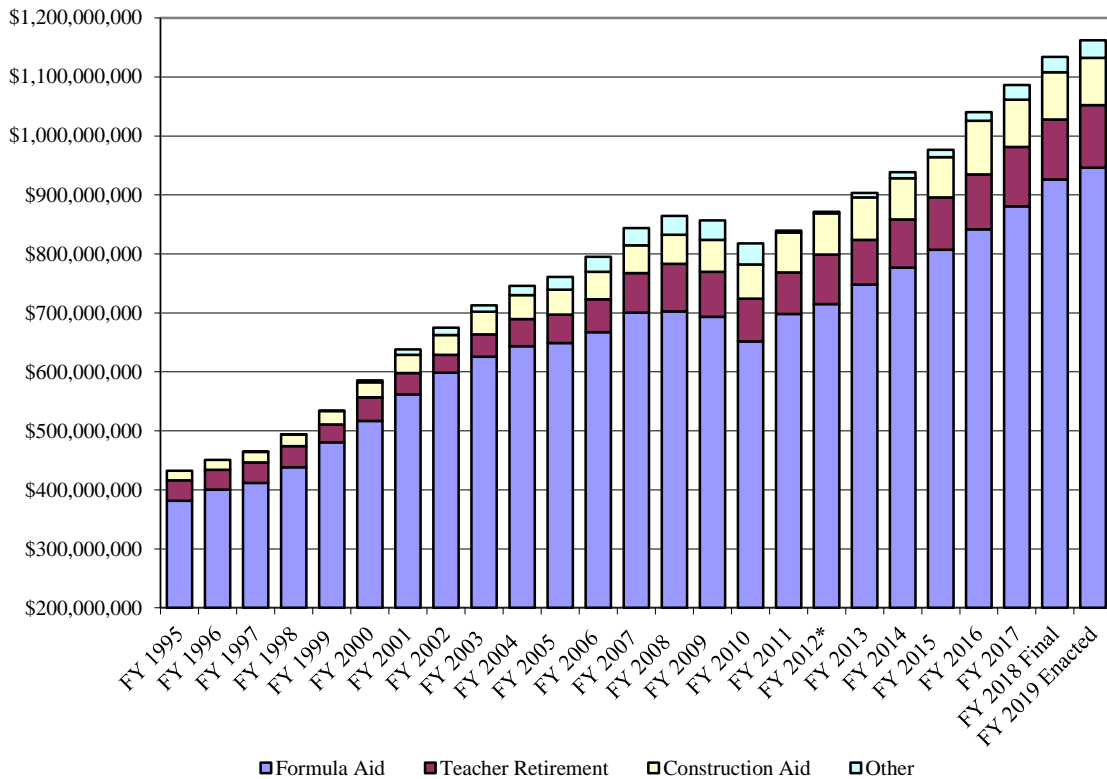


# Education Aid

## Summary

The Assembly enacted \$1,162.5 million for FY 2019 total aid for local school districts. This is \$28.2 million more than enacted for FY 2018 and \$8.6 million more than the Governor's original recommendation. Funding for FY 2019 includes \$946.3 million in direct distributions to local school districts, \$29.0 million in categorical funding, \$1.0 million in other aid for distribution by the Department, \$106.1 million for the state's contribution to teacher retirement, and \$80.0 million for school construction costs.

## State Education Aid



\*Davies begins appearing with education aid

The 2010 Assembly adopted a funding formula to be effective with the FY 2012 budget. This formula distributes aid to all districts, charter schools and the state schools: Davies Career and Technical School and the Metropolitan Career and Technical School. It is based on the principle that the money follows the student and includes a core instruction amount per pupil that every student will receive, a single poverty weight as a proxy for student supports, and a state share ratio that considers the district's ability to generate revenues and its poverty concentration. There is no minimum share in the formula. Group home aid is paid on a per-bed basis, adjusted for the impact of the funding formula.

The funding plan also allows for additional support from the state to districts for high-cost special education students, career and technical programs, early childhood education programs, transportation costs and a limited two-year bonus for regionalized districts. There is redistribution of aid among communities with some getting less aid than prior years. In an effort to mitigate any losses to communities, the formula is being phased in over a ten-year period. As FY 2019 represents the eighth year of the transition period, only districts that are receiving less state aid have the remaining loss phased in.

On October 22, 2015, the Governor created a Working Group to Review the Permanent Education Foundation Aid Formula through an executive order. The group was tasked with reviewing the degree to which the funding formula is meeting the needs of all students and schools, ensuring formula fairness between school types, and the degree to which the formula incorporates best practices in funding, efficiency and innovation. The group met eight times between November 3, 2015 and January 14, 2016. It issued a series of recommendations in a report that either impacted the education funding formula directly, or dealt with other regulations or statutes dealing with education funding, particularly at the local level. Based on those recommendations, the 2016 Assembly created two new categories of additional state support: one to support high-cost English language learners for FY 2017 only and one to support those traditional districts that have at least 5.0 percent of their students enrolled at a school of choice, including charter and state schools, to be phased out by FY 2020. The 2017 Assembly made the English Language Learners category permanent. The 2018 Assembly established a new category of aid to support School Resource Officers for three years.

### Education Aid by Component

The Budget includes \$1,162.5 million for FY 2019 education aid for distribution to districts including Central Falls, Davies Career and Technical Center, charter schools and the Metropolitan Career and Technical School. This also includes teacher retirement and school housing aid as well as other formula aid for distribution by the Department of Elementary and Secondary Education. This is \$28.2 million more than enacted for FY 2018.

Education Aid	FY 2018 Enacted	FY 2018 Final	FY 2019 Governor	FY 2019 Enacted	Change to Enacted	Change to Governor
<b>Operating Aid</b>						
Local Districts	\$ 775,063,799	\$ 775,063,799	\$ 781,478,792	\$ 787,092,594	\$ 12,028,795	\$ 5,613,802
Central Falls	39,878,367	39,878,367	40,397,886	40,752,939	874,572	355,053
Met School*	9,342,007	9,342,007	9,342,007	9,342,007	-	-
Davies Career & Technical*	13,358,058	13,398,943	13,329,558	13,658,087	300,029	328,529
Charter Schools	82,748,544	82,748,544	89,873,680	90,493,298	7,744,754	619,618
UCAP	1,494,741	1,494,741	1,542,997	1,423,688	(71,053)	(119,309)
Group Homes Funding	4,108,209	4,193,209	3,575,746	3,575,746	(532,463)	-
<b>Subtotal</b>	<b>\$ 925,993,725</b>	<b>\$ 926,119,610</b>	<b>\$ 939,540,667</b>	<b>\$ 946,338,359</b>	<b>\$ 20,344,634</b>	<b>\$ 6,797,693</b>
<b>Categorical Funding</b>						
High Cost Special Education	\$ 4,500,000	\$ 4,500,000	\$ 4,500,000	\$ 4,500,000	\$ -	\$ -
Career and Technical	4,500,000	4,500,000	4,500,000	4,500,000	-	-
Early Childhood	6,240,000	6,240,000	7,360,000	7,360,000	1,120,000	-
Non-Public Transportation**	3,038,684	3,038,684	3,038,684	3,038,684	-	-
Regional District Transportation**	3,772,676	3,772,676	3,772,676	4,372,676	600,000	600,000
English Language Learners	2,494,939	2,494,939	2,494,939	2,744,939	250,000	250,000
School of Choice Density Aid	910,500	910,500	498,000	478,350	(432,150)	(19,650)
School Resource Officer Support	-	-	-	2,000,000	2,000,000	2,000,000
<b>Subtotal</b>	<b>\$ 25,456,799</b>	<b>\$ 25,456,799</b>	<b>\$ 26,164,299</b>	<b>\$ 28,994,649</b>	<b>\$ 3,537,850</b>	<b>\$ 2,830,350</b>
<b>Set-Aside Funds</b>						
Textbook Loans	\$ 240,000	\$ 88,960	\$ 240,000	\$ 240,000	\$ -	\$ -
School Breakfast	270,000	270,000	270,000	270,000	-	-
Recovery High School	500,000	500,000	500,000	500,000	-	-
<b>Subtotal</b>	<b>\$ 1,010,000</b>	<b>\$ 858,960</b>	<b>\$ 1,010,000</b>	<b>\$ 1,010,000</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Total</b>	<b>\$ 952,460,524</b>	<b>\$ 952,435,369</b>	<b>\$ 966,714,966</b>	<b>\$ 976,343,008</b>	<b>\$ 23,882,484</b>	<b>\$ 9,628,043</b>
<b>Other Aid</b>						
Teacher Retirement	\$ 101,833,986	\$ 101,773,928	\$ 107,118,409	\$ 106,118,409	\$ 4,284,423	\$ (1,000,000)
Construction Aid	70,907,110	69,079,556	69,448,781	69,448,781	(1,458,329)	-
School Building Authority Fund	9,092,890	10,920,444	10,551,219	10,551,219	1,458,329	-
<b>Statewide Total</b>	<b>\$ 1,134,294,510</b>	<b>\$ 1,134,209,297</b>	<b>\$ 1,153,833,375</b>	<b>\$ 1,162,461,417</b>	<b>\$ 28,166,907</b>	<b>\$ 8,628,043</b>

\*Only reflects operating support consistent with other school districts. Capital projects funded from Rhode Island Capital Plan funds appear in the Department of Elementary and Secondary Education's operating budget. \*\*Formerly a single category, shown separately for comparability.

The previous table compares the FY 2019 enacted funding for the major components of education aid to the FY 2018 enacted budget and the Governor's FY 2019 recommendation. It is followed by an explanation of each of the items in the table.

The funding formula calculation for FY 2019 uses March 15, 2018 student enrollment data adjusted for FY 2019 projected charter school enrollments, a per pupil core instruction amount of \$9,422 and state share ratio variables updated with June 30, 2017 data. It was designed such that districts that were receiving more state funding will have the additional funding phased in over seven years and districts that are going to receive less state funding would have that loss phased in over ten years. As FY 2019 is the eighth year of the transition period, gaining districts receive the full amount of aid produced by the formula each year and only districts that are receiving less state aid will have that remaining loss phased in. Districts are billed quarterly for students attending charter and state schools.

The 2018 Assembly enacted legislation requiring the Department of Elementary and Secondary Education to provide an estimate of funding formula costs as part of its budget submission. The estimate will include the most recent enrollment data available at that time as well as an adjustment for enrollment growth or decline based on prior year experience. The legislation also requires that the Department report October 1 enrollments by December 1. This is intended to ensure the Governor's budget includes the best estimate of aid possible to avoid large adjustments prior to budget adoption.

### **Operating Aid**

**Local Districts.** The Budget includes \$787.1 million for formula aid to locally operated school districts. This is \$12.0 million more than enacted.

**Central Falls Operations.** The Budget includes \$40.8 million for formula aid for the Central Falls School District. This is \$0.9 million or 2.2 percent more than enacted. Beginning with FY 2012, Central Falls is funded pursuant to the funding formula.

The formula includes a stabilization fund for the Central Falls School District until the city can begin paying its local share. This is the fifth year of stabilization funding and the budget includes \$7.9 million. The formula produces a \$0.7 million reduction, reflecting declining Central Falls enrollment primarily due to the growth in the number of students attending charter schools.

**Metropolitan Career and Technical School.** The Budget includes \$9.3 million for formula aid for the Metropolitan Career and Technical School, consistent with the enacted level. The 2016 Assembly enacted a stabilization fund for the state schools in order to mitigate some of the losses in funding from the implementation of the funding formula and recognize the additional costs associated with running a stand-alone school that offers both academic and career and technical education. The Budget includes \$1.4 million in stabilization funding for the Met School, which is \$0.6 million more than enacted. This offsets the \$0.6 million reduction reflecting year eight of the formula.

Prior to FY 2012, the Met School was fully state supported. The Met School is funded like other districts with the state share being that of the sending district for each student plus the local contribution being the local per pupil cost of each sending district, which it must pay to the School. Table 6 at the end of this report includes estimated enrollment for FY 2019.

The 2016 Assembly enacted a measure that reduces the local tuition payments to charter and state schools by the greater of seven percent of the local per pupil funding or the district's "unique" costs. Unique costs are the per pupil value of the district's costs for preschool services and screening, services to students ages 18 to 21, career and technical education, out-of-district special education placements, retiree health benefits, debt service and rental costs offset by those same costs for charter schools. In the case of districts where the unique cost calculation is greater, local tuition payments to mayoral academies with teachers that do not

participate in the state retirement system are further reduced by the value of the unfunded pension liability reflected in the districts' per pupil cost.

**Davies Career and Technical School.** The Budget includes \$13.7 million from general revenues for formula aid to support the Davies Career and Technical School. This is \$0.3 million more than the FY 2018 enacted level and includes \$0.1 million to represent the state's share of teacher retirement costs. The funding formula legislation requires that state schools participating in the state retirement system have their state aid adjusted to reflect reimbursement for the employer contributions for those staff employed by the state.

Davies was fully state supported until FY 2012, but is now funded like other districts with the state share being that of the sending district for each student plus the local contribution being the local per pupil cost of each sending district, which must pay it to the School. Davies' operating budget is submitted as part of the Department's budget and Davies' employees are still state employees. Table 6 at the end of this report includes estimated enrollment by sending district for FY 2019.

The 2016 Assembly enacted a stabilization fund for the state schools in order to mitigate some of the losses in funding from the implementation of the funding formula and the implication of allowing local districts to hold back a share of its per pupil funding as well as recognize the additional costs associated with running a stand-alone school that offers both academic and career and technical education. The Budget includes \$4.2 million in additional funding to Davies, \$1.1 million more than enacted. This offsets a similar reduction reflecting year eight of the formula and includes \$0.3 million for cost of living adjustments for employees.

The 2016 Assembly also enacted a measure that reduces the local tuition payments to charter and state schools by the greater of seven percent of the local per pupil funding or the district's "unique" costs. Unique costs are the per pupil value of the district's costs for preschool services and screening, services to students ages 18 to 21, career and technical education, out-of-district special education placements, retiree health benefits, debt service and rental costs offset by those same costs for charter schools. In the case of districts where the unique cost calculation is greater, local tuition payments to mayoral academies with teachers that do not participate in the state retirement system are further reduced by the value of the unfunded pension liability reflected in the districts' per pupil cost.

**Charter Schools.** The Budget includes \$90.5 million for formula aid to charter schools. This is \$7.7 million more than the FY 2018 enacted level. Since FY 2012, charter schools are funded pursuant to the education funding formula, like other districts. The state share is that of the sending district for each student and the local contribution is the local per pupil cost of each sending district, which must pay it to the school.

Charter schools are public schools authorized by the state to operate independently from many state and local district rules and regulations. The 2010 Assembly increased the statewide total to no more than 35 charters; it had previously been no more than 20 charters serving no more than 4.0 percent of the state's school age population. At least half of the 35 total charters are reserved for charter school applications designed to increase the educational opportunities for at-risk pupils. Mayoral academies are charter schools and are included in the total. There are currently 22 charter schools in Rhode Island; however, a new charter school is scheduled to open in the fall of 2018. Table 6 at the end of this report includes estimated enrollment for FY 2019.

The 2016 Assembly enacted a measure that reduces the local tuition payments to charter and state schools by the greater of seven percent of the local per pupil funding or the district's "unique" costs. Unique costs are the per pupil value of the district's costs for preschool services and screening, services to students ages 18 to 21, career and technical education, out-of-district special education placements, retiree health benefits, debt service and rental costs offset by those same costs for charter schools. In the case of districts where the unique cost calculation is greater, local tuition payments to mayoral academies with teachers that do not



participate in the state retirement system are further reduced by the value of the unfunded pension liability reflected in the districts' per pupil cost.

**Urban Collaborative Accelerated Program.** The Budget includes \$1.4 million for the sixth year of funding for the Urban Collaborative Accelerated Program (UCAP) for FY 2019. The 2012 Assembly adopted legislation requiring that the Urban Collaborative Accelerated Program is funded pursuant to the education funding formula beginning in FY 2014. The program operates as an independent public school dedicated to reducing the dropout rates in Providence, Central Falls and Cranston. Table 6 at the end of this report includes estimated enrollment by sending district for FY 2019.

**Group Homes.** The Budget includes \$3.6 million for group home aid, based on 365 beds. The distribution uses a method proposed by the Department and adopted by the 2014 Assembly that changed the way group home beds affect total funding allowed under Rhode Island General Law, Section 16-7-22(1)(ii), which requires that the number of group home beds be deducted from enrollment data for the purpose of determining average daily membership. Instead of showing the impact of group home beds on funding formula aid, the budget shows the impact in group home aid. The decrease in funding is phased-in over the remaining years of the transition period. As FY 2019 is the eighth year of the transition period, only districts that are receiving less state aid will have that remaining loss phased in; the gaining districts receive total aid as produced by the formula each year.

The 2001 Assembly enacted legislation to provide a per bed allotment to districts in which group homes are located. The legislation relieved the sending district of financial responsibility for students placed in out-of-district group homes. Prior to that, an official community of residence, generally based on the parents' residence, was determined for each child living in a group home. The district of official residence was responsible to pay the district in which the child is placed for the cost of the child's education. This system produced disputes among communities concerning financial responsibility.

The 2007 Assembly enacted legislation to ensure that increases in beds prior to December 31 of each year are paid as part of the supplemental budget for that year. Decreases in beds are not reflected until the budget year so any decreases in group home beds during FY 2018 would not be reflected until FY 2019. The 2016 Assembly increased the per bed amount from \$22,000 to \$26,000 for the group home beds associated with Bradley Hospital's residential CRAFT program. It also increased the per bed amount from \$15,000 to \$17,000 for all other group home beds. In FY 2019, there are 18 communities hosting group homes.

### **Categorical Funding**

The education funding formula allows for additional resources from the state to districts for high-cost special education students, career and technical programs, early childhood education programs, transportation costs and a limited two-year bonus for regionalized districts, which is an entitlement based on the formula. For each other categorical fund, the Department of Elementary and Secondary Education prorates the funds available for distribution among those eligible school districts if the total approved costs for which districts are seeking reimbursement exceed the amount of funding appropriated in any fiscal year. There was an expectation that funding for these expenditures would grow annually as the funding formula was phased-in; however, the out-year estimates submitted with the Governor's FY 2019 budget assume these costs will remain constant. For FY 2019, density aid is provided for districts affected by large numbers of their students attending charter and state schools; this is the final year of the three-year program.

**High Cost Special Education.** The funding formula allows for additional funding from the state for high cost special education students when those costs exceed five times the district's combined per pupil core instruction amount and student success factor amount. The Budget includes \$4.5 million for FY 2019, consistent with the FY 2017 and FY 2018 enacted budgets. There was an expectation that funding for these expenditures would grow annually as the funding formula was phased-in; however, the out-year estimates

submitted with the Governor's FY 2019 budget assume these costs will remain constant. This was first funded in FY 2013 at \$500,000. The 2017 Assembly required the Department to collect data regarding costs that exceed two and three times the per pupil core instruction amount; it anticipates data will be available by the end of August 2018.

**Career and Technical Programs.** The funding formula allows for additional resources from the state to help meet the initial capital investment needs to transform existing or create new comprehensive career and technical education programs and career pathways in critical and emerging industries and to help offset the higher than average costs associated with facilities, equipment, maintenance, repair and supplies necessary for maintaining the quality of highly specialized programs. The Department developed criteria for the purpose of allocating funds and prorates the funds available for distribution among those eligible school districts, if the total approved costs for which districts are seeking reimbursement exceed the amount of funding appropriated in any fiscal year. The Budget includes \$4.5 million for FY 2019, consistent with the FY 2017 and FY 2018 enacted budgets. There was an expectation that funding for these expenditures would grow annually as the funding formula was phased-in; however, the out-year estimates submitted with the Governor's FY 2019 budget assume these costs will remain constant. This was first funded in FY 2013 at \$3.0 million. These funds are not shown in the distribution tables at the end of this report.

**Early Childhood Education.** The funding formula allows for additional resources from the state to increase access to voluntary, free, high quality pre-kindergarten programs. The Budget includes \$7.4 million for FY 2019, which is \$1.1 million more than enacted. This includes \$6.2 million from general revenues and \$1.1 million from permanent school funds. These funds are currently distributed through a request for proposals process and have been going directly to childcare programs. All early childhood categorical funds have been used as a match for a federal grant since FY 2016. The corresponding federal funding is \$5.6 million. The additional funding in FY 2019 will provide funds to maintain the current level of 60 pre-kindergarten classes. There was an expectation that funding for these expenditures would grow annually as the funding formula was phased-in; however, the out-year estimates submitted with the Governor's FY 2019 budget assume these costs will remain constant. This was first funded in FY 2013 at \$1.5 million. These funds are not shown in the distribution tables at the end of this report.

**Non-Public School Transportation.** The funding formula allows the state to provide resources to mitigate the excess costs associated with transporting students to out-of-district non-public schools and within regional school districts. The state assumes the costs of non-public out-of-district transportation for those districts participating in the statewide transportation system. Prior to FY 2018, funding for transportation costs were allocated through a single category of aid. The Budget includes \$3.0 million for FY 2019, consistent with the enacted budget. There was an expectation that funding for these expenditures would grow annually as the funding formula was phased-in; however, the out-year estimates submitted with the Governor's FY 2019 budget assume these costs will remain constant. FY 2012 funding for this component of the original transportation fund was \$0.8 million.

**Regional School District Transportation.** The funding formula allows the state to provide resources to mitigate the excess costs associated with transporting students to out-of-district non-public schools and within regional school districts. The state shares in the costs associated with transporting students within regional school districts. The state and regional school district share equally the student transportation costs net any federal sources of revenue for these expenditures. Prior to FY 2018, funding for transportation costs were allocated through a single category of aid. The Governor's budget includes \$3.8 million for FY 2019, consistent with the enacted budget. The Assembly provided an additional \$600,000 for total funding of \$4.4 million. FY 2012 funding for this component of the original transportation fund was \$0.5 million.

**English Language Learners.** The Budget includes \$2.7 million to support English language learners that are in the most intensive programs, \$250,000 more than the Governor's recommendation and the enacted budget. The funding is used on evidence-based programs proven to increase outcomes and are monitored

by the Department of Elementary and Secondary Education. The calculation is 10.0 percent of the Core Instruction Amount, applied to students in the most intensive English learner programs. Funding for this category was first provided in FY 2017 for one year only; it was made permanent a year later.

**School of Choice Density Aid.** The Budget includes \$0.5 million for the final year of a three-year program. This category of funding provides additional state support for those districts who have at least 5.0 percent of their students enrolled at a school of choice, which includes charter schools or state schools. For FY 2017, six districts were eligible for this funding, which provided \$175 per pupil for every student sent to a charter or state school. For FY 2018, seven districts received \$100 per student. For FY 2019, seven districts will receive \$50 per student. This recommendation emerged from the 2016 Governor’s funding formula work group.

**School Resource Officer Support.** The 2018 Assembly established a voluntary three-year pilot program for a new category of education aid to support school resource officers for a period of three years beginning in FY 2019. Funding will be used to reimburse school districts or municipalities one-half of the total cost of employing a new school resource officer at a middle or high school for districts that choose to do so. Staffing levels that exceed one officer per school with less than 1,200 students and two officers per school with 1,200 or more students would not be eligible for reimbursement. The Budget includes \$2.0 million for the first year of the program.

### Set-Aside Funds

**Textbook Loans.** The Budget includes the enacted level of \$240,000 for the textbook loan program. The state currently reimburses districts for the cost of providing textbooks to non-public school students in the areas of English/language arts and history/social studies in kindergarten through 12<sup>th</sup> grade. For FY 2018, the Budget includes \$88,960, or \$151,040 less than enacted, based on anticipated expenditures.

**School Breakfast.** The Budget includes \$270,000 for FY 2019 for the administrative cost reimbursement to districts for the school breakfast program, which is consistent with the enacted level. State law mandates that all public schools provide a breakfast program and costs, other than transportation, associated with this program in excess of federal money for the meals, shall be borne exclusively by the state.

Current law requires the Assembly to “*annually appropriate some sum and distribute it based on each district's proportion of the number of breakfasts served in the prior school year relative to the statewide total in the same year.*” As in the lunch program, children from families with incomes at or below 130 percent of poverty are eligible for free meals. Children from families between 130 percent and 185 percent of poverty are eligible for reduced-price meals. Children from families over 185 percent of poverty pay a regular price for their meals.

**Recovery High School.** The 2016 Assembly enacted legislation to provide \$500,000 for FY 2017 only to support the state’s recovery high school. Recovery high schools are specifically designed for students recovering from a substance abuse disorder. The legislation also removed districts from the enrollment process and changes the local tuition payment from the local per pupil expenditures to the core instruction amount. The 2017 Assembly removed the limitation to FY 2017 only. For FY 2019, the Budget includes \$0.5 million, consistent with the enacted budget.

### Other Aid

**Teacher Retirement.** The Budget includes \$106.1 million to fund the state’s 40.0 percent share of the employer contribution for teacher retirement, an increase of \$4.3 million or 4.8 percent more than the FY 2018 enacted budget. Prior to changes enacted in 2011, teachers had contributed 9.5 percent of their salaries; as of July 1, 2012, teachers contribute 8.75 percent. That rate is set in the General Laws.

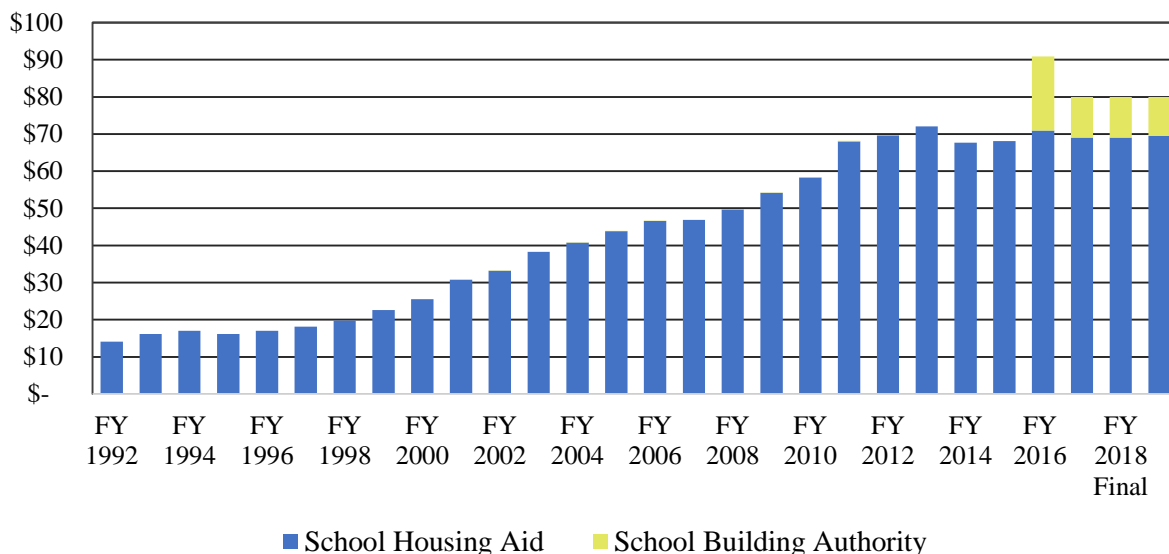
Employers contribute the difference between the teachers' share and the amount needed to support the system, as determined annually by the State Employees' Retirement System. For districts that choose not to participate in Social Security, there is an additional 4.0 percent contribution; 2.0 percent paid by both the employee and the district. The state does not pay a share of this 2.0 percent.

**School Construction Aid.** The Budget includes \$80.0 million for construction aid to local districts. This includes \$69.4 million for the traditional school housing aid program, which reimburses school districts for a share of completed projects, and \$10.6 million to support costs associated with implementing new program requirements, such as providing technical assistance and guidance on the necessity of school construction application process. The 2018 Assembly enacted legislation requiring that for FY 2019 and FY 2020, the difference between the annual housing aid appropriation and actual housing aid commitments be used for technical assistance to districts.

The state reimburses cities and towns for a share of school capital projects. The shares are based on a district's wealth compared to the aggregate state wealth, and the minimum share for each district is 35.0 percent for FY 2018. The funding formula legislation had included a two-year phased increase in the state's minimum housing aid share to provide that no local district receives less than a 40.0 percent state reimbursement by FY 2012 for projects completed after June 30, 2012. The previous minimum had been 30.0 percent. It was eventually maintained at 35.0 percent.

The 2011 Assembly instituted a three-year moratorium on the approval of new projects with exception for projects necessitated by health and safety reasons, effective July 1, 2011 through July 1, 2014. The 2014 Assembly extended the moratorium to May 1, 2015. During the moratorium, the Council on Elementary and Secondary Education approved \$162.0 million of health and safety projects.

**School Housing Aid**  
Historical Expenditures (in millions)



The table above shows school housing aid appropriations from FY 1992 through the FY 2019 enacted budget. Funding for the program more than doubled over 10 years through FY 2001. It doubled again in the next 10 year period through FY 2011 with an average growth rate of 8.3 percent. From FY 2008 through FY 2017, the Council on Elementary and Secondary Education approved \$832.0 million of projects through the traditional school housing aid program; \$283.6 million of projects for FY 2018 were approved on May 8. Additionally, the Council has approved 129 projects totaling \$51.9 million through the School Building Authority Capital Fund over its three-year existence.

The 2019 Assembly enacted legislation to temporarily expand incentives used to enhance the school housing aid ratio in order to encourage new school construction and renovation projects, contingent upon approval of a bond referendum to be put before the voters on the November 2018 ballot. Districts would be eligible for share ratio increases of up to 20.0 percent for projects that address health and safety deficiencies, specific subject areas, replacing facilities, and consolidating facilities. Projects approved between May 1, 2015 and January 1, 2018 are eligible for state share increases of up to 20.0 percent so long as commissioning agents and Owners Program Managers are utilized; those projects that do not are eligible for a 5.0 percent increase. A district's local share cannot decrease by more than half of its regular share regardless of the incentives earned, nor can a district's state share increase by more than half of its regular share. Each incentive requires spending of 25.0 percent of project costs or \$500,000 on related items. The incentives require that projects begin by either December 30, 2022 or 2023 and be completed within five years.

The legislation establishes a permanent incentive for projects that address school safety and establishes minimum maintenance spending requirements. Districts are required to meet one of three options to meet the requirement. Maintenance spending may either equal \$3 per square foot of school building space, 3.0 percent of a building's replacement value, or 3.0 percent of the school's operating budget; the latter two options are phased-in over four years.

The legislation amends the composition of the School Building Authority Advisory Board by replacing a Governor's appointee with the chair of the Rhode Island Health and Educational Building Corporation and requiring one of the four public members be an educator. It also includes additional requirements and oversight throughout projects, which are intended to control project costs, ensure building systems operate correctly, and ensure that projects are executed properly from design through construction. Owners Program Managers and commissioning agents are required for projects exceeding \$1.5 million, and state prequalification of prime contractors are required for all projects exceeding \$10.0 million. Architects and engineers are also required to go through a prequalification process.

The Budget includes \$250.0 million of new general obligation bonds to be submitted to the voters on the November 2018 ballot for public school construction and repairs over the next five years, with an authorization limit of \$100.0 million in any one year. The legislation requires that bond proceeds first be used in the traditional housing aid program, with no more than 5.0 percent of available proceeds in any given year to be used by the capital fund. Annual debt service on the bonds would be \$20.7 million assuming a 5.0 percent interest rate and 20-year term; total debt service would be \$401.4 million.

## **Calculation and Distribution Tables**

The ten tables on the following pages include the calculation and distribution of the FY 2019 enacted education aid to districts, charter and state schools. Tables 1A and 1B show the total recommended funding and Tables 2 through 8 illustrate different components of the funding formula. Table 9 has education aid to districts for FY 2013 through FY 2017 for comparison purposes.

Table 1A: Total Education Aid for Districts for FY 2019

Table 1B: Total Education Aid for Charter and State Schools for FY 2019

Table 2: Calculation of Funding Formula for FY 2019

Table 3: Calculation of Group Home Aid for FY 2019

Table 4: Calculation of State Share Ratio

Table 5: Transition Plan for Districts

Table 6: FY 2019 Estimated Charter and State School Enrollment by Sending District

Table 7: Transitioned Formula Funding to Charter and State Schools by Sending District

Table 8: Categorical Aid for FY 2019

Table 9: Education Aid for FY 2013 - FY 2017

### **Table 1A: Total Education Aid for Districts for FY 2019**

**A.** Column **A** is the amount that districts will receive in the eighth year of the formula's implementation pursuant to the ten-year phase in of the formula. It assumes that districts that will receive more state funding will have the additional funding phased in over seven years and districts that are going to receive less state funding will have that loss phased in over ten years. Beginning in FY 2018, only districts receiving less state aid are subject to the phase in. This calculation is shown in Table 2.

**B.** Column **B** is the amount of group home aid districts will receive in FY 2019. Changes from FY 2018 are shown in Table 3. Group home aid is paid pursuant to current law in addition to aid paid through the funding formula.

**C.** The formula allows for additional resources from the state for high-cost special education students, high-cost career and technical programs, early childhood education programs, transportation costs and a limited two-year bonus for regionalized districts. Also included is the final year of density aid funding, a three-year program that will phase out in FY 2020. The 2017 Assembly enacted a permanent category of funding for English language learners beginning in FY 2018. The distribution from high-cost special education, transportation, English language learners, and charter school density aid is shown in Column **C**. Specific programs are shown in Table 8.

**D.** Column **D** shows the total FY 2019 enacted aid.

**E.** Column **E** is the FY 2018 enacted aid.

**F.** Column **F** is the difference between the FY 2019 enacted budget shown in Column **D** and the FY 2018 enacted budget in Column **E**.

**G.** Column **G** shows the Governor's total FY 2019 recommended aid.

**H.** Column **H** is the difference between the FY 2019 enacted budget shown in Column **D** and the Governor's FY 2019 recommendation shown in Column **G**.

**Table 1A: Total Education Aid for Districts for FY 2019**

<i>District</i>	<i>A</i> <i>FY 2019</i> <i>Formula Aid</i>	<i>B</i> <i>Group Home Aid</i>	<i>C</i> <i>Categoricals</i>	<i>D</i> <i>Total FY 2019</i> <i>Enacted Aid</i>
Barrington	\$ 5,290,812	\$ -	\$ 190,423	\$ 5,481,235
Burrillville	12,310,751	81,848	75,172	12,467,771
Charlestown	1,598,581	-	3,988	1,602,569
Coventry	22,643,353	87,528	59,642	22,790,523
Cranston	60,596,918	39,375	1,268,633	61,904,926
Cumberland	20,634,323	-	161,935	20,796,258
East Greenwich	2,950,351	-	217,034	3,167,385
East Providence	34,957,824	523,497	229,163	35,710,484
Foster	1,101,212	-	63,096	1,164,308
Glocester	2,294,441	-	28,913	2,323,354
Hopkinton	5,222,822	-	227	5,223,049
Jamestown	464,161	-	58,073	522,234
Johnston	17,985,420	-	413,159	18,398,579
Lincoln	12,031,312	107,866	186,086	12,325,264
Little Compton	355,487	-	38	355,525
Middletown	7,718,262	183,909	77,176	7,979,347
Narragansett	2,280,362	-	33,212	2,313,574
Newport	12,234,060	149,465	49,598	12,433,123
New Shoreham	156,532	-	394	156,926
North Kingstown	10,044,602	-	83,064	10,127,666
North Providence	22,862,888	150,389	415,015	23,428,292
North Smithfield	6,040,807	104,209	74,119	6,219,135
Pawtucket	87,472,187	245,140	613,857	88,331,184
Portsmouth	3,637,712	465,947	75,021	4,178,680
Providence	250,190,833	568,961	2,952,464	253,712,258
Richmond	4,596,330	-	196	4,596,526
Scituate	3,238,501	-	131,003	3,369,504
Smithfield	7,537,638	205,184	112,153	7,854,975
South Kingstown	5,840,706	115,989	336,734	6,293,429
Tiverton	6,667,683	-	111,835	6,779,518
Warwick	36,725,883	286,252	367,078	37,379,213
Westerly	8,566,631	-	200,250	8,766,881
West Warwick	26,108,923	-	77,115	26,186,038
Woonsocket	62,092,562	45,243	316,329	62,454,134
Bristol-Warren	13,259,905	101,418	1,550,914	14,912,237
Chariho	76,641	-	2,049,616	2,126,257
Exeter-West Greenwich	4,728,792	113,526	1,228,824	6,071,142
Foster-Glocester	4,576,385	-	623,566	5,199,951
Central Falls	40,752,939	-	420,180	41,173,119
<b>Total</b>	<b>\$ 827,845,533</b>	<b>\$ 3,575,746</b>	<b>\$ 14,855,296</b>	<b>\$ 846,276,575</b>
<i>Adjusted Chariho</i>	11,494,374	-	2,054,027	13,548,401



**Table 1A: Total Education Aid for Districts for FY 2019**

<i>District</i>	<i>E</i> <i>FY 2018</i> <i>Enacted</i>	<i>F</i> <i>Total FY 2019</i> <i>Chg. to Enacted</i>	<i>G</i> <i>FY 2019</i> <i>Governor</i>	<i>H</i> <i>FY 2019 Total</i> <i>Chg. to Governor</i>
Barrington	\$ 5,347,807	\$ 133,428	\$ 5,477,438	\$ 3,797
Burrillville	13,185,862	(718,091)	12,766,501	(298,730)
Charlestown	1,667,742	(65,172)	1,624,262	(21,693)
Coventry	23,202,975	(412,452)	22,495,195	295,328
Cranston	59,005,591	2,899,335	61,779,402	125,525
Cumberland	19,188,663	1,607,595	20,307,546	488,712
East Greenwich	2,739,941	427,444	3,168,472	(1,087)
East Providence	35,519,125	191,359	35,438,819	271,665
Foster	1,207,049	(42,742)	1,150,340	13,967
Glocester	2,407,384	(84,029)	2,339,775	(16,420)
Hopkinton	5,273,139	(50,090)	5,247,196	(24,147)
Jamestown	473,751	48,483	505,888	16,346
Johnston	18,638,808	(240,228)	18,130,600	267,979
Lincoln	12,510,493	(185,228)	11,929,334	395,930
Little Compton	397,113	(41,588)	357,169	(1,644)
Middletown	8,262,827	(283,480)	8,021,417	(42,069)
Narragansett	2,139,471	174,103	2,363,342	(49,768)
Newport	11,589,919	843,204	12,234,009	199,114
New Shoreham	142,068	14,859	154,179	2,748
North Kingstown	10,749,543	(621,877)	10,236,257	(108,590)
North Providence	22,019,145	1,409,147	22,620,132	808,160
North Smithfield	6,025,062	194,073	6,093,269	125,866
Pawtucket	89,154,022	(822,839)	89,565,144	(1,233,960)
Portsmouth	4,476,100	(297,420)	4,190,508	(11,828)
Providence	248,790,857	4,921,401	250,816,352	2,895,906
Richmond	4,676,150	(79,625)	4,657,312	(60,786)
Scituate	3,612,503	(242,999)	3,392,961	(23,456)
Smithfield	6,341,204	1,513,772	7,851,891	3,084
South Kingstown	6,955,455	(662,025)	6,321,790	(28,361)
Tiverton	6,531,284	248,233	6,871,394	(91,876)
Warwick	39,146,338	(1,767,125)	38,052,652	(673,439)
Westerly	8,851,953	(85,071)	8,799,418	(32,537)
West Warwick	24,376,898	1,809,140	25,279,581	906,456
Woonsocket	59,646,576	2,807,558	60,890,170	1,563,963
Bristol-Warren	15,727,351	(815,114)	14,712,027	200,211
Chariho	2,010,375	115,883	1,897,305	228,952
Exeter-West Greenwich	6,190,095	(118,953)	5,912,084	159,059
Foster-Glocester	5,030,941	169,010	5,047,478	152,473
Central Falls	40,320,646	852,473	40,804,252	368,867
<b>Total</b>	<b>\$ 833,532,224</b>	<b>\$ 12,744,351</b>	<b>\$ 839,502,818</b>	<b>\$ 6,773,760</b>
<i>Adjusted Chariho</i>	13,627,405	(79,005)	13,426,075	122,326

## **Table 1B: Total Education Aid for Charter and State Schools for FY 2019**

- A.** Column **A** is the FY 2018 enacted formula aid.
- B.** Column **B** includes mid-year revisions to FY 2018 based on current law requirements that any changes in enrollment as of October 1 that are greater than 10.0 percent get adjusted in that year.
- C.** Column **C** is the base formula aid calculation for FY 2019. It uses March 2018 enrollment and lottery data.
- D.** Column **D** is the difference between FY 2019 base funding and FY 2018 enacted formula aid.
- E.** Column **E** shows the transition calculation for districts that are receiving less state funding; that loss is being phased in over ten years. Charter and state schools that are receiving more state funding were subject to a seven-year phase in. As FY 2019 is the eighth year of the transition period, Column **E** is the same as Column **D** for gaining districts. Beginning in FY 2018, only districts that are receiving less state aid have that remaining loss phased in.
- F.** Column **F** is the FY 2019 enacted formula aid. It is the transition calculation in Column **E** added or subtracted from the FY 2018 formula aid shown in Column **B**. Growth due to adding grades is paid in the year of the growth.
- G.** Column **G** is the difference between the eighth year of funding under the formula in Column **F** and total state formula aid shown in Column **C**.
- H.** Column **H** includes the distribution of English language learners categorical funding.
- I.** Column **I** is the total enacted aid for FY 2019. It includes the formula aid shown in Column **F** as well as the distributions from categorical funding shown in column **H**.
- J.** Column **J** shows the Governor's FY 2019 recommended formula aid. It was based on March 2017 enrollment data and projected charter school enrollments for FY 2019.
- K.** Column **K** is the difference between the FY 2019 enacted aid shown in Column **I** and the Governor's recommendation shown in Column **J**.

**Table 1B: Total Education Aid for Charter and State Schools for FY 2019**

	<i>A</i>	<i>B</i>	<i>C</i>	<i>D</i>	<i>E</i>
<i>School</i>	<i>FY 2018 Enacted Formula Aid*</i>	<i>FY 2018 Rev. Formula Aid*</i>	<i>FY 2019 Base Formula Funding</i>	<i>Change to Enacted</i>	<i>Transition =D or 1/3rd*</i>
Academy for Career					
Exploration (Textron)	\$ 2,291,526	\$ 2,291,526	\$ 2,100,129	\$ (191,397)	\$ (63,799)
Achievement First	9,209,052	9,209,052	11,647,816	2,438,764	2,438,764
Beacon	2,761,557	2,761,557	2,848,622	87,065	87,065
Blackstone	3,713,520	3,713,520	3,736,546	23,026	23,026
Charette	-	-	921,368	921,368	921,368
Compass	454,750	454,750	356,966	(97,784)	(32,595)
Greene School	1,259,306	1,259,306	1,190,698	(68,608)	(68,608)
Highlander	5,489,465	5,489,465	5,808,501	319,036	319,036
Hope Academy	1,415,780	1,415,780	1,813,351	397,571	397,571
International	3,166,641	3,166,641	3,380,912	214,271	214,271
Kingston Hill	574,403	574,403	482,452	(91,951)	(30,650)
Learning Community	6,323,147	6,323,147	6,455,494	132,347	132,347
New England Laborers	1,142,634	1,142,634	1,157,857	15,223	15,223
Nowell	1,594,720	1,594,720	1,720,108	125,388	125,388
Nurses Institute	2,589,415	2,589,415	2,726,258	136,843	136,843
Paul Cuffee	8,401,014	8,401,014	8,534,952	133,938	133,938
RI Mayoral Academies					
Blackstone Prep.	15,265,732	15,265,732	16,949,496	1,683,764	1,683,764
RISE Mayoral Academy	1,351,280	1,351,280	1,879,994	528,714	528,714
Segue Institute	2,716,009	2,716,009	2,823,238	107,229	107,229
Southside Elementary	1,034,710	1,034,710	1,301,720	267,010	267,010
Times2 Academy	7,545,913	7,545,913	7,900,487	354,574	354,574
Trinity	2,187,948	2,187,948	2,255,877	67,929	67,929
Village Green	2,260,023	2,260,023	2,246,369	(13,654)	(13,654)
<b>Charter Schools Subtotal</b>	<b>\$ 82,748,546</b>	<b>\$ 82,748,546</b>	<b>\$ 90,239,211</b>	<b>\$ 7,490,666</b>	<b>\$ 7,744,753</b>
Davies Career and Tech	13,358,058	13,398,943	7,879,682	(2,312,908)	(770,969)
Met School	9,342,007	9,342,007	6,661,708	(1,920,503)	(640,168)
Urban Collaborative	1,494,741	1,494,741	1,466,306	(28,435)	(71,053)
<b>Total</b>	<b>\$ 106,943,352</b>	<b>\$ 106,984,237</b>	<b>\$ 106,246,908</b>	<b>\$ 3,228,820</b>	<b>\$ 6,262,563</b>

\*Growth due to adding grades is all paid in the year of growth.

\*Includes a state schools stabilization payment of \$3.2 million to Davies and \$0.8 million to Met.

**Table 1B: Total Education Aid for Charter and State Schools for FY 2019**

<i>School</i>	<i>F</i> <i>FY 2019</i> <i>Enacted</i> <i>Formula Aid**</i>	<i>G</i> <i>Change to</i> <i>Base</i> <i>Calculation</i>	<i>H</i> <i>English</i> <i>Language</i> <i>Learners</i> <i>Categorical</i>	<i>I</i> <i>FY 2019</i> <i>Enacted Total</i> <i>Aid**</i>	<i>J</i> <i>FY 2019</i> <i>Governor Rec.</i> <i>Formula Aid*</i>	<i>K</i> <i>FY 2019</i> <i>Enacted Aid</i> <i>Change to</i> <i>Governor</i>
Academy for Career Exploration (Textron)	\$ 2,227,727	\$ 127,598	\$ 11,786	\$ 2,239,513	\$ 2,259,752	\$ (20,239)
Achievement First	11,647,816	-	31,129	11,678,945	12,348,224	(669,279)
Beacon	2,848,622	-	468	2,849,090	2,911,249	(62,159)
Blackstone	3,736,546	-	6,587	3,743,133	3,784,147	(41,014)
Charette	921,368	-	-	921,368	-	921,368
Compass	422,155	65,189	-	422,155	419,937	2,218
Greene School	1,190,698	-	2,223	1,192,921	1,272,775	(79,854)
Highlander	5,808,501	-	22,840	5,831,341	5,830,123	1,218
Hope Academy	1,813,351	-	1,746	1,815,097	1,814,708	389
International	3,380,912	-	24,391	3,405,303	3,323,787	81,516
Kingston Hill	543,753	61,301	229	543,982	549,747	(5,765)
Learning Community	6,455,494	-	26,315	6,481,809	6,505,809	(24,000)
New England Laborers	1,157,857	-	2,082	1,159,939	1,163,440	(3,501)
Nowell	1,720,108	-	8,311	1,728,419	1,569,789	158,630
Nurses Institute	2,726,258	-	9,630	2,735,888	2,653,048	82,840
Paul Cuffee	8,534,952	-	31,866	8,566,818	8,627,854	(61,036)
RI Mayoral Academies						
Blackstone Prep.	16,949,496	-	27,123	16,976,619	16,783,301	193,318
RISE Mayoral Academy	1,879,994	-	-	1,879,994	1,887,883	(7,889)
Segue Institute	2,823,238	-	7,494	2,830,732	2,764,965	65,767
Southside Elementary	1,301,720	-	1,310	1,303,030	1,325,862	(22,832)
Times2 Academy	7,900,487	-	15,278	7,915,765	7,737,314	178,451
Trinity	2,255,877	-	7,857	2,263,734	2,246,624	17,110
Village Green	2,246,369	-	9,635	2,256,004	2,319,029	(63,025)
<b>Charter Schools Subtotal</b>	<b>\$ 90,493,298</b>	<b>\$ 254,088</b>	<b>\$ 248,301</b>	<b>\$ 90,741,600</b>	<b>\$ 90,099,368</b>	<b>\$ 642,234</b>
Davies Career and Tech	13,658,087	5,778,405	9,567	13,667,654	13,338,254	329,400
Met School	9,342,007	2,680,299	13,127	9,355,134	9,353,938	1,196
Urban Collaborative	1,423,688	(42,618)	8,357	1,432,045	1,550,593	(118,548)
<b>Total</b>	<b>\$ 114,917,080</b>	<b>\$ 8,670,174</b>	<b>\$ 279,353</b>	<b>\$ 115,196,434</b>	<b>\$ 114,342,153</b>	<b>\$ 854,283</b>

\*\*Includes a state schools stabilization payment of \$4.2 million to Davies and \$1.4 million to Met.

\*Includes a state schools stabilization payment of \$3.2 million to Davies and \$0.8 million to Met.

## Table 2: Calculation of Funding Formula for FY 2019

- A.** The FY 2019 student counts are shown in Column **A** based on the resident average daily membership as of March 15, 2018. Average daily membership calculates an average of the number of days all students are formally members of a district and/or a school per year.
- B.** Column **B** includes the number of students in pre-kindergarten through 12<sup>th</sup> grade that are in “poverty status” which is defined as a child whose family income is at or below 185.0 percent of federal poverty guidelines.
- C.** Column **C** includes the percent of students that are in poverty status - Column **B** divided by Column **A**.
- D.** Column **D** is the core instruction funding, which is the student count in Column **A** times the core instruction per pupil amount of \$9,422. The legislation requires the core instruction per pupil amount to be updated annually.
- E.** Column **E** includes the student success factor funding which is a single poverty weight as a proxy for student supports and is 40.0 percent times the number of students in pre-kindergarten through 12<sup>th</sup> grade that are in poverty status in Column **B** times the core instruction amount.
- F.** The total foundation amount in Column **F** is the sum of the core instruction amount in Column **D** plus the student success factor funding in Column **E**.
- G.** Column **G** is the state share ratio; the calculation is described in Table 4.
- H.** Column **H** includes the state foundation aid under the funding formula. It is the total foundation amount in Column **F** times the state share ratio in Column **G**.
- I.** Column **I** is the FY 2018 enacted formula aid in Table 5.
- J.** Column **J** is the eighth year transition amount for districts that are receiving less state funding; that loss is being phased in over ten years. Charter and state schools that are receiving more state funding were subject to a seven-year phase in. As FY 2019 is the eighth year of the transition period, Column **J** is the amount produced by the formula for gaining districts. Beginning in FY 2018, only districts that are receiving less state aid have that remaining loss phased in and for those districts it is the amount that will be subtracted from the FY 2019 base aid amount. This year’s version calculates aid for regional school districts by member community; this is the third year that regional school districts are calculated this way to comply with a 2015 Superior Court decision. The calculation is shown in Table 5.
- K.** Column **K** is the amount that districts would receive in the eighth year of the new formula’s implementation pursuant to the ten-year phase in of the formula.
- L.** Column **L** is the difference between the eighth year of funding under the formula shown in Column **K** and the total state foundation aid shown in Column **H**.

**Table 2: Calculation of Funding Formula for FY 2019**

	<i>A</i>	<i>B</i>	<i>C</i>	<i>D</i>	<i>E</i>	<i>F</i>
<i>District</i>	<i>FY 2019 PK-12 RADM</i>	<i>FY 2019 Poverty Status</i>	<i>% Poverty Status</i>	<i>Core Instruction Funding</i>	<i>Student Success Factor Funding</i>	<i>Total Foundation</i>
Barrington	3,367	145	4.3%	\$ 31,723,874	\$ 546,476	\$ 32,270,350
Burrillville	2,263	708	31.3%	21,321,986	2,668,310	23,990,296
Charlestown	818	195	23.8%	7,707,196	734,916	8,442,112
Coventry	4,670	1,405	30.1%	44,000,740	5,295,164	49,295,904
Cranston	10,206	4,122	40.4%	96,160,932	15,534,994	111,695,926
Cumberland	4,595	907	19.7%	43,294,090	3,418,302	46,712,392
East Greenwich	2,480	160	6.5%	23,366,560	603,008	23,969,568
East Providence	5,263	2,669	50.7%	49,587,986	10,058,927	59,646,913
Foster	278	58	20.9%	2,619,316	218,590	2,837,906
Glocester	533	77	14.4%	5,021,926	290,198	5,312,124
Hopkinton	1,103	245	22.2%	10,392,466	923,356	11,315,822
Jamestown	654	56	8.6%	6,161,988	211,053	6,373,041
Johnston	3,289	1,390	42.3%	30,988,958	5,238,632	36,227,590
Lincoln	3,046	782	25.7%	28,699,412	2,947,202	31,646,614
Little Compton	364	54	14.8%	3,429,608	203,515	3,633,123
Middletown	2,199	635	28.9%	20,718,978	2,393,188	23,112,166
Narragansett	1,267	269	21.2%	11,937,674	1,013,807	12,951,481
Newport	2,160	1,371	63.5%	20,351,520	5,167,025	25,518,545
New Shoreham	119	20	16.8%	1,121,218	75,376	1,196,594
North Kingstown	3,757	733	19.5%	35,398,454	2,762,530	38,160,984
North Providence	3,584	1,568	43.8%	33,768,448	5,909,478	39,677,926
North Smithfield	1,719	314	18.3%	16,196,418	1,183,403	17,379,821
Pawtucket	8,688	6,441	74.1%	81,858,336	24,274,841	106,133,177
Portsmouth	2,308	380	16.5%	21,745,976	1,432,144	23,178,120
Providence	22,791	19,326	84.8%	214,736,802	72,835,829	287,572,631
Richmond	1,138	171	15.0%	10,722,236	644,465	11,366,701
Scituate	1,313	216	16.5%	12,371,086	814,061	13,185,147
Smithfield	2,387	350	14.7%	22,490,314	1,319,080	23,809,394
South Kingstown	3,075	570	18.5%	28,972,650	2,148,216	31,120,866
Tiverton	1,830	498	27.2%	17,242,260	1,876,862	19,119,122
Warwick	8,912	3,059	34.3%	83,968,864	11,528,759	95,497,623
Westerly	2,806	990	35.3%	26,438,132	3,731,112	30,169,244
West Warwick	3,599	1,804	50.1%	33,909,778	6,798,915	40,708,693
Woonsocket	5,883	4,449	75.6%	55,429,626	16,767,391	72,197,017
Bristol-Warren	3,218	1,092		30,319,996	4,115,530	34,435,526
Chariho	-	-	0.0%	-	-	-
Exeter-West Greenwich	1,658	263		15,621,676	991,194	16,612,870
Foster-Glocester	1,156	217	18.8%	10,891,832	817,830	11,709,662
Central Falls*	2,572	2,427	94.4%	24,233,384	9,146,878	33,380,262
<b>Total</b>	<b>131,068</b>	<b>60,136</b>		<b>\$ 1,234,922,696</b>	<b>\$ 226,640,557</b>	<b>\$ 1,461,563,253</b>
<i>Bristol</i>	<i>1,960</i>	<i>553</i>	<i>28.2%</i>	<i>18,467,120</i>	<i>2,084,146</i>	<i>20,551,266</i>
<i>Warren</i>	<i>1,258</i>	<i>539</i>	<i>42.8%</i>	<i>11,852,876</i>	<i>2,031,383</i>	<i>13,884,259</i>
<i>Exeter</i>	<i>757</i>	<i>137</i>	<i>18.1%</i>	<i>7,132,454</i>	<i>516,326</i>	<i>7,648,780</i>
<i>West Greenwich</i>	<i>901</i>	<i>126</i>	<i>14.0%</i>	<i>8,489,222</i>	<i>474,869</i>	<i>8,964,091</i>
<i>Adjusted Chariho</i>	<i>3,059</i>	<i>611</i>		<i>28,821,898</i>	<i>2,302,737</i>	<i>31,124,635</i>

**Table 2: Calculation of Funding Formula for FY 2019**

<i>District</i>	<i>G State Share Ratio (Table 4)</i>	<i>H FY 2019 Base Funding</i>	<i>I FY 2018 Enacted Formula Aid*</i>	<i>J Adjusted Year Eight Difference (Table 5)</i>	<i>K FY 2019 Enacted Formula Aid*</i>	<i>L Difference from Base Funding</i>
Barrington	16.4%	\$ 5,290,812	\$ 5,157,779	\$ 133,033	\$ 5,290,812	\$ -
Burrillville	51.3%	12,310,751	13,040,423	(729,672)	12,310,751	-
Charlestown	17.5%	1,474,460	1,660,642	(62,060)	1,598,581	124,121
Coventry	45.9%	22,643,353	23,060,907	(417,554)	22,643,353	-
Cranston	54.3%	60,596,918	57,303,969	3,292,950	60,596,918	-
Cumberland	44.2%	20,634,323	18,967,499	1,666,824	20,634,323	-
East Greenwich	12.3%	2,950,351	2,535,361	414,990	2,950,351	-
East Providence	58.6%	34,957,824	34,854,923	102,901	34,957,824	-
Foster	35.9%	1,017,871	1,142,883	(41,671)	1,101,212	83,340
Glocester	39.6%	2,104,168	2,389,577	(95,136)	2,294,441	190,274
Hopkinton	45.3%	5,122,188	5,273,139	(50,317)	5,222,822	100,634
Jamestown	7.3%	464,161	452,432	11,729	464,161	-
Johnston	49.6%	17,985,420	18,225,966	(240,545)	17,985,420	-
Lincoln	38.0%	12,031,312	12,332,011	(300,698)	12,031,312	-
Little Compton	7.5%	272,315	397,073	(41,586)	355,487	83,172
Middletown	32.1%	7,430,516	7,862,135	(143,873)	7,718,262	287,746
Narragansett	17.6%	2,280,362	2,102,116	178,246	2,280,362	-
Newport	47.9%	12,234,060	11,378,178	855,882	12,234,060	-
New Shoreham	13.1%	156,532	122,100	34,433	156,532	-
North Kingstown	22.9%	8,723,604	10,705,101	(660,499)	10,044,602	1,320,998
North Providence	57.6%	22,862,888	21,512,305	1,350,583	22,862,888	-
North Smithfield	34.8%	6,040,807	5,842,519	198,288	6,040,807	-
Pawtucket	82.4%	87,472,187	88,188,641	(716,455)	87,472,187	-
Portsmouth	14.1%	3,269,389	3,821,874	(184,162)	3,637,712	368,324
Providence	87.0%	250,190,833	245,114,202	5,076,631	250,190,833	-
Richmond	39.0%	4,436,691	4,676,150	(79,820)	4,596,330	159,638
Scituate	19.9%	2,619,103	3,548,201	(309,699)	3,238,501	619,399
Smithfield	31.7%	7,537,638	6,009,184	1,528,455	7,537,638	-
South Kingstown	14.7%	4,564,541	6,478,789	(638,083)	5,840,706	1,276,165
Tiverton	34.9%	6,667,683	6,456,229	211,453	6,667,683	-
Warwick	38.5%	36,725,883	38,216,746	(1,490,863)	36,725,883	-
Westerly	27.6%	8,319,822	8,690,035	(123,404)	8,566,631	246,809
West Warwick	64.1%	26,108,923	24,295,114	1,813,809	26,108,923	-
Woonsocket	86.0%	62,092,562	59,367,500	2,725,063	62,092,562	-
Bristol-Warren	see	11,390,447	14,194,634	(934,729)	13,259,905	1,869,458
Chariho	table	-	114,962	(38,321)	76,641	76,641
Exeter-West Greenwich	below	4,287,871	4,949,253	(220,461)	4,728,792	440,922
Foster-Glocester	38.3%	4,482,660	4,623,248	(46,863)	4,576,385	93,726
Central Falls*	93.3%	31,159,406	39,878,367	(654,622)	40,752,939	9,593,533
<b>Total</b>		<b>\$ 810,910,635</b>	<b>\$ 814,942,166</b>	<b>\$ 11,374,177</b>	<b>\$ 827,845,533</b>	<b>\$ 16,934,897</b>
<i>Bristol</i>	24.1%	4,955,029	6,311,363	(452,111)	5,859,252	904,223
<i>Warren</i>	46.4%	6,435,418	7,883,271	(482,618)	7,400,654	965,236
<i>Exeter</i>	25.8%	1,975,726	2,189,537	(71,270)	2,118,266	142,541
<i>West Greenwich</i>	25.8%	2,312,145	2,759,716	(149,191)	2,610,526	298,381
<i>Adjusted Chariho</i>		11,033,339	11,724,892	(230,518)	11,494,374	461,034

\*This includes a \$6.8 million stabilization fund payment to Central Falls in FY 2018 and \$8.8 million in FY 2019.

### **Table 3: Calculation of Group Home Aid for FY 2019**

- A.** Column *A* is the FY 2018 enacted amount of group home aid. The distribution includes \$17,000 per bed with the exception of \$26,000 per bed for the group home beds associated with Bradley Hospital's residential CRAFT program, both of which are then adjusted for the seven or ten-year phase in.
- B.** Column *B* is the revised current law entitlement based on the December 31, 2017 report from the Department of Children, Youth and Families that identified 365 beds eligible for aid.
- C.** Column *C* shows the Governor's FY 2019 recommendation that assumes a bed count of 365.
- D.** Column *D* is the difference between the FY 2018 enacted aid shown in column *A* and the Governor's FY 2019 recommendation in column *C*.
- E.** Column *E* is the difference between the FY 2018 revised current law entitlement shown in column *B* and the Governor's FY 2019 recommendation in column *C*.
- F.** Column *F* shows FY 2019 enacted group home aid. The impact of group home beds on district enrollment is shown as a reduction to group home aid. The total amount of funding based on the number of beds in a district is reduced by that district's state share of core instruction and student access factor amounts. For those districts that are receiving less state aid, the reduction is phased-in over the remaining years of the transition period.
- G.** Column *G* is the difference between the FY 2019 enacted aid in Column *F* and the Governor's FY 2019 recommendation shown in Column *C*.



**Table 3: Calculation of Group Home Aid for FY 2019**

<i>District</i>	<i>A</i> <i>FY 2018</i> <i>Enacted</i>	<i>B</i> <i>FY 2018</i> <i>Revised</i>	<i>C</i> <i>FY 2019</i> <i>Governor</i>	<i>D</i> <i>Change to</i> <i>Enacted</i>	<i>E</i> <i>Change to</i> <i>Revised</i>	<i>F</i> <i>FY 2019</i> <i>Enacted</i>	<i>G</i> <i>Change to</i> <i>Governor</i>
Barrington	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Burrillville	80,233	80,233	81,848	1,615	1,615	81,848	-
Charlestown	-	-	-	-	-	-	-
Coventry	85,982	85,982	87,528	1,546	1,546	87,528	-
Cranston	40,942	40,942	39,375	(1,567)	(1,567)	39,375	-
Cumberland	-	-	-	-	-	-	-
East Greenwich	-	-	-	-	-	-	-
East Providence	475,998	560,998	523,497	47,499	(37,501)	523,497	-
Foster	-	-	-	-	-	-	-
Glocester	-	-	-	-	-	-	-
Hopkinton	-	-	-	-	-	-	-
Jamestown	-	-	-	-	-	-	-
Johnston	-	-	-	-	-	-	-
Lincoln	105,292	105,292	107,866	2,574	2,574	107,866	-
Little Compton	-	-	-	-	-	-	-
Middletown	322,549	322,549	183,909	(138,640)	(138,640)	183,909	-
Narragansett	-	-	-	-	-	-	-
Newport	154,312	154,312	149,465	(4,847)	(4,847)	149,465	-
New Shoreham	-	-	-	-	-	-	-
North Kingstown	-	-	-	-	-	-	-
North Providence	153,801	153,801	150,389	(3,412)	(3,412)	150,389	-
North Smithfield	106,653	106,653	104,209	(2,444)	(2,444)	104,209	-
Pawtucket	294,434	294,434	245,140	(49,294)	(49,294)	245,140	-
Portsmouth	590,830	590,830	465,947	(124,883)	(124,883)	465,947	-
Providence	601,950	601,950	568,961	(32,989)	(32,989)	568,961	-
Richmond	-	-	-	-	-	-	-
Scituate	-	-	-	-	-	-	-
Smithfield	218,712	218,712	205,184	(13,528)	(13,528)	205,184	-
South Kingstown	249,723	249,723	115,989	(133,734)	(133,734)	115,989	-
Tiverton	-	-	-	-	-	-	-
Warwick	354,602	354,602	286,252	(68,350)	(68,350)	286,252	-
Westerly	-	-	-	-	-	-	-
West Warwick	-	-	-	-	-	-	-
Woonsocket	47,695	47,695	45,243	(2,452)	(2,452)	45,243	-
Bristol-Warren	108,583	108,583	101,418	(7,165)	(7,165)	101,418	-
Chariho	-	-	-	-	-	-	-
Exeter-West Greenwich	115,918	115,918	113,526	(2,392)	(2,392)	113,526	-
Foster-Glocester	-	-	-	-	-	-	-
Central Falls	-	-	-	-	-	-	-
<b>Total</b>	<b>\$ 4,108,209</b>	<b>\$ 4,193,209</b>	<b>\$ 3,575,746</b>	<b>\$ (532,463)</b>	<b>\$ (617,463)</b>	<b>\$ 3,575,746</b>	<b>\$ -</b>

#### Table 4: Calculation of State Share Ratio

The following table shows the calculation of each community's state share ratio for the purpose of the new education funding formula. The share ratio formula considers the district's ability to generate revenues and its poverty concentration.

**A.** The assessed value of real and tangible personal property for each city and town as of December 31 of the third preceding calendar year in accordance with Rhode Island General Law, Section 16-7-21. The assessed value as of December 31, 2014, is used for FY 2019 calculations. Property value is certified annually by the Department of Revenue, Division of Municipal Finance, based on local sales data and appraisals.

**B.** The adjusted equalized weighted assessed property valuations for the third preceding calendar year per current law, as of December 31, 2014, as reported by the Department of Revenue's Division of Municipal Finance. The total assessed local property value of a community is adjusted for differences in local assessment rates to allow the reporting of figures comparable on a statewide basis, resulting in the equalized weighted assessed valuation (EWAV).

The valuations are then adjusted by the ratio that the community's median family income bears to the statewide median family income, as reported in the most recent federal census data. Use of both the property value and the median family income is an attempt to compensate for districts that have significant disparity between median family income and the full value of property. Once community wealth is determined, it is divided by pupil counts to calculate the per pupil wealth for each community compared to the per pupil wealth for the state as a whole.

**C.** The FY 2019 student counts are shown in Column *C* based on the resident average daily membership as of June 30, 2017. Average daily membership calculates an average of the number of days all students are formally members of a district and/or a school per year.

**D.** The resulting relative per pupil community wealth is then multiplied by 0.475 and subtracted from 1.0, yielding the district's share ratio. The result is multiplied by 100 to convert this share ratio to a percentage.

**E.** Column *E* includes the percentage of students in poverty status in pre-kindergarten through 6<sup>th</sup> grade as of June 30, 2017. Poverty status is defined as being at 185 percent of federal poverty guidelines.

**F.** The calculation in Column *F* is the square root of the sum of the state share ratio for the community calculation in Column *D* squared plus the district's percentage of students in poverty status in grades pre-kindergarten through 6<sup>th</sup> in Column *E* squared, divided by two.

$$\text{State Share Ratio (SSR)} = \sqrt{\frac{\text{SSRC}^2 + \%PK6FRPL^2}{2}}$$

**G.** Column *G* shows what the share ratio was for FY 2018. It uses property valuations as of December 31, 2013 and student counts as of June 30, 2016.

**H.** Column *H* shows the difference between the share ratio for FY 2019 and that for FY 2018.

**Table 4: Calculation of State Share Ratio**

	<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>
<i>District</i>	<i>Assessed Value 12/31/14</i>	<i>Adjusted EWAV 12/31/14</i>	<i>June 2017 Student Count*</i>	<i>Adjusted EWAV</i>
Barrington	\$ 2,971,381,455	\$ 4,487,237,834	3,348	22.5%
Bristol	2,812,240,766	2,915,559,519	1,965	14.2%
Burrillville	1,505,646,492	1,471,360,213	2,358	63.9%
Charlestown	2,339,712,992	2,326,622,454	925	0.0%
Coventry	3,318,479,638	3,510,226,563	4,692	56.7%
Cranston	7,101,128,371	6,668,056,104	10,462	63.2%
Cumberland	3,616,224,397	3,657,270,609	5,016	57.8%
East Greenwich	2,403,927,578	3,670,279,841	2,494	14.9%
East Providence	4,208,568,816	3,284,640,620	5,322	64.3%
Exeter	824,541,401	952,339,925	800	31.2%
Foster	233,660,443	249,248,556	266	45.8%
Glocester	431,671,244	437,293,305	549	54.0%
Hopkinton	870,111,178	802,116,343	1,135	59.1%
Jamestown	2,204,679,913	2,844,483,582	636	0.0%
Johnston	2,696,642,926	2,652,643,716	3,287	53.3%
Lincoln	2,660,746,634	2,929,460,983	3,149	46.2%
Little Compton	1,915,178,581	2,616,982,341	375	0.0%
Middletown	2,865,043,655	2,732,372,900	2,223	28.9%
Narragansett	4,667,872,091	6,176,323,256	1,307	0.0%
Newport	5,278,926,218	5,456,503,985	2,127	0.0%
New Shoreham	1,696,672,869	1,830,781,180	115	0.0%
North Kingstown	4,157,262,586	5,494,759,226	3,971	20.0%
North Providence	2,478,427,168	2,051,015,734	3,633	67.4%
North Smithfield	1,528,077,702	1,679,601,789	1,744	44.3%
Pawtucket	3,906,176,293	2,293,127,581	10,568	87.5%
Portsmouth	3,207,282,472	3,687,207,027	2,348	9.2%
Providence	10,468,240,529	6,377,752,884	27,461	86.6%
Richmond	856,283,943	986,844,832	1,186	51.9%
Scituate	1,480,469,963	1,746,497,304	1,329	24.0%
Smithfield	2,601,386,811	2,439,232,905	2,411	41.5%
South Kingstown	4,383,461,230	5,305,668,464	3,247	5.5%
Tiverton	1,985,424,031	1,965,802,753	1,850	38.6%
Warren	1,185,631,291	1,087,290,595	1,241	49.3%
Warwick	9,081,688,132	9,434,655,760	9,174	40.5%
West Greenwich	850,428,018	996,357,003	867	33.6%
West Warwick	2,085,458,670	1,670,525,637	3,477	72.2%
Westerly	6,033,453,062	5,145,694,165	2,900	0.0%
Woonsocket	1,805,110,928	954,009,438	6,150	91.0%
Foster/Glocester	903,708,193	932,517,595	1,107	51.3%
Central Falls	473,848,488	174,512,648	4,086	97.5%
<b>Total</b>	<b>\$ 116,094,877,168</b>	<b>\$ 116,094,877,168</b>	<b>141,301</b>	

\*Includes charter and state school students

**Table 4: Calculation of State Share Ratio**

<i>District</i>	<i>E</i> <i>FY 2017 %</i> <i>Students in</i> <i>Poverty</i>	<i>F</i> <i>FY 2019 State</i> <i>Share Ratio</i>	<i>G</i> <i>FY 2018 State</i> <i>Share Ratio</i>	<i>H</i> <i>Change to</i> <i>Share Ratio</i>
Barrington	5.6%	16.4%	15.9%	0.5%
Bristol	31.0%	24.1%	28.2%	-4.1%
Burrillville	34.4%	51.3%	54.3%	-3.0%
Charlestown	24.7%	17.5%	18.4%	-0.9%
Coventry	31.7%	46.0%	48.7%	-2.8%
Cranston	43.5%	54.3%	52.7%	1.6%
Cumberland	23.7%	44.2%	42.4%	1.8%
East Greenwich	9.0%	12.3%	9.7%	2.6%
East Providence	52.3%	58.6%	60.5%	-1.8%
Exeter	19.0%	25.8%	24.7%	1.1%
Foster	21.8%	35.9%	40.8%	-4.9%
Glocester	14.9%	39.6%	38.8%	0.8%
Hopkinton	24.6%	45.3%	44.2%	1.1%
Jamestown	10.3%	7.3%	7.6%	-0.3%
Johnston	45.7%	49.6%	52.5%	-2.9%
Lincoln	27.5%	38.0%	41.3%	-3.3%
Little Compton	10.6%	7.5%	9.7%	-2.2%
Middletown	35.1%	32.1%	30.8%	1.2%
Narragansett	24.9%	17.6%	16.1%	1.6%
Newport	67.8%	47.9%	46.6%	1.3%
New Shoreham	18.5%	13.1%	10.7%	2.4%
North Kingstown	25.4%	22.9%	26.7%	-3.9%
North Providence	45.8%	57.6%	57.6%	0.0%
North Smithfield	21.3%	34.8%	32.9%	1.9%
Pawtucket	77.0%	82.4%	83.7%	-1.3%
Portsmouth	17.7%	14.1%	14.2%	-0.1%
Providence	87.4%	87.0%	87.4%	-0.4%
Richmond	18.8%	39.0%	36.3%	2.7%
Scituate	14.6%	19.9%	23.2%	-3.4%
Smithfield	16.8%	31.7%	26.0%	5.7%
South Kingstown	20.0%	14.7%	16.0%	-1.3%
Tiverton	30.7%	34.9%	34.3%	0.6%
Warren	43.2%	46.4%	52.4%	-6.0%
Warwick	36.3%	38.5%	40.4%	-1.9%
West Greenwich	14.2%	25.8%	26.8%	-1.1%
West Warwick	54.9%	64.1%	63.6%	0.6%
Westerly	39.0%	27.6%	28.9%	-1.3%
Woonsocket	80.7%	86.0%	86.0%	0.0%
Foster/Glocester	17.3%	38.3%	39.5%	-1.3%
Central Falls	89.0%	93.3%	94.1%	-0.8%
<b>Total</b>				

### **Table 5: Transition Plan for Districts**

The funding formula results in a redistribution of aid among communities with some getting less aid than prior years. In an effort to mitigate any losses to communities and allow for an adjustment period, the law allows for a transition of up to ten years. The Department of Elementary and Secondary Education developed a methodology to implement this transition based on how a district fares compared to funding distributions under the current system. This year's version calculates aid for regional school districts by member community; this is the third year that it is calculated this way to comply with a 2015 Superior Court decision. It requires establishing the total gain or loss to each district.

**A.** Column **A** is the amount of formula aid that districts received in the seventh year of the formula's implementation, FY 2018.

**B.** Column **B** is the FY 2019 total base funding calculation.

**C.** Column **C** is the difference between FY 2019 base funding shown in Column **B** and the amount of formula aid received in FY 2018 and shown in Column **A**.

**D.** Column **D** shows the transition calculation for districts that are receiving less state funding; that loss is being phased in over ten years. Charter and state schools that are receiving more state funding were subject to a seven-year phase in. As FY 2019 is the eighth year of the transition period, Column **D** is the same as Column **C**. Beginning in FY 2018, only districts receiving less state aid have that remaining loss phased in; the other districts will receive total aid as produced by the formula each year.

**Table 5: Transition Plan for Districts**

<i>District</i>	<i>A FY 2018 Enacted Base Formula Funding</i>	<i>B FY 2019 Base Calculation</i>	<i>C Difference</i>	<i>D Transition = C or 1/3rd</i>
Barrington	\$ 5,157,779	\$ 5,290,812	\$ 133,033	\$ 133,033
Burrillville	13,040,423	12,310,751	(729,672)	(729,672)
Charlestown	1,660,642	1,474,460	(186,181)	(62,060)
Coventry	23,060,907	22,643,353	(417,554)	(417,554)
Cranston	57,303,969	60,596,918	3,292,950	3,292,950
Cumberland	18,967,499	20,634,323	1,666,824	1,666,824
East Greenwich	2,535,361	2,950,351	414,990	414,990
East Providence	34,854,923	34,957,824	102,901	102,901
Foster	1,142,883	1,017,871	(125,012)	(41,671)
Glocester	2,389,577	2,104,168	(285,409)	(95,136)
Hopkinton	5,273,139	5,122,188	(150,951)	(50,317)
Jamestown	452,432	464,161	11,729	11,729
Johnston	18,225,966	17,985,420	(240,545)	(240,545)
Lincoln	12,332,011	12,031,312	(300,698)	(300,698)
Little Compton	397,073	272,315	(124,759)	(41,586)
Middletown	7,862,135	7,430,516	(431,619)	(143,873)
Narragansett	2,102,116	2,280,362	178,246	178,246
Newport	11,378,178	12,234,060	855,882	855,882
New Shoreham	122,100	156,532	34,433	34,433
North Kingstown	10,705,101	8,723,604	(1,981,497)	(660,499)
North Providence	21,512,305	22,862,888	1,350,583	1,350,583
North Smithfield	5,842,519	6,040,807	198,288	198,288
Pawtucket	88,188,641	87,472,187	(716,455)	(716,455)
Portsmouth	3,821,874	3,269,389	(552,485)	(184,162)
Providence	245,114,202	250,190,833	5,076,631	5,076,631
Richmond	4,676,150	4,436,691	(239,459)	(79,820)
Scituate	3,548,201	2,619,103	(929,098)	(309,699)
Smithfield	6,009,184	7,537,638	1,528,455	1,528,455
South Kingstown	6,478,789	4,564,541	(1,914,248)	(638,083)
Tiverton	6,456,229	6,667,683	211,453	211,453
Warwick	38,216,746	36,725,883	(1,490,863)	(1,490,863)
Westerly	8,690,035	8,319,822	(370,213)	(123,404)
West Warwick	24,295,114	26,108,923	1,813,809	1,813,809
Woonsocket	59,367,500	62,092,562	2,725,063	2,725,063
Bristol-Warren	14,194,634	11,390,447	(2,804,187)	(934,729)
Chariho	114,962	-	(114,962)	(38,321)
Exeter-West Greenwich	4,949,253	4,287,871	(661,383)	(220,461)
Foster-Glocester	4,623,248	4,482,660	(140,589)	(46,863)
Central Falls	33,123,272	31,159,406	(1,963,866)	(654,622)
<b>Total</b>	<b>\$ 808,187,071</b>	<b>\$ 810,910,635</b>	<b>\$ 2,723,566</b>	<b>\$ 11,374,177</b>
<i>Bristol</i>	<i>6,311,363</i>	<i>4,955,029</i>	<i>(1,356,334)</i>	<i>(452,111)</i>
<i>Warren</i>	<i>7,883,271</i>	<i>6,435,418</i>	<i>(1,447,853)</i>	<i>(482,618)</i>
<i>Exeter</i>	<i>2,189,537</i>	<i>1,975,726</i>	<i>(213,811)</i>	<i>(71,270)</i>
<i>West Greenwich</i>	<i>2,759,716</i>	<i>2,312,145</i>	<i>(447,572)</i>	<i>(149,191)</i>
<i>Adjusted Chariho</i>	<i>11,724,892</i>	<i>11,033,339</i>	<i>(691,553)</i>	<i>(230,518)</i>

**Table 6: FY 2019 Estimated Charter and State School Enrollment by Sending District**

<i>Sending District</i>	<i>ACE (Textron)</i>	<i>Achievement First</i>	<i>Beacon</i>	<i>Blackstone Academy</i>	<i>Charette</i>	<i>Compass</i>
Barrington	-	-	-	-	-	-
Burrillville	-	-	32	-	-	-
Charlestown	-	-	-	-	-	36
Coventry	-	-	5	-	-	1
Cranston	-	92	3	-	-	-
Cumberland	-	-	31	-	-	-
East Greenwich	-	-	1	-	-	3
East Providence	-	-	3	-	-	-
Foster	-	-	-	-	-	-
Glocester	-	-	-	-	-	-
Hopkinton	-	-	-	-	-	-
Jamestown	-	-	-	-	-	3
Johnston	-	-	6	-	-	-
Lincoln	-	-	13	-	-	-
Little Compton	-	-	-	-	-	-
Middletown	-	-	-	-	-	-
Narragansett	-	-	-	-	-	4
Newport	-	-	-	-	-	-
New Shoreham	-	-	-	-	-	-
North Kingstown	-	-	2	-	-	38
North Providence	-	45	8	1	-	-
North Smithfield	-	-	21	-	-	-
Pawtucket	-	-	14	163	-	-
Portsmouth	-	-	-	-	-	-
Providence	195	965	21	58	84	2
Richmond	-	-	-	-	-	-
Scituate	-	-	6	-	-	-
Smithfield	-	-	5	-	-	-
South Kingstown	-	-	-	-	-	37
Tiverton	-	-	-	-	-	-
Warwick	-	26	19	-	-	1
Westerly	-	-	1	-	-	30
West Warwick	-	-	3	-	-	-
Woonsocket	-	-	175	-	-	-
Bristol-Warren	-	-	1	-	-	-
Exeter-West Greenwich	-	-	-	-	-	18
Foster-Glocester	-	-	-	-	-	-
Central Falls	-	-	5	122	-	-
<b>Total</b>	<b>195</b>	<b>1,128</b>	<b>375</b>	<b>344</b>	<b>84</b>	<b>173</b>
<i>Adjusted Chariho</i>	-	-	-	-	-	36

**Table 6: FY 2019 Estimated Charter and State School Enrollment by Sending District**

<i>Sending District</i>	<i>Greene School</i>	<i>Highlander</i>	<i>Hope Academy</i>	<i>International</i>	<i>Kingston Hill</i>	<i>Learning Community</i>
Barrington	-	-	-	-	-	-
Burrillville	-	1	-	-	-	-
Charlestown	2	-	-	-	36	-
Coventry	42	-	-	-	12	-
Cranston	13	73	-	22	1	4
Cumberland	1	2	-	9	-	1
East Greenwich	4	-	-	2	-	-
East Providence	1	13	-	30	3	-
Foster	-	-	-	-	-	-
Glocester	-	-	-	-	-	-
Hopkinton	5	-	-	-	-	-
Jamestown	-	-	-	-	-	-
Johnston	3	19	-	2	-	2
Lincoln	-	4	-	2	-	-
Little Compton	-	-	-	-	-	-
Middletown	-	-	-	-	1	-
Narragansett	2	-	-	-	7	-
Newport	-	-	-	-	-	-
New Shoreham	-	-	-	-	-	-
North Kingstown	10	-	-	1	58	-
North Providence	-	4	11	15	-	-
North Smithfield	-	-	-	-	-	2
Pawtucket	18	54	-	143	2	118
Portsmouth	-	-	-	-	-	-
Providence	21	403	169	101	1	116
Richmond	5	-	-	-	-	-
Scituate	1	-	-	-	-	-
Smithfield	-	-	-	1	2	-
South Kingstown	9	-	-	-	33	-
Tiverton	-	-	-	-	-	-
Warwick	16	-	-	5	11	2
Westerly	9	-	-	-	12	-
West Warwick	9	-	-	3	3	-
Woonsocket	-	4	-	3	-	-
Bristol-Warren	-	2	-	-	-	-
Exeter-West Greenwich	4	-	-	-	8	-
Foster-Glocester	2	1	-	-	-	-
Central Falls	21	12	-	33	-	331
<b>Total</b>	<b>198</b>	<b>592</b>	<b>180</b>	<b>372</b>	<b>190</b>	<b>576</b>
<i>Adjusted Chariho</i>	<i>12</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>36</i>	<i>-</i>



**Table 6: FY 2019 Estimated Charter and State School Enrollment by Sending District**

<i>Sending District</i>	<i>New England Laborers</i>	<i>Nowell Academy</i>	<i>Nurses Institute</i>	<i>Paul Cuffee</i>	<i>RI Mayoral Academies Blackstone Valley Prep</i>
Barrington	-	1	-	-	-
Burrillville	-	-	-	-	-
Charlestown	-	-	-	-	-
Coventry	2	-	-	-	-
Cranston	87	6	15	-	-
Cumberland	-	-	-	-	446
East Greenwich	-	-	-	-	-
East Providence	2	1	5	-	2
Foster	-	-	-	-	-
Glocester	-	-	-	-	-
Hopkinton	-	-	-	-	-
Jamestown	-	-	-	-	-
Johnston	9	1	5	-	-
Lincoln	-	-	4	-	226
Little Compton	-	-	-	-	-
Middletown	-	-	-	-	-
Narragansett	-	-	-	-	-
Newport	-	-	-	-	-
New Shoreham	-	-	-	-	-
North Kingstown	1	-	1	-	-
North Providence	-	1	5	-	1
North Smithfield	-	-	-	-	-
Pawtucket	3	26	21	-	736
Portsmouth	-	1	-	-	-
Providence	26	75	181	796	5
Richmond	-	-	-	-	-
Scituate	2	-	-	-	-
Smithfield	-	-	-	-	1
South Kingstown	-	-	-	-	-
Tiverton	-	-	-	-	-
Warwick	14	1	6	-	-
Westerly	-	-	-	-	-
West Warwick	4	-	-	-	-
Woonsocket	3	20	10	-	-
Bristol-Warren	-	-	2	-	-
Exeter-West Greenwich	-	-	-	-	-
Foster-Glocester	-	-	-	-	-
Central Falls	5	25	10	-	542
<b>Total</b>	<b>158</b>	<b>158</b>	<b>265</b>	<b>796</b>	<b>1,959</b>
<i>Adjusted Chariho</i>	-	-	-	-	-

**Table 6: FY 2019 Estimated Charter and State School Enrollment by Sending District**

<i>Sending District</i>	<i>RISE</i>				
	<i>Mayoral Academy</i>	<i>Segue Institute</i>	<i>Southside Elementary</i>	<i>Times2</i>	<i>Trinity</i>
Barrington	-	-	-	-	-
Burrillville	28	-	-	-	-
Charlestown	-	-	-	-	-
Coventry	-	-	-	-	-
Cranston	-	-	-	-	-
Cumberland	-	-	-	-	-
East Greenwich	-	-	-	-	-
East Providence	-	-	-	-	-
Foster	-	-	-	-	-
Glocester	-	-	-	-	-
Hopkinton	-	-	-	-	-
Jamestown	-	-	-	-	-
Johnston	-	-	-	-	-
Lincoln	-	-	-	-	-
Little Compton	-	-	-	-	-
Middletown	-	-	-	-	-
Narragansett	-	-	-	-	-
Newport	-	-	-	-	-
New Shoreham	-	-	-	-	-
North Kingstown	-	-	-	-	-
North Providence	-	-	-	-	-
North Smithfield	31	-	-	-	-
Pawtucket	-	-	-	-	-
Portsmouth	-	-	-	-	-
Providence	1	-	120	727	204
Richmond	-	-	-	-	-
Scituate	-	-	-	-	-
Smithfield	-	-	-	-	-
South Kingstown	-	-	-	-	-
Tiverton	-	-	-	-	-
Warwick	-	-	-	-	-
Westerly	-	-	-	-	-
West Warwick	-	-	-	-	-
Woonsocket	160	-	-	-	-
Bristol-Warren	-	-	-	-	-
Exeter-West Greenwich	-	-	-	-	-
Foster-Glocester	-	-	-	-	-
Central Falls	-	237	-	-	-
<b>Total</b>	<b>220</b>	<b>237</b>	<b>120</b>	<b>727</b>	<b>204</b>
<i>Adjusted Chariho</i>	-	-	-	-	-

**Table 6: FY 2019 Estimated Charter and State School Enrollment by Sending District**

<i>Sending District</i>	<i>Village Green</i>	<i>Davies Career &amp; Tech Center</i>	<i>Metropolitan Career &amp; Tech Center</i>	<i>Urban Collaborative</i>	<i>Total</i>	<i>Charter/State School % of Total Enrollment</i>
Barrington	2	-	3	-	6	0.2%
Burrillville	-	1	3	-	65	2.7%
Charlestown	-	-	4	-	78	
Coventry	1	-	3	-	66	1.4%
Cranston	18	4	28	-	366	3.6%
Cumberland	3	9	6	4	512	10.5%
East Greenwich	-	-	4	-	14	0.6%
East Providence	5	4	32	-	101	1.9%
Foster	-	-	-	-	-	0.0%
Glocester	-	-	-	-	-	0.0%
Hopkinton	-	-	1	-	6	
Jamestown	-	-	6	-	9	1.4%
Johnston	3	4	12	-	66	2.1%
Lincoln	1	36	2	-	288	8.8%
Little Compton	-	-	2	-	2	0.5%
Middletown	-	-	10	-	11	0.5%
Narragansett	-	-	4	-	17	1.2%
Newport	-	-	24	-	24	1.2%
New Shoreham	-	-	-	-	-	0.0%
North Kingstown	-	-	21	-	132	3.4%
North Providence	5	56	6	-	158	4.4%
North Smithfield	2	-	1	-	57	3.2%
Pawtucket	15	525	46	-	1,884	18.7%
Portsmouth	-	-	8	-	9	0.4%
Providence	153	52	378	120	4,974	19.0%
Richmond	1	-	4	-	10	
Scituate	-	-	2	-	11	0.8%
Smithfield	1	16	2	-	28	1.2%
South Kingstown	-	-	14	-	93	2.7%
Tiverton	-	-	15	-	15	0.8%
Warwick	11	2	19	-	133	1.5%
Westerly	-	-	-	-	52	1.7%
West Warwick	2	-	10	-	34	1.0%
Woonsocket	1	5	50	-	431	7.5%
Bristol-Warren	-	-	9	-	14	0.4%
Exeter-West Greenwich	-	-	1	-	31	1.9%
Foster-Glocester	-	-	3	-	6	0.5%
Central Falls	1	134	46	11	1,535	39.5%
<b>Total</b>	<b>225</b>	<b>848</b>	<b>779</b>	<b>135</b>	<b>11,238</b>	<b>8.3%</b>
<i>Adjusted Chariho</i>	<i>1</i>	<i>-</i>	<i>9</i>	<i>-</i>	<i>94</i>	<i>2.8%</i>

**Table 7: Transitioned Formula Funding to Charter and State Schools by Sending District**

<i>Sending District</i>	<i>ACE (Textron)</i>	<i>Achievement First</i>	<i>Beacon</i>	<i>Blackstone Academy</i>	<i>Charette</i>	<i>Compass</i>
Barrington	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Burrillville	-	-	170,190	-	-	-
Charlestown	-	-	-	-	-	61,216
Coventry	-	-	12,984	-	-	4,328
Cranston	-	590,900	27,603	-	-	-
Cumberland	-	-	147,335	-	-	-
East Greenwich	-	-	1,624	-	-	3,479
East Providence	-	-	16,566	-	-	-
Foster	-	-	-	-	-	-
Glocester	-	-	-	-	-	-
Hopkinton	-	-	-	-	-	-
Jamestown	-	-	-	-	-	2,333
Johnston	-	-	31,808	-	-	-
Lincoln	-	-	47,999	-	-	-
Little Compton	-	-	-	-	-	-
Middletown	-	-	-	-	-	-
Narragansett	-	-	-	-	-	6,636
Newport	-	-	-	-	-	-
New Shoreham	-	-	-	-	-	-
North Kingstown	-	-	5,169	-	-	81,847
North Providence	-	296,427	47,776	7,601	-	-
North Smithfield	-	-	74,012	-	-	-
Pawtucket	-	-	118,034	1,650,917	-	-
Portsmouth	-	-	-	-	-	-
Providence	2,100,129	10,641,640	214,767	642,663	921,368	16,394
Richmond	-	-	-	-	-	-
Scituate	-	-	11,978	-	-	-
Smithfield	-	-	16,107	-	-	-
South Kingstown	-	-	-	-	-	52,237
Tiverton	-	-	-	-	-	-
Warwick	-	118,849	78,991	-	-	3,623
Westerly	-	-	2,598	-	-	81,068
West Warwick	-	-	20,546	-	-	-
Woonsocket	-	-	1,742,216	-	-	-
Bristol-Warren	-	-	2,272	-	-	-
Exeter-West Greenwich	-	-	-	-	-	43,804
Foster-Glocester	-	-	-	-	-	-
Central Falls	-	-	58,048	1,435,366	-	-
<b>Total</b>	<b>\$ 2,100,129</b>	<b>\$ 11,647,816</b>	<b>\$ 2,848,622</b>	<b>\$ 3,736,546</b>	<b>\$ 921,368</b>	<b>\$ 356,966</b>

**Table 7: Transitioned Formula Funding to Charter and State Schools by Sending District**

<i>Sending District</i>	<i>Greene School</i>	<i>Highlander</i>	<i>Hope Academy</i>	<i>International</i>	<i>Kingston Hill</i>	<i>Learning Community</i>
Barrington	\$ -		\$ -	\$ -	\$ -	\$ -
Burrillville	-	4,835	-	-	-	-
Charlestown	3,949	-	-	-	64,508	-
Coventry	197,350	-	-	-	53,665	-
Cranston	72,585	473,334	-	126,768	5,112	20,446
Cumberland	5,827	8,324	-	44,117	-	4,162
East Greenwich	5,103	-	-	2,319	-	-
East Providence	5,522	96,083	-	183,332	16,566	-
Foster	-	-	-	-	-	-
Glocester	-	-	-	-	-	-
Hopkinton	23,031	-	-	-	-	-
Jamestown	-	-	-	-	-	-
Johnston	15,904	100,101	-	11,226	-	9,355
Lincoln	-	20,059	-	10,030	-	-
Little Compton	-	-	-	-	-	-
Middletown	-	-	-	-	3,029	-
Narragansett	3,981	-	-	-	13,603	-
Newport	-	-	-	-	-	-
New Shoreham	-	-	-	-	-	-
North Kingstown	24,123	-	-	3,015	133,540	-
North Providence	-	26,060	64,063	98,809	-	-
North Smithfield	-	-	-	-	-	6,550
Pawtucket	177,050	537,363	-	1,439,699	18,637	1,195,866
Portsmouth	-	-	-	-	-	-
Providence	221,325	4,339,612	1,749,288	985,307	8,197	1,255,815
Richmond	19,859	-	-	-	-	-
Scituate	2,620	-	-	-	-	-
Smithfield	-	-	-	2,983	5,966	-
South Kingstown	12,437	-	-	-	48,921	-
Tiverton	-	-	-	-	-	-
Warwick	60,874	-	-	25,364	39,858	7,247
Westerly	24,424	-	-	-	33,259	-
West Warwick	56,803	-	-	18,129	18,129	-
Woonsocket	-	45,379	-	34,034	-	-
Bristol-Warren	-	4,543	-	-	-	-
Exeter-West Greenwich	9,729	-	-	-	19,464	-
Foster-Glocester	7,214	5,050	-	-	-	-
Central Falls	240,987	147,758	-	395,781	-	3,956,052
<b>Total</b>	<b>\$ 1,190,698</b>	<b>\$ 5,808,501</b>	<b>\$ 1,813,351</b>	<b>\$ 3,380,912</b>	<b>\$ 482,452</b>	<b>\$ 6,455,494</b>

**Table 7: Transitioned Formula Funding to Charter and State Schools by Sending District**

<i>Sending District</i>	<i>New England Laborers</i>	<i>Nowell Academy</i>	<i>Nurses Institute</i>	<i>Paul Cuffee</i>	<i>RI Mayoral Academies Blackstone Valley Prep</i>
Barrington	\$ -	\$ 2,163	\$ -	\$ -	\$ -
Burrillville	-	-	-	-	-
Charlestown	-	-	-	-	-
Coventry	12,118	-	-	-	-
Cranston	567,387	42,937	97,120	-	-
Cumberland	-	-	-	-	2,165,901
East Greenwich	-	-	-	-	-
East Providence	11,044	7,731	34,237	-	11,044
Foster	-	-	-	-	-
Glocester	-	-	-	-	-
Hopkinton	-	-	-	-	-
Jamestown	-	-	-	-	-
Johnston	53,325	6,549	30,872	-	-
Lincoln	-	-	18,627	-	932,760
Little Compton	-	-	-	-	-
Middletown	-	-	-	-	-
Narragansett	-	-	-	-	-
Newport	-	-	-	-	-
New Shoreham	-	-	-	-	-
North Kingstown	-	-	2,154	-	-
North Providence	2,154	5,429	35,832	-	5,429
North Smithfield	-	-	-	-	-
Pawtucket	32,615	273,341	218,983	-	7,346,036
Portsmouth	-	1,329	-	-	-
Providence	288,542	847,593	2,024,715	8,534,952	50,823
Richmond	-	-	-	-	-
Scituate	3,743	-	-	-	-
Smithfield	-	-	-	-	2,983
South Kingstown	-	-	-	-	-
Tiverton	-	-	-	-	-
Warwick	62,323	5,073	27,538	-	-
Westerly	-	-	-	-	-
West Warwick	29,006	-	-	-	-
Woonsocket	34,034	223,652	110,205	-	-
Bristol-Warren	-	-	6,361	-	-
Exeter-West Greenwich	-	-	-	-	-
Foster-Glocester	-	-	-	-	-
Central Falls	61,566	304,312	119,614	-	6,434,521
<b>Total</b>	<b>\$ 1,157,857</b>	<b>\$ 1,720,108</b>	<b>\$ 2,726,258</b>	<b>\$ 8,534,952</b>	<b>16,949,496</b>

**Table 7: Transitioned Formula Funding to Charter and State Schools by Sending District**

<i>Sending District</i>	<i>RISE Mayoral Academy</i>	<i>Segue Institute</i>	<i>Southside Elementary</i>	<i>Times2</i>	<i>Trinity</i>
Barrington	\$ -	\$ -	\$ -	\$ -	\$ -
Burrillville	152,784	-	-	-	-
Charlestown	-	-	-	-	-
Coventry	-	-	-	-	-
Cranston	-	-	-	-	-
Cumberland	-	-	-	-	-
East Greenwich	-	-	-	-	-
East Providence	-	-	-	-	-
Foster	-	-	-	-	-
Glocester	-	-	-	-	-
Hopkinton	-	-	-	-	-
Jamestown	-	-	-	-	-
Johnston	-	-	-	-	-
Lincoln	-	-	-	-	-
Little Compton	-	-	-	-	-
Middletown	-	-	-	-	-
Narragansett	-	-	-	-	-
Newport	-	-	-	-	-
New Shoreham	-	-	-	-	-
North Kingstown	-	-	-	-	-
North Providence	-	-	-	-	-
North Smithfield	108,070	-	-	-	-
Pawtucket	-	-	-	-	-
Portsmouth	-	-	-	-	-
Providence	8,197	-	1,301,720	7,900,487	2,255,877
Richmond	-	-	-	-	-
Scituate	-	-	-	-	-
Smithfield	-	-	-	-	-
South Kingstown	-	-	-	-	-
Tiverton	-	-	-	-	-
Warwick	-	-	-	-	-
Westerly	-	-	-	-	-
West Warwick	-	-	-	-	-
Woonsocket	1,610,942	-	-	-	-
Bristol-Warren	-	-	-	-	-
Exeter-West Greenwich	-	-	-	-	-
Foster-Glocester	-	-	-	-	-
Central Falls	-	2,823,238	-	-	-
<b>Total</b>	<b>\$ 1,879,994</b>	<b>\$ 2,823,238</b>	<b>\$ 1,301,720</b>	<b>\$ 7,900,487</b>	<b>\$ 2,255,877</b>

**Table 7: Transitioned Formula Funding to Charter and State Schools by Sending District**

<i>Sending District</i>	<i>Village Green</i>	<i>Davies Career and Technical Center</i>	<i>Metropolitan Career and Technical Center</i>	<i>Urban Collaborative</i>	<i>Total</i>
Barrington	\$ 3,090	\$ -	\$ 4,634	\$ -	\$ 9,887
Burrillville	-	4,835	20,307	-	352,951
Charlestown	-	-	6,582	-	136,255
Coventry	4,328	-	12,984	-	297,757
Cranston	122,678	26,580	181,973	26,580	2,382,003
Cumberland	14,151	40,788	33,296	-	2,463,901
East Greenwich	-	-	4,639	-	17,164
East Providence	38,654	28,715	218,673	-	668,167
Foster	-	-	-	-	-
Glocester	-	-	-	-	-
Hopkinton	-	-	4,265	-	27,296
Jamestown	-	-	4,117	-	6,450
Johnston	19,646	18,710	69,229	-	366,725
Lincoln	5,015	146,147	7,164	-	1,187,801
Little Compton	-	-	1,695	-	1,695
Middletown	-	-	32,715	-	35,744
Narragansett	-	-	7,299	-	31,519
Newport	-	-	126,478	-	126,478
New Shoreham	-	-	-	-	-
North Kingstown	-	-	47,816	-	297,664
North Providence	35,832	362,662	36,918	-	1,024,992
North Smithfield	6,550	-	4,585	-	199,767
Pawtucket	159,967	5,049,041	447,285	-	18,664,834
Portsmouth	-	-	11,695	-	13,024
Providence	1,739,451	544,296	4,059,267	1,314,835	53,967,260
Richmond	5,149	-	14,711	-	39,719
Scituate	-	-	3,743	-	22,084
Smithfield	4,176	51,305	7,159	-	90,679
South Kingstown	-	-	19,900	-	133,495
Tiverton	-	-	55,860	-	55,860
Warwick	47,105	8,696	78,991	-	564,532
Westerly	-	-	-	-	141,349
West Warwick	16,920	-	77,349	-	236,882
Woonsocket	11,345	53,482	512,130	-	4,377,419
Bristol-Warren	-	-	29,387	-	42,563
Exeter-West Greenwich	-	-	2,434	-	75,431
Foster-Glocester	-	-	12,263	-	24,527
Central Falls	12,313	1,544,426	506,600	82,273	18,122,855
<b>Total</b>	<b>\$ 2,246,369</b>	<b>\$ 7,879,682</b>	<b>\$ 6,664,142</b>	<b>\$ 1,423,688</b>	<b>\$ 106,206,728</b>



**Table 8: Categorical Aid for FY 2019**

<i>Sending District</i>	<i>High Cost Special Education</i>	<i>ELL</i>	<i>Density Charter Aid</i>	<i>Non-Public Transportation</i>	<i>Regional Transportation</i>	<i>Total</i>
Barrington	\$ 93,435	\$ 987	\$ -	\$ 96,001	\$ -	\$ 190,423
Burrillville	34,735	772	-	39,665	-	75,172
Charlestown	-	88	3,900	-	-	3,988
Coventry	49,063	1,844	-	8,735	-	59,642
Cranston	401,376	87,376	-	779,881	-	1,268,633
Cumberland	28,110	14,406	25,400	94,019	-	161,935
East Greenwich	140,965	803	-	75,266	-	217,034
East Providence	191,312	36,169	-	1,682	-	229,163
Foster	44,451	-	-	18,645	-	63,096
Glocester	22,310	-	-	6,603	-	28,913
Hopkinton	-	227	-	-	-	227
Jamestown	57,927	146	-	-	-	58,073
Johnston	135,240	25,158	-	252,761	-	413,159
Lincoln	169,588	2,098	14,400	-	-	186,086
Little Compton	-	38	-	-	-	38
Middletown	73,466	3,710	-	-	-	77,176
Narragansett	33,212	-	-	-	-	33,212
Newport	25,784	23,814	-	-	-	49,598
New Shoreham	-	394	-	-	-	394
North Kingstown	80,311	2,753	-	-	-	83,064
North Providence	228,945	19,370	-	166,700	-	415,015
North Smithfield	57,667	1,221	-	15,231	-	74,119
Pawtucket	131,486	243,561	94,200	144,610	-	613,857
Portsmouth	74,526	495	-	-	-	75,021
Providence	788,599	1,631,690	242,700	289,475	-	2,952,464
Richmond	-	196	-	-	-	196
Scituate	96,755	-	-	34,248	-	131,003
Smithfield	35,816	1,112	-	75,225	-	112,153
South Kingstown	197,034	1,177	-	138,523	-	336,734
Tiverton	110,435	1,400	-	-	-	111,835
Warwick	348,357	13,700	-	5,021	-	367,078
Westerly	198,036	2,214	-	-	-	200,250
West Warwick	21,705	13,515	-	41,895	-	77,115
Woonsocket	136,365	143,694	21,550	14,720	-	316,329
Bristol-Warren	83,032	5,974	-	283,179	1,178,729	1,550,914
Chariho	76,971	-	-	304,092	1,668,553	2,049,616
Exeter-West Greenwich	143,574	1,039	-	89,706	994,505	1,228,824
Foster-Glocester	92,296	381	-	-	530,889	623,566
Central Falls	97,116	184,063	76,200	62,801	-	420,180
<b>Subtotal</b>	<b>\$ 4,500,000</b>	<b>\$ 2,465,586</b>	<b>\$ 478,350</b>	<b>\$ 3,038,684</b>	<b>\$ 4,372,676</b>	<b>\$ 14,855,296</b>
Charters & State Schools	-	279,353	-	-	-	279,353
<b>Total</b>	<b>\$ 4,500,000</b>	<b>\$ 2,744,939</b>	<b>\$ 478,350</b>	<b>\$ 3,038,684</b>	<b>\$ 4,372,676</b>	<b>\$ 15,134,649</b>

**Table 9: Education Aid for FY 2013 – FY 2017**

<i>District</i>	<i>FY 2013</i>	<i>FY 2014</i>	<i>FY 2015</i>	<i>FY 2016</i>	<i>FY 2017</i>
Barrington	\$ 3,350,904	\$ 3,971,797	\$ 4,701,418	\$ 5,157,096	\$ 5,551,766
Burrillville	12,965,501	13,063,243	13,173,610	13,301,214	13,111,036
Charlestown	1,694,669	1,706,995	1,708,666	1,706,421	1,683,295
Coventry	19,707,074	20,348,442	21,039,824	21,919,203	23,602,823
Cranston	39,188,868	43,347,609	47,040,378	51,129,521	56,028,985
Cumberland	13,834,760	14,705,457	15,756,436	16,689,944	17,980,588
East Greenwich	1,955,236	2,323,568	2,469,555	2,911,567	2,810,467
East Providence	26,993,305	28,082,665	29,373,000	31,094,815	33,101,436
Foster	1,214,327	1,204,783	1,193,192	1,206,855	1,199,424
Glocester	2,792,685	2,705,444	2,640,483	2,546,606	2,546,748
Hopkinton	5,615,973	5,515,535	5,576,348	5,470,735	5,386,069
Jamestown	363,461	361,936	406,834	456,252	473,875
Johnston	11,083,498	11,997,593	13,192,809	14,241,390	16,142,240
Lincoln	8,156,329	8,990,606	9,855,862	10,434,249	11,192,952
Little Compton	338,666	365,270	401,928	398,464	413,267
Middletown	9,288,241	9,109,276	8,905,309	8,723,282	8,621,818
Narragansett	1,663,260	1,805,079	1,993,920	2,154,808	2,150,151
Newport	10,661,062	10,656,332	10,623,202	10,597,219	10,938,355
New Shoreham	72,292	81,762	91,103	103,748	131,168
North Kingstown	10,758,204	10,796,604	10,725,467	10,693,934	10,897,112
North Providence	14,139,108	15,094,386	16,607,860	18,350,725	20,168,707
North Smithfield	5,133,980	5,400,054	5,587,845	5,824,568	6,177,521
Pawtucket	68,246,641	71,459,692	74,842,935	78,877,331	83,927,607
Portsmouth	5,380,832	5,128,661	4,882,427	4,797,771	4,787,381
Providence	197,968,379	206,273,348	215,122,639	223,060,894	235,212,373
Richmond	5,474,556	5,335,436	5,205,437	5,063,630	4,840,982
Scituate	3,514,829	3,720,471	3,960,437	3,974,844	3,794,601
Smithfield	4,982,755	4,985,793	5,115,212	5,348,196	5,961,894
South Kingstown	8,511,975	8,154,486	7,977,157	7,757,160	7,485,517
Tiverton	5,677,809	5,775,390	5,828,165	6,068,532	6,284,270
Warwick	34,449,461	35,164,250	36,064,777	36,764,894	38,252,322
Westerly	6,572,162	7,164,219	7,704,193	8,418,818	8,904,660
West Warwick	19,775,027	20,309,057	21,027,603	21,881,242	23,082,050
Woonsocket	46,744,955	48,170,444	50,690,278	53,233,700	56,340,793
Bristol-Warren	17,832,369	17,089,869	16,749,945	16,207,317	16,003,657
Exeter-West Greenwich	6,705,948	6,639,220	6,637,627	6,230,076	6,384,057
Chariho	898,449	1,127,409	1,316,445	1,322,688	1,810,108
Foster-Glocester	5,289,023	5,213,358	5,204,461	5,113,855	5,130,308
Central Falls	39,744,688	38,451,858	39,085,004	39,597,253	39,687,299
<b><i>District Subtotal</i></b>	<b>\$ 678,741,261</b>	<b>\$ 701,797,397</b>	<b>\$ 730,479,794</b>	<b>\$ 758,830,818</b>	<b>\$ 798,199,682</b>
Charter Schools	46,734,741	55,057,928	59,055,781	67,474,258	75,055,934
State Schools	25,029,795	24,173,800	23,299,251	22,300,780	23,047,390
<b>Total</b>	<b>\$ 750,505,797</b>	<b>\$ 781,029,125</b>	<b>\$ 812,834,826</b>	<b>\$ 848,605,856</b>	<b>\$ 896,303,006</b>

## Revenues Changes

The Governor recommended \$28.0 million and \$266.8 million more general revenues than estimated at the November 2017 Revenue Estimating Conference for FY 2018 and FY 2019, respectively. The May 2018 Revenue Estimating Conference increased the FY 2018 estimates by \$75.6 million for a total of \$3,899.9 million and included \$3,153.4 million for FY 2019. The Budget includes total FY 2018 revenues of \$3,910.5 million and \$3,998.5 million for FY 2019. Notable items are described below.

### Enhanced Collections

- **Division of Taxation Restructuring.** The Budget assumes a total of \$9.9 million in additional personal income, business, sales and use tax revenues and \$3.6 million in associated fines and fees from restructuring the Division of Taxation. The restructuring would enhance the discovery unit through improved audit targeting, and improved collaboration among legal, audit, collections and analytics areas to maximize audit and collections resources. The plan also includes a measure for staff retention. The Budget includes 22.0 full-time equivalent positions. Accounting for \$3.5 million in operational support and staffing costs, the net budget impact is \$10.0 million.
- **Division of Collections.** The Budget assumes a total of \$1.3 million in additional fines and fees will be collected by establishing a Division of Collections within the Department of Revenue. The Budget includes 7.0 full-time equivalent positions. Accounting for \$0.6 million in staffing and contracted services costs, the net budget impact is \$0.8 million.

### Taxes

- **Job Training Tax Credit Repeal.** The Budget assumes \$450,000 in additional revenues by ending the tax credit for certain employers' expenses associated with offering training to their employees for tax years beginning on or after January 1, 2018. The Budget also appropriates \$450,000 from general revenues to support the Real Jobs employment training program to reflect reinvestment of those resources.
- **Medicaid Spending Proposals.** The Budget contains a series of proposals to reduce Medicaid expenditures delivered through managed care plans and nursing facilities. Those entities are taxed on gross revenues therefore a reduction in expenditures would result in a reduction in tax revenues. The Budget assumes that these proposals will reduce revenue from managed care organizations through the 2.0 percent provider tax by \$4.3 million and increase revenues from the 5.5 percent provider tax on nursing facilities by \$6.2 million. The majority of the impact is from shifting costs from the Rhody Health Options managed care program to the fee-for-service program. The net change to revenues is an additional \$1.9 million.
- **Sales and Use Tax on Security Services.** The Budget assumes \$9.7 million in revenues associated with proposed expansion of the state sales and use tax to security services, including investigation, guard and armored car services, effective July 1, 2018.
- **Sales and Use Tax on Software as a Service.** The Budget assumes \$4.8 million in revenues associated with expansion of the state sales and use tax to online third-party hosted subscription services, effective October 1, 2018.
- **Sales and Use Tax on Microbrewery Kegs.** The Budget lowers expected revenues by \$15,000 to reflect the exemption of kegs for breweries from the state's sales and use tax.
- **Medical Marijuana Program Expansion.** The Budget assumes \$1.1 million in new revenues, including \$0.2 million from sales taxes, and \$0.9 million from surcharge fees paid by the current

compassion centers. The Assembly concurred with the Governor's proposal to allow out-of-state medical marijuana program cardholders to purchase from compassion centers and increased renewal fees for the three existing compassion centers from \$5,000 to \$250,000. It did not concur with several other measures proposed to expand the state's medical marijuana program.

- **Motor Vehicle Fees.** The Budget reduces the transfer of transportation related fees collected by the Division of Motor Vehicles to the Highway Maintenance Account from 80.0 percent to 60.0 percent for FY 2018, increasing state general revenues by \$10.4 million.
- **Cigarette Tax.** The Budget does not include the Governor's proposal to increase the cigarette excise tax by \$0.25 per pack, to \$4.50 per 20-pack, effective August 1, 2018 for revenues of \$3.9 million. The 2017 Assembly increased the price per pack by \$0.50 to \$4.25 per 20-pack, effective August 16, 2017.
- **Other Tobacco Products.** The Budget does not include the Governor's other tobacco products proposals to extend the 80 percent of wholesale tax to electronic nicotine delivery systems, require other tobacco products dealers to purchase from state-licensed suppliers and raise the cap on the per cigar tax from \$0.50 to \$0.80 for \$2.3 million in revenues.

### Departmental Revenues

- **Real ID Duplicate License Fees.** The Budget assumes \$2.1 million in revenues associated with issuing duplicate credentials compliant of federal Real ID requirements and exempting this fee from being transferred to the Highway Maintenance Account. The Budget dedicates a similar amount of funding to support 32.0 new positions expected to be needed for the increased volume of work associated with the Real ID implementation.
- **Real ID Implementation - Vital Records.** The Budget assumes revenues of \$0.4 million from fees associated with obtaining copies of birth and marriage certificates associated with implementation of federal Real ID requirements. It is estimated from FY 2019 through FY 2021 more than 78,000 individuals will need copies of birth certificates or marriage licenses. The Budget uses most of this revenue for operating and staffing related costs.
- **Duplicate/Update License Fees.** The Budget assumes \$1.0 million in revenues from merging the \$5.00 fee associated with routine information license updates, including name and address changes, with the \$25.00 fee for duplicate credentials and retains these fees as general revenues.
- **Reinstitute Hospital Licensing Fee at 6.0 Percent.** The Assembly extended the licensing fee for FY 2019 at a rate of 6.0 percent for all hospitals except South County and Westerly, which will be assessed a fee of 4.02 percent. Revenues total \$180.8 million including \$174.0 million from community hospital payments and \$6.8 million from state payments for Eleanor Slater Hospital. This is a \$1.2 million reduction to the revenues included in the Governor's recommended budget to reflect an updated revenue base year and the closure of Memorial Hospital. The licensing fee appears annually in the Appropriations Act and is not included in consensus revenue estimates; the Revenue Estimating Conference can only estimate revenues under the current law.
- **Medical Marijuana Program Expansion.** As noted above, the Governor's budget assumes \$0.9 million in departmental receipts including compassion center surcharges and increased license renewal fees.
- **Mutual Funds Fees.** The Budget assumes \$6.9 million in new revenues associated with increasing the fees on mutual funds from \$1,000 to \$1,750.

- ***Insurance Claims Adjusters' Fee.*** The Budget assumes \$3.0 million in new revenues from increasing the insurance claims adjusters' fee from \$150 to \$250; the fee is biennial. Rhode Island is only one of eight states to assess the fee; most insurance adjusters are from out-of-state.
- ***Inspection Violations.*** The Budget does not include the Governor's proposal to collect \$2.6 million of revenues from fines paid for reinstatement of registrations suspended based on expired inspections. The Budget does include legislation to maintain the current Registry of Motor Vehicles registration practice to not charge a fine for registration reinstatement for inspection violations.
- ***License Plate Issuance Delay.*** The Budget excludes the \$1.8 million in revenues expected to be collected with the mandatory reissuance of license plates in FY 2019 based on a proposed one year delay from January 1, 2019 to January 1, 2020. The reissuance has been delayed five times previously.
- ***Business Regulation Examination Collections.*** The Budget assumes \$0.3 million in new revenue collections from the filling of 2.0 new Bank Examiners and 1.0 Insurance Examiner within the Department of Business Regulation. Examiners in Banking Regulation and Insurance Regulation bill the regulated entities for the actual hours spent on each company examination and/or financial analysis at an hourly rate once the examination or analysis is completed. The hourly rate charged is determined by a formula which represents 150 percent of salaries and benefits, and is deposited as general revenues.
- ***Child Care Violation Fines.*** The Budget increases revenues by \$5,500 from legislation to levy a new administrative fine for child care licensing violations issued by the Department of Children, Youth and Families.
- ***Hair Design Shop Licenses.*** The Budget lowers expected revenues by \$60,000 to reflect the elimination of the \$50 per chair or license fee for barbers and hairdressers.
- ***Certified Food Safety License Extension.*** The Budget lowers expected revenues by \$60,000 to reflect extending the term of food safety certification licensure from three to five years.
- ***Retail Frozen Dessert Processing.*** The Budget lowers expected revenues by \$80,000 to reflect exempting businesses already registered as a food service establishment with operations at a single location from paying the additional \$160 business licensing fee for retail frozen desserts processing.
- ***Wholesale Food Processing License Reduction.*** The Budget lowers expected revenues by \$104,200 to reflect the reduction of the wholesale food processing licensing fee from \$500 to \$300.

#### **Other Revenues**

- ***Sports Betting.*** The Budget assumes \$23.5 million from the legalization of sports betting, restricted to the state's casinos beginning October 1, 2018, as a result of a favorable United States Supreme Court decision.
- ***Lottery Gaming Innovation Pilot Initiatives.*** The Budget assumes \$4.1 million from new gaming initiatives such as sales incentives for Lottery sales representatives, effective July 1, 2018.
- ***Rhode Island Housing Transfer.*** The Budget does not include the Governor's proposal that Rhode Island Housing transfer an additional \$5.0 million to state general revenues by June 30, 2018, and transfer another \$5.0 million by June 30, 2019.

- **Infrastructure Bank Transfer.** The Budget does not include the transfer of an additional \$5.0 million to state general revenues by June 30, 2018. However, the Assembly did include a transfer of \$4.0 million by June 30, 2019.
- **Resource Recovery Corporation.** The Budget does not include the Governor's proposal that the Rhode Island Resource Recovery Corporation transfer \$3.0 million to state general revenues by June 30, 2018 and another \$3.0 million by June 30, 2019.
- **Rhode Island Student Loan Authority.** The Budget does not include the Governor's proposal that the Rhode Island Student Loan Authority transfer \$3.0 million to state general revenues by June 30, 2018.
- **Rhode Island Turnpike and Bridge Authority Transfer.** The Budget does not include the Governor's proposed Rhode Island Turnpike and Bridge Authority transfer of \$1.5 million to state general revenues by June 30, 2018.
- **Twin River.** The Budget assumes the transfer of \$2.0 million from Twin River to the Lottery, consistent with the Governor's recommendation.
- **Rhode Island Lottery.** The Budget assumes that a reduction in Lottery expenses which will increase the transfer to the state by \$0.6 million in FY 2018, consistent with the Governor's recommendation.
- **Water Quality Surcharges.** The Budget assumes a transfer of \$1.1 million to state general revenues from residual water quality protection surcharges that had been collected by the Water Resources Board Corporate. The Board Corporate has been dissolved and its functions were absorbed by the Clean Water Finance Agency, now the Rhode Island Infrastructure Bank.
- **Commercial Licensing and Gaming Transfer.** The Budget includes a transfer of \$800,000 from unused balances from the Commercial Licensing, Gaming and Athletics restricted receipt account to the General Fund in FY 2018.
- **Insurance Regulation Transfer.** The Budget includes a transfer of \$750,000 from unused balances from the Division of Insurance Regulation restricted receipt account to the General Fund in FY 2018.
- **Anchor Institution Tax Credit Transfer.** The Budget includes a transfer of \$750,000 from unused balances from the Commerce Corporation to state general revenues by October 1, 2018.

# State Government Personnel and Staffing

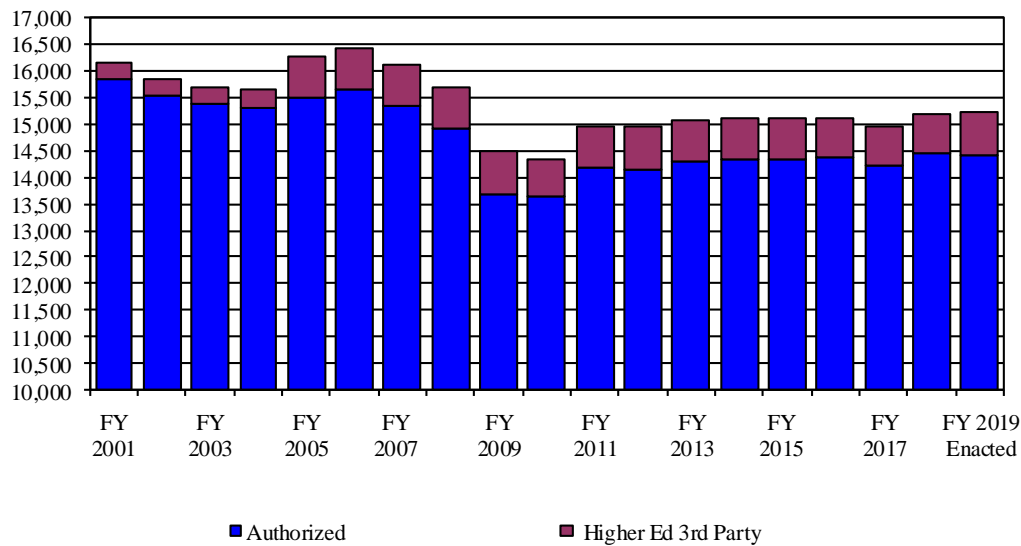
## Summary

The Governor recommended \$2,040.4 million for personnel expenditures and 15,426.5 full-time equivalent positions, including 788.8 higher education positions dedicated for research or supported by other third-party funds. The expenditures include salaries and benefits, as well as contracted services. The recommendation is \$60.8 million and 266.3 positions more than the FY 2018 enacted budget including \$50.5 million more for salaries and benefits and \$10.3 million more for contracted services. She subsequently requested several amendments to add a position for implementation of federal Real ID requirements in the Department of Health, and 1.0 new position for the Board of Elections. Another amendment made a technical correction to staffing in the Judiciary.

There are a number of changes in budget presentation that affect comparisons to the enacted budget. The most significant is the conversion of nearly \$50 million of salaries and benefits expenses to operating costs through the use of newly proposed internal service funds for certain centralized services. These costs will now appear in user agencies, rather than the Department of Administration.

The Assembly provided \$2,042.6 million for personnel expenditures and 15,209.7 full-time equivalent positions, including 788.8 higher education positions dedicated for research or supported by other third-party funds. This is \$2.1 million more and 216.8 full-time equivalent positions less than the Governor's original recommendation. This reflects the elimination of 160.0 vacancies to better align authorizations with funded staffing levels. The expenditures include both salaries and benefits, as well as contracted services.

**Full-Time Equivalent Positions**

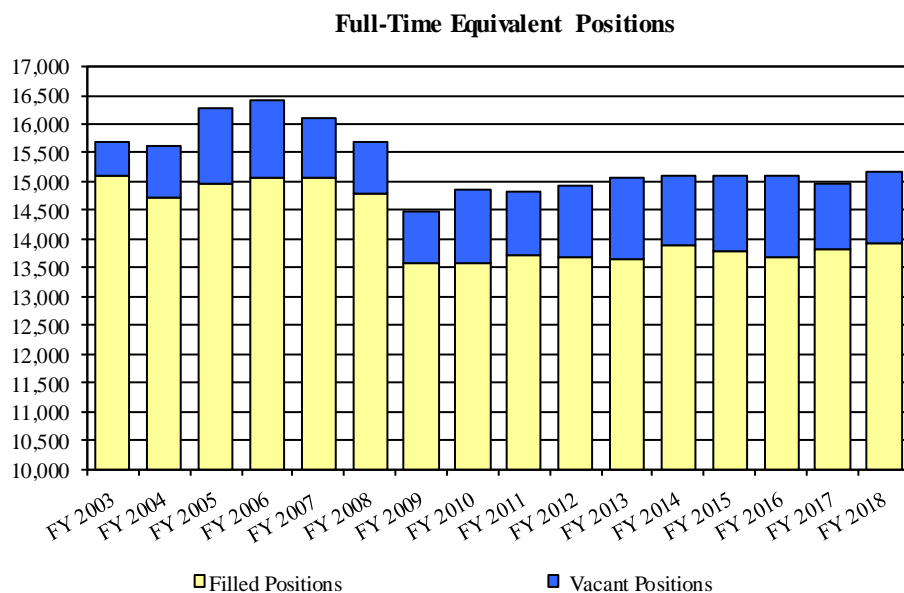


The General Assembly sets personnel limits for each agency and department defined as the maximum allowable number of full-time equivalent positions filled during any pay period. These limits are referred to as authorized levels. The authorized levels do not include temporary or seasonal employees or individuals in training requisite to employment, such as state trooper classes. Generally, agencies do not fill all authorized positions because of various reasons, such as hiring freezes or budgeted turnover savings. Turnover is budgeting less money than needed for full staffing. Turnover savings result from the gap in

time from when an employee leaves state service and a new employee is hired at a lower cost or from when a department leaves a position vacant to achieve a certain level of savings.

The chart below shows both filled and authorized staffing levels from FY 2003 through FY 2018. Authorized levels peaked in FY 2006; however, filled positions peaked in FY 2003. A significant reduction to both authorized and filled positions is apparent in FY 2009, FY 2010 and FY 2011 resulting from a major surge of retirements in 2008 and severe constraints put on refilling the vacancies. Other significant issues during that period are noted below.

- Total filled positions peaked at 15,099.0 in FY 2003. Filled positions dropped by 393.0 to 14,706.0 in FY 2004 during which there was a hiring freeze.
- The increase in authorized positions during FY 2005 is the result of an additional 461.2 higher education positions that are dedicated for research or supported by other third-party funds. There are consistent vacancies within this group of positions.
- Total authorized positions peaked in FY 2006 from an additional 151.9 authorized positions, primarily from a new class of correctional officers at the Department of Corrections and new nursing programs at each of the colleges. However, filled positions remained consistent with prior years.
- During FY 2007, the Governor proposed initiatives including measures to encourage eligible individuals to retire, such as ending statutory status and payment for unused sick leave and revisions to accrued vacation leave, freezing longevity payments, shutting down government operations for two days, and establishing limited service positions. The Assembly did not concur with the proposals; however, it did reduce vacant general revenue funded positions, eliminating 419.4 vacant positions.



- The decline in both authorized and filled positions in FY 2009 resulted from changes to retiree health benefits included in Article 4 of 2009-H 5019, Substitute A, as amended. This change caused a significant number of state employees to retire. There were 14,917.8 filled positions on December 6, 2007, compared to December 8, 2009, when there were 13,302.1 filled positions.



- The FY 2017 enacted budget included authorization for 14,952.6 positions, 274.7 positions less than the Governor had recommended. The 2016 Assembly eliminated 225.0 vacancies to better align authorization and filled staffing levels.

The Governor's FY 2017 revised recommendation included 82.3 positions more than the enacted. For FY 2018, she recommended staffing of 15,067.4 positions, 114.8 positions more than enacted. She subsequently requested two amendments, adding 159.0 full-time equivalent positions for the Unified Health Infrastructure Project and making a technical change to staffing in the Judiciary, bringing her recommended staffing to 15,226.2 positions. The Assembly authorized only 14,959.0 positions for FY 2017, 6.4 positions more than enacted. However, it is 79.9 less than the Governor's revised budget; it did not concur with the majority of the new positions recommended. That year, the state averaged 13,809.6 filled positions, reflecting an average of 1,023.0 non-research vacancies. In FY 2018, the state averaged 13,913.2 filled positions reflecting an average of 1,194.2 non-research vacancies.

The Governor recommended staffing of 15,426.5 full-time equivalent positions for FY 2019, 266.3 positions more than the authorized level of 15,160.2 positions. This includes authorization for more than 300 new positions offset by her recommendation to eliminate numerous unidentified positions in several departments, notably the Departments of Administration, Public Safety and Transportation. Her revised recommendation includes an additional 26.0 positions for FY 2018.

The Assembly authorized FY 2019 staffing of 15,209.7 full-time equivalent positions, including 788.8 higher education positions dedicated for research or supported by other third-party funds. This is 49.5 positions more than enacted; however, it is 216.8 full-time equivalent positions less than the Governor recommended. This reflects the elimination of 160.0 vacancies to better align the authorization with current funded staffing levels. It authorized staffing of 15,187.2 positions for FY 2018, which is 1.0 more than the revised recommendation.

### **Personnel Costs**

Personnel costs include both salaries and benefits and contracted services. Benefits include direct benefits to employees as well as assessed statewide employee benefits. Contracted services are services state government purchases by contract. The Governor's personnel recommendation includes \$1,750.5 million for salaries and benefits and \$289.9 million for contracted services. These expenditures represent an increase of \$60.8 million or 3.0 percent from the FY 2018 enacted budget.

Contracted services increase by \$10.3 million, or 3.6 percent. This includes expenditures of \$8.1 million from Rhode Island Capital Plan funds budgeted as contracted services, in lieu of capital expenses. This is a departure from prior practice. Adjusted for this, the recommendation is \$2.2 million or 0.8 percent more than enacted.

The recommendation includes \$1,750.5 million for salaries and benefits, an increase of \$50.5 million, or 3.0 percent. This reflects no statewide wage increase, and the conversion of nearly \$50 million of salaries and benefits expenses to operating costs through the use of newly created internal service funds for certain centralized services. One of the most significant changes is the state's \$16.5 million contribution to the pension fund for troopers hired before 1987. When this expense represented direct pension payments, it was categorized as "assistance, grants and benefits." Now that it represents payment into a trust fund like other employee and pension costs, it is categorized as personnel. There are also significant increases in the Departments of Revenue, Transportation and Higher Education for newly recommended positions. Though the overall staffing authorization did not increase in the Department of Human Services, there is a notable increase for salaries and benefits for positions supporting the Unified Health Infrastructure Project. These positions were authorized in the enacted budget and will be funded through existing resources made available through concessions with the contractor.

General revenue expenses for salaries and benefits increase by 2.7 percent and contracted services increase 3.0 percent to primarily reflect expenditures for the new taxation system.

<b>FY 2019 Enacted</b>	<b>General Revenues</b>	<b>Federal Funds</b>	<b>Restricted Receipts</b>	<b>Other Funds</b>	<b>Total</b>
Salaries and Wages	\$ 582,421,801	\$ 183,121,229	\$ 44,672,327	\$ 331,063,296	\$ 1,141,278,653
Benefits	341,820,307	112,471,213	27,792,093	138,923,600	621,007,213
<b>Total Salaries and Benefits</b>	<b>\$ 924,242,108</b>	<b>\$ 295,592,442</b>	<b>\$ 72,464,420</b>	<b>\$ 469,986,896</b>	<b>\$ 1,762,285,866</b>
Contracted Services	59,559,754	147,650,033	47,178,720	25,882,946	280,271,453
<b>Total Personnel</b>	<b>\$ 983,801,862</b>	<b>\$ 443,242,475</b>	<b>\$ 119,643,140</b>	<b>\$ 495,869,842</b>	<b>\$ 2,042,557,319</b>

The Assembly provided \$1,762.3 million for salaries and benefits and \$280.3 million for contracted services. Salaries and benefits are \$11.7 million or 0.7 percent more than the Governor’s recommendation. However, the general revenue increase is \$17.7 million and 1.9 percent more than recommended to reflect recently reached agreements with a majority of state employee unions for wage and benefit changes. This includes increases of 2.0 percent effective on December 24, 2017, 2.5 percent effective on December 23, 2018, 2.0 percent effective on June 23, 2019, and 1.0 percent effective on December 22, 2019. The Assembly added \$6.9 million for FY 2018 and \$19.8 million for FY 2019 from general revenues to fund the impact of these agreements assuming all unions settle for similar terms.

As noted earlier, these expenditures exclude internal service funds; however, the staffing levels do include them, which skews the actual cost per position. Internal service funds, often called rotary accounts, are established to finance and account for the operations of certain overhead type programs that provide services to other state agencies on a charge for services basis. The expenditures appear as state operations costs in the agencies being charged and are not included in the statewide personnel totals to prevent double counting. The largest ones were converted to direct appropriations by the 2006 Assembly in the FY 2007 enacted budget. The 2009 Assembly included the Governor’s proposal to convert the central laundry and pharmacy internal service funds into direct appropriations in FY 2010.

The 2017 Assembly adopted legislation authorizing internal service funds for centralized services including information technology, capital asset management and maintenance, and human resources. The legislation also requires that the Department of Administration reports on a quarterly basis the fund activities, including breakdown by each department and agency. The report must be submitted to the Speaker of the House and President of the Senate with copies to the chairpersons of the House and Senate Finance Committees. The Administration issued the first and second reports and has yet to issue the third report, which was due April 15. The Administration indicated that it plans to combine the last two reports for FY 2018 and submit them in the summer of 2018.

The FY 2018 revised as well as the FY 2019 budgets reflect the establishment of internal service funds. A total of \$81.5 million in FY 2018 and \$83.6 million in FY 2019 were converted from direct appropriation to internal service funds.

<b>Division</b>	<b>FY 2018 Final</b>	<b>FY 2019 Enacted</b>
Human Resources	\$ 12,012,230	\$ 12,131,620
Capital Asset Management & Maintenance	37,286,593	39,212,184
Information Technology	32,179,344	32,282,229
<b>Total</b>	<b>\$ 81,478,167</b>	<b>\$ 83,626,033</b>

There are three divisions of state service: classified, unclassified, and non-classified. Classified service includes competitive and non-competitive positions. Competitive positions require employees to take civil service examinations, as opposed to non-competitive positions which include positions that require licenses, certificates, or registrations. Positions may also be unclassified or non-classified. Positions in the

unclassified service are established by law and are subject to compliance with standards of the federal government and regulations set forth by the state's Personnel Administrator. Positions in this category generally include the employees of elected officials, courts, boards and commissions, both houses of the General Assembly, department directors, and various positions of a policy making nature. All appointments are made by the appointing authorities or the Governor in accordance with the provisions of the laws governing such appointments and the personnel rules adopted for the unclassified service. Positions within the non-classified service are covered under contract terms for the Board of Education and include positions related to a health system transformation project, as well as faculty; the Governor's FY 2019 recommended budget proposes adding 92.5 more positions.

It should be noted that the Governor's program supplement budget publication unintentionally shows all previously authorized non-classified positions in higher education as unclassified positions, resulting from an error in transitioning to a new budget system.

Employee status refers to an employee's protection during reorganizations or layoffs. When an employee is first hired, he or she may have temporary or probationary status, which provides the least protection. All employees that were hired prior to August 7, 1996, will have statutory status when reaching 20 years of state service. This means that the state is required to find a suitable position for that employee in the case of reorganizations or layoffs. For veterans, statutory status is acquired after 15 years of service. As of February 15, 2018, there were 2,851 employees with statutory status, including 128 employees who were eligible through the veteran provision.

As part of his FY 2012 budget, Governor Chafee recommended \$300,000 to conduct an analysis of the state's personnel system and to recommend alternatives to the current system. The study was completed in January 2013 and found that the current personnel structure, organization and staffing of the Division of Human Resources is not sufficient to support the state's need. Additionally, the recruiting process is highly paper-based, job classification structures do not reflect qualifications to deliver the services and the compensation structures are non-competitive.

A total of 16 actions were recommended, including: implementing an online application system, eliminating the public hearing process when making changes to the classification structure, and hiring a new chief of human resources to be dedicated to establishing strategic direction and developing policies. The 2013 Assembly provided funding for this position, which was filled in December 2013. Funding provided through FY 2018 totals \$0.8 million for the study.

The study was completed in the summer of 2017. The following excerpts summarize the major findings from four comparisons.

Salary structure: Overall, the state's salary structure is different from the market in the following ways:

- Range minimum: 7.6 percent higher than the market average minimum
- Range midpoint: 2.5 percent lower than the market average midpoint
- Maximum: 11.8 percent lower than the market average maximum

Health care insurance:

- On average, Rhode Island is 9.7 percent higher than the market median for employer contribution to health care plans

Retirement plan:

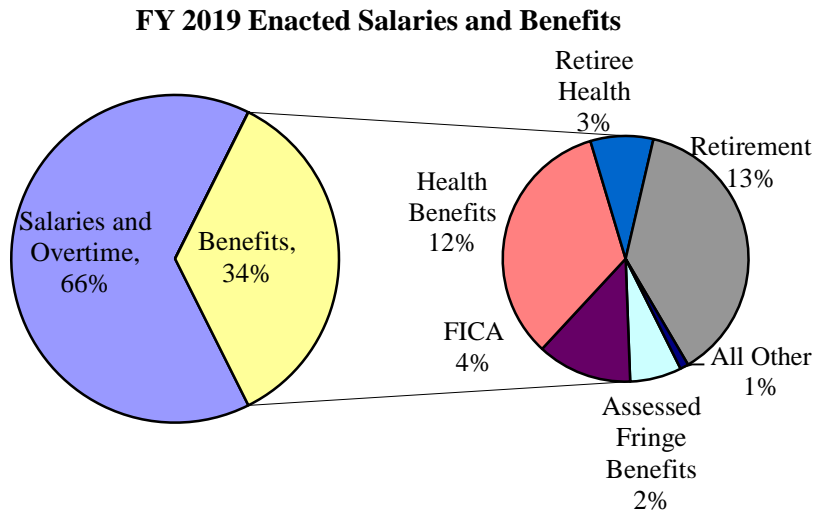
- On average, Rhode Island is 1.34 percentage points higher than the market for maximum employer contribution to the primary retirement plan

Paid Leave:

- Rhode Island is comparable with the market for paid holidays, personal days, and bereavement days offered per year
- Rhode Island is comparable with the market for annual accrual vacation days and sick leaves

- Rhode Island is above the market for carry-over vacation days by 331 percent, and above market for carry-over sick leave by 711 percent

Salaries and benefits make up 86.3 percent of total personnel costs. The following charts represent the total cost of salaries and benefits. The larger pie chart divides salaries and wages, including overtime and benefits. The smaller pie chart breaks out the percentage of each benefit type. Each of the items included in the graphic is described in further detail in the paragraphs that follow.



**Salaries.** Direct salaries refer to the wages paid to state employees. This amount may increase due to many factors. For many state employees, pay scales are determined by position grade and classification. An employee will have a base salary, and there will be increases along a five-step scale annually after the employee’s first six months. Prior to July 1, 2011, after an employee had been in state service for a specified number of years, he or she became eligible for longevity increases. These increases were applied to the base salary. This is authorized by collective bargaining agreements for union employees, with different increases for education agencies contained in statute; it was personnel policy for non-union employees.

The 2011 Assembly froze longevity increases for all employees effective July 1, 2011, or upon expiration of all current contracts when applicable. The Governor’s FY 2016 recommended budget proposed changes to longevity that are described later in the report; though this proposal was later rescinded.

The following table shows the years that an employee was eligible for these increases.

<b>Longevity Increases</b>		
<b>Years of Service*</b>	<b>Education Boards</b>	<b>All Others</b>
5	-	5.0%
11	5.0%	10.0%
15	-	15.0%
20	10.0%	17.5%
25	-	20.0%

*\*As of July 1, 2011 or contract expiration*

For most positions, collective bargaining agreements also determine if an employee will receive a cost-of-living adjustment. This adjustment differs from a longevity increase because it applies to all employees in that pay grade. For example, if all state employees receive a 3.0 percent cost-of-living increase on July 1,

then an employee with a pay grade ranging from \$50,000 to \$59,000 will now be in a pay grade of \$51,500 to \$60,770.

In April 2014, the Chafee Administration reached agreements with its largest unions for a new four-year contract effective July 1, 2013 through June 30, 2017. This includes 2.0 percent salary increases effective April 6, 2014, October 5, 2014 and October 4, 2015. The FY 2018 budget did not include funds for any changes to those contracts upon their June 30, 2017 expiration. The FY 2019 recommended budget includes no wage increases; however, the Governor recommended \$0.5 million from general revenues in both FY 2018 and FY 2019 in the Department of Administration’s budget for labor contract negotiation costs.

The contract for the State Troopers Association covered the period of May 1, 2010 through April 30, 2013, and was subject to a wage re-opener for the last contract year. The State Troopers Association re-opened the contract for wage negotiations and an arbitration award was reached in August 2015. The award covers a three-year period; May 1, 2013 through May 1, 2015 for a 10.0 percent salary increase, consisting of retroactive hikes of 3.5 percent as of May 1, 2013; 3.0 percent as of May 1, 2014; and 3.5 percent as of May 1, 2015.

The FY 2017 and FY 2018 budgets include \$1.0 million in both years for costs associated with settling a contract arbitration that was reached in December 2016 between the state and the Rhode Island State Troopers Association. The settlement provides salary increases retroactive to May 2016. It includes an increase of 1.25 percent, effective July 1, 2017.

The Rhode Island Brotherhood of Correctional Officers settled its contract in October 2016 through binding arbitration. This awarded the civilians a compounded increase of 6.1 percent, consistent with other state unions. The uniform staff received a compounded increase of 11.1 percent, with retroactive payments for 2012 and 2013 awarded only to retired staff. The yearly percentage increases are 2.0 percent annually from July 1, 2012 through June 30, 2015, 2.0 percent on July 1, 2015, and 2.25 percent on July 1, 2017.

In April 2018, Governor Raimondo reached agreements with a majority of state employee unions for wage and benefit changes that include cost-of-living adjustments of 2.0 percent effective on December 24, 2017, 2.5 percent effective on December 23, 2018, 2.0 percent effective on June 23, 2019, and 1.0 percent effective on December 22, 2019. The Assembly added \$6.9 million for FY 2018 and \$19.8 million for FY 2019 from general revenues to account for these agreements assuming all unions reach similar terms.

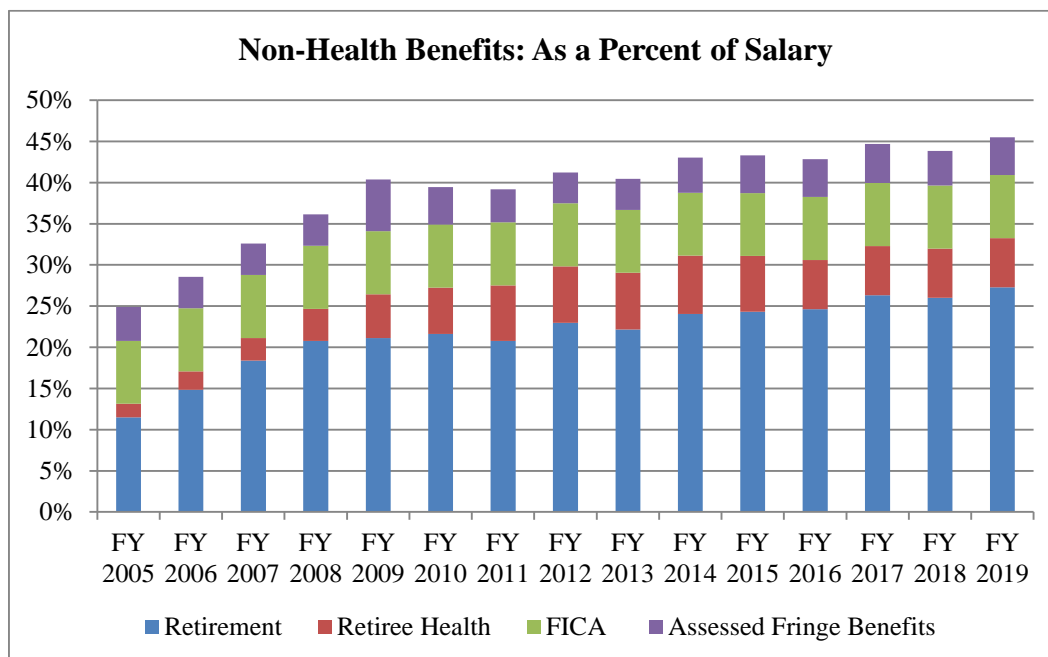
<b>Cost-of-Living Adjustments</b>		
<b>Fiscal Year</b>	<b>Increase</b>	<b>Notable Adjustments</b>
2005	1.5%	
2006	2.5%	
2007	4.0%	
2008	3.0%	6 furlough days
2009	-	
2010	2.5%	July 1; 8 furlough days
2011	3.0%	July 1,- 6 month delay; 4 furlough days
2012	3.0%	July 1, 2011
2013	-	
2014	2.0%	April 6, 2014
2015	2.0%	October 5, 2014
2016	2.0%	October 4, 2015
2017	-	
2018	2.0%	December 24, 2017
2019	4.5%	2.5% Dec. 23, 2018 & 2.0% June 23, 2019
2020	1.0%	December 22, 2019

*Excludes Troopers, RIBCO and some other smaller unions*

**Overtime.** Overtime accounts for 3.5 percent of total salary and benefit expenses. The majority of overtime expenses occur in the Department of Corrections for correctional officers, followed by the Departments of Behavioral Healthcare, Developmental Disabilities and Hospitals, Public Safety, Transportation and Human Services.

<b>Overtime - FY 2019 Enacted</b>	
Corrections	35.4%
BHDDH	16.7%
Public Safety	10.7%
Transportation	9.0%
Human Services	8.4%
Higher Education	8.2%
Children, Youth and Families	6.0%
All Others	5.5%
<b>Total</b>	<b>100%</b>

**Benefits.** Benefits include direct benefits to employees such as health, workers' compensation and unemployment as well as unfunded liabilities for retirement and retiree health benefits. With the exception of health benefits, these are calculated as a percentage of salary and are approximately one-third of the total cost of a position. The following table shows non-health benefits as a percent of salary from FY 2005 through FY 2019. It is important to note that while FICA is part of the cost of a position, it is a federal requirement over which the state has no control. Each benefit is described in the paragraphs that follow.



**Retirement.** Participation in Rhode Island's hybrid defined benefit/defined contribution plan is mandatory for most state employees, except for certain higher education employees who participate in a defined contribution plan. The 2011 Assembly adopted changes including participation in a new defined contribution plan for all employees, except judges, state police and correctional officers. The 2015 Assembly enacted changes consistent with the pension settlement agreement agreed to in the spring of 2015; these changes are described later in the report.

Employees must work until a combination of their years of service and age equal 95. Employees who were not eligible to retire when the 2011 changes became effective have an individualized retirement age based on their years of service but they must be at least 59 years old to retire.

The salary basis is the five highest consecutive years. Cost-of-living adjustments are only granted when the pension systems' aggregate funded ratio exceeds 80.0 percent; the formula uses both investment returns and inflation, but no more than 3.5 percent or less than zero. It is only applied to the member's first \$25,000 of pension income, indexed to grow at the same rate as the cost-of-living adjustment. Prior to full funding, intermittent cost-of-living adjustments are granted every four years and there are different provisions for pre-settlement retirees. There have been many changes to the retirement system over the past few years. These changes are discussed later in the report.

The retirement rates are determined actuarially and under Rhode Island General Laws, they are certified annually by the State of Rhode Island Retirement Board. The Board's current policy is that the contribution rates determined by an actuarial valuation takes effect two years after the valuation date. The Retirement System conducts an experience study every three year to evaluate the appropriateness of assumptions. The actuaries use the system's own experience where relevant and credible data is available. It uses population or general economic data such as inflation for other assumptions. The assumption changes are incorporated in future annual valuations that determine the rate required to support the defined benefit portion of the pension system. The System's actuaries conducted an experience study during the spring of 2017. As a result of that as well as an asset liability review conducted by the State Investment Commission, the Board approved new assumptions including decreasing the investment return assumption from 7.5 percent to 7.0 percent as well as some other assumptions around inflation, wage growth and mortality. These changes will be included in the actuarial valuation that is effective for FY 2020.

The rates for FY 2019 have been revised upward by 2.1 percent or 0.53 percentage points based upon the retirement incentive program the administration undertook in the fall of 2017. The details of this program are discussed later in the report. The rates for FY 2019 as well as the previous six years are shown in the table below.

<b>Employer Contribution Rates - Regular Employees</b>							
<b>FY</b>	2013	2014	2015	2016	2017	2018	2019
<b>Rates</b>	21.18%	23.05%	23.33%	23.64%	25.34%	24.87%	26.28%

**Retiree Health.** The state provides health coverage to individuals who are retired from state employment, who have at least 20 years of state service and are at least age 59. Eligible retirees will pay a 20.0 percent cost share on the actual cost of the plan. These benefits are less generous than previously provided and are discussed later in the report. The Board of Education has a separate plan for certain higher education employees.

**FICA.** The Federal Insurance Contributions Act tax is a United States payroll tax imposed by the federal government on both employees and employers to fund Social Security and Medicare. This applies to all employee groups except State Police. This rate is calculated on salaries and overtime; however, the Social Security portion has a salary limit. In calendar year 2018, the salary limit is \$128,400. There is no salary limit for the Medicare portion.

The total rate is 7.65 percent, including 6.20 percent for the Social Security portion and 1.45 percent for the Medicare portion.

**Assessed Fringe.** The assessed fringe benefit internal service fund was established in August 1999 to comply with federal regulations and to eliminate the fluctuations in agency budgets that result from workers' compensation claims, unemployment claims, and unused leave. A biweekly assessment is applied to the amount of salaries and wages paid from all accounts and funds. This fund allows the costs to be

spread out over all fund sources, as opposed to only general revenues.

The fund ended FY 2015 with a deficit of \$1.9 million and surpluses of \$1.2 million in FY 2016 and \$6.2 million in FY 2017, largely due to a repayment for overpayments made by the state.

The FY 2018 enacted budget was based on an assessment of 4.20 percent for most employees. Based on the projected number of individuals that have opted-in to the voluntary retirement incentive, which is described in greater detail later in this report, the Governor's FY 2019 budget increased the assessment to 4.60 percent. Based on the impact to the Retirement System and the assessed fringe benefit fund, being used to pay the voluntary retirement incentive, the recommended budget includes an additional \$3.9 million from general revenues in associated benefit rate increases.

The current rate for certain public safety personnel is 2.44 percent because these employees receive injured on duty benefits. The rate for higher education faculty is 3.48 percent because they do not receive severance payments.

**Health Benefits.** All full-time state employees and certain part-time employees are eligible for health benefits, including medical, dental and vision through UnitedHealthcare and Delta Dental. Employees began contributing to the cost of this health care in 2005. At that time, some employees paid a percentage of salary, depending on salary range, and some employees paid 5.0 percent of the cost of the health plans. Currently, an employee's contribution is a percent of plan cost, depending on his or her salary and the type of plan chosen.

The following table shows the cost of health benefits and the state employee co-shares for 2018 for both individual and family plans.

2018 Calendar Plan Year Per Employee	Below \$49,670		\$49,670 - \$95,481		Over \$95,481	
	Individual	Family	Individual	Family	Individual	Family
Total Cost of Benefits	\$ 8,856	\$ 24,748	\$ 8,856	\$ 24,748	\$ 8,856	\$ 24,748
% of Premium: State	80.0%	85.0%	80.0%	80.0%	75.0%	75.0%
Annual Cost to State	\$ 7,085	\$ 21,036	\$ 7,085	\$ 19,798	\$ 6,642	\$ 18,561
% of Premium: Employee	20.0%	15.0%	20.0%	20.0%	25.0%	25.0%
Annual Cost to Employee	\$ 1,771	\$ 3,712	\$ 1,771	\$ 4,950	\$ 2,214	\$ 6,187

For budget planning purposes, a weighted average is used to calculate the cost of medical benefits for vacant positions. The following table shows the weighted average cost per benefit type.

Weighted Average	FY 2018 Enacted	FY 2018 Rev. Planning	FY 2018 Final	FY 2019 Planning	FY 2019 Enacted*
Medical	\$ 18,770	\$ 18,770	\$ 18,618	\$ 19,708	\$ 19,396
Dental	929	780	771	804	784
Vision	126	126	126	126	126
<b>Total</b>	<b>\$ 19,825</b>	<b>\$ 19,676</b>	<b>\$ 19,515</b>	<b>\$ 20,638</b>	<b>\$ 20,306</b>

*\*Based on Governor's budget; to be adjusted to reflect savings in new contracts*

In April 2014, Council 94 agreed to a new four-year contract effective July 1, 2013 through June 30, 2017. Among the main provisions of the contract were increased co-pays for office visits and prescription drugs, and established deductibles of \$250/\$500 for individuals/families effective January 1, 2015.

As shown in the previous table, the FY 2018 enacted budget assumes a planning value of \$19,825 and agencies used a planning value of \$20,638 for FY 2019 based on instruction provided by the Budget Office in August 2017. Though the rates are higher than the FY 2018 enacted budget, costs are less than what



agencies had assumed in their requests. The Governor’s revised budget includes medical benefit savings of \$5.4 million, including \$2.5 million from general revenues, from updating the medical benefit rates and savings from lower claims experience. The FY 2019 recommendation includes \$3.0 million in savings, including \$1.5 million from general revenues. The FY 2019 enacted budget includes additional general revenue savings of \$3.3 million, based on recently negotiated contracts.

In June 1997, before employees were contributing to the cost of health benefits, the state began offering employees the option of choosing a medical benefit waiver as opposed to enrolling in a state health plan. The waiver had been \$2,002 through FY 2011; it was then reduced by half to \$1,001. It should be noted that new contracts eliminate the waiver for two state employee spouses who are hired on or after June 29, 2014.

The 2014 Assembly adopted legislation replacing the assessments that support the infant and adult immunization programs, effective on January 1, 2016, and established a new funding methodology. Pursuant to Rhode Island General Law, Section 42-7.4-3, the Healthcare Services Funding Contribution are based on a per-person enrollment for those in fully-insured or self-insured plans with the exception of municipal employees. State employees and employees of non-profit hospital corporations were included beginning July 1, 2016.

**Total Costs.** The total cost examples for two employees who have salaries of \$50,000 and \$100,000, respectively, and a family health plan in FY 2019 is displayed in the following table.

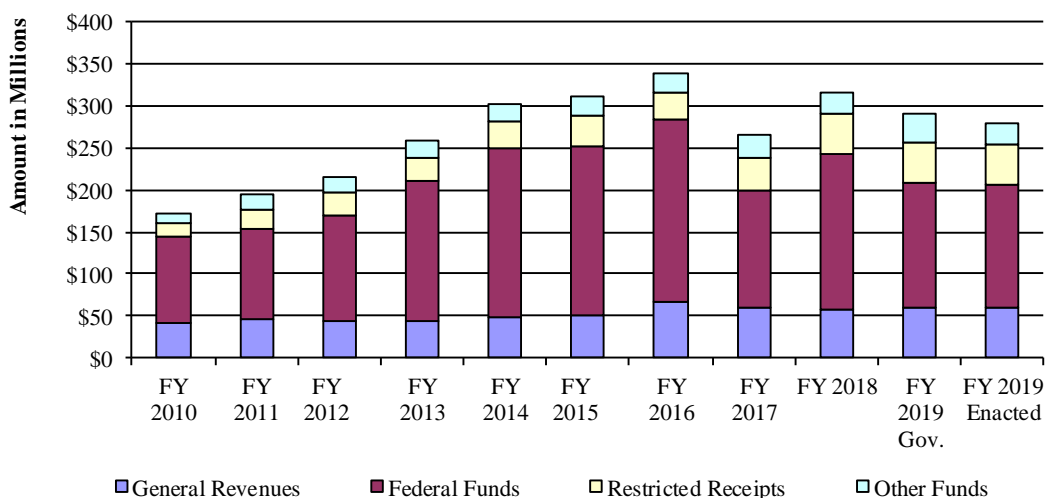
<b>Cost of a Position - FY 2019 Enacted</b>				
	Expense	% of Salary	Expense	% of Salary
Salary	\$ 50,000		\$ 100,000	
FICA	3,825	7.65%	7,650	7.65%
Assessed Fringe	2,300	4.60%	4,600	4.60%
Retiree Health	2,990	5.98%	5,980	5.98%
Retirement*	13,640	27.28%	27,280	27.28%
Subtotal	\$ 22,755	45.51%	\$ 45,510	45.51%
Health Benefits	20,306	Family Plan	20,306	Family Plan
Total Co-share	(4,061)	20.00%	(5,077)	25.00%
Subtotal Benefits	\$ 39,000	78.00%	\$ 60,740	60.7%
<b>Total Cost</b>	<b>\$ 89,000</b>		<b>\$ 160,740</b>	

*\*Rate includes 1.0 percent for defined contribution plan*

**Contracted Services.** Contracted services make up the remaining 13.7 percent of personnel costs. The enacted budget includes \$280.3 million for expenditures the state classifies as contracted services, often referred to as consultants. These expenditures reflect the compensation paid for the services of non-employee individuals or firms and include payments to professional practitioners and other independent contractors who sell their services.

By fund source, 52.7 percent of the expenses are supported by federal grants and 21.3 percent are funded from general revenues. The Executive Office of Health and Human Services and the Department of Transportation account for more than a third of these expenses from all sources.

### Contracted Services, FY 2010 to FY 2019



The chart above shows the costs of contracted services from FY 2010 through FY 2019. The total cost remained relatively consistent from FY 2009 through FY 2011; however, there is a decline in the amount of general revenues spent over that time. The significant increases in FY 2012 and FY 2013 are mostly as a result of Race to the Top funds in the Department of Elementary and Secondary Education’s budget. The Department was awarded \$75.0 million to spend over four years. The FY 2013 and FY 2014 budgets also include over \$50 million from federal funds for the implementation of the Affordable Care Act.

The FY 2017 final budget included \$324.9 million for contracted services and actual expenditures were \$265.2 million. This is \$59.7 million less than appropriated, of which \$53.1 million was from federal funds. This reflects the agreement the state had with the main systems contractor, Deloitte, to delay infrastructure costs until system issues have been addressed.

The Governor recommended \$318.0 million for FY 2018 and \$289.9 million for FY 2019. This is \$38.4 million more in the current year and \$10.3 million more in FY 2019.

The FY 2018 final budget includes \$316.7 million for contracted services. This is \$1.2 million less than the Governor’s revised budget, of which \$0.8 million less is from Medicaid funds reflective of anticipated expenditures for a new data mining system for the Medicaid Fraud Unit in the Department of the Attorney General. The Assembly authorized \$280.3 million for FY 2019, which is \$9.6 million less than recommended primarily due to the removal of Rhode Island Capital Plan funds that had been budgeted as contracted services, in lieu of capital expenses.

For the past decade, the Assembly has required state agencies to be held more accountable for contracted services they purchase. The Assembly concurred with most of Governor Chafee’s FY 2015 budget proposal to repeal or consolidate most requirements. The paragraphs that follow identify these reporting requirements as well as any significant revisions and current compliance.

*RIGL 42-90-1.* This statute, first adopted in Chapter 161 of the Public Laws of 1985, requires all departments, commissions, boards, councils and other agencies to submit to the Secretary of State the name of any person who performs legal, medical, accounting, engineering or any other professional services, and the amount of the compensation received by the consultant during the previous quarter. It further requires the Secretary of State to compile, publish and make a report available to the public.

The 2006 Assembly amended this legislation in 2006-H 6779, Substitute A, to establish a \$100,000 threshold for which services obtained are substantially similar to work performed by regular employees of the department, commission, board, council or agency. The legislation further required state agencies to list all privatization contracts as part of the budget requests, which must contain the name of the contractor, duration of the contract and costs of previous, current and upcoming years. Agencies must also include a summary of contracted private employees for each contract, reflected as full-time equivalent positions and their hourly wage rate. It appeared that only a few agencies were complying with this requirement.

The 2007 Assembly adopted legislation in Public Law 2007, Chapter 73 requiring an extensive cost comparison analysis as well as an appeals process prior to privatization of any state facility, function or property. It required that bids for such services substantially beat the current in-house costs and meet or exceed current service quality and performance. The comparisons must consider monitoring and conversion costs. The 2008 Assembly further amended the legislation by modifying the requirements.

Governor Chafee included legislation in Article 17 of his recommended FY 2015 budget that increased the threshold from \$100,000 to \$150,000 and required that the reporting be annually submitted to the Budget Office electronically. The legislation requires that the Budget Office electronically post all contracts and reports online using the state's transparency portal or an equivalent website no later than December 1 of each year. The Assembly concurred and included the legislation in Section 4 of Article 9 of 2014-H 7133, Substitute A, as amended. Despite the change, the current administration is also not in compliance with this requirement. At the Personnel Issues Hearing on April 4, 2018, the director pledged to be in compliance with this reporting requirement.

RIGL 37-2.3-1. The 2006 Assembly adopted legislation requiring agencies to list all privatization contracts as part of the budget request when obtaining services that are substantially similar to work performed by regular employees of the department, commission, board, council or agency starting in FY 2009. The list must contain the name of the contractor, duration of the contract and costs of previous, current and upcoming years. Agencies must also include a summary of contracted private employees for each contract, reflected as full-time equivalent positions and their hourly wage rate.

Governor Chafee submitted legislation to alter the requirements so that agencies provide actual information for the prior fiscal year and projected costs for the current and subsequent fiscal years. The listings will be published annually online using the state's transparency portal or an equivalent website no later than December 1 of each year. Subsequently, he requested an amendment to restore language that had previously removed subcontractor from the definition of privatization contractor and clarify what agencies must include in reports for prior, current and upcoming fiscal years and which positions must be reflected as full-time equivalent positions. The Assembly concurred.

This reporting requirement has not been met since it was adopted by the 2014 Assembly. The staff from the Budget Office indicated that it has been in discussions with Council 94 to format the template for reporting.

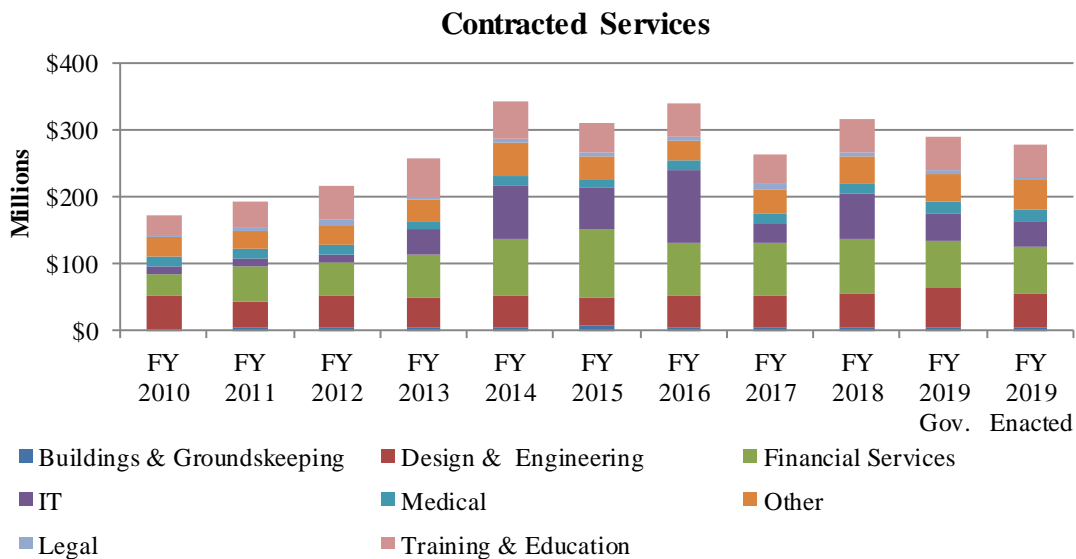
RIGL 42-149-1. This statute adopted in Public Law 2007, Chapter 525 requires all state departments to submit quarterly reports of all non-state employee expenditures for legal services, financial services, temporary work and other non-state employee personnel costs. The report must contain efforts made to identify qualified individuals or services within state government, factors used in choosing a non-state employee or firm, results of requests for proposals for services or bids for services, and the actual cost and the budgeted cost for the expenditure.

Governor Chafee included legislation in Article 17 of 2014-H 7133 to repeal this, in conjunction with modifying a similar requirement. The Assembly concurred.

*RIGL 42-149-3.1.* This legislation, adopted in Public Law 2011, Chapter 409 requires an assessment of 5.5 percent on contractual costs to be paid to the retirement system on a quarterly basis when a department, commission, board, council, agency or a public corporation agrees to obtain contractual services that are substantially similar to and in lieu of services provided by regular employees. During the FY 2013 budget process, the administration indicated that it developed a mechanism within the state’s accounting system to calculate this charge and \$0.4 million in each year has been collected from FY 2013 through FY 2017.

Governor Chafee included legislation in Article 17 of 2014-H 7133 to repeal the 5.5 percent assessment. The Assembly did not concur.

*P.L. 2007, Chapter 073.* The 2007 Assembly adopted legislation to correct a situation concerning contract employees that were doing the same work as state employees, under state employee supervisors. Departments and agencies would be allowed to convert those positions to state employee positions within available funding. The law also required that an agency or department may not employ contracted employees or employee services where the contracted employees would work under state employee supervisors after October 1, 2007, without determination of need by the Director of Administration acting upon the positive recommendations of the Budget Officer and the Personnel Administrator and 15 days after a public hearing. This language was included in budgets until FY 2016.



The table above shows the types of services provided by outside contractors from FY 2010 to FY 2019. The majority of the expenditures are spent on design and engineering services, training and educational, and management services. The smallest areas of spending are legal services and buildings and grounds keeping services.

### FY 2019 Proposed Personnel Initiatives

- Voluntary Retirement Incentive.** The Administration implemented a voluntary retirement incentive under its own authority as part of an effort to achieve the \$25.0 million of undistributed savings in the FY 2018 enacted budget. State employees eligible to retire on or before December 31, 2017 are eligible for the incentive, which is two times the employee’s longevity capped at \$40,000. The Administration indicated that there were 941 eligible state employees and it assumed savings of \$6.5 million based on the assumption that 45 percent of eligible employees would retire by January 31 for five months of savings. Payouts would be made from the assessed fringe benefit fund, which is generated from all fund sources. The savings also assumed that only 60 percent of those vacated positions are filled for one month in FY 2018 and at 70 percent of the incumbent’s cost in the first year.

The incentive program was implemented in stages based on the amount of longevity to allow the Retirement System time to process the applications. The most senior employees had until February 15 and the least senior had until April 15. The Governor's revised budget includes savings of \$4.6 million from vacancies, but no comprehensive information was provided on how much savings was assumed to offset added costs. Much of the vacancy savings assumed in FY 2018 does not appear to repeat in FY 2019. Based on updated program participation data, the Assembly assumed additional savings in both FY 2018 and FY 2019.

- ***Injured on Duty Reform.*** The Governor proposed legislation to amend the injured on duty laws to allow an independent medical examiner to certify that a person has reached the medical improvement triggering the 60-day clock to apply for accidental disability. Under current law, it must be the treating physician that makes the certification. The legislation also amends the accidental disability law to require use of application and processing rules for injured on duty benefits for state employees that qualify for them, rather than a separate accidental disability procedure. The Governor's budget assumed savings of \$0.6 million from general revenues, \$0.3 million each for the Military Staff and the Department of Public Safety, from these changes. The Assembly did not concur.
- ***Workers' Compensation Outsourcing.*** Rhode Island General Law, Chapter 28-31 contains the provisions for the workers' compensation program for state as well as municipal employees. Workers' Compensation is a program that requires employers to carry insurance coverage protecting their employees from loss of earnings and/or medical expenses for any work-related injury or illness. Rhode Island is self-insured and administers its own claims. The Governor proposed to privatize the administration of the Workers' Compensation program.

The FY 2018 enacted budget includes undistributed savings of \$1.3 million from this proposal. The revised budget restores \$1.0 million of the assumed savings; however, no further information was provided in terms of how the remaining savings was achieved and the FY 2019 recommended budget assumes the enacted amount of savings. The Governor subsequently requested an amendment to delay the remaining \$0.3 million of savings to FY 2019. The Assembly concurred.

- ***Rhode Island Capital Fund Assessment.*** The Governor proposed legislation to empower the state Budget Officer to implement an indirect cost recovery charge of up to 10.0 percent of Rhode Island Capital Plan funded project expenditures for funding "direct project management costs of state employees." The Governor's budget includes general revenue savings of \$3.7 million from this proposal. It appears that the savings are overstated; half might be achievable. The Assembly did not concur with this saving initiatives; however, it restored \$0.7 million of general revenue funding for project managers in the Division of Asset Management and Maintenance. The enacted budget assumes that that Department will achieve these savings through efficiencies.

### **Recent Compensation and Benefit Revisions**

Recent budgets have included initiatives affecting personnel costs including savings from reducing retirement benefits, compensation and implementing pay reductions for state employees. These are described in the paragraphs that follow, along with the Assembly's action on those items.

- ***Retirement Benefits.*** The 2009 Assembly adopted pension changes that apply to all state employees, including judges and teachers eligible to retire on or after October 1, 2009 and were not eligible before passage of the legislation. The 2009 changes include establishing a minimum retirement age of 62 with a proportional application of that minimum age to current members based on their current service as of October 1, 2009. Changes also include freezing service credits for those in Plan A, and shifting all future accrual to the lower accruals of Plan B. The cost-of-living adjustments were based on the Plan B model of the lesser of inflation or 3.0 percent on the third anniversary, and the salary basis for benefits is the five consecutive highest years, increased from three.

The 2010 Assembly enacted legislation to further limit the cost-of-living adjustments to the first \$35,000 of retirement allowance beginning on the third anniversary of the date of retirement or when the member reaches age 65, whichever is later, for state employees, teachers, and judges. Governor Carcieri had proposed to amend the retirement statutes to eliminate the cost-of-living adjustments for state employees, teachers, judges, and state police who were not eligible to retire before passage of the proposal. He also proposed adding language to subject any future cost-of-living adjustments to annual legislative action.

As part of a special session, the 2011 Assembly enacted legislation that suspended new cost-of-living adjustments to retirees' benefits until the system is better funded but provided for an intermittent cost-of-living adjustment every five years until the system in the aggregate is 80.0 percent funded. It moved all but public safety employees into a hybrid pension plan that includes a defined contribution plan. It increased the minimum retirement age for most employees not already eligible to retire and changed the benefit accruals to 1.0 percent per year of service beginning July 1, 2012. It reduced the vesting requirement from ten years to five years and preserved accrued benefits earned through June 30, 2012. It increased the minimum retirement age for teachers and state employees to Social Security Normal Retirement Age, not to exceed 67, applied proportionally to employees based on current years of service, but no less than 59.

Public labor unions challenged the constitutionality of the law subsequent to its enactment. To avoid what could have been a lengthy and costly trial, state and labor unions were ordered into federal mediation. In February 2014, a proposed settlement was announced, which maintained most of the pension changes; however, the retirement age was reduced from 67 to 65 and allowed employees who have worked at least 20 years to keep their defined-benefit pensions. Retirees would receive a one-time 2.0 percent cost-of-living increase upon the enactment of the agreement and intermittent cost-of-living increases would be given every four years instead of every five years. Additionally, the settlement needed the approval of retirees, state employees, as well as the General Assembly. If more than half of any one group were to vote against the settlement, the litigation would continue. Though most employees and retirees voted in support of the settlement, a majority of police officers voted against it; thereby rejecting the settlement in whole. The trial was originally scheduled for September 2014, and later rescheduled for April 2015.

In March 2015, a proposed settlement was announced. The Assembly enacted Article 21 of 2015-H 5900, Substitute A, as amended to codify the pension settlement agreement signed by all the parties (except all municipal police and Cranston fire) in April 2015 and determined by the Court to be fair, adequate and reasonable in May 2015. The legislation does not exclude any parties. It preserves over 90 percent of the 2011 pension reform savings. The changes include providing a cost-of-living increase every four years instead of every five as well as two, one-time \$500 payments to all current retirees. It changes the formula for calculating the cost-of-living increase to use both investment returns and the consumer price index with a maximum of 3.5 percent; currently it is only based on investment returns with a 4.0 percent maximum. It also increases the base used for cost-of-living calculations from \$25,000 to \$30,000 for current retirees.

It returns state employees, teachers and Municipal Employees Retirement System (MERS) general employees with at least 20 years of service as of June 30, 2012 to a defined benefit plan with a 2.0 percent annual accrual and higher employee contribution rate. It also increases the state's contribution to the defined contribution plan for those with between 10 and 20 years of service as of June 30, 2012. It also contains increases in accrual rates for correctional officers and municipal public safety employees.

It includes adjustments to the retirement age for all groups and allows local municipalities to re-amortize the unfunded liability four additional years to 25 years for MERS plans and the local employer portion of teacher contributions.

- **Retiree Health Benefits.** The 2008 Assembly enacted legislation to change its provision of retiree health benefits from a pay-as-you-go system along with significant benefit reductions to future retirees effective October 1, 2008. Based on a recommendation in the Governor's FY 2009 revised budget, the

2009 Assembly enacted legislation to delay the move to a trust fund for two years. The trust fund was set up in FY 2011 and the state is now funding on an actuarial basis.

The 2012 Assembly adopted legislation establishing a Medicare exchange for eligible retirees that offers a wider array of health benefit choices at a lower cost through competition. The state sets up a Health Reimbursement Arrangement (HRA) for each retiree and deposits the state subsidy into the account each month. It is the same percent subsidy that the retiree previously received. The maximum state contribution is set equal to the lowest cost plan, adjusted for age that is comparable to the highest former plan. A retiree can choose a lower cost plan and use the balance of funds for any approved expense including: purchasing a plan for a spouse, dental or vision coverage, and payment of Medicare Part B premiums and Part D coverage.

As part of her FY 2016 recommended budget, Governor Raimondo had proposed changing the requirements for what benefits must be included in early retiree health benefit plans. The Assembly did not concur.

It should be noted that the federal “Cadillac” tax was scheduled to take effect in 2018 for plans deemed high cost. The tax would be 40.0 percent of the cost above federally established thresholds. While final regulations have not been issued, it is widely assumed that the threshold will be \$10,200 for an individual plan and \$27,500 for a family plan. The current pre-65 rate plan costs \$11,300 for an individual plan and \$31,500 for a family plan. In January 2018, Congress again delayed the start of the tax to 2022.

The retiree health rate in the last actuarial valuation included 0.29 percent to account for the costs of the “Cadillac” tax. The rate has not yet been adjusted to account for the delay.

- **Pay Reductions.** The Budget enacted by the 2010 Assembly included two initiatives negotiated with employee unions to generate personnel savings. The first was to implement eight pay reduction days in FY 2010 and four pay reduction days in FY 2011. The Department of Administration entered into negotiations with collective bargaining units in the summer of 2009 to reach an agreement to achieve savings while avoiding layoffs. For each pay reduction day, an employee will accrue one and one quarter additional days of paid leave, for a maximum of ten days in FY 2010 and five days in FY 2011. The employee may request to discharge this leave day during any pay period following the period in which it was earned, or the employee may elect to receive a cash payment upon termination of state employment.

The second savings initiative was to delay the 3.0 percent cost-of-living adjustment from July 1, 2010 to January 2, 2011. Together these initiatives were intended to save approximately \$29.5 million from all sources, including \$17.5 million from general revenues in FY 2011. In FY 2010, the initiatives accounted for savings of \$26.8 million from all sources, including \$15.0 million from general revenues. These savings ended in FY 2012, and the contract called for a 3.0 percent increase effective July 1, 2011.

The agreement with the collective bargaining units also gave agency directors the right to transfer employees between programs in order to transfer, reorganize, eliminate, or consolidate functions, programs, units, divisions, and departments within the Executive Branch, as long as the collective bargaining units are notified within 15 days and the transfers are based on seniority. This authority ended on June 30, 2011.

- **Longevity.** The 2011 Assembly included legislation that ended new longevity payments for all state employees effective July 1, 2011, or upon the expiration of any current collectively bargained contract. Employees continue to receive the same longevity percentage they have already earned; however, no new longevity will be granted. Provisions for these payments are generally a matter of collective bargaining agreements for union employees or personnel policy for non-union staff. Non-classified employees of the former Board of Governors, Board of Regents and Public Telecommunications Authority received longevity payments of five percent after 10 years and ten percent after 20 years, pursuant to three different sections of the General Laws. Out-year estimates had projected \$4.0 million in annual costs from this

provision.

Governor Raimondo proposed legislation in her FY 2016 budget to freeze longevity payments currently expressed as a percent of salaries, at the amount earned by an employee as of June 2015, or the last pay period prior to the expiration of applicable collective bargaining agreements, whichever occurs later. It also excluded longevity from an employee’s base rate salary, which means longevity will not grow with other raises. She subsequently requested an amendment to rescind this proposal. The Assembly retained current law.

Changes for each agency are summarized in the paragraphs at the end of this report and explained in further detail in the individual agency analyses contained in the FY 2018 and FY 2019 sections of this publication.

### Distribution of Positions

The number of full-time equivalent positions authorized for each agency and department is contained in Article 1 of the annual appropriations act. The departments and agencies may not exceed the number of full-time equivalent positions authorized in any pay period. Full-time equivalent positions do not include seasonal or intermittent positions for which scheduled periods of employment do not exceed 26 consecutive weeks or for which scheduled hours do not exceed 925, excluding overtime, in a one-year period. Nor do they include individuals engaged in training, the completion of which is a prerequisite of employment.

- **Transfer of State Employees.** The practice of cost allocation may skew the distribution of positions by function. In this case, cost allocation refers to the practice of charging an agency for a portion of the costs for a position that is working in a different agency. There are also cases in which the entire cost of a position is being charged to one agency while the authorization for that position is in another agency.

The 2017 Assembly adopted legislation in Section 6 of Article 5 of 2017-H 5175, Substitute A, as amended, requiring that the Personnel Administrator or any director of a department to file a written report with the Speaker of the House, the Senate President and the chairpersons of the House and Senate Finance Committees when transferring or extending the duration of a transferred employee. This report must be filed within seven days of making or extending the transfer.

<b>Changes to Enacted</b>	<b>Gen. Gov't.</b>	<b>Human Services</b>	<b>Education</b>	<b>Public Safety</b>	<b>Natural Res.</b>	<b>Transp.</b>	<b>Total</b>
<i>FY 2018 Enacted</i>	2,365.9	3,715.6	4,664.7	3,210.0	429.0	775.0	15,160.2
New Positions	97.0	31.0	89.5	39.0	2.0	-	258.5
Transfers	36.0	-	-	(36.0)	-	-	-
Program Reduction	(11.0)	(4.0)	-	(3.0)	(1.0)	-	(19.0)
Unidentified Program Changes	(14.0)	-	-	(16.0)	-	-	(30.0)
Vacancy Reduction	(35.0)	(60.0)	(6.0)	(34.0)	(5.0)	(20.0)	(160.0)
<i>Total Change to Enacted</i>	73.0	(33.0)	83.5	(50.0)	(4.0)	(20.0)	49.5
<b>FY 2019 Enacted</b>	<b>2,438.9</b>	<b>3,682.6</b>	<b>4,748.2</b>	<b>3,160.0</b>	<b>425.0</b>	<b>755.0</b>	<b>15,209.7</b>

The following is a brief summary of the distribution of positions by function. A description of the position changes from the FY 2018 enacted budget follows. Most of the positions in state government are in the education and human services functions, which together account for 55.4 percent of all positions.

The Budget includes 2,438.9 full-time equivalent positions for general government agencies, 16.0 percent of the distributed positions. This is 73.0 positions more than the authorized level to primarily reflect new positions in the Department of Revenue and positions transferred from the Department of Public Safety. The Budget provides 3,682.6 full-time equivalent positions for human services, or 24.2 percent of all distributed positions. This is 33.0 positions less than enacted, primarily reflecting eliminated vacancies.

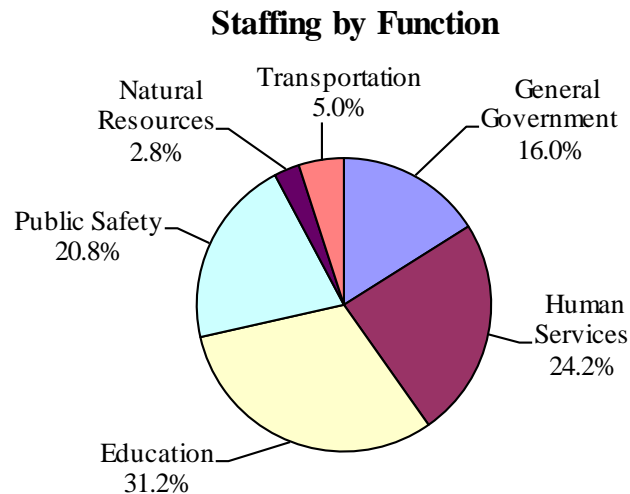


The Budget includes 4,748.2 full-time equivalent positions for education, 31.2 percent of all distributed positions. This is 83.5 positions more than the FY 2018 enacted budget.

There are 3,160.0 full-time equivalent positions for public safety agencies, 20.8 percent of all distributed positions. This is 50.0 positions less than the FY 2018 authorized level.

The Assembly authorized 425.0 full-time equivalent positions for natural resources agencies, 4.0 less than enacted.

The Budget includes 755.0 full-time equivalent positions for transportation, 20.0 less than enacted.



### **Program Changes to FY 2018 Enacted Staffing Levels**

**Administration.** The Governor recommended the enacted level of positions for FY 2018, even with the transfer of 3.0 positions for the Water Resources Board to the Public Utilities Commission.

She included staffing of 667.7 full-time equivalent positions for FY 2019, 29.0 less than the authorized level. This includes the transfers of 29.0 positions: 23.0 positions for the Contractors' Registration and Licensing Board, State Building Code Commission, and the Fire Code Board of Appeal and Review to the Department of Business Regulation, and 3.0 positions for the Water Resources Board to the Public Utilities Commission. The recommendation includes several new positions in Purchasing and the Office of Management and Budget, which are offset by the elimination of unidentified positions.

The Assembly authorized staffing of 697.7 positions for FY 2018, 1.0 more than recommended. It did not concur with two new positions in the Office of Regulatory Reform and maintained the Water Resources Board in the Department of Administration. For FY 2019, it eliminated 13.0 vacancies and authorized staffing of 655.7 positions.

**Business Regulation.** The Governor recommended FY 2018 revised staffing of 106.0 positions, 5.0 more than authorized including a position for the Medical Marijuana Licensing program. For FY 2019, she recommended transferring 59.0 positions to the Department to establish a new Division of Building, Design and Fire Professionals, including 23.0 from the Division of Construction Permitting, Approvals and Licensing at the Department of Administration, and 36.0 from the State Fire Marshal at the Department of Public Safety. She also transferred 2.0 licensing aide positions from the Department of Health to the

Division of Commercial Licensing, Gaming and Athletics, and added 3.0 licensing aides to the Medical Marijuana Licensing consistent with the proposed expansion of compassion centers and consolidation of the oversight of caregivers and authorized purchasers at the Department of Business Regulation.

The Assembly authorized the recommended level of staffing for FY 2018 and 161.0 full-time equivalent positions for FY 2019, 9.0 fewer than recommended. The Assembly did not authorize the transfer of positions from the Department of Health nor the 4.0 new positions for the medical marijuana program; it also eliminated 3.0 vacancies.

**Executive Office of Commerce.** The Governor recommended the enacted level of 17.0 full-time equivalent positions for both FY 2018 and FY 2019. The Assembly eliminated one vacancy in FY 2019 and authorized a staffing level of 16.0 positions.

**Labor and Training.** The Governor recommended the enacted level of 428.7 full-time equivalent positions in both years. For FY 2019, the recommendation included 9.0 new positions to enhance the workplace fraud unit, offset by the elimination of 9.0 unidentified, unfunded and vacant positions. The Assembly authorized the enacted level of staffing for FY 2018. For FY 2019, it did not include the new positions, eliminated 10.0 additional vacancies, and authorized 409.7 positions.

**Revenue.** The Governor recommended 529.5 positions for FY 2018, 4.0 fewer than authorized to reflect the elimination of four vacancies, three in the Division of Municipal Finance and one in the Division of Lottery. For FY 2019, she recommended staffing of 612.5 full-time equivalent positions. This is 79.0 more than authorized, and 83.0 more than the revised recommendation. To the revised budget, she added 32.0 positions at the Registry of Motor Vehicles to implement federal Real ID requirements, 23.0 positions for the new Twin River Tiverton Casino, 22.0 positions for enhanced revenue collections, 7.0 positions for a new Division of Collections, offset by an unspecified 1.0 position reduction. The Assembly concurred, with the exception of eliminating 8.0 vacancies in FY 2019.

**Board of Elections.** The Governor recommended the enacted level of 12.0 full-time equivalent positions for both FY 2018 and FY 2019. She subsequently requested an amendment to provide funding and increase the authorization for 1.0 position in FY 2019. The Assembly concurred.

**Public Utilities Commission.** The Governor recommended 54.0 positions for FY 2018 and 57.0 for FY 2019, increases of 3.0 and 6.0, respectively, compared to the enacted budget. For FY 2018, the Governor added 3.0 positions to reflect the transfer of the Water Resources Board from the Department of Administration to the Public Utilities Commission. For FY 2019, the Governor also added 2.0 programming services officers and 1.0 associate public utilities administrator for operations and consumer affairs. The Assembly did not concur with the transfer of the Water Resources Board and authorized the enacted level of 51.0 positions for FY 2018. The Assembly authorized 53.0 positions for FY 2019; it concurred with the 2.0 new programming service officer positions but not the associate administrator position.

**Executive Office of Health and Human Services.** The Governor recommended 285.0 positions for FY 2018 and 295.0 positions for FY 2019, adding 10.0 new positions to work directly on the Medicaid savings initiatives included in her recommended budget.

The Assembly authorized 192.0 positions for FY 2019. It included 2.0 fewer positions to assist with the Medicaid savings proposals, as it did not concur with the co-pay proposal, eliminated 10.0 vacant positions and transferred 91.0 positions back to the agencies under the umbrella of the Executive Office. The FY 2018 enacted budget included the transfer of positions from the four health and human services agencies to the Executive Office; however, the funding and personnel remained with the sending agencies. The Governor's recommendation did not address the discrepancy, and the Assembly reversed the transfer.

**Children, Youth and Families.** The Governor recommended 612.5 positions for FY 2018 and 619.5 positions for FY 2019. This includes 7.0 new positions for the proposed new Voluntary Extension of Care program offset by the elimination of 4.0 positions from a staff reorganization. The Assembly authorized 616.5 positions for FY 2018 reflecting the enacted level. It provided 631.5 positions for FY 2019, which is 12.0 positions above the Governor's recommendation to restore a previous transfer of positions to the Executive Office of Health and Human Services.

**Health.** The Governor recommended an additional 13.0 new positions in FY 2018 for staffing of 506.6 positions. It is assumed that these positions will be funded with restricted receipts and federal funds that the Department received. For FY 2019, she recommended 504.6 positions, 2.0 positions fewer than the revised budget to reflect the transfer of staff supporting several boards and commissions to the Department of Business Regulation.

The Assembly concurred with the revised recommendation for FY 2018. It authorized staffing of 514.6 positions for FY 2019, 10.0 more than recommended. The Assembly did not concur with the proposal to transfer the licensure of several health professionals to the Department of Business Regulation and retained staffing for the boards and commissions in the Department of Health, it provided 1.0 position for implementation of Real ID requirements, consistent with a subsequent amendment request, and reversed a previous transfer of 7.0 positions to the Executive Office of Health and Human Services.

**Human Services.** The Governor recommended the authorized level of 981.1 positions for FY 2019. The Assembly reversed the transfer of 39.0 finance positions to the Executive Office of Health and Human Services. The FY 2018 enacted budget included the transfer of positions from the four health and human services agencies to the Executive Office; however, the funding and personnel remained with the sending agencies. The Governor's recommendation did not address the discrepancy, and the Assembly reversed the transfer.

**Behavioral Healthcare, Developmental Disabilities and Hospitals.** The Governor recommended the authorized level of 1,319.4 full-time equivalent positions in both years. The Assembly authorized 1,302.4, or 17.0 less than recommended for FY 2019. This includes eliminating 50.0 vacant positions and adding 33.0 to reflect reversing the transfer of positions to the Executive Office of Health and Human Services from the four umbrella agencies in FY 2018. The funding and personnel were not shifted from the separate agencies to the Executive Office.

**Office of the Child Advocate.** The Governor recommended 8.6 positions for FY 2019, adding a 0.6 position to assist with oversight and review of child fatality, near fatality investigations and the Children's Rights settlement. The Assembly authorized 10.0 positions, 1.4 more than recommended.

**Elementary and Secondary Education.** The Governor recommended 327.1 full-time equivalent positions for FY 2019, which is 2.0 more than enacted. This includes 1.0 director of school construction services to be funded from Rhode Island Health and Educational Building Corporation funds, and 1.0 education specialist to administer the ServeRI program. The Assembly added the recommended positions, and eliminated 6.0 vacancies for an FY 2019 authorized staffing level of 321.1 positions.

**Public Higher Education.** The Governor recommended 4,307.8 full-time equivalent positions for FY 2018, which is 1.0 more than enacted for a new business manager position for the Westerly Higher Education and Jobs Skills Center. For FY 2019, she recommended staffing of 4,399.3 full-time equivalent positions, 92.5 more than enacted. This includes a total of 2.0 new business manager positions for the Westerly Higher Education Center, a reduction of 3.0 Division of Higher Education Assistance positions based on an expected transfer of guaranty agency operations to an outside agency, and an increase of 2.0 unidentified positions for the Commissioner's Office to be supported by grants or other sources.

The staffing authorization for the University increases by 68.5 full-time equivalent positions including 10.0 tenure-track faculty positions, 1.0 for a new office for innovation, 1.0 for a new office for undergraduate research and innovation, 1.0 new assistant director for veterans' affairs, 1.0 new psychologist, and 2.5 for the athletics department. The recommendation also includes 3.0 new lecturer positions, which are contracted and not employees of the University. The Governor recommended an additional 49.0 positions that would be limited to funding from third-party sources. This includes 12.0 for DataSpark, a former data analytics group that joined the University in February 2017, 12.0 related to a new five-year National Science Foundation grant, and 25.0 related to the health system transformation project with the Executive Office of Health and Human Services.

The Governor also recommended 23.0 new unidentified positions for the College to provide flexibility and capacity as part of the College's efforts to expand the use of full-time faculty and rely less on part-time adjunct faculty.

The Assembly authorized 4,307.8 positions for FY 2018, consistent with the Governor's recommendation. For FY 2019, the Assembly provided authorization for 4,394.3 full-time equivalent positions. It did not provide authorization for 3.0 new lecturer positions for the University as those are contracted and did not authorize the 2.0 new unidentified positions for the Office of the Postsecondary Commissioner and concurred with the remainder of the Governor's recommendation.

**Office of the Attorney General.** The Governor recommended the authorized level of 235.1 positions for FY 2019. The Assembly added 1.0 paralegal and 1.0 staff attorney to the Civil Division to bring the total to 237.1 positions.

**Corrections.** The Governor recommended 1,435.0 positions for FY 2018 and FY 2019, which is 12.0 more than enacted. She recommended 28.0 new positions requested by the Department and removed 16.0 unidentified positions in order to keep the increase to 12.0. The 28.0 new positions include 16.0 correctional officers, 3.0 correctional officer training instructors, 4.0 health unit clerks, 2.0 clinical social workers, 2.0 correctional officer hospital positions, and 1.0 senior public health specialist. The Assembly concurred with the Governor's recommendation for FY 2018 and authorized 1,416.0 positions for FY 2019, 19.0 less than recommended. This represents a 50.0 percent reduction to non-correctional officer vacancies.

**Judiciary.** The Governor recommended 723.5 positions for FY 2019, 0.2 more than enacted. This adjustment appears to have been made in error. She subsequently requested an amendment to correct this. The Assembly concurred with 723.3 positions.

**Public Safety.** The Governor recommended FY 2019 staffing of 599.6 full-time equivalent positions, 12.0 positions less than authorized. This reflects the transfer of 36.0 positions for the Fire Marshal to the Department of Business Regulation. It also includes 37.0 new positions: 30.0 new troopers and the elimination of 10.0 unidentified positions in the State Police Division, 2.0 Capitol Police screeners, 1.0 position for the Sheriffs Division, 2.0 E-911 telecommunicators, and 1.0 public information officer.

The Assembly did not concur with the recommendation to add the public information officer in either year and authorized staffing of 610.6 positions for FY 2018. The Assembly delayed the start of the State Police training academy class and removed staffing authorization for the new troopers; did not concur with the new Capitol Police screeners, added 3.0 additional telecommunicators, and eliminated 15.0 vacancies for staffing of 564.6 positions in FY 2019.

**Public Defender.** The Governor recommended 95.0 positions for FY 2019, which is 2.0 more than enacted for new attorney positions in an effort to relieve the caseload burden in the Office. The Assembly concurred.

**Environmental Management.** The Governor recommended the authorized level of 400.0 full-time equivalent positions in both years. This reflects 1.0 new position to begin working on the Food Safety Modernization Act and the elimination of one unidentified position. The Assembly concurred with the recommendation for FY 2018 and eliminated 5.0 vacancies for staffing of 395.0 positions in FY 2019.

**Coastal Resources Management Council.** The Governor recommended the authorized level of 29.0 full-time equivalent positions in both years. The Assembly concurred with the recommendation for FY 2018. For FY 2019, it added a new ocean engineer position to assist with wind energy projects, bringing the authorization to 30.0 positions.

**Transportation.** The Governor recommended FY 2019 staffing of 795.0 full-time equivalent positions, including 45.0 new positions as requested by the Department; however, she recommended the elimination of 25 unidentified positions for a net increase of 20. The new positions include: 32.0 highway and bridge maintenance workers, 5.0 project managers, and 8.0 for the Finance Division, Stormwater, and Transit units. The Assembly authorized staffing of 755.0 for FY 2019; it did not concur with the net increase in new positions and eliminated 20.0 positions from current vacancies. The Department had over 115 vacancies at the end of May 2018.



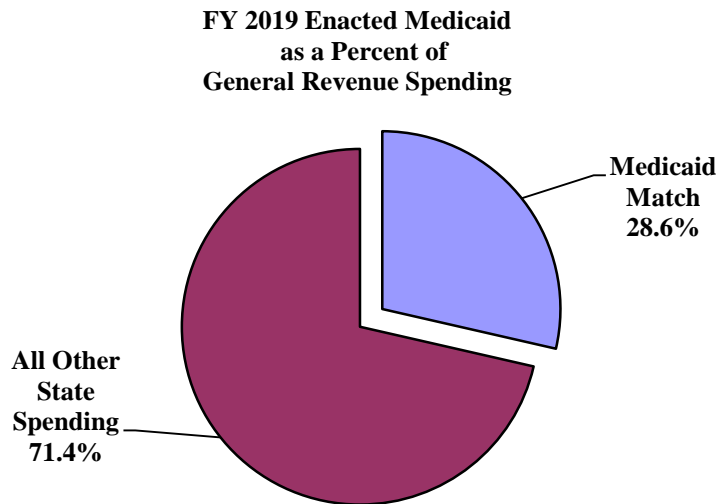
## Medicaid

Medicaid is a health insurance program jointly funded by the federal government and the states to provide services to low-income children, pregnant women, parents of dependent children, the elderly, and people with disabilities. The federal government’s share of expenditures for most Medicaid services is called the federal medical assistance percentage (FMAP). The remainder is referred to as the nonfederal or state share. With passage of the Patient Protection and Affordable Care Act of 2010, states now have the option of expanding coverage to include certain low-income adults with the federal government paying all program costs for the first three years and eventually paying 90 percent of the total cost.

Rhode Island provides medical assistance, residential care, community based services and case management activities to individuals who meet the eligibility criteria established for the various assistance programs operated by the Executive Office of Health and Human Services and the four departments under its umbrella: the Departments of Human Services; Behavioral Healthcare, Developmental Disabilities and Hospitals; Children, Youth and Families; and Health. The following table shows Medicaid spending by department, including administrative and direct benefits costs, and by percent of the total Medicaid budget.

<b>FY 2019 Enacted</b>	<b>General Revenues</b>	<b>All Funds</b>	<b>% of Medicaid</b>
EOHHS	\$ 908,859,760	\$ 2,482,799,943	84.7%
BHDDH	179,892,218	381,851,881	13.0%
Children, Youth and Families	18,131,973	42,382,384	1.4%
Human Services	9,402,614	22,342,125	0.8%
Health	782,810	1,639,121	0.1%
<b>Total</b>	<b>\$ 1,117,069,375</b>	<b>\$ 2,931,015,454</b>	<b>100%</b>

**Medicaid as a Percent of the State Budget.** Programs supported by Medicaid are 30.6 percent of total spending in the FY 2019 enacted budget and 28.6 percent of spending from general revenues.



The programs and recipients receiving Medicaid funded services are discussed separately in the pages that follow, including the state’s mandated coverage for these populations, the number of individuals receiving services and the cost, as well as other optional services that the state provides through the health and human service agencies.

The 2012 Assembly concurred with the Governor's FY 2013 budget recommendation to shift Medicaid benefits to the Executive Office of Health and Human Services from the Department of Human Services. The 2014 Assembly transferred Medicaid funded behavioral health services from the Department of Behavioral Healthcare, Developmental Disabilities and Hospitals to the Executive Office. The Executive Office's budget also includes medical benefit expenses for children and youth in the care of the Department of Children, Youth and Families.

**Reinventing Medicaid.** On February 26, 2015, Governor Raimondo signed an executive order establishing the Working Group to Reinvent Medicaid, which was comprised of Medicaid stakeholders to conduct a comprehensive review of the Medicaid program and make recommendations for short and long-term plans to transform the program.

The Governor included \$92.3 million in savings in her recommended budget, including \$46.4 million from general revenues in the health and human service agencies from the initiative. She then proposed revisions to those savings that included increased revenues as well as expenditure reductions. The Assembly enacted the FY 2016 budget with a majority of the proposals.

The following table shows only the expenditure savings assumed for the Executive Office from Reinventing Medicaid. A majority of the savings, \$71.0 million from all sources, is from a reduction to rates paid to hospitals, nursing facilities and the managed care plans. There are over 40 initiatives and the table aggregates some of the program efficiencies, such as moving CEDARR services into the managed care plans and coordinated coverage for those with other third-party coverage. The status noted represents the testimony provided at the May 2018 Caseload Estimating Conference.

Proposal	FY 2018 Final		Status*
	Gen. Rev.	All Funds	
Hospital/Nursing Home & Managed Care Payments	\$ (30,943,766)	\$ (70,988,688)	Implemented
Pilot Coordinated Care Program	(3,846,985)	(12,077,294)	Implemented
Community Health Teams	(1,035,000)	(2,083,333)	Implemented
Home Stabilization Initiatives	-	-	Not Implemented
Assisted Living Opportunities	-	-	Not Implemented
Adult Day Services	(593,338)	(1,207,690)	Implemented
Coordinated Care Management for SPMI	(2,563,601)	(6,000,000)	Implemented
Medicaid Eligible Adults to Expansion	(1,500,000)	-	Implemented
Electronic Visit Verification	(256,250)	(512,500)	Implemented
Evaluate Structural Barriers to HCBS	-	-	Not Implemented
Enhanced Residency Verification	-	-	Not Implemented
Automate Patient Share	-	-	Not Implemented
Personal Choice Program Admin	-	-	Not Implemented
Enhanced Medicare Identification	-	-	Not Implemented
Coordinate Coverage with VA for veterans	-	-	Not Implemented
Predictive Modeling	(1,018,440)	(2,505,000)	Implemented
LTC - Align Activities of Daily Living	-	-	Not Implemented
Best price drugs	(1,759,500)	(3,519,000)	Implemented
Redesign CEDARR Services	(2,098,700)	(4,224,436)	Implemented
Move CSHCN Services in-plan	(1,581,792)	(3,219,606)	Implemented
Align Commercial Insurance Mandates	-	-	Not Implemented
Redesign Connect Care Choice Program	-	-	Not Implemented
<b>Total</b>	<b>\$ (47,197,372)</b>	<b>\$ (106,337,547)</b>	

\*As of the May 2018 Caseload Estimating Conference



The proposals identified as not implemented are as of the FY 2018 final budget. Some proposals, such as new efforts to automate patient share and housing stabilization services are part of the new waiver submission. Any savings from those would occur in FY 2019 and the out-years.

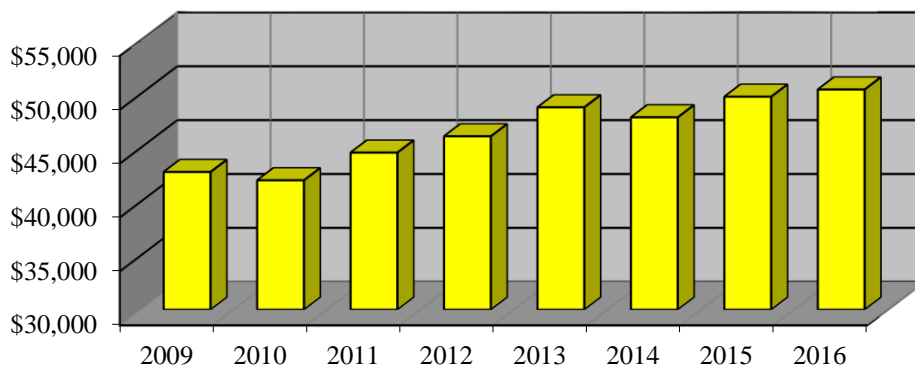
**Medicaid Rate.** The federal medical assistance percentage (FMAP), also known as the federal Medicaid matching rate, is a calculation with significant impact on state health and human services spending. Each state has a Medicaid rate. The formula that determines an individual state’s Medicaid rate is based on that state’s three-year average per capita income relative to national per capita income and represents the portion of medical services delivered under the Medicaid program that the federal government will contribute. States with a higher per capita income level are reimbursed a smaller share of their costs. By law, the Medicaid rate cannot be lower than 50 percent or higher than 83 percent. It is important to note that the federal contribution to any state’s administrative costs for Medicaid services is set at 50 percent.

The following table includes the Rhode Island Medicaid rates used from FY 2010 through the projected FY 2019 rate. Enhanced rates were authorized as fiscal relief to states affecting FY 2008 through FY 2011. Since the Medicaid rate is published for the federal fiscal year that starts on October 1, the state uses a blended rate for its fiscal year. For example, Rhode Island’s FY 2019 projected rate is based on one quarter of the federal fiscal year 2018 rate and three quarters of the federal fiscal year 2019 rate resulting in the different rate for budgetary purposes. The Medicaid rates are shown in the following table.

<b>Medicaid Rates</b>	<b>FY</b>	<b>SFY</b>
2019	52.57%	52.29%
2018	51.45%	51.34%
2017	51.02%	50.87%
2016	50.42%	50.32%
2015	50.00%	50.03%
2014	50.11%	50.40%
2013	51.26%	51.48%
2012	52.12%	52.33%
2011	61.39%	62.26%
2010	63.93%	63.92%

The following chart shows the state’s per capita income for the previous eight calendar years. The FY 2019 rate is based on 2014 through 2016 data.

**State of Rhode Island Per Capita Personal Income**



The per capita income data is released by the federal Bureau of Economic Analysis and is used by the federal government to calculate each state’s reimbursement rate for Medicaid.

**Medicaid - CHIP Enhanced Rate.** The federal medical assistance percentage rate not only determines the state and federal share of Medicaid, the state’s largest health and human services program, but also applies to adoption assistance, foster care, and child care. The Medicaid rate is the basis for calculating the enhanced federal medical assistance percentage rate, the federal matching rate for the Children’s Health Insurance Program (CHIP). The enhanced Medicaid rate reduces the state share by 30 percent. For example, if a state’s Medicaid rate is 52 percent, its state share is 48 percent. That gets lowered to 33.6 percent under the enhanced rate of 66.7 percent. A state’s Medicaid rate may increase or decrease depending on the adjustment to a state’s per capita income, as does the enhanced Medicaid rate.

The Affordable Care Act increased the already enhanced CHIP rate by another 23 percentage points. On January 22, 2018, the program was extended for ten years, expiring on October 1, 2026. The 23 point rate increase will be provided until FFY 2020 when it will be lowered to 11.5 extra points. The regular CHIP enhanced rate would return starting in FFY 2021. The new rates have not been published but staff has estimated what those rates would be based on the current state enhanced Medicaid rate for FFY 2019 of 66.8 percent.

CHIP Rates	FFY	SFY
2022	66.80%	66.80%
2021	66.80%	69.68%
2020	78.30%	81.18%
2019	89.80%	89.61%
2018	89.02%	88.95%
2017	88.71%	88.61%
2016	88.29%	82.47%
2015	65.00%	65.04%

**The Patient Protection and Affordable Care Act of 2010.** On March 23, 2010, President Obama signed the Patient Protection and Affordable Care Act of 2010, commonly referred to as the Affordable Care Act, which provides for national health care reform. The following week, he signed a package of amendments to the Act, called the Health Care and Education Reconciliation Act of 2010, though when referring to health care reform legislation, the Affordable Care Act (ACA) is the referenced Act, and the amendments are considered included.

The Act required most citizens and legal residents to have health insurance by January 1, 2014, or pay a tax penalty, and expanded Medicaid coverage to individuals and families up to 138 percent of the federal poverty level; the threshold is 133 percent, but the Act includes a 5 percent disregard, essentially making the Medicaid eligibility threshold 138 percent. The Tax Cuts and Jobs Act of 2018 repealed the individual mandate to purchase health insurance, but did not make any changes to the expansion program.

The Affordable Care Act also provides for premium credits and cost-sharing subsidies for individuals and families between 139 percent and 400 percent of poverty; this also remains unchanged in the Tax Cuts and Jobs Act. The Act requires most employers to offer medical coverage, includes small business tax credits for employers with no more than 25 employees and provides for a temporary reinsurance program for employers providing health insurance coverage to individuals over 55 years of age but who are not eligible for Medicare. This provision was not changed.

The Affordable Care Act allows young adults to remain on a parent’s or guardian’s health plan until age 26; this provision became effective September 23, 2010. Issued regulations state that young adults are eligible for this coverage regardless of any of the following factors: financial dependency, residency with parent, student status, employment or marital status. The law does not require that a plan or issuer offer dependent coverage, but that if coverage is offered, it must be extended to young adults up to age 26. Rhode Island currently requires insurance plans that cover dependent children to cover unmarried dependent

children until age 19, or until age 25 if a student. If the dependent child is mentally or physically impaired, the plan must continue coverage after the specified age. This provision remains in current law.

Medicaid Expansion. Title II of the Act expands eligibility for Medicaid to lower income persons and assumes federal responsibility for much of the cost of this expansion. Beginning on January 1, 2014, all children, parents and adults without dependent children who are not entitled to Medicare and who have family incomes up to 138 percent of poverty became eligible for Medicaid. The 2013 Assembly expanded coverage to this population.

Between 2014 and 2016, the federal government paid 100 percent of the cost of covering newly-eligible individuals. On January 1, 2017, the Medicaid rate decreased to 95 percent. The rate is 94 percent for calendar year 2018, and it drops to 93 percent in 2019, and 90 percent on January 1, 2020 for all subsequent years, requiring a 10 percent state match.

States are required to maintain the same income eligibility levels through December 31, 2013 for all adults, and this requirement is extended through September 30, 2019, or FY 2020, for children currently in Medicaid. This requirement has been extended until September 30, 2023 with the recent passage of the Healthy Kids Act that extended the Children’s Health Insurance Program. For Rhode Island, this requirement applies to RIte Care eligibility for parents who are at or below 175 percent of poverty and children who are at or below 250 percent. The 2013 Assembly lowered the parent’s threshold to 133 percent of poverty and included funding to assist in the transition to coverage through the health benefits exchange. The eligibility threshold for the parent was increased to 138 percent to match the threshold for the expansion program which is 133 percent of poverty after disregarding five percent of the annual income.

Similar to provisions in the American Recovery and Reinvestment Act, states cannot take actions to lower enrollment or make eligibility stricter. States can reduce provider fees, but must prove that the reduction will not make it harder for Medicaid patients to get needed care; states may eliminate optional benefits.

As noted, the federal government paid 100 percent of the cost for states to provide benefits to adults age 19 to 64, without dependent children, with incomes at or below 138 percent of poverty from January 1, 2014 until January 1, 2017, or FY 2018, with the rate incrementally decreasing to 90 percent by January 2020 requiring a 10 percent state match. The FY 2018 final budget includes \$469.1 million from all sources, \$443.2 million from federal funds and \$25.9 million from the state match. The FY 2019 enacted budget includes \$469.2 million, including \$438.6 million from federal funds and \$30.6 million from general revenues and the program’s out-year estimates, including the state match, are shown in the following table.

<b>Medicaid Expansion</b>		
<b>FY</b>	<b>General Revenues</b>	<b>All Funds</b>
2018	\$ 25.9	\$ 469.1
2019	\$ 30.6	\$ 469.2
2020	\$ 41.2	\$ 485.1
2021	\$ 50.1	\$ 501.1
2022	\$ 51.8	\$ 517.7
2023	\$ 53.5	\$ 534.7

*\$ In millions*

HealthSource RI. In September 2011, Governor Chafee issued an executive order to establish the Rhode Island Health Benefits Exchange, renamed HealthSource RI, the marketplace for purchasing health insurance, known as the exchange. The 2015 Assembly enacted Article 18 of 2015-H 5900, Substitute A, as amended, to establish the health benefits exchange into general law as a division within the Department of Administration. It authorizes HealthSource RI to operate a state-based exchange to meet the minimum

requirements of the federal act. It authorizes an assessment be charged by the Department, which cannot be more than the revenues that would be raised through the federally facilitated marketplace upon those insurers offering products on the exchange. The assessment is estimated to generate \$6.4 million budgeted for FY 2019. The Budget also includes \$2.4 million from general revenues to be used in conjunction with the revenues from the assessment for the operations of HealthSource RI.

HealthSource RI, in addition to offering in-person assistance from professional health benefits navigators, also offers online tools to assist Rhode Island residents and small businesses with shopping for and purchasing health insurance. All plans offered through HealthSource RI meet minimum coverage requirements set by the federal government, including essential health benefits such as preventive care and annual physicals, doctor sick visits, hospitalizations, maternity care, emergency room visits, and prescription coverage.

Tools offered through HealthSource RI can be used by those who do not have coverage either through an individual plan or through an employer plan, are under-insured by their individual or employer plan, and those who are comparison shopping between their current plan and plans offered through the exchange. Small employers with fewer than 50 full-time employees may also use HealthSource RI to offer coverage options to their employees.

The 2015 Legislature required religious employers that purchase plans on the Exchange to offer their employees a full-choice option. The employers would not be responsible for any additional costs of a plan selected by an employee. It also required that if an employer elects the religious exemption variation, it must provide written notice to enrollees that the plan excludes coverage for abortion services.

HealthSource RI began accepting applications on October 1, 2013. Health plans offered through the marketplace are categorized into tiers based on the level of benefits and cost sharing requirements. Individuals in households with income below 400 percent of poverty who are not Medicaid eligible will receive federal subsidies to reduce the cost of commercial health plans purchased through the Exchange.

The 2013 Assembly lowered the state's threshold criteria for RIte Care parents to 133 percent of poverty and created a premium assistance program to aid in the transition to coverage through the Exchange with the state paying 50 percent of the cost of commercial coverage, after subtracting what the parents are currently paying for RIte Care coverage and any federal tax credits or subsidies that are available.

**Health System Transformation Program.** The 2015 Assembly added Section 10 of Article 5 of 2015-H 5900 Substitute A, as amended for the hospital and nursing facility incentive programs and authorized the Secretary of Health and Human Services to seek the federal authority required to implement a hospital and nursing home incentive program. The program would provide participating licensed hospitals and nursing facilities the ability to obtain certain payments for achieving performance goals established by the Secretary; payments were to be made no sooner than July 1, 2016. This was part of the Governor's Reinventing Medicaid initiative.

The 2016 Assembly included Section 9 of Article 7 of 2016-H 7545 Substitute A, as amended to seek federal authority to fund the Rhode Island Health System Transformation Program, for a new cost not otherwise matchable programs, also called CNOMs, and the Designated State Health Programs to seek Medicaid match through a health workforce development partnership with the University of Rhode Island, Rhode Island College and the Community College of Rhode Island. The amended request retains the language to use hospital resources if federal approval is denied.

On May 16, 2016, the Executive Office held the final public hearing and sought federal approval; however, that decision was not made before the Assembly adjourned in late June. The Assembly did include \$18.8 million from federal funds in the Medical Assistance program in the event that the program was approved.

The fall caseload estimating conference, which met on November 7, 2016, did not provide a funding estimate since the program is not considered an entitlement.

The state received approval on October 20, 2016 for a five-year grant that totals \$129.7 million for the Health System Transformation Project. Through this demonstration, approved by the Centers for Medicare and Medicaid Services, the state, along with accompanying changes to its managed care contracts, will develop shared savings agreements between the managed care health plans and the certified affordable entities. The shared savings incentive programs are: the Hospital and Nursing Home Incentive Program and the Accountable Entity Incentive Arrangement. Supporting documentation indicates that the Hospital and Nursing Home Incentive Program will operate for nine months and it is the intent to prepare hospitals and nursing homes for participation in affordable entities in order to manage long term services and supports through a rebalancing strategy that includes the introduction of an affordable entity payment. The Executive Office spent \$7.0 million in FY 2017 in the medical assistance program for incentive payments to nursing facilities.

The second phase is to expand opportunities through the Accountable Entities and the FY 2018 final budget includes \$9.3 million for the administrative expenses. The Executive Office has entered into the following financial arrangements: \$2.0 million for its investment in the Healthcare Workforce Transformation initiative in coordination with the three state institutions of higher education, University of Rhode Island, Rhode Island College and the Community College of Rhode Island, \$1.3 million for contracted evaluation and other oversight services through Conduent, and \$0.8 million for contracted staffing for project management, financial operations, analysis, evaluation and federal compliance.

The FY 2019 enacted budget includes 25.0 positions related to health system transformation project activities in the University of Rhode Island for FY 2019. The University has recently entered into an agreement with the Executive Office of Health and Human Services to support health system transformation in Rhode Island. The Centers for Medicare and Medicaid Services has granted a waiver that will allow for costs associated with training healthcare workers as a reimbursable cost. The University will provide \$1.6 million annually to support new healthcare workforce training initiatives and will hire 10.0 research assistants to accomplish this work. It also anticipates needing 15.0 yet unidentified positions such as Ph.D. level policy experts, masters prepared analysts and fiscal staff to work on the expanded services category of the agreement.

Unified Health Infrastructure Project. The state received approval from the Centers for Medicare and Medicaid Services in April 2015 to implement a nine-year, \$230.8 million project that includes \$162.6 million from federal funds including Medicaid, matched by \$50.6 million from general revenues. The project is a joint venture among the Executive Office of Health and Human Services, Department of Human Services, and HealthSource RI. The project replaces the state's existing eligibility system that will eventually determine eligibility for all health and human services programs, including new health care reform subsidies, through a single application.

The state submitted a new plan in July 2015 that increased project costs to \$363.7 million, including \$79.0 million for the state match. This is \$154.2 million more than the October 2014 plan and increases state funding by \$27.2 million. The updated plan called for a one-year delay to July 12, 2016 and a fully integrated system, RI Bridges, instead of two separate systems for its human services eligibility, application and worker accessibility activities in the affected agencies. Following adoption of the budget, the Executive Office indicated that the start date for Phase II would be delayed two months until September 13, 2016 so the state could comply with federal testing requirements for the new system.

In May 2016, the Department received a memo from the United States Department of Agriculture's Food and Nutrition Service indicating its decision not to allow implementation as planned and required a full three-month pilot in a live environment be followed by a phased statewide implementation. The

Department offered an alternative pilot proposal, which was accepted. On September 2, 2016, the state received notification from the Food and Nutrition Services that it was unable to agree with the state's decision to proceed with the September 13 start date. In November of 2016 the state submitted its corrective action plan to address issues raised by the federal authority.

As of January 1, 2017, the Unified Health Infrastructure Project continued to have multiple operational problems and the state received notification from the Food and Nutrition Service of its concern with system function. At that time, the state submitted a corrective action plan addressing issues identified by the federal authority. The state received additional federal correspondence in July of 2017 for further information to correct reporting issues.

The state submitted an update on its corrective action plan in December 2017 for another update of progress being made regarding the functionality of the new system. However, as of January 1, 2018, the Unified Health Infrastructure Project continued to function with multiple operational problems and the state received notification from the Food and Nutrition Service of its concern with system functionality. The state has submitted a corrective action plan addressing issues identified by the federal authority and provided an update on May 15, 2018 on the progress the state is making towards having a fully functioning system.

The state has been approved for a project plan that totals \$444.5 million through federal fiscal year 2019. This includes \$355.2 million from federal funds and \$89.3 million from general revenues for design, development and implementation that totals \$298.5 million and \$146.0 million for maintenance and operations. The planning document indicates that the backlogs will be cleared by March 30, 2018 and the system will be fully compliant by September 28, 2018. The state submitted an updated plan April 30, 2018 that increases projected expenses to \$491.7 million, including \$108.2 million from general revenues.

<b>Unified Health Infrastructure Project</b>					
<b>Unified Health Infrastructure Project</b>	<b>General Revenues</b>	<b>Federal Funds</b>	<b>Restricted Receipts</b>	<b>Information Technology Investment Fund</b>	<b>Total</b>
<b>FY 2016 Final</b>					
EOHHS	\$ 13,015,924	\$ 79,690,883	\$ -	\$ 1,723,232	\$ 94,430,039
DHS	2,883,527	4,628,457	-	-	7,511,984
<b>Total</b>	<b>\$ 15,899,451</b>	<b>\$ 84,319,340</b>	<b>\$ -</b>	<b>\$ 1,723,232</b>	<b>\$ 101,942,023</b>
<b>FY 2017 Final</b>					
EOHHS	\$ 5,353,039	\$ 33,077,048	\$ -	\$ 1,126,410	\$ 39,556,497
DHS	1,546,360	6,359,539	-	-	7,905,899
<b>Total</b>	<b>\$ 6,899,399</b>	<b>\$ 39,436,587</b>	<b>\$ -</b>	<b>\$ 1,126,410</b>	<b>\$ 47,462,396</b>
<b>FY 2018 Final</b>					
EOHHS	\$ 5,503,530	\$ 55,460,147	\$ -	\$ 2,549,563	\$ 63,513,240
DHS	3,655,312	5,507,185	-	-	9,162,497
<b>Total</b>	<b>\$ 9,158,842</b>	<b>\$ 60,967,332</b>	<b>\$ -</b>	<b>\$ 2,549,563</b>	<b>\$ 72,675,737</b>
<b>FY 2019 Enacted</b>					
EOHHS	\$ 5,074,485	\$ 23,764,587	\$ -	\$ -	\$ 28,839,072
DHS	1,791,312	6,668,058	6,952,634	-	15,412,004
<b>Total</b>	<b>\$ 6,865,797</b>	<b>\$ 30,432,645</b>	<b>\$ 6,952,634</b>	<b>\$ -</b>	<b>\$ 44,251,076</b>

Expenses for the Unified Health Infrastructure Project appear in the Executive Office of Health and Human Services' budget and the Departments of Human Services and Administration. The FY 2019 enacted budget includes \$44.3 million from all sources, including \$6.9 million from general revenues, \$30.4 million from federal funds and \$7.0 million from the contractor that is booked as restricted receipts. The FY 2016 final expenses are \$101.9 million, including \$15.9 million from general revenues and FY 2017 final

expenses are \$47.5 million, including \$6.9 million from general revenues. The following table shows actual spending for FY 2016 and FY 2017, the FY 2018 final appropriation and the FY 2019 enacted budget.

The 2017 Assembly added 143 new positions to support the project which is consistent with the Governor's amendment to address staffing needs through the "Get Well Plan" which was released in the Spring of 2017.

**Rhode Island Consumer Choice Global Compact Waiver.** The Rhode Island Consumer Choice Global Compact Waiver, or Medicaid Global Waiver, was approved by the Centers for Medicare and Medicaid Services on January 16, 2009. The Global Waiver establishes a new federal-state agreement that provides Rhode Island with the flexibility to provide services in the least restrictive, most cost effective way to meet the needs of its citizens. The waiver was effective from January 16, 2009 through December 31, 2013, at which time the state could reapply. The state applied for and received an extension that is in effect until December 31, 2018, called the 1115 Research and Demonstration Waiver.

Programs under the waiver include RItE Care, Rhody Health Partners, Rhody Health Options, home and community based services to elderly residents, residential and community support programs to adults with behavioral health and developmental disabilities, and breast and cervical cancer treatments. It also allowed the state to leverage Medicaid for services that were previously state-only in the Departments of Human Services, Behavioral Healthcare, Developmental Disabilities and Hospitals, and Children, Youth and Families.

As part of the Medicaid resolution language included in Article 13 of 2018-H 7200, Substitute A, as amended, the state has legislative approval to seek extension of the waiver.

**Medicaid Expenses - State/National Comparison.** The following table compares national and state 2012 Medicaid spending using the Medicaid and Children's Health Insurance Program Payment and Access Commission (MACPAC) MACStats Data Book (December 2015). The updated MACStats Data Book (December 2016 and 2017) includes national and state 2013 spending; however, information for Rhode Island is not listed because as footnoted: *State was excluded due to data reliability concerns regarding completeness of monthly claims and enrollment data.* The state information was also excluded from the December 2017 data book.

It shows spending for all enrollees, including individuals who receive Medicare and for whom the state provides a partial Medicaid benefit, including co-payments, deductibles and Part D drug coverage. Full benefit enrollees have access to all Medicaid benefits. It also divides the enrollees into population groups. Rhode Island's spending on children and parents (adults), primarily through RItE Care, is higher than the national average. There are not many who receive only a partial benefit; therefore, there is little difference between the two comparisons. The Medicaid expenses for these populations are in the Executive Office of Health and Human Services' budget.

For disabled individuals, expenses for this population appear in the budgets of the Executive Office of Health and Human Services, as well as the Departments of Human Services, Behavioral Healthcare, Developmental Disabilities, and Hospitals, and Children, Youth and Families. Costs for this population are also above the national average when comparing only full-benefit enrollees and all enrollees.

Finally, expenses for the aged population are also higher when comparing both the full benefit enrollees and all enrollees. Because of the availability of Medicare for this population, roughly 20 percent of the total population served does not receive a full benefit. Expenses supporting this population are in the budgets of the Executive Office of Health and Human Services and the Department of Human Services.

Medicaid Expenses/Cost Per Enrollee				
Population	All Enrollees		Full Benefit Enrollees	
	US	RI	US	RI
Children	\$ 2,679	\$ 4,256	\$ 2,696	\$ 4,254
Adults	4,044	7,677	4,696	7,726
Blind/Disabled	17,848	20,625	19,660	21,321
Aged	15,346	18,357	19,563	21,304
<b>Average</b>	<b>\$ 6,833</b>	<b>\$ 10,689</b>	<b>\$ 7,482</b>	<b>\$ 10,978</b>

Source: MACStats: Medicaid and CHIP Data Book December 2015; Medicaid Benefit Spending for FY 2013

### Poverty Guidelines

The federal poverty guidelines are used for purposes of determining financial eligibility for certain state and federal programs, including several programs in state agencies under the Executive Office. The 2018 guidelines are shown in the following table.

Percent of Federal Poverty Level based on Annual Income									
Family Size	100%	133%	138%	150%	175%	180%	185%	200%	250%
1	\$ 12,140	\$ 16,146	\$ 16,753	\$ 18,210	\$ 21,245	\$ 21,852	\$ 22,459	\$ 24,280	\$ 30,350
2	16,460	21,892	22,715	24,690	28,805	29,628	30,451	32,920	41,150
3	20,780	27,637	28,676	31,170	36,365	37,404	38,443	41,560	51,950
4	25,100	33,383	34,638	37,650	43,925	45,180	46,435	50,200	62,750
5	29,420	39,129	40,600	44,130	51,485	52,956	54,427	58,840	73,550
6	33,740	44,874	46,561	50,610	59,045	60,732	62,419	67,480	84,350
7	38,060	50,620	52,523	57,090	66,605	68,508	70,411	76,120	95,150
8	42,380	56,365	58,484	63,570	74,165	76,284	78,403	84,760	105,950

For families with more than 8 members, add \$4,320 for each additional member for the 100 percent calculation.

The poverty guidelines (also referred to as the federal poverty level) are based on the calculations made for the poverty threshold used by the United States Census Bureau mainly for statistical purposes, for instance, preparing the estimates of the number of Americans in poverty for each year's report.

They are issued each year, generally in the winter, in the Federal Register by the United States Department of Health and Human Services. The guidelines are thresholds used to determine financial eligibility for certain federal programs. They are adjusted for families of different sizes.

Both the thresholds and the guidelines are updated annually for price changes using the Consumer Price Index for All Urban Consumers (CPI-U). The poverty guidelines are sometimes loosely referred to as the "federal poverty level" or "poverty line."

### Medicaid Recipients

**Citizenship Requirements.** To be eligible to receive Medicaid funded services, an individual must generally either be a citizen or legal resident for at least five years. Individuals must also be a resident of the state in which they are applying for benefits.

**Pregnant Women.** Medical services are provided to pregnant women whose annual income is at or below 250 percent of the poverty level. States are mandated to provide services to women at or below 133 percent of poverty.

**Children and Parents.** Medical services are provided to children whose family income is at or below 250 percent of poverty and parents if the income is at or below 133 percent of poverty through the RIte Care



and RIte Share programs. Medical services are also provided to children who are placed in foster care or an adoptive placement through the Department of Children, Youth and Families.

**Children with Special Health Care Needs.** Medical services are provided to children with special health care needs including children in Department of Children, Youth and Families’ care who are in foster care and adoptive placement.

The following table shows the populations to which a state must provide medical benefits and the eligibility criteria established in Rhode Island. Each is discussed separately in the following pages.

<b>Populations</b>	
<b>Mandatory</b>	<b>Optional</b>
Low income Medicare beneficiaries up to 135% of poverty	Low income elderly or adults with disabilities and individuals eligible for home & community care waiver services
Children up to age 1 at or below 185% of poverty; Parents and children age 1 to 19 at or below 133 % of poverty	Children to 250% of poverty
Supplemental Security Income or Social Security Disability Insurance recipients	Non-disabled adults, without dependent children, ages 19 through 64 with income at or below 138% of poverty
	Individuals who are medically needy
	Women eligible for breast and cervical cancer treatment services
Children in adoption assistance or who live in foster care under a Title IV-E program	Children under 18 who would otherwise need institutional care

**Low Income Elderly.** Individuals age 65 and older are eligible for medical benefits based on income and resources. They are eligible for community and/or long term care services if they meet income guidelines and the level of care requirements for the state’s programs.

**Medicaid Eligible Disabled Non-Elderly Adults.** The state provides medical and cash assistance benefits to an adult, under the age of 65, if that individual meets the Social Security Administration definition of disabled. A person is considered disabled if they have a physical or mental disability, expected to last longer than six months and result in their death.

There are two programs that provide a monthly cash assistance benefit to a disabled individual: Social Security Disability Insurance (SSDI) and/or Supplemental Security Income (SSI).

If an individual is determined to be disabled and has a work history of 40 quarters, he or she may first be eligible for Social Security Disability Insurance, which is not considered to be a public assistance program. This is a federal program where the individual receives a monthly payment.

The second program available to a disabled individual is the Supplemental Security Income program. This is a federal public assistance program for individuals with limited income and resources. Individuals may be eligible for both the Social Security Disability Insurance program and the Supplemental Security Income program if they meet the income eligibility requirements. States have the option of providing a state payment in addition to the federal payment. Rhode Island began to make this supplemental payment in 1987.

**Non-Disabled Adults without Dependent Children.** The 2013 Assembly expanded Medicaid coverage to non-disabled adults without dependent children, between the ages of 19 and 64 at or below 138 percent of federal poverty, consistent with the changes under the Affordable Care Act.

**Breast and Cervical Cancer Treatment.** The state provides breast and cervical cancer treatment services through the Medicaid global waiver. A woman must first be screened through the Department of Health's women's cancer screening program before she can receive Medicaid covered treatment services and be at or below 250 percent of poverty.

### Medicaid - Benefits

States must provide mandatory benefits to certain populations. States can also choose to cover additional populations and provide additional benefits beyond what is mandated by the federal government. If a state chooses to extend coverage to additional populations, it must provide the same mandatory services it gives to its mandatory populations.

The most recent Executive Office of Health and Human Services' Rhode Island Annual Medicaid Expenditure Report includes Medicaid spending by population and cost per person for FY 2016 as shown in the following table.

Populations	Persons	% of Population	Costs	% of Cost	Annual Cost/Person
Children/Parents	153,342	54.4%	\$ 537.0	25.9%	\$ 3,504
Expansion	64,989	23.1%	402.0	19.4%	\$ 6,186
Elderly	19,198	6.8%	559.0	27.0%	\$ 29,124
Disabled - Children	12,025	4.3%	170.0	8.2%	\$ 14,052
Disabled - Adults	32,080	11.4%	402.0	19.4%	\$ 23,496
<b>Total</b>	281,634	100%	\$2,070.0	100.0%	

*\$ In millions*

The report typically included a breakdown of cost by mandatory and optional populations and mandatory and optional services. However, this was not included in the past three reports for FY 2014, FY 2015 or FY 2016. It was included in the report for FY 2013 spending, which is shown in the next table. The state spent \$1,785.0 million from federal and state funds on Medicaid services in FY 2013. Of this total, \$615.0 million, or 34.0 percent, was spent on mandatory services for mandatory populations.

Mandatory Populations		
Mandatory	Gen. Rev.	All Funds
Mandatory Services	\$ 298.4	\$ 615.0
Optional Services	134.9	278.0
<i>Subtotal - Mandatory Populations</i>	<i>\$ 433.3</i>	<i>\$ 893.0</i>
Optional Populations		
Mandatory Services	\$ 311.0	\$ 641.0
Optional Services	121.8	251.0
<i>Subtotal - Optional Populations</i>	<i>\$ 432.8</i>	<i>\$ 892.0</i>
<b>Total Expenses</b>	<b>\$ 866.1</b>	<b>\$ 1,785.0</b>

*\$ In millions*

The requirements to submit the annual report are contained in Rhode Island General Law 42-7.5 (4) and include reporting on: expenditures, outcomes and utilization rates by population and sub-population served (e.g. families with children, persons with disabilities, children in foster care, children receiving adoption assistance, adults ages 19 to 64, and elders); expenditures, outcomes and utilization rates by each state

department or other municipal or public entity receiving federal reimbursement under Medicaid; and expenditures, outcomes and utilization rates by type of service and/or service provider.

The following table shows both the mandatory and optional benefits provided through the state’s Medicaid program for acute care services. Acute care services are direct medical benefits provided to eligible individuals including doctor visits, hospital services, rehabilitation, and prescription coverage.

<b>Acute Care Benefits</b>	
<b>Mandatory</b>	<b>Optional</b>
Physician services	Prescriptions
Lab & X-ray	Rehabilitation & other therapies
In/outpatient hospital services	Clinical Services
Early, Periodic, Screening Diagnostic and Treatment (EPSDT) Services	Dental, dentures, prosthetic devices & eyeglasses
Family planning services and supplies	Case management
Federally qualified health centers and rural health clinic services	Durable medical equipment
Nurse midwife as state law permits	Tuberculosis related services
Certified pediatric & family nurse practitioner services	Medical remedial care provided by other licensed professionals

In addition, the next table includes both the mandatory and optional benefits provided through the state’s Medicaid program for long term care and home and community care services.

<b>Long Term Care Benefits</b>	
<b>Mandatory</b>	<b>Optional</b>
<b>Institutional</b>	
Nursing facility services for those 21 or older needing that level of care	Intermediate Care Facility for the Developmentally Disabled
	Individuals 65 or older in an institute of mental disease
	Inpatient psychiatric hospital service for those under 21
<b>Home and Community Care Services</b>	
Home health care services for those entitled to nursing home care	Home & community based care/other home health care
	Targeted case management
	Hospice/Personal care
	Respiratory care services for ventilator dependent individuals
	PACE Program

### **Medicaid Programs**

The state provides medical benefits, residential, and home and community based services to qualified individuals. The following sections describe the programs.

#### **Medical Benefits**

**Rite Care/Rite Share.** The state provides medical benefits to children and their parents who meet the eligibility criteria for the Rite Care program. The federal government mandates that states provide

Medicaid benefits to children up to age 19 whose family income is at or below 133 percent of poverty, children in foster care and adoptive assistance, and parents whose income is at or below 50 percent of the poverty level.

The federal government allows states to provide medical benefits to individuals beyond the populations it mandates and that coverage is provided through Medicaid waivers. Rhode Island chooses to provide benefits to children whose family income is at or below 250 percent of poverty (for example, a family of four with an income that does not exceed \$60,625) and to parents if the family income is at or below 133 percent of poverty (for that same family of four, an income that is not above \$31,322). If a family's income is at or below 200 percent of poverty, the child (or children) would receive RItE Care benefits, but the parent (or parents) would not because the annual income is too high. The Centers for Medicare and Medicaid Services issued a ruling that requires states to use the new methodology mandated under the Affordable Care Act for verifying income that uses a family's modified adjusted gross income (MAGI) instead of family income with certain disregards.

Under the MAGI conversion, states have a higher income threshold for certain populations because the disregards are adjusted using the new calculation with the intent to not make any person ineligible for benefits because of the conversion. For Rhode Island, this conversion changes the income threshold for children, increasing it from 250 percent with the disregards to 261 percent. For Rhode Island, the income threshold for parents was raised to the mandatory level of 138 percent which is not impacted by the MAGI conversion.

RItE Share recipients are eligible for RItE Care but have access to employer sponsored insurance for which the state pays monthly cost sharing requirements and deductibles.

**RItE Share Cost Sharing Requirement.** RItE Share recipients with annual incomes above 150 percent of the federal poverty level pay a monthly cost sharing requirement that is no more than five percent of their annual income. The following chart shows the three separate payments based on a family's annual income, approximately three percent.

<b>RItE Share Co-Pays</b>	
<b>Poverty Level</b>	<b>Current Payments</b>
150% up to 185%	\$61
185% up to 200%	\$77
200% up to 250%	\$92

The 2013 Assembly eliminated the monthly cost sharing requirement for families whose children receive coverage through RItE Care so that a family receiving coverage through the Exchange will not have two monthly premiums: one for the child(ren) in RItE Care and the monthly cost for commercial health coverage.

**Extended Family Planning.** The state provides extended family planning services to post-partum women with an income at or below 250 percent of poverty, for up to 24 months, if the mother loses RItE Care coverage 60 days after having a child.

**Foster Care.** The state provides RItE Care benefits to a child in a foster care placement. The state does not provide benefits to the biological parent or the foster parent. The child is also covered by Medicaid if determined to be eligible for disability through the Supplemental Security Income program.

**Adoptive Assistance.** The state provides RItE Care benefits to a child in adoptive assistance. The child is also covered by Medicaid if determined to be eligible for disability through the Supplemental Security Income program.

**Children with Special Health Care Needs - Katie Beckett Option.** The state chooses to provide home care and other services to children under the age of 18 who would require an institutional level of care. The income eligibility is based on the child's income and not the family's income. States can also choose to provide this service as a waiver, which would include a limited number of placements, or as an option under the Medicaid state plan, which is not limited. Rhode Island provides the services under the state plan option allowing for an unlimited number of program participants.

**Early Intervention.** The state provides services to children from birth to age three who have presented with a disability through the early intervention program. The services include physical, speech and occupational therapies.

**Rhody Health Partners.** For adults who are disabled but not receiving Medicare, the state provides medical benefits through Rhody Health Partners. This is a managed care system with plans through either Neighborhood Health Plan of Rhode Island, UnitedHealthcare or Tufts.

**Rhody Health Options.** For adults who are eligible for both Medicare and Medicaid, the state entered into a contract with Neighborhood Health Plan of Rhode Island to manage the acute care and long term care services for these individuals.

**Fee-for-Service System.** Individuals who are eligible for both Medicare and Medicaid, known as dual eligibles, receive medical benefits through the traditional fee-for-service system.

### **Long Term Care Residential and Community Care Services**

**Nursing Homes.** The state reimburses 84 nursing homes that provide long term residential care to elderly and disabled individuals who require a nursing home level of care.

**Hospice Services.** Hospice services are provided to the terminally ill if there is a medical prognosis that life expectancy is six months or less. Services are provided in either the home setting or a nursing home or other institutional setting.

**Assisted Living Facilities.** The state provides eligible residents access to assisted living facilities, a less expensive alternative to residing in a nursing home. Individuals can access this option, available through the Medicaid Global Waiver.

**Home and Community Care Services.** Through the Medicaid Global Waiver, the state provides home care and community care services to allow individuals to remain in their home instead of moving into a nursing home.

**Eleanor Slater Hospital.** The Eleanor Slater Hospital is the state's only public hospital and provides long-term care services with the support of acute medical services. It is a 495-bed facility licensed by the Department of Health, accredited by the Joint Commission on the Accreditation of Healthcare Organizations, and certified by the Centers for Medicare and Medicaid Services. It is a two-campus hospital consisting of the Pastore campus in Cranston and the Zambarano unit in Burrillville. The state provides long term services to individuals with disabilities, court ordered psychiatric patients, and those with behavioral health issues.

### **Residential Services and Other Programs**

**Adults with Developmental Disabilities.** States are mandated to provide Medicaid funded medical benefits to developmentally disabled adults who require a nursing home level of care and to those who are supplemental security income recipients. The state continues to maintain two Intermediate Care Facilities

for the Developmentally Disabled (ICF/DD) through the Eleanor Slater Hospital System, with the Tavares Pediatric facility as the state's third intermediate care facility.

Services provided under the Medicaid Global Waiver are optional services with mandated medical benefits being paid for through the Executive Office of Health and Human Services' budget. The federal regulations governing the waiver mandate that in order to receive services a person must meet three eligibility criteria: diagnostic, functional and financial.

For an individual to meet the *diagnostic* criteria, he or she must have mental retardation, defined as an intelligence quotient that is 70 or less, or another type of developmental disability. States have the ability to define developmental disabilities differently using a more expansive definition and consequently serve different populations. Rhode Island uses the expanded developmental disability definition.

Section 40.1-21-4.3 of the Rhode Island General Laws defines a developmentally disabled adult as someone who is 18 years of age or older, not under the jurisdiction of the Department of Children, Youth and Families, and who is either a developmentally disabled adult or is a person with a severe, chronic disability.

*Functional* eligibility requires an individual to have a substantial functional limitation in three or more of the following life activities: self-care, receptive and expressive language learning, mobility, self-direction, capacity for independent living, and economic self-sufficiency.

*Financial* eligibility requires a person to be income eligible for services. In most cases, the only source of income for individuals with developmental disabilities is a \$694.35 monthly Supplemental Security Income check, which places them below the 135 percent of the federal poverty level required for the program.

Medicaid funded services, provided through the waiver, for this eligible population include residential care, day programming and supportive services. The Assembly passed Section 7 of 2018-H 7200, Substitute A, as amended, to update the Medicaid waiver to reflect what is in its current practice for services to developmentally disabled adults. The table below shows the tiers and description of options and supports.

<b>DD/ID Needs-Based Service Tier Classifications and Options</b>		
<b>Tier</b>	<b>Service Options</b>	<b>Available Supports</b>
<b>Tier D and E (Highest):</b> <i>Extraordinary Needs</i>	<ul style="list-style-type: none"> <li>•Living with family/caregiver</li> <li>•Independent Living</li> <li>•Shared Living</li> <li>•Community Support Residence</li> <li>•Group Home/Specialized Group Home</li> </ul>	<ul style="list-style-type: none"> <li>•Community Residential Support or access to overnight support services</li> <li>•Integrated Employment Supports</li> <li>•Integrated Community and/or Day supports</li> <li>•Transportation</li> </ul>
<b>Tier C (Highest):</b> <i>Significant Needs</i>	<ul style="list-style-type: none"> <li>•Living with family/caregiver</li> <li>•Independent Living</li> <li>•Shared Living</li> <li>•Community Support Residence</li> <li>•Group Home</li> </ul>	<ul style="list-style-type: none"> <li>•Community Residential Support or access to overnight support services</li> <li>•Integrated Employment Supports</li> <li>•Integrated Community and/or Day supports</li> <li>•Transportation</li> </ul>
<b>Tier B (High):</b> <i>Moderate Needs</i> <b>Tier A (High):</b> <i>Mild Needs</i>	<ul style="list-style-type: none"> <li>•Living with Family/Caregiver</li> <li>•Independent Living</li> <li>•Community Support Residence</li> <li>•**Shared Living</li> <li>•*Group Home</li> </ul>	<ul style="list-style-type: none"> <li>•Access to overnight support services</li> <li>•Integrated Employment supports</li> <li>•Integrated Community and/or Day supports</li> <li>•Transportation</li> </ul>

\*Tier A or B individuals will have access to residential services in a group home if they meet at least one defined exception

\*\*Tier A will have access to shared living services if meet at least one defined exception

**Mental Health Treatment Services.** The state provides mental health treatment services through the Medicaid Waiver. For Medicaid funded services, managed care organizations must adhere to the requirement of the Mental Health Parity and Addiction Equity Act of 2008 which was later amended by the Affordable Care Act.

**Substance Abuse Treatment Services.** As an option under Medicaid, states can also choose to provide substance abuse treatment services to Medicaid eligible individuals. For Medicaid funded services, managed care organizations must adhere to the requirement of the Mental Health Parity and Addiction Equity Act of 2008 which was later amended by the Affordable Care Act.

**Foster Care.** The state provides foster care services to children in its custody.

**Group Homes.** The state provides placement in group home settings to children in its custody.

**Bradley Hospital Group Homes Psychiatric Hospitalization.** The state provides short-term treatment and crisis stabilization for children in acute distress, comprehensive evaluations, and long-term treatment. The state pays for psychiatric hospitalization services for Medicaid eligible children and children who are uninsured at Emma Pendleton Bradley Hospital in East Providence.

**Bradley Hospital Group Homes.** There are five group homes that are run by Bradley Hospital for children ages 4 to 21, located in East Providence (Rumford House and Swan House), East Greenwich (Greenwich House), North Providence (Hill House), and Warwick (Heritage House).

**HIV Treatment Services.** The state provides treatment and supportive services to HIV positive individuals who are uninsured and with income up to 400 percent of poverty. As of January 1, 2014, individuals are either eligible for the Medicaid expansion program or benefits through the Exchange. Benefits will still be provided using the Ryan White federal grant and any rebate funding the state receives from drug purchases through that grant.

### **Executive Office of Health and Human Services**

The Executive Office of Health and Human Services is the umbrella agency for the four health and human service departments and each agency is analyzed separately in the *House Fiscal Advisory Staff Budget as Enacted FY 2019*. The following table shows the services provided by population and the department that is responsible for the expenses.

<b>Programs</b>	<b>EOHHS</b>	<b>DHS</b>	<b>BHDDH</b>	<b>DCYF</b>	<b>DOH</b>
<b>Medical Benefits</b>					
Children and parents	X				
Elderly	X	X			
Disabled and adults, without dependent children	X				
<b>Residential and Other Services</b>					
Nursing and hospice services	X				
Assisted living/home and community based services - elderly	X	X			
Foster care and group home placements				X	
Community based services - developmentally disabled			X		
Mental health and substance abuse treatment services			X		
HIV surveillance and treatment services	X				X

### **Department of Justice Consent Decree**

On January 14, 2014, Rhode Island entered into an interim settlement with the federal government and on April 8, 2014, signed a consent decree to settle *United States v. State of Rhode Island and City of*

Providence, which addressed the statewide day activity service system for individuals with intellectual and developmental disabilities. State agency parties to the agreement are: Department of Behavioral Healthcare, Developmental Disabilities and Hospitals; Department of Human Services; Department of Elementary and Secondary Education; and the Office of the Attorney General. The Department of Justice finding is for those who meet the state's definition of an individual with a disability included in Rhode Island General Laws.

The populations addressed in the consent decree are individuals with intellectual and developmental disabilities that include: the Rhode Island Youth Transition Target Population that are transition-age youth attending Rhode Island secondary schools; the Rhode Island Exit Target Population that are transition age youth during the 2013-2014, 2014-2015, or 2015-2016 school years; the Rhode Island Sheltered Workshop Target Population that perform sheltered workshop tasks or have received day activity services in the previous year; and the Rhode Island Day Target Population that receive day activity services in facility-based day program settings or have received such services in the previous year.

The consent decree has two fiscal components: a monitor and a Trust Fund. Charles Moseley from the National Association of State Directors of Developmental Disabilities Services has been assigned as the monitor. The consent decree stipulates the state payment to the monitor is not to exceed \$300,000 annually. The monitor is responsible for approving the training component of the consent decree related to career development and transition plans and will also approve outreach and education programs. The monitor will also conduct factual investigations and verification of data and documentation that is necessary to determine if the state is in compliance with the consent decree. The monitor has reporting requirements that started on April 1, 2014 through April 1, 2015 and every 6 months (180 days) after that.

The consent decree also stipulates that by October 1, 2014, the state will establish and begin distributing funds from an \$800,000 Workshop Conversion Trust Fund, which will be administered by the Paul V. Sherlock Center on Disabilities at Rhode Island College. The fund will support start-up costs for providers who convert services to supported employment and will be administered by the director of the Department of Human Services and the associate director of the Office of Rehabilitation Services.

The state also had to create an employment first task force no later than May 1, 2014 that includes but is not limited to: the Community Provider Network of Rhode Island, the Paul V. Sherlock Center on Disabilities at Rhode Island College, the Rhode Island Disability Law Center, the Rhode Island Developmental Disabilities Council, the Rhode Island Parent Information Network, individuals with intellectual and developmental disabilities and parent and family representatives.

The state will ensure available funding for services and will reallocate resources expended on the sheltered workshop plans and segregated day programs to fund supported employment and/or integrated day services as individuals transition to supported employment and/or integrated day only placements, in order to have funding "follow the person."

The 2016 Assembly expanded the information contained in the current monthly report being submitted by the Department to include any reports that have been submitted to the federal court related to the consent decree along with the number of unduplicated individuals employed, the place of employment and the number of hours working. The Department must also report transitions to and from 24-hour residential placements, collection of patient liability, approvals and funding for services above the resource allocation levels.

The Department has submitted the documentation presented to the federal court but it has not, and reported that it cannot, report on the number of individuals employed, the place of employment or the number of hours working since it does not track that information.



The 2017 Assembly also expanded the reporting requirements to capture data on services provided and any sale of state owned property if revenue is used to offset advanced payments made to community based providers. The state made advanced payments to 25 privately operated agencies that provide services to adults with developmental disabilities who resided at the state-run Ladd School, through a community based system of residential care and/or day programs. Advanced payments were made for both residential service and community based day programs that supported one month of services in the new system and as of July 1, 2017 totaled \$13.3 million. Another step taken by the state to foster a community based system was to have the residential and day programs operate from buildings owned by the state.

The Department of Administration's Office of Accounts and Control required each of the 25 agencies to sign an individual memorandum of understanding that includes the payment amount that was advanced to that agency and the terms under which the agency can retain the payment. An agency was required to return the payment if: the agency closes, is no longer licensed by the Department of Behavioral Healthcare, Developmental Disabilities and Hospitals, is no longer a certified agency by the Division of Developmental Disabilities, or if an individual site within the scope of the original agreement ceases operations. For state accounting purposes, the payments are treated as a receivable so any payments that have been made were booked as a revenue that paid down the advanced payment.

The Governor requested and the Assembly concurred with legislation to allow revenues from the sale of state-owned residential property supporting group home services for adults with developmental disabilities, be used to pay down the \$13.3 million in advanced payments made by the state to private agencies.

The report also requires that provider annual cost reports be submitted by the Department to the House and Senate fiscal advisors and the State Budget Officer by November 1 of each year. As of July 1, 2018 none have been submitted.

### **Medicaid Waiver Process**

The 2009 Assembly passed Article 22, which amended the Rhode Island Medicaid Reform Act of 2008. The legislation provides that the Executive Office of Health and Human Services may implement the Global Consumer Choice Demonstration Waiver; however, requires that any changes that requires a modification to any rules and regulations that was in existence prior to the global waiver must receive prior approval by the General Assembly. Also, any category II or category III change must receive General Assembly approval.

The Executive Office has submitted and continues to submit legislation to notify the Assembly of changes that may or may not eventually require a category II or III change but this allows for a discussion of the intent to make changes within the Medicaid program that could potentially impact procedure, policy and program expenses. It is sometimes determined that a change does not need legislative approval and the language is not included in the final appropriations act. However, the changes are still vetted through the public budget process.

*Categories of Changes and General Requirements for Each Category.* When making changes, the state must characterize the change in one of the three categories in the table below. The Centers for Medicare and Medicaid Services has 15 calendar days after receiving notification of the change (either informally for Category I or formally for Categories II and III) to notify the state of an incorrect characterization of a programmatic change. To the extent the state and the Centers are unable to reach mutual agreement on the characterization of the programmatic change, the Centers' characterization shall be binding and non-appealable as to the procedure to be followed.

The following table shows each separate category, gives brief explanations and examples, and identifies whether or not Assembly approval is required.

Category	Assembly Approval	Global Waiver Change	Examples Waiver Changes
I	No	Any administrative change that does not affect eligibility, benefits, healthcare delivery, payment methods or cost sharing	General operating procedures, instruments to determine level of care and prior authorization procedures
II	Yes	State plan amendment change that does not change the special terms and conditions of the global waiver or expenditure authority	Benefit packages, payment methods, and cost sharing levels that do not affect eligibility
III	Yes	Requires modifying the current waiver or expenditure authority	All eligibility changes, changes to spend down levels, aggregate changes to cost sharing that exceed current limit

The following section describes the category changes.

A *Category I Change* is a change which is administrative in nature for which the state has current authority under the state plan or demonstration, and which does not affect beneficiary eligibility, benefits, overall healthcare delivery systems, payment methodologies or cost sharing. The state must notify Centers for Medicare and Medicaid Services of such changes either in writing or orally in the periodic review calls and update reports. Implementation of these changes does not require approval by Centers for Medicare and Medicaid Services or the Assembly.

Examples of Category I changes include, but are not limited to:

- Changes to the instruments used to determine the level of care;
- Changes to the Assessment and Coordination Organization Structure Demonstration Approval Period: January 16, 2009 through December 31, 2013;
- Changes to general operating procedures;
- Changes to provider network methodologies (provider enrollment procedures, but not delivery system changes);
- Changes to prior authorization procedures;
- Adding any home and community based service that has a core definition in federal guidelines; and
- Modifying a home and community based service definition to adopt the core definition.

A *Category II Change* is a change that could be made as a State Plan Amendment or through federal authority without any change in either the special terms and conditions of the waiver, or the section 1115 waiver and expenditure authorities. This change requires Assembly approval. These changes may affect benefit packages, overall healthcare delivery systems, cost sharing levels, and post-eligibility contributions to the cost of care. Such changes do not, however, include changes that affect beneficiary eligibility (including changes to the level of spend down eligibility). The state must comply with its existing State Plan Amendment public notice process prior to implementation. The state must also notify Centers for Medicare and Medicaid Services in writing of category II changes prior to implementation, and must provide the Centers with appropriate assurances and justification, that include but are not limited to the following:

- i) That the change is consistent with the protections to health and welfare;
- ii) That the change results in appropriate efficient and effective operation of the program;
- iii) That the change would be permissible as a State Plan or section 1915 waiver amendment; and that the change is otherwise consistent with sections 1902, 1903, 1905, and 1906, current Federal regulations, and Centers for Medicare and Medicaid Services policy; and
- iv) Assessment of the cost of the change. Centers for Medicare and Medicaid Services will not provide federal matching funds for activities affected by unapproved but implemented category II changes.

Examples of Category II changes include, but are not limited to:

- Changes to the intermediate care facility (ICF/MR), hospital or nursing home level of care criteria that are applied prospectively (not to existing long term care or home and community care recipients);
- Adding any home and community based services for which the state intends to use a definition other than the core definition (the service definition must be included with the assurances);
- Modifying any home and community based service definition unless it is to adopt the core definition;
- Adding an “other” home and community based service that does not have a core definition (the service definition must be included with the assurances);
- Removing any home and community based service that is at that time being used by any participants;
- Change, modify or end RItE Share premium assistance options for otherwise eligible individuals; and
- Changes to payment methodologies for Medicaid covered services including, but not limited to diagnostic related group payments to hospitals or acuity based payments to nursing homes.

Finally, a *Category III Change* is a change requiring modifications to the current waiver or expenditure authorities including descriptive language within those authorities and the special terms and conditions, and any other change that is not clearly described within categories I and II. This change also requires Assembly approval.

In addition, a programmatic change may be categorized as a category III change by the state to obtain reconsideration after unsuccessfully pursuing approval of the change under category II. The state must comply with the waiver demonstration public notice process. The state must notify the Centers for Medicare and Medicaid Services in writing of category III changes, and submit an amendment to the waiver. Category III changes shall not be implemented until after approval of the amendment by the Centers for Medicare and Medicaid Services.

Examples of category III changes:

- All eligibility changes;
- Changes in Early Periodic and Screening Diagnostic Treatment (EPSDT) benefit;
- Spend down level changes;
- Aggregate cost-sharing changes that are not consistent with Deficit Reduction Act cost sharing flexibility (would exceed five percent of family income unless otherwise specified in these special terms and conditions);
- Benefit changes that are not in accordance with Deficit Reduction Act benchmark flexibility;
- Post-eligibility treatment of income; and
- Amendments requesting changes to the budget neutrality cap.

*Process for Changes to the Demonstration.* The state must submit the corresponding notification to the Centers for Medicare and Medicaid Services for any changes it makes to the demonstration as characterized in the category I, II or III definitions section depending on the level of change. Assembly approval is required for category II and III changes before any changes can be submitted for federal approval. The Centers for Medicare and Medicaid Services will inform the state within 15 calendar days of any correction to the state’s characterization of a change, which shall be binding and non-appealable as to the procedure for the change. The state must also have a public notice process for category II and III changes to the demonstration.



# Mergers and Consolidations

## Introduction

Merger and consolidation proposals have appeared regularly in budgets. The FY 1991 budget presented to the 1990 General Assembly listed 72 state agencies and departments. By contrast, the FY 2018 budget adopted by the 2017 General Assembly contains 38 state agencies and departments. The Governor's FY 2019 recommendation of 38 state agencies and departments includes several administrative transfers, conversions, and revisions to some of the changes enacted by the 2017 Assembly. The FY 2019 budget adopted by the 2018 General Assembly maintains 38 agencies, and the Assembly's actions on the Governor's proposals are noted below.

## FY 2019

**Water Resources Board.** The Governor proposed to transfer the Water Resources Board and its staff to the Public Utilities Commission. Operating costs for the Water Resources Board would be charged to regulated utilities. The legislation designates the Department of Administration as the agency that will be responsible for the Big River Management area, which must be maintained for future development of groundwater wells. Additional statutory changes are required; however, the legislation calls for those changes to be submitted to the 2019 Assembly. A Memorandum of Understanding, signed on October 20, 2017, between the Department of Administration and the Public Utilities Commission was used to allow the transfer for FY 2018.

Prior to 2011, the Water Resources Board was a stand-alone agency. The 2011 Assembly adopted legislation merging the Board into the Division of Planning to more closely align the water planning aspects of the Board with the statewide planning process.

The Assembly did not concur and maintained the Water Resources Board in the Department of Administration.

**Building, Design and Fire Professionals.** The Governor proposed to consolidate professions relating to building and construction design, inspection, and enforcement of building and fire codes. The Budget reflects the transfer of several programs, funding and staffing of 59.0 full-time equivalent positions to the Department of Business Regulation. These include the State Fire Marshal from the Department of Public Safety, and the Building Code Commission, Contractors' Registration and Licensing Board, and the Fire Code Safety Board of Appeal and Review from the Department of Administration.

A Memorandum of Understanding, signed on January 12, 2018, between the Department of Administration and the Department of Public Safety was used to allow the transfer for FY 2018.

The Assembly concurred and adopted legislation in Article 3 of 2018-H 7200, Substitute A, as amended.

**Health Professional Licensing to Business Regulation.** The Governor proposed transferring the licensure of several professionals from the Department of Health to the Department of Business Regulation. These include: barbers, cosmeticians, manicurists and estheticians; electrolysis; funeral directors and embalmers; opticians; speech pathologists and audiologists; hearing aid dealers; athletic trainers; interpreters for the deaf; and music therapists. The Budget also assumes the transfer of \$0.2 million from general revenues and two positions for the administration of licensing functions from the Department of Health to the Department of Business Regulation.

The Governor subsequently requested an amendment to maintain athletic trainers, music therapists and speech pathologist in the Department of Health. The Assembly did not concur with any proposed transfer.

**Centralized Services.** The 2017 Assembly authorized the establishment of internal service funds for centralized services including information technology, capital asset management and maintenance, and human resources to maximize available non-general revenue sources. Prior to this change, these costs were budgeted in the Department of Administration. The state uses internal service funds to reimburse one agency for services provided to another. Agencies receiving these services will reimburse the internal service funds for the costs. The Governor's budget transfers \$48.3 million from the Department of Administration to state agencies. The Assembly concurred.

**Consolidation of Medical Marijuana Oversight at Business Regulation.** The Governor proposed to expand the regulatory role of the Department of Business Regulation, including centralizing the registration and regulation of authorized purchasers, compassion center cardholders, primary caregivers, and issuance or renewal of registry identification cards, and eliminating the role of the Department of Health to define the equivalent amounts of medical marijuana. The program is staffed by 5.9 full-time equivalent positions in the Department of Health; the Department of Business Regulation currently has 4.0 full-time equivalent positions, but the Governor's budget is proposing to add 4.0 more positions in FY 2019 consistent with this proposal along with several other changes to this program. The Assembly did not concur with this proposal.

### **History**

#### ***FY 1991***

**Motor Vehicle Dealer License Commission.** Governor DiPrete proposed abolition of this agency. It was merged into the Department of Transportation in the FY 1992 budget.

**Rhode Island Film Commission.** Governor DiPrete proposed abolition of this agency. It was merged into the Department of Economic Development in FY 1992.

**Consumers Council.** Governor DiPrete recommended abolition of this agency. The Assembly did not concur. The agency was later abolished in FY 1994.

**Permanent Commission on Naval Affairs.** This agency was unfunded beginning in FY 1991 and is no longer budgeted.

**Rhode Island Health Industry Development Council.** This agency was abolished.

#### ***FY 1992***

**Motor Vehicle Dealer License Commission.** This agency was merged into the Department of Transportation.

**Rhode Island Film Commission.** This agency was merged into the Department of Economic Development.

**Office of Management and Administrative Services.** This office was created by Governor Sundlun through an Executive Order.

**Office of Substance Abuse.** This office was created by Executive Order 91-23 through consolidation of various programs in a number of agencies and the Division of Substance Abuse in the Department of Mental Health, Retardation and Hospitals.

#### ***FY 1993***

**Commission on Interstate Cooperation.** This agency was merged into the Legislature.

**Commission on Uniform State Laws.** This agency was merged into the Legislature.

**Department of Substance Abuse.** The Office of Substance Abuse became a Department.

#### *FY 1994*

**Consumers Council.** The Council was abolished as recommended.

**General.** This collection of miscellaneous appropriations was combined into Department of Administration programs. It included the contingency account, the circuit breaker program, Tax Anticipation Notes interest, and certain other grants such as the Rhode Island Sports Foundation.

**Special.** This collection of expenditures was combined into the Department of Administration as well. It included tort claims and special claims.

**Children's Code Commission.** This agency was abolished.

**Department of Public Safety.** Governor Sundlun proposed merging seven agencies and departments providing training and education of public safety officials into a Department of Public Safety, to be headed by the Superintendent of the State Police. The agencies varied in size from 3.0 full-time equivalent positions to 252.0 full-time equivalent positions. They were State Police, E-911, Emergency Management, Fire Safety Code Commission, Fire Safety and Training Academy, Governor's Justice Commission, and the Municipal Police Training Academy. The Assembly did not enact the legislation.

**Water Resources Board.** Governor Sundlun recommended merging the Board with the Department of Environmental Management. The merger was blocked in the Energy and Environment Committee and was not voted upon.

**Vehicle Value Commission.** The Commission was merged into the Division of Taxation in the Department of Administration. Administrative support was provided by the Office of Municipal Affairs.

**Registry.** The Registry of Motor Vehicles was transferred from the Department of Transportation to the Division of Taxation. Legislation was adopted by the 1994 Assembly.

**Airport Corporation.** The functions of the Division of Airports in the Department of Transportation were transferred to a newly formed Airport Corporation under the Rhode Island Port Authority.

#### *FY 1995*

**Heritage Commission.** The Heritage Commission was merged into a new Historical Preservation and Heritage Commission under the administrative management structure of the Historical Preservation Commission.

#### *FY 1996*

**Economic Development.** The Department of Economic Development was replaced by the quasi-public Economic Development Corporation, which in turn consolidated a number of entities and functions. State funding was by grant through the Department of Administration.

**Office of Housing, Energy, and Intergovernmental Relations.** Governor Almond originally recommended the breakup of this agency; CDBG (Community Development Block Grant) function would be merged into the Economic Development Corporation, means-tested energy programs merged into the Department of Human

Services, energy conservation programs integrated into the Department of Administration, housing functions were taken over by the Department of Human Services, and Intergovernmental Relations merged functions into the Governor's Office.

The Governor modified his proposal to retain all energy programs and housing functions in a new Office of Energy and Conservation. The emergency shelter grants portion of housing transferred to the Department of Human Services.

The CDBG functions merged into the Office of Municipal Affairs in the Department of Administration. The intergovernmental relations functions merged into the Governor's Office.

**Personnel Appeal Board.** The Board was merged into the Department of Administration as a separate unit.

**Rite Care.** The program was consolidated in the Department of Human Services. It had been divided between the Department of Health and the Department of Human Services. The purpose was to eliminate duplicated functions and overhead and focus on greater program accountability.

**Substance Abuse.** The Department of Substance Abuse was abolished, with its functions transferred to the Department of Health. The Benjamin Rush in-patient detoxification component of the Department was privatized.

**State Library Services.** Governor Almond recommended merging the Department of State Library Services into the Department of Elementary and Secondary Education. The House discussed moving the agency under the Joint Committee on Legislative Services. Legislation was not enacted to change the Department's status.

#### *FY 1997*

**Arts and Tourism Council.** Governor Almond recommended merging the Council into the Rhode Island Council on the Arts as a subcommittee of the Arts Council. The Assembly concurred, amending the legislation to make the chairperson of the Arts and Tourism subcommittee a voting member of the Arts Council.

**Board of Examination and Registration of Architects.** Governor Almond recommended the Board be merged into the Department of Business Regulation. The Assembly did not concur.

**Board of Registration of Engineers.** Governor Almond recommended that the Board be merged into the Department of Business Regulation. The Assembly did not concur. The Board had been in the Department of Business Regulation prior to becoming an autonomous agency through action of the 1990 Assembly.

**Board of Registration of Land Surveyors.** Governor Almond recommended that the Board be merged into the Department of Business Regulation. The Assembly did not concur. The Board had been in the Department of Business Regulation prior to becoming an autonomous agency through action of the 1990 Assembly.

**Capitol Police.** Governor Almond recommended that the Capitol Police be transferred from the Department of Administration to the Judicial Department. The Governor argued that the majority of Capitol Police positions were assigned to the Courts. The Assembly did not concur. The Capitol Police also provided security for the State House and a number of other state-owned buildings not under jurisdiction of the Judiciary, including the Powers Building, the Aime Forand Building, the State Office Building, the Health Department, and the Pawtucket Registry.



**Commission on Care and Safety of the Elderly.** Governor Almond recommended merging the Commission and the Department of Elderly Affairs into the Department of Human Services. The Assembly did not concur with the merger of Elderly Affairs, but did agree to legislation merging the Commission, with funding, into the Department of Elderly Affairs. The Commission retained its line item appropriation.

**Liquor Program.** Governor Almond proposed that the Liquor Control functions in the Department of Business Regulation be divided with the tax collection functions transferred to the Division of Taxation in the Department of Administration. Industry regulation functions would remain in the Department of Business Regulation. The Assembly concurred.

**Department of Library Services.** Governor Almond recommended the merger of the Department of State Library Services into the Department of Elementary and Secondary Education to the 1995 Assembly. The House discussed moving the agency under the Joint Committee on Legislative Services; legislation was not enacted to change the Department's status.

The Governor recommended to the 1996 Assembly that the Department be established as a Library Information Services division within the Department of Administration. The division would continue to support the development of the state libraries' access to information resources as well as adding the task of the Department of Administration information processing to its responsibilities. The Assembly concurred.

**Departments of Labor and Employment and Training.** Governor Almond recommended the elimination of the Department of Labor and the consolidation of its functions, along with the Department of Employment and Training, into a new Department of Labor and Training. The Assembly did not concur when the Appropriations Act, 1996-H 8783, Substitute A, was approved. However, the Assembly did agree with the consolidation later in the session, under a separate bill, 1996-H 8219.

**Department of Employment and Training Collections Functions.** Governor Almond recommended that the taxation functions administered by the Department of Employment and Training be consolidated into the Division of Taxation in the Department of Administration. This would enhance collection activities in both units. The Assembly concurred.

**Department of Human Services Child Support Enforcement.** Governor Almond also recommended that the Child Support Enforcement Unit in the Department of Human Services be consolidated into the Division of Taxation. The Assembly concurred.

**Emergency Shelter Grants.** Governor Almond recommended the transfer of the Emergency Shelter Grant program from the Department of Human Services to the Office of Municipal Affairs in the Department of Administration as consistent with the consolidation of energy related assistance programs in the Department of Administration. This involved the transfer of grant funds only; there was no assigned staff. The Assembly concurred.

**E-911 Emergency Telephone System.** Governor Almond recommended that a number of public safety functions be merged into the State Police. This was similar to Governor Sundlun's proposal to the 1993 Assembly to merge seven agencies and departments providing for training and education of public safety officials into a Department of Public Safety headed by the Superintendent of the State Police. E-911 was one of the agencies recommended. The Assembly did not concur.

**Department of Elderly Affairs.** Governor Almond proposed that the Department be merged into the Department of Human Services. The Assembly did not concur.

**Fire Safety and Training Academy.** Governor Almond recommended that a number of public safety functions be merged into the State Police. This was similar to Governor Sundlun's proposal to the 1993

Assembly to merge seven agencies and departments providing for training and education of public safety officials into a Department of Public Safety headed by the Superintendent of the State Police. The Academy was one of the agencies recommended. The Assembly did not concur.

**Fire Safety Code Board of Appeal and Review.** Governor Almond proposed the merger of the Fire Safety Code Board into the Department of Administration. It would operate in conjunction with the Building Code Commission. The Assembly did not concur.

**Governor's Justice Commission.** Governor Almond proposed to merge the Commission into the Department of Administration. The Assembly did not concur. Governor Sundlun had proposed merging it into a new Department of Public Safety in 1993. The Assembly did not concur.

**Board of Hearing Aid Dealers and Fitters.** Governor Almond recommended transfer of the Board from the Department of Business Regulation to the Department of Health due to the public health functions of the Board. The Assembly concurred.

**Higher Education Assistance Authority.** Governor Almond recommended that the powers of the Authority be vested in the Board of Governors for Higher Education. The Assembly did not concur.

**Historical Preservation and Heritage Commission.** Governor Almond recommended that the Commission be merged under the Division of Planning in the Department of Administration. The Commission was formed in the 1994 session through consolidation of the Heritage Commission under the administrative management structure of the Historical Preservation Commission. The Assembly did not concur with the proposed merger, preferring to leave the Commission as a freestanding agency.

**Board of Examiners of Landscape Architects.** Governor Almond recommended that the Board be merged into the Department of Business Regulation. The Assembly did not concur. The Board had been in the Department of Business Regulation prior to becoming an autonomous agency through action of the 1990 Assembly.

**Mental Health Advocate.** Governor Almond proposed that the Office of the Mental Health Advocate be abolished. The Assembly did not concur.

**Municipal Police Training Academy.** Governor Almond proposed to merge the Academy into the State Police. The Assembly did not concur. This proposal was similar to Governor Sundlun's to the 1993 Assembly to merge seven agencies and departments providing for training and education of public safety officials into a Department of Public Safety headed by the Superintendent of the State Police. The Academy was one of these agencies. The 1993 Assembly did not concur.

**Office of Management and Administrative Services.** Governor Almond proposed that the Office be abolished with its functions and personnel merged into four departments: Administration, Governor's Office, Military, and State Police. The Assembly concurred. This office had been created by Governor Sundlun through an Executive Order in FY 1992.

**Plumbers Licensing Function.** Governor Almond proposed the transfer of licensing of plumbers from the Division of Professional Regulation in the Department of Health to the new Department of Labor and Training. The Assembly did not concur.

**Rhode Island Emergency Management Agency.** Governor Almond proposed the merger of the Agency into the Military Staff agency. The Assembly concurred. Governor Sundlun had proposed merging the agency into a Department of Public Safety in the 1993 session, which was not adopted.

**Rhode Island Student Loan Authority.** Governor Almond recommended that the powers of the Authority be vested in the Board of Governors for Higher Education. The Assembly did not concur.

**Sheriffs.** Governor Almond proposed placing the Sheriffs of the various counties under the Judiciary and eliminating the writ processing function. The Assembly did not concur with either proposal.

**State Energy Office.** Governor Almond proposed transferring the agency to the Department of Administration, Division of Central Services. The Governor had recommended in his presentation of the FY 1996 budget to the 1995 Assembly that the Office of Housing, Energy and Intergovernmental Relations be broken up with the energy conservation program integrated into the Department of Administration's Central Services and means-tested energy programs placed in the Department of Human Services. He modified his proposal to retain all energy programs and housing functions in a new Office of Energy and Conservation with the emergency shelter grants portion of housing being transferred to the Department of Human Services.

In October 1995, Governor Almond issued Executive Order 95-24 dissolving the Office of Energy and Intergovernmental Relations and establishing a new State Energy Office. It is this Office he recommended to the 1996 Assembly be merged into the Department of Administration. The Assembly concurred.

**Public Building Authority.** The Assembly merged the Authority into the Department of Administration with its powers and duties intact for the purpose of lowering overhead costs charged to state agencies with Authority projects in the form of lease payments.

#### *FY 1998*

**Boards for Design Professionals.** Governor Almond recommended that the Board of Examination of Landscape Architects, the Board of Examination and Registration of Architects, the Board for Registration of Engineers, and the Board of Registration of Land Surveyors be consolidated into a single entity, the Boards for Design Professionals. The consolidation would allow for the sharing of administrative resources while maintaining the independence of the individual boards for licensing and registration issues. The Assembly concurred.

**Public Buildings Authority.** The Assembly eliminated the Public Buildings Authority. The Refunding Bond Authority was made its successor agency for the purpose of making payments on outstanding debt of the Authority.

#### *FY 2000*

**Workers' Compensation Fraud Unit.** In Article 8 of his FY 2000 Appropriations Bill, Governor Almond proposed to transfer the Workers' Compensation Fraud unit from the Department of Administration to the Department of Labor and Training. Both the Workers' Compensation Fraud unit and the Workers' Compensation Compliance unit (then housed in Labor and Training) perform investigative activities. The merger would create a single investigative unit and provide the Fraud unit investigators with access to workers' compensation computer files. The Assembly concurred.

**Board of Accountancy.** Governor Almond proposed creating a separate Board of Accountancy with 2.0 positions. The Board was operating autonomously within the Department of Business Regulation with 1.0 position and administrative assistance from the Department. The Assembly did not concur.

**Educational Surrogate Parent Program.** Governor Almond proposed transferring the Educational Surrogate Parent Program from the Office of the Child Advocate to a private vendor. Federal funding for this program would continue to be provided to the Department of Elementary and Secondary Education who would select and contract with a private vendor instead of the Office of the Child Advocate for these

services. The proposal also included the elimination of 7.4 full-time equivalent positions associated with the program. The Assembly did not concur.

### *FY 2002*

**Division of Sheriffs.** The 2001 Assembly consolidated the Sheriffs and the Marshals (which were part of the Department of Corrections) into a new Division of Sheriffs in the Department of Administration and transferred 213.0 full-time equivalent positions to the Department of Administration. This was done in Article 29 of 2001-H 6100, Substitute A, as amended, which also established the new position of Administrator of the new Division. This position would be responsible for oversight of both the Sheriffs and Marshals, and would be in the classified service. The legislation also established an Executive High Sheriff.

By statute, the primary responsibility of the Sheriffs had been to provide security in the state courthouses, which includes providing security in the cellblocks at most of the courthouses. The primary responsibility of the Marshals was to provide secure transportation of inmates from the Adult Correctional Institutions to the various courthouses. However, the Marshals did provide cellblock security at Kent County Courthouse and Providence Superior Court.

### *FY 2003*

**Department of Elderly Affairs.** The 2002 Assembly relocated the Department of Elderly Affairs to the John O. Pastore Campus from the previous Pine Street location in Providence. The Department was housed in the Rush Building with the Department of Human Services. The rent was to be renewed in July 2002 prompting the relocation to state-owned property, producing an annualized savings of \$180,000 a year in general revenues.

**Eleanor Slater Hospital.** In FY 2003, the Department of Mental Health, Retardation and Hospitals closed two wards at the Eleanor Slater Hospital by accelerating patient discharge, selective admissions, and eliminating 20 hospital vacancies. The hospital census was reduced to 400 as of October 6, 2002.

**Governor's Commission on Disabilities.** Rhode Island Public Law 2002-132 transferred two employees from the State Building Commission to the Commission on Disabilities. The employees were responsible for the investigation and hearing of complaints alleging disability discrimination and fiscal management of all the handicapped accessibility renovation projects in the state. The transfer took effect on August 1, 2002.

### *FY 2004*

**Public Utilities Commissioners.** The 2002 General Assembly raised the number of commissioners from three to five by amending Section 39-1-4 of the Rhode Island General Laws, effective January 31, 2004. Governor Carcieri did not include the positions in his FY 2004 budget and recommended passage of Article 12 to eliminate the two new commissioners. The Assembly did not adopt legislation to reverse the expansion of the number of commissioners.

**Rhode Island Commission on Women.** Governor Carcieri proposed the relocation of the Rhode Island Commission on Women from 260 West Exchange Street to the Department of Administration for July 1, 2003. The Assembly concurred.

**Eleanor Slater Hospital.** Governor Carcieri recommended closure of a psychiatric ward and a medical ward at the Eleanor Slater Hospital on the Pastore Complex in Cranston. One unit is in the Adolph Meyer Building and the other in the Long Term Care Unit. The projected hospital census following the FY 2004

plan implementation was projected to be between 360 and 370. His budget assumed \$10.3 million in savings, of which \$4.6 million was general revenues. The Assembly concurred.

**Children's Services.** The FY 2004 budget reflected the transfer of \$1.8 million from all sources, including \$1.0 million from general revenues from the Department of Mental Health, Retardation and Hospitals to the Department of Human Services for therapeutic home-based services to 335 children with developmental disabilities. The Assembly concurred.

**Health Services Council.** Governor Carcieri recommended eliminating the Certificate of Need process and the Health Services Council, which provided an advisory role for the process. The Governor proposed giving full responsibility for effective control review processes and initial licensure for health care facilities to the Department of Health. The Assembly did not concur.

**Educational Surrogate Parent Program.** Governor Carcieri proposed transferring the Educational Surrogate Parent Program with its 6.7 full-time equivalent positions from the Office of the Child Advocate to the Sherlock Center at Rhode Island College. Federal funding for this program was awarded to the Department of Elementary and Secondary Education, which had utilized the Child Advocate to provide these services. The Assembly concurred.

**Heritage Subcommittee.** Governor Carcieri's recommendation eliminated the 2.0 positions and funding that supported the Heritage Subcommittee. Under current law, the Subcommittee is responsible for sponsoring, coordinating and funding heritage festivals, events, and programs. The Governor included statutory changes in Article 33 of 2003-H 6174 to eliminate the coordination and funding functions, but maintained its sponsorship role. The 1994 Assembly created the Heritage Subcommittee to incorporate the Heritage Commission's duties as part of a merger with the Historical Preservation Commission. The Assembly did not concur.

**Drivers Education.** The 2003 Assembly enacted legislation that transferred responsibility for driver education from the Department of Elementary and Secondary Education to the Community College of Rhode Island to be operated as a self-supporting activity. The FY 2004 enacted budget did not reflect this change. Governor Carcieri included the transfer of the program in his FY 2004 revised and FY 2005 budgets.

**Rhode Island Film and TV Office.** The Assembly transferred the Rhode Island Film and TV Office from the Economic Development Corporation to the Rhode Island State Council on the Arts. This transfer also included the 1.0 full-time equivalent position for the office coordinator.

**Coastal Resources Management Council.** Governor Carcieri proposed relocating the Coastal Resources Management Council's Providence office from 40 Fountain Street to the Department of Administration. The space houses the Council's business office and is also used to hold meetings. The Assembly did not concur.

#### *FY 2005*

**Information Technology.** Governor Carcieri recommended shifting 10.0 full-time equivalent positions from the divisions of Taxation and Library Services within the Department of Administration to a newly created Division of Information and Technology in his FY 2005 revised budget. The Governor issued Executive Order 04-06 to create the new division to improve efficiency, effectiveness and security of computer operations and management under the control of a Chief Information Officer responsible for oversight, coordination and development of all information and technology resources within the Executive Branch. The Assembly concurred.

**Legal Services.** Governor Carcieri recommended shifting 14.7 full-time equivalent positions from other parts of the Department of Administration into a newly created Division of Legal Services in his FY 2005 revised budget. The Governor issued Executive Order 04-09 to create the new division, which would centralize and coordinate the Executive Department's legal services for policy and provide more efficient use of legal resources within state government. The Assembly concurred.

**Public Utilities Commissioners.** Governor Carcieri again recommended passage of legislation to eliminate the 2.0 new commissioners mandated by the 2002 Assembly. The Assembly did not adopt legislation to reverse expansion of the number of commissioners.

**Child Support Enforcement Program.** Governor Carcieri's FY 2005 budget recommended transfer of the child support enforcement program to the Department of Human Services from the Division of Taxation in the Department of Administration. The transfer included \$10.5 million in expenditures and 100.8 full-time equivalent positions. The Assembly concurred. The program was originally transferred from the Department of Human Services to the Division in 1997.

**Early Intervention Program.** The 2004 Assembly transferred the early intervention program from the Department of Health to the Department of Human Services and included \$11.2 million in expenditures, \$5.7 million from general revenues, and 6.7 full-time equivalent positions.

**RICLAS Transfer to Private Providers.** Governor Carcieri recommended transferring operations of two state-run group homes for the developmentally disabled to the privately operated system in order to reduce overtime in the state-run system and shift operations to private providers. The Assembly did not concur.

**Vision Services.** Governor Carcieri proposed transferring the vision services program from the Department of Elementary and Secondary Education to the Sherlock Center at Rhode Island College; however, he retained funding in the Department's budget to contract the services. He did transfer 6.6 positions to Rhode Island College and added \$0.1 million and 1.0 position to enhance the program by adding a coordinator. The Assembly concurred.

#### *FY 2006*

**Information Technology.** Governor Carcieri recommended continuation of the centralization of information and technology operations by shifting 31.0 full-time equivalent positions from other departments to the Department of Administration's Information Processing internal service fund. The funds and the employees were shown in the Department of Administration's budget for display purposes only; the expenditures were charged to user state agencies. The Assembly concurred.

**Capital Projects and Property Management.** Governor Carcieri recommended creation of the Capital Projects and Property Management program within the Department of Administration to assume direct responsibility for real property inventories, strategic planning, construction management budgeting and code enforcement for all capital projects. This included the transfer of 30.5 full-time equivalent positions into the new division, 27.5 of which were from the Division of Central Services within the Department of Administration and 3.0 from the departments located at the Pastore Government Center. The Assembly concurred.

**Facilities Management Program.** Governor Carcieri recommended creation of the Facilities Management Program within the Department of Administration to provide consistent delivery of facilities management services for state departments and agencies. This included the transfer of 58.0 existing full-time equivalent positions from the former Division of Central Services to the new division. The Assembly concurred.

**Capitol Police and Sheriffs.** Governor Carcieri's budget reorganized the Department of Administration's program structure and established a new Security Services program, including the Capitol Police and the Sheriffs, which had been part of the Central Services Division. The new program would maintain two separate subprograms, the Capitol Police and the Sheriffs. It includes 46.0 Capitol Police and 196.0 Sheriffs positions. The Assembly concurred.

**Statewide Planning.** Governor Carcieri's budget reorganized the Department of Administration's program structure and created a new Statewide Planning program, including Strategic Planning responsibilities from the Budget Office and Statewide Planning functions from the Office of Municipal Affairs. The Assembly concurred.

**Municipal Aid and Property Tax Administration.** Governor Carcieri recommended the transfer of the Municipal Aid and Property Tax Administration function and its 8.0 full-time equivalent positions from the Office of Municipal Affairs to the State Budget Office. The Assembly concurred.

**Legal Services.** Governor Carcieri recommended continuation of the centralization of legal services by transferring 24.1 full-time equivalent positions from other parts of the Department of Administration into a newly created Division of Legal Services. The Governor had issued Executive Order 04-09 to create the new division to centralize and coordinate the Executive Department's legal services for policy and provide more efficient use of legal resources. The Assembly concurred.

**Public Utilities Commissioners.** Governor Carcieri again recommended passage of legislation to eliminate the 2.0 new commissioners mandated by the 2002 Assembly. The Assembly did not concur.

**Group Residence Closure.** Governor Carcieri's budget included savings from closing one underutilized state run residence for clients with developmental disabilities. Staff and clients would be reassigned to remaining facilities thereby reducing expenditures. The Assembly concurred.

**Adult Literacy.** On November 23, 2004, the Department of Elementary and Secondary Education signed a Memorandum of Agreement with the Department of Labor and Training to consolidate the management of all state adult basic education activities at the Department of Elementary and Secondary Education. Governor Carcieri recommended consolidating the state's adult literacy initiatives in the Department of Elementary and Secondary Education under a new adult education executive director in his FY 2006 budget. He added 3.0 positions, including the new executive director. The Assembly concurred and provided \$0.3 million from general revenues and \$4.1 million from Human Resource Investment Council grants.

**Shepard Building.** Governor Carcieri recommended transferring operating support for the Shepard building, previously shown in the Department of Administration's budget, to the Office of Higher Education and the Department of Elementary and Secondary Education. He included \$2.0 million for Higher Education for parking and operating costs and \$0.2 million for parking costs for Elementary and Secondary Education. The Assembly concurred.

**Fugitive Task Force.** The Assembly shifted the Fugitive Task Force unit, 8.0 full-time equivalent positions, and \$0.6 million from general revenues from the Judiciary to the State Police. The Fugitive Task Force is a statewide warrant squad, established under Rhode Island General Law, Section 12-6-7.2, charged with the responsibility of arresting individuals for whom arrest warrants have been issued and remain outstanding.

**Rivers Council.** The 2004 Assembly passed legislation transferring the State's Rivers Council community service grant from the Department of Administration's budget to the Water Resources Board. The actual grant change was reflected in the FY 2006 enacted budget.

## *FY 2007*

**Information Technology.** Governor Carcieri recommended increased use of the information processing internal service fund account for FY 2007. His budget transferred \$15.1 million and 100.3 positions from several departments and agencies to further centralize information technology services. The funds and the employees were shown in the Department of Administration's budget for display purposes only; the expenditures are charged to user state agencies. The Assembly concurred with the transfer of positions but included direct appropriations to the Department of Administration.

**Human Resource Service Centers Internal Service Fund.** Governor Carcieri recommended creating a new Human Resource Service Centers internal service fund within the Department of Administration's budget in FY 2007. This would be supported by \$9.3 million and 111.0 full-time equivalent positions transferred from various state departments and agencies. Four service centers would be created to serve the human resources needs of agencies in each grouping including human services, public safety, general government and transportation, natural resources and education. The funds and the employees were shown in the Department of Administration's budget for display purposes only; the expenditures were charged to user state agencies. The Assembly concurred with the transfer of positions, but included direct appropriations to the Department of Administration.

**Facilities Management Internal Service Fund.** Governor Carcieri recommended creating a new Facilities Management internal service fund within the Department of Administration's budget in FY 2007. This would fund coordinated facilities management for user state departments and agencies, including but not limited to operations, maintenance and repairs of buildings, grounds, central HVAC, power plants and other facilities and be supported by \$35.4 million and 124.0 full-time equivalent positions transferred from those agencies. The funds and the employees were shown in the Department of Administration's budget for display purposes only; the expenditures were charged to user state agencies. The Assembly concurred with the transfer of positions but included direct appropriations to the Department of Administration.

**Closure of Registry Branch Offices.** Governor Carcieri recommended closure of all satellite offices of the Registry of Motor Vehicles, including West Warwick, Wakefield, Woonsocket, Warwick, Westerly, Middletown, and Warren. Of the 31.0 positions assigned to the branch offices, 13.5 would be transferred to the main registry office in Pawtucket and 17.5 would be eliminated. The Assembly did not concur and restored funding and the 17.5 positions to maintain all registry branch offices for FY 2007. The Assembly also transferred the Registry of Motor Vehicles to the newly created Department of Revenue.

**Registry and School Bus Inspection Unit Closure.** Governor Carcieri recommended closure of the School Bus Inspection Unit and elimination of 8.0 full-time equivalent positions. This change would have required outside inspection companies to do the bus inspections for a fee paid by the local city or town school systems. The Assembly did not concur and restored the funding and the 8.0 positions to keep the School Bus Inspection Unit open for FY 2007, and transferred the Registry of Motor Vehicles to the newly created Department of Revenue.

**Lottery Division.** Governor Carcieri's FY 2006 revised and FY 2007 budgets included the Lottery Division as a program within the Department of Administration's budget based upon legislation enacted by the 2005 Assembly. He transferred \$215.1 million and 64.5 full-time equivalent positions for the Lottery, which was previously a quasi-public agency, into the Department of Administration. The Lottery would still operate on its own revenues collected from gaming sales. The Assembly reduced Lottery positions by 9.5 to an authorized level of 55.0 full-time equivalent positions and transferred the Lottery to the newly created Department of Revenue.

**Department of Revenue.** The Assembly transferred \$253.6 million from all sources of funds, including \$35.5 million from general revenues, \$1.6 million from federal funds, \$0.8 million from restricted receipts,



and \$215.7 million from other funds from the Department of Administration for the establishment of a new Department of Revenue. The new department would include the current divisions of taxation, motor vehicles, state lottery, a new division of property valuation, a new office of revenue analysis, and a new Director of Revenue office. The funding assumes the creation of 6.5 new positions in addition to the 465.6 positions transferred from the Department of Administration, for a total of 472.1 positions, which resulted in a need for an additional \$745,109 from general revenues for FY 2007.

**Business Regulation Program Structure.** Governor Carcieri's FY 2007 budget included a program change to merge the Division of Banking and Securities and the divisions of Commercial Licensing and Racing and Athletics. This reorganization reduced the number of structural programs from seven to five, but did not eliminate any activity. The five divisions would be: Central Management, Insurance Regulation, Board of Accountancy, Banking and Securities, and Commercial Licensing and Racing and Athletics. The Assembly concurred with the program changes.

**Public Utilities Commissioners.** Governor Carcieri again recommended passage of legislation to eliminate the 2.0 new commissioners mandated by the 2002 Assembly. The Assembly did not concur.

**Health and Human Services Secretariat.** Governor Carcieri proposed legislation consistent with his Executive Order 05-21 establishing the Executive Office of Health and Human Services to serve as the principal agency for managing the Departments of Human Services; Elderly Affairs, Mental Health, Retardation and Hospitals, Health, and Children, Youth and Families. It also created the unclassified position of Secretary of Health and Human Services. He included the position in the FY 2006 revised and FY 2007 budgets of the Governor's Office. The legislation gives the Secretary authority to appoint the employees for the Secretariat. The budget did not include associated positions. The Assembly concurred and provided for the current five employees to be transferred to the office from their respective agencies. This included 2.0 from Department of Human Services; 1.0 from Department of Children, Youth and Families; 1.0 from Department of Health; and 1.0 from the Governor's Office.

**Institutional Care Group Homes to Private Providers.** Governor Carcieri recommended shifting responsibility for four group homes from the Zambarano unit of Eleanor Slater Hospital to a private provider. This reduced staffing by 41.0 positions. The Assembly restored 41.0 positions and shifted responsibility for one home and retained Zambarano's responsibility for the remaining three homes.

**Corrections Educational Programs.** Governor Carcieri recommended outsourcing educational instruction programs at the Department of Corrections. This initiative included the elimination of 17.0 instructors and individual instruction contracts and the establishment of a single \$0.6 million contract for all instructional services. The Assembly did not concur with the Governor's recommendation and restored the 17.0 instructor positions.

**Underground Storage Tank Fund.** Governor Carcieri proposed legislation to merge the Underground Storage Tank Financial Responsibility Fund Review Board into the Department of Environmental Management, with its one cent per gallon of motor fuel tax being deposited into a restricted receipt account within the Department. The Governor's FY 2007 Budget included \$4.0 million for all expenditures for the Underground Storage Tank program within the Environmental Protection program in the Department, including \$3.55 million for remediation payments and \$550,000 to be used for administrative purposes, of which \$340,500 would fund the Board's 4.0 full-time equivalent positions. The Assembly concurred and provided that the employees be transferred with no loss of service time.

#### *FY 2008*

**Energy Resources.** The 2006 Assembly adopted comprehensive energy legislation that created the Office of Energy Resources as a successor to the former State Energy Office and authorized the new office to be

assigned to an existing department for administrative purposes. Governor Carcieri's budget included the Office as a distinct program in the Department of Administration's budget; it had formerly been included within the Department's facilities management program. The Assembly concurred.

**Public Utilities Commissioners.** Governor Carcieri again recommended passage of legislation to eliminate the 2.0 new commissioners mandated by the 2002 Assembly. The Assembly did not adopt legislation to reverse expansion of the number of commissioners.

**Boards for Design Professionals.** The Assembly merged the four boards for design professionals into a division under the Department of Business Regulation. The Division will contain equal representation from each of the current boards and will regulate engineers, architects, land surveyors, and landscape architects.

**Governor's Contingency Fund.** The Assembly moved the Governor's Contingency Fund from the Department of Administration's budget to the Office of the Governor's budget.

**Commission for Human Rights.** The Assembly provided that the Rhode Island Commission for Human Rights appear in the general government function of the appropriations act and not in the human services function to more accurately reflect the Commission's activities.

**Office of Health and Human Services.** The Assembly consolidated many of the back room operations from the departments under the Secretary of Health and Human Services into the Office of Health and Human Services to enhance budgeting, management, and program consistency.

**Department of Advocacy.** The Assembly enacted legislation to consolidate the advocacy agencies into a Department of Advocacy that would include the Child Advocate, Mental Health Advocate, Commission on Deaf and Hard of Hearing, Developmental Disabilities Council, and the Commission on Disabilities. The Governor would submit legislation to the 2008 Assembly as part of the FY 2009 budget, with an effective date no sooner than July 1, 2008 and no later than January 1, 2009.

**Department of Children, Youth and Families Managed Care Transfer.** Governor Carcieri recommended completing the transfer of all managed care expenses for children in the custody of the Department of Children, Youth and Families to the Department of Human Services and provided \$79.9 million from all sources of funds for the expenses. The Assembly concurred.

**Commission on Judicial Tenure and Discipline.** The Assembly merged the Commission on Judicial Tenure and Discipline into the Judiciary, shifting 1.0 position and \$119,705 from general revenues.

**Department of Public Safety.** The Assembly enacted legislation to consolidate a number of public safety agencies into a single department to achieve efficiencies in training and facilities. The director would be the Superintendent of the State Police. The agencies include the State Police, Fire Marshal, E-911, Fire Code Commission, Justice Commission, Municipal Police Training Academy, Sheriffs, and Capitol Police. The Governor would submit legislation to the 2008 Assembly as part of the FY 2009 budget, with an effective date no sooner than July 1, 2008 and no later than January 1, 2009.

**Environmental Administrative Adjudication Program.** Governor Carcieri proposed legislation to transfer the administrative adjudication program from the Department of Environmental Management into the Department of Administration. His budget included \$551,331 from general revenues to support three of the five positions that staff the office and proposed laying off the remaining two positions. The Office adjudicates all appeals pertaining to applications or permits for environmental matters. The Assembly did not concur and provided \$666,308 to fund the program in the Department of Environmental Management.

**Department of Veterans' Affairs.** The Assembly enacted legislation establishing the Department of Veterans' Affairs within the Office of Health and Human Services, effective July 1, 2009. Governor Carcieri vetoed the legislation.

*FY 2009*

**Department of Elderly Affairs and Advocacy.** The 2007 Assembly enacted legislation requiring the Governor to consolidate the advocacy agencies into a Department of Advocacy that would include the Child Advocate, Mental Health Advocate, Commission on Deaf and Hard of Hearing, Developmental Disabilities Council, and the Commission on Disabilities, no sooner than July 1, 2008 and no later than January 1, 2009. Governor Carcieri recommended the consolidation of the Commission on the Deaf and Hard of Hearing, the Developmental Disabilities Council, and the Governor's Commission on Disabilities with the Department of Elderly Affairs to form the new Department of Elderly Affairs and Advocacy in compliance with legislation passed by the 2007 Assembly. He did not include the Child Advocate or the Mental Health Advocate in the consolidation, indicating that these two agencies should remain separate to perform their independent oversight functions. The Assembly did not concur with the merger proposal. It maintained the Governor's Commission on Disabilities and the Commission on the Deaf and Hard of Hearing as agencies along with the Child Advocate and the Mental Health Advocate. The Assembly also transferred the Developmental Disabilities Council to the University of Rhode Island's budget, while the Council sought federal approval to become a non-profit corporation.

**Coastal Resources Management Council.** Governor Carcieri proposed merging the Coastal Resources Management Council's staff into the Department of Environmental Management to reduce overhead costs and duplication of effort; however, the Council itself would remain intact. The Governor assumed general revenue savings of \$701,856 by reducing staff assigned to perform the functions of the Council from 30.0 positions to 22.0 positions. The Assembly did not concur and maintained the Council as a separate agency.

**State Water Resources Board.** Governor Carcieri proposed to merge the Water Resources Board's staff into the Department of Environmental Management to reduce overhead costs and duplication of effort; however, the Board Corporate would remain intact as a quasi-public agency. The Governor assumed \$492,636 of general revenue savings by reducing the staff assigned to perform the functions of the Board from 9.0 positions to 6.0 positions. The Assembly did not concur and maintained the Board as a separate agency.

**Executive Office of Health and Human Services.** Governor Carcieri transferred 96.4 positions from the five health and human service agencies under the control of the executive office in compliance with legislation adopted by the 2007 Assembly. The transfer includes the fiscal and legal functions performed by the five agencies. The Assembly concurred; however transferred ten positions back to the agencies, consistent with a Governor's requested budget amendment.

**Department of Public Safety.** The 2007 Assembly enacted legislation to consolidate a number of public safety agencies into a single department to achieve efficiencies in training and facilities. The director would be the Superintendent of the State Police. The agencies include the State Police, Fire Marshal, E-911, Fire Code Commission, Justice Commission, Municipal Police Training Academy, Sheriffs, and Capitol Police. The Governor would submit legislation to the 2008 Assembly as part of the FY 2009 budget, with an effective date no sooner than July 1, 2008 and no later than January 1, 2009.

Governor Carcieri included that consolidation, with the exception of the Fire Code Commission, in his FY 2009 Budget noting that its functions were better aligned with the Building Code Commission in the Department of Administration. The Assembly included the Sheriffs and Fire Code Commission within the Department of Administration, and concurred with the remainder of the consolidation.

**Contingency Funds.** The 2007 Assembly transferred the contingency account from the Department of Administration to the Office of the Governor and provided \$100,000 in funding. Governor Carcieri retained the FY 2008 appropriation fund in his office in FY 2008 and included a supplemental appropriation in the Department of Administration. He recommended \$1.0 million for FY 2009 in the Department of Administration. The Assembly provided \$500,000 for the contingency fund within the Office of the Governor.

**Accounts Payable Centralization.** Governor Carcieri's budget added \$0.6 million from general revenues to fund 8.0 full-time equivalent positions to consolidate executive branch invoice payments into the Office of Accounts and Control. The Budget assumes a statewide elimination of 13.0 positions that previously performed these functions in various departments. The Assembly concurred.

**Information Technology Contractor Consolidation Savings.** Governor Carcieri proposed to eliminate 62 contractors statewide for a savings of \$4.8 million and hire 39.4 full-time equivalent positions. The Budget includes \$3.5 million from all funds, including \$2.0 million from general revenues to fund the positions. The net savings to the state is \$1.3 million. The Assembly concurred.

**West Warwick Branch Closure.** Governor Carcieri proposed to close the West Warwick branch of the Division of Motor Vehicles to save \$0.4 million, which includes personnel reductions of 4.0 positions and lease expenses. This branch was staffed with 7.0 employees. The Governor recommended that the remaining staff be transferred to the main office. The Budget assumes relocating the main registry to the Pastore Complex in Cranston, which is very close to the West Warwick branch. The Assembly did not concur with closing the registry at this time. The new registry building, funded in the capital budget, would not be complete until FY 2010.

**Proprietary School Review.** Governor Carcieri transferred proprietary school review from the Office of Higher Education to the Department of Business Regulation. The Board of Governors for Higher Education has the authority to approve or deny the request for authorization to operate proprietary schools. Proprietary schools provide education and training in business, correspondence, and trade that grant awards only at the pre-associate certificate level. The Assembly did not concur.

**Burglar Alarm Regulation.** Governor Carcieri transferred the burglar alarm regulation licensing process from the Department of Business Regulation to the Department of Labor and Training. The Assembly concurred.

**Senior Community Service Employment Program.** Governor Carcieri transferred the senior community service employment program from the Department of Elderly Affairs to the Department of Labor and Training. The United States Department of Labor provides funding to develop and expand employment and training opportunities for persons age 55 and over who are at or below 125 percent of the federal poverty guidelines. The Assembly concurred.

**Public Utilities Commissioners.** Governor Carcieri again recommended statutory language to eliminate the scheduled addition of 2.0 members of the Public Utilities Commission. The Assembly did not adopt legislation to reverse expansion of the number of commissioners.

**Economic Policy Council.** Governor Carcieri recommended that the Economic Development Corporation assume responsibility for staffing the Council and eliminated its \$0.3 million appropriation, which had been matched by the same amount from the business community. The Assembly concurred.

## *FY 2010*

**Local Government Assistance Program.** Governor Carcieri recommended the transfer of the Local Government Assistance program from the Department of Administration to the Department of Revenue. The program provides assistance to municipal offices, mainly for city and town clerks. It also produces a series of publications including local government directories and handbooks as well as salary surveys and a compilation of local charters, most of which are updated annually. The Assembly concurred.

**Contractors' Registration and Licensing Board.** Governor Carcieri recommended the transfer of the Contractors' Registration and Licensing Board and its 12.0 full-time equivalent positions from the Department of Administration to the Department of Business Regulation. The Assembly did not concur and maintained the Board in the Department of Administration.

**Registry Branch Closures.** Governor Carcieri recommended the closures of the Registry of Motor Vehicles satellite branches in Warren, West Warwick and Westerly. There was no staffing reduction associated with the closures. Current staff from the three branches would be moved to the Division's main office and other branches. The Warren branch is mandated by Rhode Island General Law to stay open at least three days per week. The Governor's FY 2009 revised budget included legislation to repeal the statute. The Assembly did not pass legislation to close the branch office in Warren and provided funds to maintain offices in the Towns of Warren and Westerly. The Assembly concurred with the closure of the West Warwick office.

**State Lab Consolidation.** Governor Carcieri recommended the transfer of the Forensic Science Unit with the exception of toxicology and its 12.6 full-time equivalent positions from the Department of Health to the Department of Public Safety and added 3.0 new staff. The proposal is based on the activities being more in line with the public safety function. The Governor submitted Article 12 of 2009-H 5983 to shift the Forensic Science Unit from the Department of Health to the Department of Public Safety. The Governor did not include a proposal for the University of Rhode Island Crime Lab, which was funded through an appropriation in the Office of the Attorney General's budget.

The Assembly provided for the consolidation of the University of Rhode Island Crime Lab and the Department of Health Forensic Science Unit into the Department of Health. The consolidation includes the current Department of Health's 12.6 associated positions and \$1.6 million in associated funding as well as \$675,000 from general revenues for the crime lab from the Office of the Attorney General.

**Public Utilities Commissioners.** Governor Carcieri again recommended statutory language as part of his FY 2009 revised budget to eliminate the scheduled addition of 2.0 members of the Public Utilities Commission. The Assembly did not adopt legislation to reverse expansion of the number of Commissioners.

**Managed Care Transfer.** Governor Carcieri recommended shifting the residential portion of managed care expenses for children in the custody of the Department of Children, Youth and Families back from the Department of Human Services and provided \$37.5 million from all sources of funds for the expenses. In FY 2008, a portion of both residential and hospital based programs and funding were shifted from the Department of Children, Youth and Families to the Department of Human Services as part of an initiative to provide more efficient services to children. After the transfer, it was determined that the residential services portion of the transfer did not fit the managed care model. The Assembly concurred.

**Paratransit Program.** The Assembly enacted legislation to transfer the responsibility for paratransit services from the Department of Elderly Affairs to the Department of Human Services. Governor Carcieri had requested an amendment to shift only the Medicaid eligible portion of the program from Elderly Affairs to Human Services.

**Food Nutrition Service Function.** The Assembly enacted legislation to transfer food programs from the Department of Human Services and the Women, Infants and Children supplemental nutrition program from the Department of Health and any other such programs into the Executive Office of Health and Human Services by March 1, 2010.

**Client Protective Services.** The Assembly enacted legislation to transfer client protective service functions for children, elderly, and adults with developmental and other disabilities from the four separate human services agencies into the Executive Office of Health and Human Services by January 1, 2011.

**Community Health Centers.** The 2008 Assembly added \$1.2 million from general revenues to support uncompensated care expenses at the 12 community health centers for FY 2009. Governor Carcieri's FY 2010 budget continued that funding but substituted \$0.6 million from available federal matching funds. The 2009 Assembly shifted the expense from the Department of Health to the Department of Human Services.

**EOHHS/Department of Health.** Governor Carcieri recommended in his initial recommendation and subsequent amendments decoupling the Department of Health from the Executive Office of Health and Human Services and transferring 7.6 positions previously part of the Department from the Executive Office back to Health. The Assembly did not concur and maintained the Department of Health as an agency within the Executive Office of Health and Human Services and retained the positions within the Executive Office.

**Veterans' Affairs.** The 2009 Assembly passed 2009-H 5082, Substitute A, as amended and Governor Carcieri signed it into law on November 9, 2009, which created a separate Department of Veterans' Affairs, effective July 1, 2010. The Division of Veterans' Affairs is currently within the Department of Human Services.

**Water Resources Board Corporate Transfer to Clean Water Finance Agency.** The 2009 Assembly transferred the Water Resources Board Corporate into the Clean Water Finance Agency. The transfer would become effective once the debt of the Board Corporate is paid off, which was projected to be in 2014. The Board Corporate is the funding component for the state's Water Resources Board. Due to the capacity and capabilities of the Agency, it will absorb the functions of the Board Corporate to allow for more efficient and cost effective lending for water infrastructure projects.

#### *FY 2011*

**Sheriffs to Department of Public Safety.** Governor Carcieri recommended the transfer of \$16.5 million and 180.0 full-time positions for the Sheriffs program from the Department of Administration to the Department of Public Safety. This proposal was initially included in the legislation the 2007 Assembly enacted to consolidate a number of public safety agencies into a single department. However, the 2008 Assembly included the Sheriffs within the Department of Administration. The Assembly did not concur and maintained the Sheriffs in the Department of Administration.

**Registry Branch Consolidation.** Governor Carcieri recommended the closure of the Pawtucket branch and the Rhode Island Mall branch of the Registry of Motor Vehicles. The Division of Motor Vehicles was scheduled to move to its new headquarters in the Pastore Center in August 2010. The Rhode Island Mall branch was closed in March 2010. The Division indicated that the Rhode Island Mall branch would be too close to the Pastore Center and costly to retrofit. The Assembly concurred.

**Public Utilities Commissioners.** Governor Carcieri again recommended statutory language as part of his FY 2010 revised budget to eliminate the scheduled addition of 2.0 members of the Public Utilities Commission. The Assembly concurred and included legislation in Article 7 of 2010-H 7397, Substitute A, as amended.

**Commission on Women.** Governor Carcieri recommended the discontinuation of paid support staff for the volunteer commission and eliminated general revenue funds. The Assembly concurred.

**Women, Infants and Children Transfer.** Governor Carcieri recommended the transfer of 12.0 full-time equivalent positions and \$19.8 million from federal funds for the Women, Infants and Children program from the Department of Health to the Department of Human Services, effective October 1, 2010. However, the 2009 Assembly enacted legislation to shift the responsibility of administering the program from the Department of Health to the Executive Office of Health and Human Services by March 1, 2010. The Assembly concurred with the transfer to the Department of Human Services effective October 1, 2010.

**Rhode Island State Crime Lab.** The 2009 Assembly transferred the budget for the State Crime Lab at the University of Rhode Island from the Office of the Attorney General to the Department of Health. The state crime laboratory is responsible for providing technical services, including examination and evaluation of physical evidence collected at the scene of a crime or related to a crime. The 2010 Assembly included legislation in Article 7 of 2010-H 7397 Substitute A, as amended that requires the Director of the Department of Administration to develop and submit a report by December 1, 2010 that studies and provides specific recommendations regarding the allocation of staffing, use of facilities, and identifies any additional needs for the continued operation of the Rhode Island State Crime Lab.

**Department of Veterans' Affairs.** Governor Carcieri's budget recommended a delay in the creation of a new Department of Veterans' Affairs within the Executive Office of Health and Human Services by one year, from July 1, 2010 to July 1, 2011. The 2009 Assembly passed 2009-H 5082, Substitute A, as amended and the Governor signed it into law on November 9, 2009, which created a separate Department of Veterans' Affairs, effective July 1, 2010. The Division of Veterans' Affairs is currently within the Department of Human Services. The Assembly concurred.

**Higher Education Assistance Authority and Public Telecommunications.** Governor Carcieri proposed legislation that requires the Board of Governors for Higher Education to develop and submit a report by October 1, 2010 that reviews and assesses the Higher Education Assistance Authority and the Rhode Island Public Telecommunications Authority to see if the stated missions and current programs reflect the needs of the populations intended to be served. The Assembly did not concur.

**Dispatch Unit and Port Security.** Governor Carcieri recommended the transfer of the dispatch and port security surveillance units from the Department of Environmental Management to the Department of Public Safety no later than January 1, 2011. However, the Governor's budget did not include the transfer of positions or funding for these activities. The Assembly concurred.

**Transportation.** Governor Carcieri proposed legislation to require the Director of the Department of Transportation to develop and submit a report by October 1, 2010 that studies the feasibility of transferring the Rhode Island Public Transit Authority to the Department of Transportation. The Assembly did not concur.

#### *FY 2012*

**State Aid Transfer.** Governor Chafee's budget transferred some of the appropriations for the State Aid program from the Department of Administration to the Department of Revenue. These include the distressed communities' relief fund, motor vehicles excise tax, payment in lieu of taxes program, and the newly proposed Municipal, Accountability, Stability and Transparency Fund. State aid for library operations and library construction remain in the Department of Administration. The Assembly concurred.

**Sheriffs to Department of Public Safety.** Governor Chafee recommended the transfer of \$16.7 million and 180.0 full-time positions for the Sheriffs program from the Department of Administration to the

Department of Public Safety. This proposal was initially included in the legislation the 2007 Assembly enacted to consolidate a number of public safety agencies into a single department. However, the 2008 Assembly included the Sheriffs within the Department of Administration. Governor Carcieri proposed this as part of his FY 2011 budget; however, the Assembly did not concur and maintained the Sheriffs in the Department of Administration. The Assembly concurred.

**Office of the Health Insurance Commissioner.** Governor Chafee recommended the creation of a new program within the Department of Business Regulation for the Office of the Health Insurance Commissioner. Previously, the Office was part of the Division of Insurance Regulation. The Assembly concurred.

**Training School – Girls’ Facility.** Governor Chafee recommended the consolidation of the girls’ training school into the existing boys’ facility. The girls temporarily reside in the Mathias Building; however, the approved capital plan assumes renovating the Adolph Meyer building for this population. The Governor did not recommend the renovations and included a plan for the girls to move into one of the four residential pods in the Youth Development Center. The Department indicated that based on current population trends, three of the four residential pods are sufficient to house the male population. The Assembly concurred.

**Elderly Affairs to Human Services.** The Assembly merged the Department of Elderly Affairs with the Department of Human Services and created the Division of Elderly Affairs within the Department of Human Services.

**Department of Veterans’ Affairs.** The Assembly maintained the Division of Veterans’ Affairs within the Department of Human Services and created a new position, Director of Veterans’ Affairs. The 2009 Assembly included legislation to create a Department of Veterans’ Affairs and the 2010 Assembly delayed this by one year, from July 1, 2010 to July 1, 2011. Governor Chafee’s FY 2012 budget recommendation included the creation of the Department of Veterans’ Affairs.

**HIV/AIDS.** The Assembly shifted the HIV/AIDS direct services program and all resources, including 4.0 full-time positions, from the Department of Health to the Department of Human Services.

**Women, Infants and Children Transfer.** Governor Chafee recommended repeal of the statute transferring the Women, Infants and Children supplemental nutrition program from the Department of Health to the Department of Human Services. The Assembly did not concur and retained the program and all resources within the Department of Human Services. The United States Department of Agriculture informed the state that the Department of Human Services did not meet the standard established for state agencies that could administer the program.

The Assembly adopted legislation to transfer the Women, Infants, and Children program from the Department of Health initially to the Executive Office of Health and Human Services effective March 1, 2010, but then amended that to the Department of Human Services effective October 1, 2010 to coincide with the beginning of the new federal fiscal year.

**Higher Education Administration.** The Assembly included legislation that requires the Director of Administration to submit a revised plan for the organizational structure for higher education administration, staff support and resource allocation. The plan shall address the goal of improving affordability and accessibility to public higher education and maximizing efficiencies while providing sufficient support to the governance structure of public higher education. The Director of Administration is required to report findings, recommendations and alternative designs to the General Assembly no later than November 1, 2011.



**Rhode Island State Crime Lab.** Governor Chafee recommended shifting the general revenue funding for the Rhode Island State Crime Lab from the Department of Health to the University of Rhode Island. The Assembly concurred.

**Dispatch Unit and Port Security.** Governor Chafee's budget does not include the transfer of the dispatch and port security surveillance units from the Department of Environmental Management to the Department of Public Safety. He proposed legislation to reverse the 2010 Assembly action that required the transfer to occur no later than January 1, 2011. The Assembly did not concur with the reversal, and instead delayed the transfer until January 1, 2012.

**Water Resources Board.** The Assembly enacted legislation to merge the State Water Resources Board into the Department of Administration's Division of Statewide Planning, effective July 1, 2011. The merger transfers three of the six positions from the Board to the Division, while maintaining the Water Resources Board Corporate.

**Weatherization and Low Income Home Energy Assistance Programs.** The Assembly adopted legislation to transfer the weatherization assistance and the low income home energy assistance programs from the Office of Energy Resources within the Department of Administration to the Department of Human Services, effective July 1, 2012.

**Westerly Branch.** The Assembly provided \$37,800 from general revenues for the operations of a registry of motor vehicles branch in the Town of Westerly.

### *FY 2013*

**Energy Program Transfers.** Governor Chafee included the transfer of the Low Income Home Energy Assistance Program and the Weatherization Assistance Program from the Office of Energy Resources to the Department of Human Services consistent with current law. He also proposed the transfer of the Regional Greenhouse Gas Initiative from the Department of Environmental Management, and the Renewable Energy Program from the Economic Development Corporation to the Office of Energy Resources. The Assembly concurred, with the exception of the Renewable Energy Program transfer, which it retained at the Economic Development Corporation.

**Office of Management and Budget.** The Assembly adopted legislation to create a new Office of Management and Budget to assume the functions of the State Budget Office and the responsibilities of the Office of Economic Recovery and Reinvestment. It will include a Federal Grants Management Office to coordinate federal grant applications. The legislation also requires the Office to perform a study on transportation programs to be submitted to the Governor and the General Assembly by November 1, 2012. The Budget includes 11.0 new positions, including a director to be appointed by the Director of the Department of Administration. Governor Chafee's original proposal called for eliminating the Bureau of Audits, allowing the new Office to absorb some of those functions. The Assembly retained the Bureau of Audits as is.

**Human Resources Restructure.** Governor Chafee's FY 2013 budget recommendation includes savings of \$0.8 million from the elimination of 12.0 positions in the Division of Human Resources. This consists of 2.0 positions from the Employee Services Unit and 10.0 positions in the Classification and Examination Unit, about half of the current staff. The Governor's FY 2012 revised budget includes \$0.3 million for a personnel study of the merit system to be accomplished in the current year to make the proposed reductions possible. The Assembly restored \$0.4 million of the general revenue savings and shifted funding for the personnel study from FY 2012 to FY 2013 to reflect a delay in the work proposed.

**RI Film and Television Office.** The Assembly transferred the Film and Television Office from the Arts Council to the Department of Administration. It provided general revenue funding of \$0.3 million and 2.6 full-time positions, consistent with Governor Chafee's recommendation.

**Office of Digital Excellence.** The Assembly adopted legislation to create the Office of Digital Excellence within the Department of Administration. It authorized a chief digital officer, who must be appointed by the Director of the Department of Administration, with approval from the Governor. The Office shall coordinate its efforts with the Division of Information Technology. The legislation requires the chief digital officer to report to the Governor, the Speaker of the House of Representatives, and the Senate President, every January 31, the status of all technology infrastructure projects, website improvements, number of e-government transactions and revenues generated and projects supported by the Information Technology Investment Fund.

**Rhode Island Health Benefits Exchange.** The Budget reflects the Rhode Island Health Benefits Exchange in the Office of the Governor. In September 2011, Governor Chafee issued an executive order to establish the Office as the centrally accountable office for operational and financial implementation, including policy development. The Exchange will report to the Board of the Rhode Island Health Benefits Exchange and will work with the Department of Health, the Office of the Health Insurance Commissioner and the Office of the Lieutenant Governor. The Budget includes 6.0 positions, including a director to oversee the Exchange.

**Medicaid Benefits Program.** Governor Chafee's budget transferred the Medicaid medical benefits program from the Department of Human Services to the Executive Office of Health and Human Services. The administrative staff was transferred in FY 2012 and the eligibility application process will remain with the Department of Human Services since applicants are often eligible for other benefits in addition to Medicaid, such as the supplemental nutrition assistance program, the Rhode Island Works program and child care through that department. The Assembly concurred.

**HIV Care and Treatment Program.** Governor Chafee requested an amendment to transfer the HIV care and treatment program from the Department of Human Services to the Executive Office of Health and Human Services, effective July 1, 2012 consistent with his proposal for the medical benefits program. The Assembly concurred and transferred 5.0 positions.

**Higher Education Assistance Authority Merger.** Governor Chafee's budget includes the transfer of \$27.8 million and 39.6 out of the authorized 41.6 full-time positions from the Rhode Island Higher Education Assistance Authority to the Office of Higher Education. He proposed legislation that would terminate the Authority and its corporate existence on September 1, 2012 and all of its rights, obligations and properties would be transferred to the Board of Governors for Higher Education. The Assembly did not concur with the proposed merger and provided \$27.7 million and 38.6 positions, maintaining the Higher Education Assistance Authority as a stand-alone agency.

**Board of Education.** The Assembly enacted legislation to abolish the Board of Governors for Higher Education and the Board of Regents, effective January 1, 2013, and create a new Rhode Island Board of Education. It also abolished the Office of Higher Education, effective January 1, 2014, and created an executive committee of education comprised of the three institutions of public higher education, and the commissioners of higher education and elementary and secondary education.

**Rhode Island Public Telecommunications Authority.** The Budget included legislation to require the Administration to submit a plan to the Chairpersons of the House and Senate Finance Committees by November 1, 2012 to transition the Rhode Island Public Telecommunications Authority from the state to a privately supported entity by July 1, 2013. The Administration also must include any statutory changes required for the transition as part of the FY 2014 budget.

**Dispatch Unit and Port Security.** The Budget does not include the transfer of the dispatch and port security surveillance units from the Department of Environmental Management to the Department of Public Safety. The 2012 Assembly enacted legislation to reverse its prior mandate for the transfer.

**Program Review.** Governor Chafee's budget recommended a review of environmental and coastal programs in the Department of Environmental Management and the Coastal Resources Management Council to be conducted by a new Office of Management and Budget, which would be charged with developing a plan that includes strategies to reorganize or centralize environmental and coastal resource management programs in order to improve efficiencies. A report detailing this plan would be due to the General Assembly and the Governor by November 1, 2012. The Assembly did not concur and instead required that the new Office of Management and Budget perform a study on transportation programs.

#### *FY 2014*

**EDC/Commerce Corporation.** The Budget delays the creation of the Executive Office of Commerce and the transfer of the functions of the Department of Business Regulation from February 1, 2015 to July 1, 2015. It maintains the Office of Regulatory Reform in the Office of Management and Budget instead of transferring it to the new Executive Office of Commerce. As contained in 2013-H 6063, Substitute B, on or about February 1, 2015, the Office is empowered to assume functions from the Department of Business Regulation and, subsequently, various functions from the Department of Administration. The legislation further requires that the Office submit a comprehensive review of the roles, functions and programs of the Department of Administration and the Department of Labor and Training to the House of Representatives and the Senate before September 1, 2015. Additionally, the Office shall make recommendations and a business plan for the integration of these entities with the Office, and the Governor may include these recommendations as part of his FY 2017 budget.

**Renewable Energy Fund Program Transfer.** Governor Chafee's budget transfers the Renewable Energy Fund from the Economic Development Corporation to the Office of Energy Resources. The Office previously managed the fund and the 2007 Assembly enacted legislation to transfer the fund to the Corporation, effective FY 2008. The Governor's recommended budget includes expenditures of \$2.5 million and staffing of 2.0 positions from the Corporation. The Assembly did not concur and maintained the program in the Corporation.

**Office of Regulatory Reform.** Subsequent to the enactment of the FY 2013 budget, the Assembly adopted legislation contained in Chapter 445 of the 2012 Public Laws to transfer the Office of Regulatory Reform from the Economic Development Corporation to the Office of Management and Budget in the Department of Administration. Governor Chafee's revised budget reflects this transfer as well as the 2.0 positions that support the Office. The Office was created in 2010 to improve the state's business climate by making it easier for businesses to navigate through state and local permitting and regulatory issues. The Assembly adopted legislation in 2013-H 6063, Substitute B, requiring that the Office of Regulatory Reform reports to the Secretary of Commerce within the Executive Office of Commerce, effective February 1, 2015.

**Rhode Island Health Benefits Exchange.** The Budgets reflect the transfer of the Rhode Island Health Benefits Exchange from the Office of the Governor to the Department of Administration. In September 2011, Governor Chafee issued an executive order to establish the Office as the centrally accountable office for operational and financial implementation, including policy development.

**Construction Permitting, Approvals and Licensing.** The Budget reflects the creation of a new program in the Department of Administration: Construction Permitting, Approvals and Licensing, consisting of the State Building Code Commission, Contractors' Registration Board, and Fire Code Board of Appeal. Staffing and funding were transferred from Capital Projects and Property Management. The Department

indicates that the program change was necessary to avert the appearance of a conflict of interest between the Office of Capital Projects and the aforementioned offices.

**Rhode Island Public Telecommunications Authority.** The Budget includes the statutory authority to end state support to the Authority as of July 1, 2013 and abolish it as a public agency, as the Authority has been transferred to the Rhode Island PBS Foundation.

**Assisted Living and Home Care Waiver Services.** The Budget shifts assisted living and home care waiver services in the Division of Elderly Affairs within the Department of Human Services to the Executive Office of Health and Human Services for FY 2014, consistent with Governor Chafee's requested amendment, in order to locate all Medicaid assisted living and home care expenditures in the Executive Office's budget.

#### *FY 2015*

**Office of Diversity, Equity and Opportunity.** The Budget reflects the creation of the Office of Diversity, Equity and Opportunity within the Department of Administration. Existing staff of 7.0 full-time equivalent positions and funding will be transferred from the Division of Purchasing's Minority Business Enterprise Office and the Division of Human Resources' Outreach and Diversity Office.

In May 2013, Governor Chafee issued Executive Order 13-05 entitled "Promotion of Diversity, Equal Opportunity and Minority Business Enterprises in Rhode Island." The Executive Order required that the Department of Administration review all divisions and offices within the Department that are charged with facilitating equal opportunity employment and make recommendations to improve collaboration between these offices. The creation of the Office of Diversity, Equity and Opportunity reflects the Department of Administration's recommendation.

**Rhode Island Emergency Management Agency.** The Budget reflects the Emergency Management Agency and the National Guard as two stand-alone agencies. They were two distinct programs in the Military Staff under the control of the Adjutant General. This action was recommended to reflect the individual agency missions as well as their operational structures. There were no major changes to funding levels or positions.

**Executive Office of Commerce.** Governor Chafee's budget proposed to delay the creation of the Executive Office of Commerce and the transfer of the functions of the Department of Business Regulation from February 1, 2015 to July 1, 2015. The Assembly did not concur with the delay.

The Governor also proposed maintaining the Office of Regulatory Reform in the Office of Management and Budget instead of transferring it to the new Executive Office of Commerce. The Assembly concurred.

**Department of Environmental Management Customer Service Unit.** The Budget creates in statute a customer service unit within the Department of Environmental Management. The Department already includes an Office of Customer and Technical Assistance, but the legislation codifies a requirement that the agency have a customer service unit and program to provide technical assistance to customers and help them to comply with environmental regulations and requirements. This section also mandates that the Department and the Office of Regulatory Reform collaborate on a report detailing an alternative compliance approaches plan, which would be due to the General Assembly and the Governor by May 1, 2015.

**Higher Education Assistance Authority.** The Budget includes legislation that requires the administration to include a plan for allocating Higher Education Assistance Authority programs to other agencies as part of the FY 2016 budget.

**Behavioral Healthcare Services to EOHHS.** The Budget transfers Medicaid-funded behavioral healthcare services from the Department of Behavioral Healthcare, Developmental Disabilities and Hospitals to the Executive Office of Health and Human Services so that mental health and substance abuse treatment services for disabled individuals will be appropriated to one agency and includes \$60.8 million, of which \$30.1 million is general revenues.

### *FY 2016*

**Higher Education Assistance Authority Merger.** Governor Raimondo's budget transferred all of the powers, duties, authority and resources of the Rhode Island Higher Education Assistance Authority to the Council for Postsecondary Education and the Office of the General Treasurer and established a new Division of Higher Education Assistance in the Office of Postsecondary Commissioner. The budget reflects the transfer of \$19.1 million and 15.0 full-time equivalent positions to the Office of Postsecondary Commissioner. Administrative responsibility for the state's tuition savings program would be transferred to the Office of the General Treasurer. The recommendation represents direct program positions as well as overhead support. Remaining direct functions will require fewer staff with the efficiencies provided for in a merger; therefore, the Assembly eliminated 5.0 positions and \$0.8 million. One position and \$0.3 million is shifted to the Office of the General Treasurer to administer the *CollegeBoundfund*.

**Executive Office of Commerce.** The 2013 Assembly created the Executive Office of Commerce to be administered by a secretary of commerce, effective February 1, 2015. The Office oversees and serves as the lead agency of the Executive Branch for managing the promotion of commerce and the state's economy. Pursuant to 2013-H 6063, Substitute B, on or about February 1, 2015, the Executive Office of Commerce has powers to operate functions from the Department of Business Regulation and, subsequently, various functions from the Department of Administration. Consistent with the legislation, Governor Raimondo's budget includes the transfer of Housing and Community Development functions to the Executive Office of Commerce. It also transfers the Film and Television Office from the Department of Administration to Commerce. It does not, however, transition Department of Business Regulation functions, leaving it as a stand-alone department. The Assembly concurred, with the exception of transferring the Film and Television Office to the Arts Council.

**Capital Projects Consolidation.** Governor Raimondo's budget proposes consolidating construction property and asset management functions into the Department of Administration. It appears that the positions are kept in their respective agencies, including the Departments of Behavioral Healthcare, Developmental Disabilities and Hospitals, Environmental Management, Corrections, and Transportation. The Assembly concurred; however, transferred funding back for the Department of Environmental Management, consistent with the Governor's requested budget amendment.

**Division of Advocacy.** Governor Raimondo's budget proposes consolidating the Governor's Commission on Disabilities, the Commission on the Deaf and Hard of Hearing, the Office of the Child Advocate, and the Office of the Mental Health Advocate under a newly created Division of Advocacy within the Executive Office of Health and Human Services. The consolidation is for administrative and budget purposes only, and all agencies would maintain their responsibilities as mandated by current law. The Governor subsequently requested an amendment that rescinded the proposed legislation and maintained the offices as separate agencies and restored operating savings assumed to be achieved through the merger. The Assembly concurred.

**Non-Prescribing Boards Consolidation.** Governor Raimondo proposed consolidating all of the non-prescribing health professional boards into one board. There are 25 professional boards that include a variety of professions, such as dietitians, physical therapists, occupational therapists, optometrists, social workers and funeral home directors. The Department of Health currently approves all written and practical examinations, and issues licenses and permits for these professions. The proposed legislation would create

a single board of review for appeals, discipline and advisory functions. This would allow for the elimination of 2.0 positions that support the boards and \$0.2 million from general revenues. The Assembly did not concur.

**RI Film and Television Office.** The Budget transfers the Rhode Island Film and Television Office, including \$0.3 million from general revenues and 2.6 full-time positions, from the Department of Administration to the Rhode Island State Council on the Arts. The Film and Television Office works with filmmakers to identify filming sites, vendors, and promote the benefits of working in Rhode Island. Governor Raimondo's FY 2016 recommendation transferred the Office to the Executive Office of Commerce. The Office was transferred to the Department of Administration from the Council as part of the FY 2013 budget.

**Bays, Rivers and Watersheds Coordination Team.** The Assembly concurred with Governor Raimondo's proposal to abolish the Bays, Rivers and Watersheds Coordination Team, which was responsible for the coordination of the environmental agencies in the state to restore and develop both freshwater and marine waters and watersheds. The work is funded by an \$80,000 transatlantic cable fee, a \$1 per hundred gallons charge on septage disposal in the state, and a \$250,000 annual allocation from the Oil Spill, Prevention, Administration and Response Fund. The restricted receipts will now be utilized by the Department of Environmental Management for efforts relating to watershed and marine monitoring, water pollution abatement, and climate change.

#### *FY 2017*

**Office of Diversity, Equity and Opportunity.** Governor Raimondo's budget proposed legislation to establish the Office of Diversity, Equity and Opportunity in statute; the Office is currently operating under an executive order. The legislation places the State Equal Opportunity Office under the administrative supervision of the Office of Diversity, Equity and Opportunity instead of the Division of Human Resources, and requires the Office of Personnel Administration to consult with the Office in preparing a comprehensive plan to maintain and secure equal opportunity. The legislation adds the associate director of the Office as a member of the Labor Relations Committee. The Assembly concurred.

**Division of Enterprise Technology Strategy and Services.** Governor Raimondo proposed legislation to replace the current Division of Information Technology, which was created by an executive order with the Division of Enterprise Technology Strategy and Services to be managed by the chief of digital excellence. The legislation amends current law to establish the Office of Library and Information Services within the Division and places the chief of library services under the supervision of the chief of digital excellence. The Division will also consist of the following offices: Information Technology and Digital Excellence. The Assembly concurred.

**Division of Capital Asset Management and Maintenance.** Governor Raimondo proposed legislation to create the Division of Capital Asset Management and Maintenance, which will assume the responsibilities of the current divisions of Facilities Management and Capital Projects and Property Management. Both divisions were created by an executive order in 2004. The legislation allows the Director of the Department of Administration to appoint a director of the division. Some of the responsibilities of the division director include: reviewing agency capital budget requests to ensure that requests are consistent with strategic and master facility plans of the state; managing and maintaining state owned facilities; overseeing new construction and rehabilitation projects; maintaining an inventory of all state properties; and responding to facilities emergencies. The Assembly concurred.

**Office of Internal Audit.** Governor Raimondo proposed legislation to repeal the Bureau of Audits and establish the Office of Internal Audit within the Office of Management and Budget. The Office will be managed by a chief of internal audit, who must be appointed by the Director of the Department of

Administration. The Office is authorized to conduct audits of any state department, agency or private entity that is a recipient of state funding or state grants. The Office is also tasked with evaluating the efficiency of operations and internal controls, preventing and detecting fraud, waste, abuse or mismanagement of funds.

The Budget reflects the consolidation of internal auditing functions and staff from the Departments of Transportation and Human Services, the Office of Postsecondary Commissioner and the University of Rhode Island are transferred to the Office. The Assembly concurred.

**Women, Infants, and Children Nutrition Program.** Governor Raimondo proposed legislation to transfer the administration and management of the Women, Infants, and Children nutrition program from the Department of Human Services to the Department of Health. The Department of Health previously managed the program; however, the 2009 Assembly adopted legislation to transfer the program to the Department of Human Services. This was to consolidate management and nutrition benefits. There have been issues with the United States Department of Agriculture regarding the designation of the administrating state agency. The Assembly concurred.

**Department of Health.** Governor Raimondo's budget reflects a reorganization of functions within the Department of Health. Certain programs such as the Health Laboratories and the Office of State Medical Examiners are merged. It reflects the creation of the Division of Customer Services and includes the operations of Vital Records, which was previously under the Public Health Information program, and the operations of Licensing, Professional Boards and Commissions and the Center for Health Facilities Regulation, previously under the Environmental and Health Services Regulation program. The Assembly concurred.

**Governor's Commission on Disabilities.** Subsequent to her budget submission, Governor Raimondo requested legislation to designate the Governor's Commission on Disabilities as the state agency responsible to apply for and receive federal funds under the Workforce Innovation and Opportunity Act for the State Independent Living Plan, effective October 1, 2016. She also requested an amendment to transfer funding from the Department of Human Services to the Commission. The Assembly concurred.

**Office of Veterans' Affairs.** Governor Raimondo included legislation to create the Office of Veterans' Affairs within the executive branch, reporting directly to the Governor. This will remove it as a Division in the Department of Human Services; however, for administrative purposes, funding for the Office of Veterans' Affairs will remain in the Department of Human Services' budget. The Assembly concurred.

### *FY 2018*

**Public Safety Consolidation.** The Governor proposed legislation to replace the director of the Department of Public Safety with a civilian commissioner, who will be appointed by the Governor with the advice and consent of the Senate. Under current law, the Department of Public Safety is administered by a director who also serves as Superintendent of the State Police. The Governor also proposed to merge the Emergency Management Agency and establish it as the seventh division within the Department of Public Safety. The director of the Emergency Management Agency would be appointed by the Governor; however, the Commissioner may prescribe other duties and responsibilities. The Assembly did not concur.

**Lead Poisoning Prevention.** The Governor proposed legislation to repeal the Lead Hazard Mitigation Act and amend the Lead Poisoning Prevention legislation to centralize lead poisoning prevention activities, which are currently performed by the Department of Health and the Rhode Island Housing Resources Commission, under the purview of the Department of Health. The proposal would allow the Department to oversee interagency coordination activities and it would be responsible for adopting rules and regulations

to certify lead safe compliance for all residential units and permitting lead inspectors. The Department is also required to maintain a registry of lead safe certificates.

The Governor proposed legislation to amend the disposition of the real estate conveyance tax to transfer five cents of the current 30 cents that the Housing Resources Commission receives to the Department of Health for lead poisoning prevention activities. The recommended budget includes \$0.6 million from these resources for the Department of Health to fund 3.0 additional positions, including two lead inspectors and one data manager as well as operating costs. She subsequently requested an amendment to require an annual transfer of not less than \$590,000 from the Real Estate Conveyance Tax.

The Assembly did not concur and maintained current law.

**Health Care Utilization Review Transfer.** Currently, the Department of Health certifies health plan and utilization review entities, monitors obligations of health plan provider contracts, investigates and tracks complaints against health plan and utilization review by enrollees. The Office of the Health Insurance Commissioner reviews denial of benefits and accuracy of claims processing and is also responsible for the adequacy of network coverage in terms of access to and availability of providers and the continuity of care available to consumers.

The Governor proposed to transfer the oversight of the health care utilization review from the Department of Health to the Office of the Health Insurance Commissioner. The Budget also reflects the transfer of funding and staffing of 2.0 full-time equivalent positions. The Assembly concurred.

**Health and Human Services - Finance Staff.** The Governor transferred 91.0 finance positions to the Executive Office of Health and Human Services from agencies under its umbrella in her FY 2018 recommendation; this is consistent with current law. The transfer includes: 39.0 positions from the Department of Human Services, 33.0 positions from the Department of Behavioral Healthcare, Developmental Disabilities and Hospitals, 12.0 positions from the Department of Children, Youth and Families, and 7.0 positions from the Department of Health. Funding would remain with the individual agencies. Functions include finance administration, billing and data entry. This increases the current level of 17.0 finance positions in the Executive Office to 108.0 positions. The Assembly concurred.

**Eleanor Slater Hospital Reorganization.** The Governor's FY 2018 recommendation assumes savings of \$12.2 million, \$5.7 million from general revenues from reorganizing the state hospital. This includes transferring youth currently at the 54-bed Youth Assessment Center to the Youth Detention Center and moving the current adult forensic population at the Pinel Building into the newly vacated space. It also includes privatizing laboratory services, closing one intermediate care facility, downsizing medical services and administrative staff and closing one of the two remaining intermediate care facilities. The plan also includes transferring medical patients to the Zambarano campus in Burrillville and converting recently vacated space into a step-down unit to increase capacity for psychiatric patients. The Assembly includes savings of \$11.2 million, \$5.2 million from general revenues. It does not concur with privatizing laboratory services.

**Eisenhower House.** The Assembly concurred with the Governor's proposal to transfer the management of the Eisenhower House, a historic state-owned property in Newport, from the Historical Preservation and Heritage Commission to the Department of Environmental Management. The Budget includes \$188,150 from all funds for staff and operations of the facility. This includes \$50,000 from general revenues and \$138,150 from new restricted receipts, which would be derived from booking fees of the facility. FY 2016 expenditures for the facility were \$135,536.



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## Explanations of Budget Articles

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### 2018-H 7200, Substitute A, as Amended

#### Article 1

**Section 1. Appropriations.** This section of Article 1 contains the appropriations for FY 2019.

**Section 2. Line Item Appropriations.** This section establishes that each line in Section 1 of Article 1 constitutes an appropriation.

**Section 3. Transfer of Functions.** This section authorizes the Governor to transfer appropriations and full-time equivalent position authorizations associated with transfers of functions.

**Section 4. Contingency Fund.** This section allows for expenditures from the contingency account located within the Office of the Governor's budget for unexpected and unbudgeted statewide expenditures. The Governor must approve all expenditures and transfers from this account.

**Section 5. Internal Service Funds.** This section authorizes the establishment of limited and specific internal service accounts to implement the cases in which state agencies provide services to other state agencies, institutions and other governmental units on a cost reimbursement basis.

**Section 6. Legislative Intent.** This section authorizes the chairpersons of the finance committees of the two chambers to provide a "statement of legislative intent" for specifying the purpose of the appropriations contained in Section 1 of this article.

**Section 7. Temporary Disability Insurance Funds.** This section appropriates all funds required for benefit payments from the Temporary Disability Insurance Fund and the Temporary Disability Insurance Reserve Fund for FY 2019.

**Section 8. Employment Security Funds.** This section appropriates all funds required for benefit payments to the unemployed from the Employment Security Fund for FY 2019.

**Section 9. Lottery.** This section appropriates to the Lottery Division any funds required for the payment of prizes and commissions.

**Section 10. Appropriation of CollegeBound Saver Funds.** This section appropriates the funds received by the Office of the General Treasurer from the CollegeBound Saver program for transfer to the Office of Postsecondary Commissioner to support student financial aid for FY 2019. The Budget includes \$7.9 million from these sources for state grant programs.

**Section 11. Full-Time Equivalent Positions.** This section limits the maximum number of full-time equivalent positions authorized for the departments and agencies during any payroll period in FY 2019. It also provides that state employees whose funding is from non-state funds that are time limited shall receive appointments limited to the availability of the non-state funding source. In addition, this section provides that the Governor or designee, Speaker of the House or designee, and President of the Senate or designee may jointly adjust the authorization. Total staffing is 15,209.7 full-time equivalent positions, 22.5 positions more than authorized for FY 2018.

**Section 12. Multi-Year Appropriations.** This section makes multi-year appropriations for a number of capital projects included in the FY 2020 through FY 2023 Capital Budget that are funded from Rhode Island

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## Explanations of Budget Articles

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Capital Plan funds. The FY 2019 and multi-year appropriations supersede appropriations made for capital projects in Section 11 of Article 1 of the FY 2018 Appropriations Act.

**Section 13. Reappropriations.** This section provides that any unexpended and unencumbered funds for Rhode Island Capital Plan Fund projects shall be reappropriated in FY 2019. However, any such reappropriations are subject to final approval by the General Assembly as part of the supplemental appropriations act. Unexpended funds of less than \$500 can be reappropriated at the discretion of the State Budget Officer.

**Section 14. Rhode Island Housing and Mortgage Finance Corporation.** This section requires that the Rhode Island Housing and Mortgage Finance Corporation provide from its resources an appropriate amount to support the Neighborhood Opportunities Program. The Corporation is also required to provide to the director of the Department of Administration, the chair of the Housing Resources Commission and both chairs of the House and Senate Finance Committees a report detailing the amount of funding and information such as the number of housing units created.

**Section 15. Anchor Institution Tax Credit.** This section of the article requires the transfer of \$750,000 from the Commerce Corporation from the appropriation to the Anchor Institution Tax Credit enacted in 2015-H 5900, Substitute A, as amended by October 1, 2018.

**Section 16. Infrastructure Bank Transfer.** This section requires the transfer of \$4.0 million from the Infrastructure Bank to state general revenues by June 30, 2019.

**Section 17. Effective Date.** This section establishes July 1, 2018 as the effective date of the article.

### Article 2. State Funds

The article extends the date for the Governor to approve reappropriations from August 15 to August 20. The article exempts two accounts from the state indirect cost recovery, both of which are new: School Construction Services and School for the Deaf – School Breakfast and Lunch Program. The article also creates a new restricted receipt account for the Department of Human Services to receive public or private funding. The article expands the Westerly Higher Education Center's restricted receipt account to allow for revenues collected from other Higher Education Centers to be deposited in the account to allow for the Education Centers to be self-sustaining. It also includes statutory authority to create a restricted receipt account for the Atomic Energy Commission's reactor fees, which are currently deposited as general revenues; any remaining funds in excess of \$0.2 million shall be deposited to the state General Fund at the end of each fiscal year.

### Article 3. Government Reorganization

Article 3 consolidates licensing and regulation relating to building and construction design, inspection, and enforcement of building and fire codes. It transfers several programs to the Department of Business Regulation, including the State Fire Marshal from the Department of Public Safety and the Building Code Commission, Contractors' Registration and Licensing Board, and the Fire Code Safety Board of Appeal and Review from the Department of Administration. Additionally, it makes technical corrections to reflect current titles, divisions, and references to be consistent with different sections of law, transfers authority from the Director to subordinate positions, and unifies the banking and insurance regulation divisions into a division of financial services.

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## Explanations of Budget Articles

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The article deletes the current and obsolete law referencing the location of the Municipal Police Training Academy. It clarifies that the Rhode Island Film and Television Office is within the Rhode Island Council on the Arts.

It also changes the composition of the five-member Tobacco Settlement Finance Corporation Board to include: State Budget Officer, who shall also serve as the chairperson; director of the Department of Revenue or designee, General Treasurer or designee, and two members of the general public. It previously had two members from the State Investment Commission and three members of the general public appointed by the Governor.

### Article 4. Taxes and Revenue

**Section 1. Lottery Games Study and Implementation.** This section would authorize the study, evaluation and implementation of new revenue producing initiatives, including term-limited pilot programs, provided the initiative does not constitute an expansion of gambling subject to voter approval. The section requires periodic evaluation of initiatives to ensure the initiative is generating revenue. This section also requires that the transfer of remaining lottery funds to the General Fund reflect the employer contributions for post-retirement obligations. This is consistent with changes the 2014 Assembly adopted regarding retirement contributions to allow compliance with new Governmental Accounting Standards Board rules regarding the recognition of unfunded liabilities beyond the annual required contribution without affecting the transfer.

**Sections 2 through 7. Sports Betting.** These sections permit sports betting at the state's existing casinos. The sections cite the constitutional authority under voter approved ballot initiatives in 2012 and 2016, which included sports betting in the definitions of activities approved by the voters, and further enumerates limits on activities defined as sports betting. The new language provides for promulgation of regulations, security provisions, and allocation of revenues to host communities, the state and vendors. It also requires compulsive gambling treatment, including an increase in the amount of funding provided annually, and prohibits betting on collegiate events that take place in Rhode Island, or which involve a Rhode Island college team, regardless of the location of the event. The Budget assumes \$23.5 million in revenues based on an October 2018 start.

**Sections 8 and 9. Division of Collections.** These sections establish a collections unit pilot program within the Department of Revenue, subject to appropriation, provide for annual reporting requirements and impose a sunset date of June 30, 2021. The collections unit is intended to assist other state agencies to collect debts which are owed to the state by settlement agreement, or administrative or judicial process for which payments or appeals have not been made in a timely fashion. The article imposes notice requirements on both the referring agency, including notice of the right to appeal, and the collections unit, including the remittance date, and authorizes interest charges on the debt, between 18.0 percent and 21.0 percent. The Budget assumes \$1.3 million in new revenues; accounting for \$0.6 million in staffing and contracted services costs, the net budget impact is \$0.8 million.

**Sections 10 and 11. Sales and Use Taxes.** These sections extend the state's sales and use tax to online third-party hosted subscription services, and investigation, guard and armored car security services, and exempts kegs for brewers from the state's sales and use tax. The Budget assumes \$14.5 million in revenues from these changes and assumes the subscription services become taxable on October 1, but the other items take effect July 1, 2018.

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## Explanations of Budget Articles

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**Section 12. Other Tobacco Products.** This section includes the current law self-reporting provision which provides dealers in possession of other tobacco products up to five days prior to filing a return with the tax administrator and remit the tax due.

**Sections 13 and 14. Tax Cut and Jobs Act.** These sections clarify that state tax exemptions in place prior to the passage of federal tax reform remain in effect, regardless of federal tax exemption changes, and permit the tax administrator to make changes to the state's tax forms and instructions in response to pending federal administrative changes, including the promulgation of emergency regulations provided there is prior notice to the General Assembly.

**Section 15. Hotel Taxes.** This section changes the distribution of the hotel tax collected by the state, reallocating funding from the amounts currently received by the Commerce Corporation to the local regional tourism districts and the Providence Warwick Convention & Visitors Bureau. Regional districts are included from 42 to 45 percent.

**Section 16. Severability.** Section 16 provides that if any part of this article is found to be invalid, that invalidity affects only that section, and the remainder of the article remains in effect.

**Section 17. Effective Date.** Sections 2 through Section 7 shall take effect upon passage. Section 13 shall take effect for tax years on or after January 1, 2018. Section 10, as it pertains to vendor-hosted prewritten software, and Section 11 shall take effect as of October 1, 2018. The remainder of Section 10 and the remainder of the article shall take effect as of July 1, 2018.

### Article 5. Capital Development Program

Article 5 places \$367.3 million of new general obligation bond authorizations on the November 2018 ballot for voter approval through three separate questions. The first question would provide \$250.0 million for public school construction and repairs. Funds will be used to support the state share of foundational housing aid on a pay-as-you-go basis and not as a reimbursement of debt service for previously completed projects. The second question is for \$70.0 million for higher education institutions including \$45.0 million for the University of Rhode Island's Narragansett Bay Campus and \$25.0 million for Rhode Island College's Horace Mann Hall.

Question three would provide \$47.3 million for green economy and clean water projects. It is divided into ten distinct components with \$5.0 million for improving the resiliency of coastal habitats, \$7.9 million for clean water and drinking water infrastructure improvements, \$5.0 million for wastewater treatment facility improvements, \$4.4 million for dam repair or removal, \$7.0 million for the dredging of downtown Providence's rivers, \$5.0 million for state bikeway development, \$4.0 million for brownfield remediation, \$5.0 million for local recreation projects, \$2.0 million for the farmland access program, and \$2.0 million for local land acquisition grants.

Annual debt service for the entire \$367.3 million, supported by general revenues, would be \$29.5 million assuming 20 years and 5.0 percent interest.

### Article 6. Public Rail Corporation

The National Railroad Passenger Corporation (AMTRAK) requires the state to fully indemnify it in order for the state to operate along its rights-of-way. The 2010 Assembly adopted a resolution allowing the Department of Transportation, through the Rhode Island Rail Corporation, to obtain \$200.0 million of

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## Explanations of Budget Articles

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liability insurance for all commuter rail operations on the new section of track. As part of that agreement, the state obtained a self-insured retention policy of \$7.5 million, which is treated as a deductible and subject to replenishment. This article increases the liability insurance policy to \$295.0 million to comply with federal requirements. It sets the deductible at no more than \$7.5 million. It also amends the 2010 resolution to include the Pawtucket/Central Falls Train Station for indemnification.

### Article 7. Fees

**Section 1. Mutual Funds Fees.** This section increases the fees for federally covered securities. This section increases the upper limit of the closed-end fee and rate of the open-end fee from \$1,000 to \$1,750 and assumes an additional \$6.9 million in revenues from this change.

**Section 2. Hospital License Fee.** This article extends the hospital licensing fee in FY 2019 at a rate of 6.0 percent on net patient services revenue for the hospital fiscal year ending on or after September 30, 2018, for all community hospitals except South County and Westerly, which will be assessed a 4.02 percent license fee. It includes the due date for filing returns and making the payment.

Revenue from the two-tiered fee will be \$180.8 million, including \$174.0 million from community hospital payments and \$6.8 million from state payments for Eleanor Slater Hospital. This article appears annually in the Appropriations Act.

**Section 3. Claim Adjusters License Fees.** This section increases the biennial claim adjusters licensing fee from \$150 to \$250. Rhode Island is one of eight states to assess the fee; most insurance adjusters are from out-of-state, and the fee is paid by the company. The Budget includes an additional \$3.0 million in revenues from this change.

**Section 4. Vital Records Fees.** This section of the article authorizes the chief of the Office of Vital Records to assess surcharges for certified records of no more than \$5.00 for mail-in, no more than \$3.00 for duplicate, and no more than \$2.00 for walk-in at municipal halls or the Department of Health. The receipts from the surcharges will be deposited into the Information Technology Investment Fund. The project is estimated to cost \$1.7 million which will be paid from the Fund; the surcharges are estimated to generate \$0.4 million annually.

**Sections 5 through 7. Business Licensing and Fees.** These sections eliminate the business licensing fees associated with hair design shop chair fees and retail frozen desserts processing, for businesses already licensed as a food establishment. The article also reduces the wholesale food processing licensing fee from \$500 to \$300, and extends the certified food safety license from three to five years. It also makes a technical correction to food service establishment fees. The Budget assumes a revenue loss of \$0.3 million to reflect these changes.

**Sections 8 through 11. E-911.** These sections of the article rename the E-911 Surcharge to Emergency Services and First Response Surcharge to reflect the current use of the funds for emergency services and first responder agencies. It also requires the Office of Digital Excellence to include recommendations for shared services across municipalities and to report on planned use of the Information Technology Investment Fund for projects related to public safety communications and emergency services. The Fund currently receives 10.0 percent of the fees.

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## Explanations of Budget Articles

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### Article 8. Division of Motor Vehicles

Article 8 imposes a one-year delay in the start of license plate reissuance, from January 2019 until January 2020, and merges the \$5.00 fee associated with routine information license updates, including name and address changes, with the \$25.00 fee for duplicate credentials. The article also reduces the transfer of fees collected by the Division of Motor Vehicles to the Highway Maintenance Account from 80.0 percent to 60.0 percent for FY 2018. It also permanently retains duplicate license fees as general revenues for FY 2019 when 100 percent of the remaining funds would be dedicated to transportation uses. The FY 2018 Budget assumes \$10.4 million in additional general revenues from the change in the transfer percentage; the FY 2019 budget assumes \$1.0 million in revenues from the fee increase and \$2.1 million from activity related to Real ID implementation.

### Article 9. School Construction and Education

Article 9 provides temporary expanded incentives to the school housing state aid ratio in order to encourage local school construction projects that address health and safety deficiencies, specific high-demand subject areas, consolidate facilities, and replace poor facilities. The article limits the total amount of state reimbursement by requiring that a district's local share cannot decrease by more than half of its regular share regardless of the incentives earned, a district's state share also cannot increase by more than half. Each incentive requires spending of 25.0 percent of project costs or \$500,000 on related items. The incentives require that projects begin by either December 30, 2022 or December 30, 2023 and be completed within five years. The article provides for participation in some of the incentives for projects approved after the moratorium ended on May 1, 2015. The new incentives are contingent upon to the approval of a \$250 million school construction bond in Article 5. The article creates additional responsibilities and oversight by the School Building Authority, amends the composition of the seven-member Advisory Board, and introduces maintenance spending requirements beginning FY 2019 and phased-in over several years.

The article establishes a restricted receipt account within the Department of Elementary and Secondary Education to be financed by the Rhode Island Health and Educational Building Corporation to support any personnel expenditures incurred by the Department in the administration of the school construction program. Funding would be derived from the Corporation's sub-allotments of fees generated from the origination of municipal bonds, other financing vehicles used for school construction, and its own reserves. The article limits the fees that the Corporation can charge districts up to one-tenth of one percent of the principal amount. It also requires the Auditor General to give guidance to districts on uniform reporting of construction debt.

Along with changes to the school housing aid program, Article 9 establishes a voluntary three-year pilot program to fund school resource officers at half of the costs associated with employing new officers at public middle and high schools. And finally, Article 9 requires the Department of Elementary and Secondary Education to estimate enrollment increases and decreases as part of its budget submission, and report updated figures based on October 1 enrollments by December 1.

### Article 10. Revised Budget

**Section 1. Appropriations.** This section of Article 10 contains the revised appropriations for FY 2018.

**Section 2. Line Item Appropriations.** This section establishes that each line in Section 1 of Article 10 constitutes an appropriation.

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## Explanations of Budget Articles

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**Section 3. Internal Service Funds.** This section authorizes the establishment of limited and specific internal service accounts to implement the cases in which state agencies provide services to other state agencies, institutions and other governmental units on a cost reimbursement basis.

**Section 4. Full-Time Equivalent Positions.** This section limits the maximum number of full-time equivalent positions authorized for the departments and agencies during any payroll period in FY 2018. In addition, state employees whose funding is from non-state funds that are time limited shall receive appointments limited to the availability of the non-state funding source. This section also contains the usual provision that the Governor or designee, Speaker of the House or designee, and President of the Senate or designee may jointly adjust the authorization. Total staffing is 15,187.2 full-time equivalent positions, 27.0 positions more than enacted.

**Section 5. Business Regulation – Insurance Transfer.** This section requires the transfer of \$750,000 from the Department of Business Regulation Insurance Companies Assessment for Actuary Costs restricted receipt account to state general revenues by June 30, 2018.

**Section 6. Business Regulation – Commercial Licensing, Racing and Athletics Transfer.** This section requires the transfer of \$800,000 from the Department of Business Regulation Commercial Licensing Racing and Athletics Reimbursement restricted receipt account to state general revenues by June 30, 2018.

**Section 7. Water Resources Board Corporate Transfer.** This section requires the transfer of \$1.1 million from residual water quality protection surcharges that had been collected by the Water Resources Board Corporate to state general revenues by June 30, 2018.

### Article 11. Workforce Development

Article 11 amends the job development fund to allow a portion of the fund to support employment security and employment services. The article changes the job development assessment to allow no more than 75.0 percent of the Employment Security Trust Fund's 2017 investment earnings to be redirected to the job development fund for tax year 2019. This would be a one-time occurrence and provide approximately \$5.5 million in additional restricted receipts for use by the Department of Labor and Training for the Real Jobs program.

The article also increases the flexibility of the work immersion/non-trade apprenticeship program by allowing the Governor's Workforce Board to determine how to best reimburse employers, removing the tiered reimbursement structure, and removing the statutory cap on the allowable reimbursement period. Additionally, the program would be open to students currently enrolled in high school.

Finally, the article repeals the job training tax credit effective January 1, 2018, which provides qualifying employers with credits against their state tax obligations for expenses associated with offering training to their employees. The Budget assumes \$450,000 in additional revenues by ending the tax credit.

### Article 12. Economic Development

This article increases the amount permitted to be reserved for microloans under the Small Business Assistance Programs from 10.0 percent to between 10.0 percent to 25.0 percent, expands existing reporting requirements for the Commerce Corporation, and extends all of the sunset dates from the economic development initiatives enacted in 2015 and 2016, except for the Anchor Institution Tax Credit, to June 30, 2020 after the issuance of a new statutorily required long-term economic development plan. It also

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## Explanations of Budget Articles

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increases the amount of the Motion Picture Tax Credit that can be claimed from 25.0 percent to 30.0 percent of state certified production costs, and raise the per project cap from \$5.0 million to \$7.0 million. There is no change to the annual cap of \$15.0 million, nor the sunset date of July 1, 2024.

### Article 13. Medical Assistance

Article 13 increases fee-for-service rates paid for home care including skilled nursing, personal care and homemaker services for FY 2019 and includes language to increase those rates annually tied to the Consumer Price Index for medical care in New England. The initial rate adjustment is 20.0 percent for skilled nursing and 10.0 percent for all other services. The article provides for a 1.5 percent increase to nursing home rates on July 1, 2018 and another 1.0 percent on October 1, 2018, from the current rates in effect as of October 1, 2017. It also clarifies that the Executive Office of Health and Human Services is not required to restore the nursing home rates back to those in effect on April 1, 2015 at the end of the 12-month period included in the current law.

The article instructs the Director of the Department of Behavioral Healthcare, Developmental Disabilities and Hospitals to coordinate with the Executive Office of Health and Human Services' Medicaid program to ensure that developmentally disabled adults receiving residential and community based services are also receiving the appropriate level of medical benefits if eligible for long term care services and supports. The article also establishes the Rhode Island Aging and Disability Resource Center in the Department of Human Services' Division of Elderly Affairs. This will provide a statewide toll-free information hotline and a comprehensive database for information on public and private long-term support and services programs.

The article includes the necessary resolution language for changes to nursing home rates, non-emergency transportation services and managed care administration and medical rates. It includes implementing a multi-tiered, needs based criteria for level of care and scope of services for adults with developmental disabilities. There is also a community-based alternative to emergency departments for addiction and mental health emergencies in collaboration with the Executive Office of Health and Human Services and the Department of Behavioral Healthcare, Developmental Disabilities and Hospitals.

The article makes changes to long term care services including restructuring services provided through the Integrated Care Initiative, a Community First Choice option, and adding new supports such as adaptive and home-based technologies. It includes waiver authority to provide integrated medical and behavioral services to children and youth at risk such as targeted family visiting nurses, peer supports, and specialized networks of care. It also seeks the authority to leverage Medicaid for residential treatment services for those disabled children whose families have placed them in the care of the Department of Children, Youth and Families so they can receive residential treatment services. It allows the Executive Office of Health and Human Services to submit a five-year extension to the Medicaid waiver and seek federal opportunities that do not adversely impact beneficiaries or increase program expenses beyond the FY 2019 appropriation.

The FY 2019 budget includes savings of \$60.9 million, of which \$27.9 million from general revenues, from the proposals contained only in this article. The Budget also adds \$1.1 million for staff implementation costs; the net general revenue impact is \$25.4 million accounting for the loss of revenue from provider taxes and implementation costs.

### Article 14. Medical Marijuana

This article permits nurses and physicians assistants authorized to write prescriptions to write referrals to the medical marijuana program and establishes protections for medical marijuana testing facilities and

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## **Explanations of Budget Articles**

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medications approved by the U.S. Food and Drug Administration. It also permits out-of-state medical marijuana program cardholders to purchase from compassion centers, increases license renewal fees for compassion centers from \$5,000 to \$250,000, makes technical changes to clarify current law with respect to regulations, and establishes annual reporting for the Department of Business Regulation. The Budget assumes \$1.1 million of new revenues associated with these changes.

### **Article 15. Children and Families**

Article 15 allows a youth in foster care who is between the ages of 18 and 21 to voluntarily remain in state care and be appointed a guardian or court appointed counsel. The article authorizes services and requires the development of a permanency plan to be reviewed by Family Court no less than annually. It adds the Department of Children, Youth and Families to the Governor's Workforce Board Advisory Committee for the state career pathways system. The article also adds administrative fines for child care licensing violations, from which the Budget assumes \$5,500 in new revenues.

The article changes rates paid to child care centers for subsidized child care through the state's Child Care Assistance Program. Payments for infant/toddler and preschool age children will be based on a tiered system that reflects the quality rating achieved by the provider according to the state's quality rating system. The Budget includes \$3.6 million for the Departments of Human Services and Children, Youth and Families for this new method of reimbursement.

### **Article 16. Debt Management Act**

The Public Corporation Debt Management Act requires that all new non-general obligation debt authorizations be approved by the Assembly, except in certain circumstances. Article 16 contains three authorizations totaling \$19.8 million for projects at the University of Rhode Island. These include \$11.0 million from revenue bonds for repaving, hardscape and landscape, \$6.5 million for the first phase of utility infrastructure upgrades, and \$2.3 million for the second phase of fire safety and protection work for the auxiliary enterprise buildings. Annual debt service for the three projects would be \$1.6 million assuming 20 years and 5.0 percent interest supported by general revenues, tuition, and student fees.

Article 16 also contains \$22.0 million for renovations to Eleanor Slater Hospital. Annual debt service would be \$2.1 million assuming 15 years and 5.0 percent interest supported by general revenues. This is part of a \$49.9 million project to renovate three units for psychiatric patients that adhere to Joint Commission on Hospital Accreditation guidelines, upgrading one medical unit, new information technology and data systems, new elevators, roof replacement, new flooring, masonry work and new furniture and equipment.

### **Article 17. Effective Date**

Article 17 provides that the act shall take effect on July 1, 2018, except where a provision within an article specifies a retroactive or prospective effective date.

